

# Programs & Services Committee Agenda

# <u>City of Newton</u> In City Council

Thursday June 8, 2023

# 7:00 PM

The Programs & Services Committee will hold this meeting as a virtual meeting on Thursday, June 8, 2023 at 7:00 pm. To view this meeting using Zoom use this link: <u>https://newtonma-gov.zoom.us/j/86441340715</u> or call 1-646-558-8656 and use the Meeting ID: 864 4134 0715.

# **Items Scheduled for Discussion:**

## **Public Hearing**

**#144-23 Citizens Group Petition to place a nonbinding advisory question on the ballot** <u>PETER HARRINGTON ET AL.</u>, petitioning pursuant to Article 10, Sec. 10-2 of the City of Newton Charter, for the City Council to cause the following non-binding question to be placed on the November 7, 2023 municipal ballot: "Shall the City of Newton adopt new zoning laws to: 1. Allow new buildings of three and onehalf and four and one-half stories in our village center business districts; 2. Allow the expansion of the lot size on which new developments can be built, without obtaining a special permit, from the current 10,000 square foot threshold to 30,000 sq ft; 3. Allow the reduction or elimination of parking space requirements in Village Centers; 4. Change Newton Ordinances to allow developers to build fewer affordable housing units and allow the affordable units to be occupied by tenants with more income than provided by Newton's Ordinances, unless Newton shows its requirements are economically feasible."

## Respectfully Submitted,

Josh Krintzman, Chair

The location of this meeting is accessible and reasonable accommodations will be provided to persons with disabilities who require assistance. If you need a reasonable accommodation, please contact the City of Newton's ADA Coordinator, Jini Fairley, at least two business days in advance of the meeting: <u>ifairley@newtonma.gov</u> or (617) 796-1253. The city's TTY/TDD direct line is: 617-796-1089. For the Telecommunications Relay Service (TRS), please dial 711.

# Petition to the Newton City Council:

We, the undersigned, being voters in the city of Newton, hereby file a group petition under Article X, Section 10.2, of the Newton City Charter, to request the City Council hold a public hearing, using the procedures set forth in the City Council Rules and, where applicable, under Robert's Rules of Order, allowing petitioners and those opposed to said petition to make a presentation of not more than forty-five (45) minutes each, limiting speakers ( who must be Newton voters) to speak for not more than five (5) minutes each, alternating speakers for and against the question of inserting a nonbinding referendum on the ballot and to take action not later than three (3) months after the petition is filed with the City Clerk, on the following:

<u>Shall the Newton City Council cause a non-binding question to be inserted on the ballot</u> in the next municipal election, scheduled for November, 2023, to obtain a sense of the will of the electorate on the following question:

"Shall the City of Newton adopt new zoning laws to:

1. Allow new buildings of three and one-half and four and one-half stories in our village center business districts;

2. Allow the expansion of the lot sizes on which new developments can be built, without obtaining a special permit, from the current 10,000 square foot threshold to 30,000 sq ft;

3. Allow the reduction or elimination of parking space requirements in Village Centers;

4. Change Newton Ordinances to allow developers to build fewer affordable housing units and allow the affordable units to be occupied by tenants with more income than provided by Newton's Ordinances, unless Newton shows its requirements are economically feasible.

Signature Print Name Street Address Ward/Precinct

lon Thoma Mavia ringhi

# Petition to the Newton City Council:

We, the undersigned, being voters in the city of Newton, hereby file a group petition under Article X, Section 10.2, of the Newton City Charter, to request the City Council hold a public hearing, using the procedures set forth in the City Council Rules and, where applicable, under Robert's Rules of Order, allowing petitioners and those opposed to said petition to make a presentation of not more than forty-five (45) minutes each, limiting speakers ( who must be Newton voters) to speak for not more than five (5) minutes each, alternating speakers for and against the question of inserting a nonbinding referendum on the ballot and to take action not later than three (3) months after the petition is filed with the City Clerk, on the following:

<u>Shall the Newton City Council cause a non-binding question to be inserted on the ballot</u> in the next municipal election, scheduled for November, 2023, to obtain a sense of the will of the electorate on the following question:

"Shall the City of Newton adopt new zoning laws to:

1. Allow new buildings of three and one-half and four and one-half stories in our village center business districts;

2. Allow the expansion of the lot sizes on which new developments can be built, without obtaining a special permit, from the current 10,000 square foot threshold to 30,000 sq ft;

3. Allow the reduction or elimination of parking space requirements in Village Centers;

4. Change Newton Ordinances to allow developers to build fewer affordable housing units and allow the affordable units to be occupied by tenants with more income than provided by Newton's Ordinances, unless Newton shows its requirements are economically feasible.

