## **OFFICIAL STATEMENT DATED FEBRUARY 26, 2014**

Rating: See "Rating" herein.
Moody's Investors Service, Inc.: Aaa

#### **New Issue**

In the opinion of Edwards Wildman Palmer LLP, Bond Counsel, based upon an analysis of existing law and assuming, among other matters, compliance with certain covenants, interest on the Bonds is excluded from gross income for federal income tax purposes under the Internal Revenue Code of 1986 (the "Code"). Interest on the Bonds is not a specific preference item for purposes of the federal individual or corporate alternative minimum taxes, although such interest is included in adjusted current earnings when calculating corporate alternative minimum taxable income. Under existing law, interest on the Bonds is exempt from Massachusetts personal income taxes, and the Bonds are exempt from Massachusetts personal property taxes. Bond Counsel expresses no opinion regarding any other tax consequences related to the ownership or disposition of, or the accrual or receipt of interest on, the Bonds. The Bonds will not be designated as "qualified tax-exempt obligations" for purposes of Section 265(b)(3) of the Code. See "Tax Exemption" herein.

## CITY OF NEWTON, MASSACHUSETTS \$20,936,000 GENERAL OBLIGATION MUNICIPAL PURPOSE LOAN OF 2014 BONDS

DATED

Date of Delivery

March 1
(as shown below)

The Bonds are issuable only in fully registered form, registered in the name of Cede & Co., as Bondowner and nominee for The Depository Trust Company ("DTC"), New York, New York. DTC will act as securities depository for the Bonds. Purchases of the Bonds will be made in book-entry form, in the denomination of \$5,000 or any integral multiple thereof, with the exception of one \$1,000 denomination maturing in 2015. See "THE BONDS - Book-Entry Transfer System" herein.

Principal of the Bonds will be paid on March 1 of the years in which the Bonds mature. Interest on the Bonds will be payable semiannually on March 1 and September 1, commencing September 1, 2014, until maturity or redemption prior to maturity. Principal and semiannual interest on the Bonds will be paid by U. S. Bank National Association, Boston, Massachusetts, as Paying Agent. So long as DTC or its nominee, Cede & Co., is the Bondowner, such payments will be made directly to such Bondowner. Disbursement of such payments to the DTC Participants is the responsibility of DTC and disbursement of such payments to the Beneficial Owners is the responsibility of the DTC Participants and Indirect Participants, as more fully described herein.

The Bonds are subject to redemption prior to their stated maturity dates as described herein.

The Bonds will be valid general obligations of the City of Newton, Massachusetts, and that the principal of and interest on the Bonds are payable from taxes that may be levied upon all taxable property in the City without limitation as to rate or amount, except as provided under Chapter 44, Section 20 of the General Laws, with respect to that portion of the Bonds that the City has voted to exempt from the tax limitations imposed by Chapter 59, Section 21C of the General Laws ("Proposition 2½"), and subject to the tax limitations of Proposition 2½ with respect to the portion that the City has not voted to exempt from such limitations.

## MATURITIES, AMOUNTS, RATES, YIELDS AND CUSIPS

Due March 1	Principal Amount	Interest Rate	Yield	CUSIP # 653063	Due March 1	Principal Amount	Interest Rate	Yield	CUSIP # 653063
2015	\$596,000	5.00 %	0.15 %	2G1	2025	\$ 700,000	2.75 %	2.75 %	2S5
2016	600,000	5.00	0.30	2H9	2026	715,000	3.00	2.90	2T3
2017	615,000	3.00	0.55	2J5	2027	730,000	3.00	3.08	2U0
2018	630,000	5.00	0.80	2K2	2028	740,000	3.00	3.17	2V8
2019	645,000	5.00	1.08	2L0	2029	755,000	3.125	3.30	2W6
2020	660,000	5.00	1.46	2M8	2030	565,000	3.25	3.42	2X4
2021	670,000	5.00	1.81	2N6	2031	585,000	3.375	3.52	2Y2
2022	690,000	5.00	2.13	2P1	2032	605,000	3.50	3.62	2Z9
2023	710,000	5.00	2.37	2Q9	2033	625,000	3.50	3.70	3A3
2024	735,000	5.00	2.50	2R7	2034	645,000	3.625	3.78	3B1

\$2,010,000 Interest Rate 4.00% Term Bonds Maturing March 1, 2037 Yield @ 3.90% Cusip # 653063 3E5 \$2,255,000 Interest Rate 4.00% Term Bonds Maturing March 1, 2040 Yield @ 4.00% Cusip # 653063 3H8 \$3,455,000 Interest Rate 4.00% Term Bonds Maturing March 1, 2044 Yield @ 4.10% Cusip # 653063 3M7

The Bonds are offered subject to the final approving opinion of Edwards Wildman Palmer LLP, Boston, Massachusetts, Bond Counsel, as aforesaid, and to certain other conditions referred to herein and in the Notice of Sale. First Southwest Company, Boston, Massachusetts has acted as Financial Advisor to the City with respect to the Bonds. The Bonds in definitive form will be delivered to the successful bidder at DTC, or its custodial agent, on or about March 6, 2014 for settlement in Federal Funds.