Signature Print Name Street Address Ward/Precinct Susan Keisler 11 Claffin Mare Marga ushing Ton d Krocto Laura CILLA ഹി an Jan 102 weekington Parl

Return to Peter F. Harrington, 157 Lowell Avenue, Newtonville

er

2

#### Petition to the Newton City Council:

We, the undersigned, being voters in the city of Newton, hereby file a group petition under Article X, Section 10.2, of the Newton City Charter, to request the City Council hold a public hearing, using the procedures set forth in the City Council Rules and, where applicable, under Robert's Rules of Order, allowing petitioners and those opposed to said petition to make a presentation of not more than forty-five (45) minutes each, limiting speakers ( who must be Newton voters) to speak for not more than five (5) minutes each, alternating speakers for and against the question of inserting a nonbinding referendum on the ballot and to take action not later than three (3) months after the petition is filed with the City Clerk, on the following:

<u>Shall the Newton City Council cause a non-binding question to be inserted on the ballot</u> in the next municipal election, scheduled for November, 2023, to obtain a sense of the will of the electorate on the following question:

"Shall the City of Newton adopt new zoning laws to:

1. Allow new buildings of three and one-half and four and one-half stories in our village center business districts;

2. Allow the expansion of the lot sizes on which new developments can be built, without obtaining a special permit, from the current 10,000 square foot threshold to 30,000 sq ft;

3. Allow the reduction or elimination of parking space requirements in Village Centers;

4. Change Newton Ordinances to allow developers to build fewer affordable housing units and allow the affordable units to be occupied by tenants with more income than provided by Newton's Ordinances, unless Newton shows its requirements are economically feasible.

Signature Print Name Street Address Ward/Precinct

IRNSTEIN 7 Brias Lane w2 hanc vian mela Colleen Minaker 32 Bernis St. Beni 38 OSPIMI D 57 Vico MARIA-ALOCE ORTEGA Emos Sullivan 2.9 Mix St. Return to Peter F. Harrington, 157 Lowell Avenue, Newtonville

4

# Petition to the Newton City Council:

We, the undersigned, being voters in the city of Newton, hereby file a group petition under Article X, Section 10.2, of the Newton City Charter, to request the City Council hold a public hearing, using the procedures set forth in the City Council Rules and, where applicable, under Robert's Rules of Order, allowing petitioners and those opposed to said petition to make a presentation of not more than forty-five (45) minutes each, limiting speakers ( who must be Newton voters) to speak for not more than five (5) minutes each, alternating speakers for and against the question of inserting a nonbinding referendum on the ballot and to take action not later than three (3) months after the petition is filed with the City Clerk, on the following:

<u>Shall the Newton City Council cause a non-binding question to be inserted on the ballot</u> in the next municipal election, scheduled for November, 2023, to obtain a sense of the will of the electorate on the following question:

"Shall the City of Newton adopt new zoning laws to:

1. Allow new buildings of three and one-half and four and one-half stories in our village center business districts;

2. Allow the expansion of the lot sizes on which new developments can be built, without obtaining a special permit, from the current 10,000 square foot threshold to 30,000 sq ft;

3. Allow the reduction or elimination of parking space requirements in Village Centers;

4. Change Newton Ordinances to allow developers to build fewer affordable housing units and allow the affordable units to be occupied by tenants with more income than provided by Newton's Ordinances, unless Newton shows its requirements are economically feasible.

Signature	Print Name	Street Address	Ward/Precinct
Betay Hewith	Betsy Hewitt	1 Winter St. 2464	5/1
Atildaus	GAILANNHARRIS	10 E. BINL. Rd.	7/2
Camp O. Lett	- Carolyn A. Lattin	277 Park ST 02458	F/2
SCI Tal	2 Chris Toole	1/4/ Cabot \$402458	2/2
Julith Horgan	JUDITH HORGAN		2/2

Juie

5

#### Petition to the Newton City Council:

We, the undersigned, being voters in the city of Newton, hereby file a group petition under Article X, Section 10.2, of the Newton City Charter, to request the City Council hold a public hearing, using the procedures set forth in the City Council Rules and, where applicable, under Robert's Rules of Order, allowing petitioners and those opposed to said petition to make a presentation of not more than forty-five (45) minutes each, limiting speakers ( who must be Newton voters) to speak for not more than five (5) minutes each, alternating speakers for and against the question of inserting a nonbinding referendum on the ballot and to take action not later than three (3) months after the petition is filed with the City Clerk, on the following:

<u>Shall the Newton City Council cause a non-binding question to be inserted on the ballot</u> in the next municipal election, scheduled for November, 2023, to obtain a sense of the will of the electorate on the following question:

"Shall the City of Newton adopt new zoning laws to:

1. Allow new buildings of three and one-half and four and one-half stories in our village center business districts;

2. Allow the expansion of the lot sizes on which new developments can be built, without obtaining a special permit, from the current 10,000 square foot threshold to 30,000 sq ft;

3. Allow the reduction or elimination of parking space requirements in Village Centers;

**4. Change Newton Ordinances to** allow developers to build fewer affordable housing units and allow the affordable units to be occupied by tenants with more income than provided by Newton's Ordinances, unless Newton shows its requirements are economically feasible.

Signature	Print Name	Street Address	Ward/Precinct
Williame Besin	WILLIAM E.RO	WILLIAM E. ROESNER	
A I MINES & Starte		NEWTON HIGHLANDS, N	6/3
		OZA61	
1	Le Carol Clark		6-3
Canel. Cla	a caroi clain	New tow mA 0246	ſ

Return to Peter F. Harrington, 157 Lowell Avenue, Newtonville 🛛 2.4 6 🔿

2) TWO

Ward/Precinct

6

# Petition to the Newton City Council:

We, the undersigned, being voters in the city of Newton, hereby file a group petition under Article X, Section 10.2, of the Newton City Charter, to request the City Council hold a public hearing, using the procedures set forth in the City Council Rules and, where applicable, under Robert's Rules of Order, allowing petitioners and those opposed to said petition to make a presentation of not more than forty-five (45) minutes each, limiting speakers ( who must be Newton voters) to speak for not more than five (5) minutes each, alternating speakers for and against the question of inserting a nonbinding referendum on the ballot and to take action not later than three (3) months after the petition is filed with the City Clerk, on the following:

Shall the Newton City Council cause a non-binding question to be inserted on the ballot in the next municipal election, scheduled for November, 2023, to obtain a sense of the will of the electorate on the following question:

"Shall the City of Newton adopt new zoning laws to:

1. Allow new buildings of three and one-half and four and one-half stories in our village center business districts:

2. Allow the expansion of the lot sizes on which new developments can be built, without obtaining a special permit, from the current 10,000 square foot threshold to 30,000 sq ft;

3. Allow the reduction or elimination of parking space requirements in Village Centers;

4. Change Newton Ordinances to allow developers to build fewer affordable housing units and allow the affordable units to be occupied by tenants with more income than provided by Newton's Ordinances, unless Newton shows its requirements are economically feasible.

Signature Print Name Street Address

CLER Some VLIMAN 21 72 HADISON AVE JIL GELGER Maglison Hve. ttnn D mæl 33 Wall FRANDED MIKIAREDRKIN 51 Return to Peter F. Harrington, 157 Lowell Avenue, Newtonville

10

7

## Petition to the Newton City Council:

We, the undersigned, being voters in the city of Newton, hereby file a group petition under Article X, Section 10.2, of the Newton City Charter, to request the City Council hold a public hearing, using the procedures set forth in the City Council Rules and, where applicable, under Robert's Rules of Order, allowing petitioners and those opposed to said petition to make a presentation of not more than forty-five (45) minutes each, limiting speakers ( who must be Newton voters) to speak for not more than five (5) minutes each, alternating speakers for and against the question of inserting a nonbinding referendum on the ballot and to take action not later than three (3) months after the petition is filed with the City Clerk, on the following:

<u>Shall the Newton City Council cause a non-binding question to be inserted on the ballot</u> in the next municipal election, scheduled for November, 2023, to obtain a sense of the will of the electorate on the following question:

"Shall the City of Newton adopt new zoning laws to:

1. Allow new buildings of three and one-half and four and one-half stories in our village center business districts;

2. Allow the expansion of the lot sizes on which new developments can be built, without obtaining a special permit, from the current 10,000 square foot threshold to 30,000 sq ft;

3. Allow the reduction or elimination of parking space requirements in Village Centers;

4. Change Newton Ordinances to allow developers to build fewer affordable housing units and allow the affordable units to be occupied by tenants with more income than provided by Newton's Ordinances, unless Newton shows its requirements are economically feasible.

Signature	Print Name	Street Address	Ward/Precinct
MMMMM Man Wen	Margaret W	azuka B Briar L	one z/z
Mun	Mark Lyon	& Briseld.	2/3
Joan Labort	Joan Ta	16 at 106 wash	instan Park 2/3
ICAR		ZZ Guy st	
N Clyork		gan 22 Gay	
Drup	Susanthe	gorban #Tous	Atrada 2/2
Chab &	Jennifer (	Sun 48 Wash	uppton Park 2/2
Decid Rolital Je			24 MADISON 2/3
Margaret Howard		Howard 24 Ma	
Sally Fleahne	A	76 madeja	Ave, Newshon 2/3
			/

9 nine

## Petition to the Newton City Council:

We, the undersigned, being voters in the city of Newton, hereby file a group petition under Article X, Section 10.2, of the Newton City Charter, to request the City Council hold a public hearing, using the procedures set forth in the City Council Rules and, where applicable, under Robert's Rules of Order, allowing petitioners and those opposed to said petition to make a presentation of not more than forty-five (45) minutes each, limiting speakers ( who must be Newton voters) to speak for not more than five (5) minutes each, alternating speakers for and against the question of inserting a nonbinding referendum on the ballot and to take action not later than three (3) months after the petition is filed with the City Clerk, on the following:

<u>Shall the Newton City Council cause a non-binding question to be inserted on the ballot</u> in the next municipal election, scheduled for November, 2023, to obtain a sense of the will of the electorate on the following question:

"Shall the City of Newton adopt new zoning laws to:

1. Allow new buildings of three and one-half and four and one-half stories in our village center business districts;

2. Allow the expansion of the lot sizes on which new developments can be built, without obtaining a special permit, from the current 10,000 square foot threshold to 30,000 sq ft;

3. Allow the reduction or elimination of parking space requirements in Village Centers;

4. Change Newton Ordinances to allow developers to build fewer affordable housing units and allow the affordable units to be occupied by tenants with more income than provided by

Newton's Ordinances, unless Newton shows its requirements are economically feasible.

Signature

Print Name

Street Address

(2)TWO

Ward/Precinct

TEWHITE 141

pranne, C. While JOANNE C. WHITE 14 Foster St.

9

#### Petition to the Newton City Council:

We, the undersigned, being voters in the city of Newton, hereby file a group petition under Article X, Section 10.2, of the Newton City Charter, to request the City Council hold a public hearing, using the procedures set forth in the City Council Rules and, where applicable, under Robert's Rules of Order, allowing petitioners and those opposed to said petition to make a presentation of not more than forty-five (45) minutes each, limiting speakers ( who must be Newton voters) to speak for not more than five (5) minutes each, alternating speakers for and against the question of inserting a nonbinding referendum on the ballot and to take action not later than three (3) months after the petition is filed with the City Clerk, on the following:

<u>Shall the Newton City Council cause a non-binding question to be inserted on the ballot</u> in the next municipal election, scheduled for November, 2023, to obtain a sense of the will of the electorate on the following question:

"Shall the City of Newton adopt new zoning laws to:

1. Allow new buildings of three and one-half and four and one-half stories in our village center business districts;

2. Allow the expansion of the lot sizes on which new developments can be built, without obtaining a special permit, from the current 10,000 square foot threshold to 30,000 sq ft;

3. Allow the reduction or elimination of parking space requirements in Village Centers;

4. Change Newton Ordinances to allow developers to build fewer affordable housing units and allow the affordable units to be occupied by tenants with more income than provided by Newton's Ordinances, unless Newton shows its requirements are economically feasible.

Street Address Signature Print Name Ward/Precinct RTEGA NEWONMA leff t2patrick St. Natmonille 20 Foster norra ADEL FOZ 8 16 PA Town roen 70 KOBER FO

8) light



Ruthanne Fuller

Mayor

City of Newton, Massachusetts

Department of Planning and Development 1000 Commonwealth Avenue Newton, Massachusetts 02459 **#XX-23** Telephone (617) 796-1120 Telefax (617) 796-1142 TDD/TTY (617) 796-1089 www.newtonma.gov

#144-23

Barney S. Heath Director

# MEMORANDUM

- DATE: May 31, 2023
- TO: Councilor Joshua Krintzman, Chair, Programs and Services Members of the Programs and Services Committee
- FROM: Barney Heath, Director, Department of Planning and Development Jennifer Caira, Deputy Director Department of Planning and Development Zachery LeMel, Chief of Long Range Planning Joe Iadonisi, Planning Associate
- SUBJECT: **#144-23 Citizens Group Petition to place a nonbinding advisory question on the ballot** <u>PETER HARRINGTON ET AL.</u> petitioning pursuant to Article 10, Sec. 10-2 of the City of Newton Charter, for the City Council to cause the following non-binding question to be placed on the November 7, 2023 municipal ballot: "Shall the City of Newton adopt new zoning laws to: 1. Allow new buildings of three and one-half and four and one-half stories in our village center business districts; 2. Allow the expansion of the lot size on which new developments can be built, without obtaining a special permit, from the current 10,000 square foot threshold to 30,000 sq ft; 3. Allow the reduction or elimination of parking space requirements in Village Centers; 4. Change Newton Ordinances to allow developers to build fewer affordable housing units and allow the affordable units to be occupied by tenants with more income than provided by Newton's Ordinances, unless Newton shows its requirements are economically feasible."

Meeting: June 8, 2023

CC: City Council

## Introduction

The Planning Department has reviewed docket item #144-23 and wishes to provide the City Council with the following brief analysis in advance of the scheduled public hearing on June 8, 2023.

## Proposed Ballot Question Responses

1. "Allow new buildings of three and one-half and four and one-half stories in our village center

## business districts;"

As presently proposed the Village Center Overlay District (VCOD) has four sub-districts: Village Center 3 (VC3), Village Center 2 (VC2), Village Center 1 (VC1), and Multi-Residence Transit (MRT). Each sub-district has its own set of dimensional standards that are not uniformly applicable across Newton's village centers. The question fails to infom the voter of the height maximums by stories as proposed: VC3 is permitted 4.5 stories, VC2 is permitted 3.5 stories, and VC1 and MRT are permitted 2.5 stories. No additional stories are allowed by special permit. VC3 requires a stepdown to 3.5 stories where development is within 50' of a lot line abutting a Residential District, which includes MRT.

2. "Allow the expansion of the lot size on which new developments can be built, without obtaining a special permit, from the current 10,000 square foot threshold to 30,000 sq ft;"

This question conflates two different regulations within the Zoning Ordinance, Special Permit threshold and minimum lot size. As presently proposed, lots under 20,000 sq. ft. will not require any additional development review. Lots from 20,000 sq.ft. to 30,000 sq. ft. will require Site Plan Review from the Newton Planning Board and lots over 30,000 will require a Special Permit. Under current zoning, 10,000 square feet is the minimum lot size for by-right development in Multi-Residence 1-4 for Single-Family and Two-Family detached, Mixed Use 1 and 2, Business Use 1-5, Manufacturing, Limited Manufacturing, Single Residence 2 (before Dec. 1953), and Single Residence 3 (on/after Dec. 1953) zoning districts. Additionally, many lots in Newton's village centers predate this zoning requirement and are smaller than 10,000 sf. Therefore, these lots are considered legally non-conforming. This designation offers such lots protections, including a by-right pathway to development.

3. "Allow the reduction or elimination of parking space requirements in Village Centers;"

As presently proposed, on-site parking will not be required within the VCOD. However, parking is not only allowed, but also expected for new developments. This proposal is supported by a recent study by the Metrpolitan Area Planning Council (link: <u>Final Perfect Fit Report.pdf (mapc.org)</u>) that found half of the parking in Newton's multifamily buildings goes unused and recommended local governments reduce or not require parking minimums and instead allow market demand to dictate the number of spots.

4. "Change Newton Ordinances to allow developers to build fewer affordable housing units and allow the affordable units to be occupied by tenants with more income than provided by Newton's Ordinances, unless Newton shows its requirements are economically feasible."

As proposed, the VCOD zoning will have the same affordable housing requirements as required of any other project in the City. To comply with the MBTA Communities Law, the City will provide an economic feasibility study. The Planing Department is confident that we can prove that our affordability requirements will not deter construction of housing units and are already preparing such an analysis to be

submitted with our MBTA Communities compliant submission.

#### **Planning Department Recommendation**

The Planning Department recommends that the Programs and Services Committee vote no action necessary (NAN) at the upcoming public hearing. This proposed ballot question misrepresents the current VCOD proposal and conflates several distinct issues into one question. As a result, the proposed question may increase confusion regarding the VCOD.