## **TABLE OF CONTENTS**

	<u>Page</u>		<u>Page</u>
SUMMARY STATEMENT	3	Tax Limitation	25
NOTICE OF SALE	4	Tax Levies and Levy Limits	27
		Community Preservation Act	
PRELIMINARY OFFICIAL STATEMENT: INTRODUCTION:		Community Preservation Fund Major Revenues	28
THE BONDS:		CITY FINANCES:	
Description of the Bonds	7		
Redemption Provisions		Budget and Appropriation Process	29
Record Date		Budget Comparison	
Book-Entry Transfer System		Revenues	
Authorization of the Bonds and Use of Proceeds	10	Capital Planning and Budget Forecasts	32
Principal Payments by Purpose	10	Investment of City Funds	32
Tax Exemption	11	Annual Audits	33
Rating	12	Basis of Accounting	33
Security and Remedies	12	Financial Statements	33
Opinion of Bond Counsel	14	Comprehensive Annual Financial Report	33
Financial Advisory Services of First Southwest		Governmental Funds Balance Sheet as of	
Company	14	June 30, 2013	34
Continuing Disclosure	14	Governmental Funds Balance Sheet as of June 30, 2012	35
		Governmental Funds Balance Sheet as of	
CITY OF NEWTON:		June 30, 2011	36
		Governmental Funds Statement of Revenues,	
General	15	Expenditures and Changes in Fund Balance as of	
Principal Executive Officers	15	June 30, 2013 to June 30, 2009	37
Municipal Services	15	Free Cash (Uniform System of Accounting)	42
Education	15	Capital Stabilization Fund	42
Public School Enrollments	15	Rainy Day Stabilization Fund	42
History	16		
Industry and Commerce	16	INDEBTEDNESS:	
Employment and Payrolls		Authorization Procedure and Limitations	
Largest Employers		Types of Obligations	
Retail Sales		Direct Debt Summary	45
Labor Force, Employment and Unemployment Rate		Debt Ratios	
Building Permits		Principal Payments by Purpose	
Transportation and Utilities	18	Debt Service Requirements	47
Development		Authorized Unissued Debt and Prospective	
Income Levels and Population		Financing	
Population Trends	20	Overlapping Debt	
		Contractual Obligations	
PROPERTY TAXATION:		RETIREMENT PLAN	49
		Comparative Statement of Revenues	
Tax Levy Computation		Expenses and Changes in Fund	
Assessed Valuations and Tax Levies		Balances- Contributory Retirement System	
Classification by Property		Other Post-Employment Benefits	
Largest Taxpayers		EMPLOYEE RELATIONS	
State Equalized Valuation		LITIGATION	53
Abatements and Overlay		APPENDIX A: City of Newton - Fiscal 2013 CAFR	
Tax Collections		including Audited Financial Statement	.S
Tax Titles and Possessions		APPENDIX B: Proposed Form of Legal Opinion	
Taxation to Meet Deficits	25	APPENDIX C: Proposed Form of Continuing Disclosure Certificate	

The information set forth herein has been obtained from the City and from other sources which are believed to be reliable but it is not guaranteed as to accuracy or completeness. Any statements made in this Official Statement involving matters of opinion, whether or not expressly so stated, are intended merely as opinion and not as representations of fact. The information and expressions of opinion herein are subject to change without notice and neither the delivery of this Official Statement nor any sale of the Bonds described herein shall, under any circumstances, create any implication that there has been no change in the affairs of the City since the date hereof.

#### SUMMARY STATEMENT

The information set forth below is qualified in its entirety by the information and financial statements appearing elsewhere in the Official Statement.

Date of Sale: Wednesday, February 26, 2014, 11:00 A.M. (E.T).

Location of Sale: First Southwest Company, 54 Canal Street, 3rd Floor, Boston, Massachusetts 02114.

Issuer: City of Newton, Massachusetts.

Issue: \$20,936,000 General Obligation Municipal Purpose Loan of 2014 Bonds, see "THE

BONDS - Book-Entry Transfer System" herein.

Official Statement Dated: February 26, 2014.

Dated Date of the Bonds: Date of delivery.

Principal Due: Serially March 1, 2015 through March 1, 2034, and Term Bonds maturing March 1,

2037, March 1, 2040, and March 1, 2044, as detailed herein.

Redemption: The Bonds are subject to redemption prior to their stated maturity dates as described

herein.

Purpose and Authority: Bond proceeds will be used to fund certain capital projects of the City, as detailed

herein. See "Authorization of the Bonds and Use of Proceeds."

Security of the Bonds: The Bonds are valid general obligations of the City of Newton, Massachusetts, and

that the principal of and interest on the Bonds are payable from taxes that may be levied upon all taxable property in the City without limitation as to rate or amount, except as provided under Chapter 44, Section 20 of the General Laws, with respect to that portion of the Bonds that the City has voted to exempt from the tax limitations imposed by Chapter 59, Section 21C of the General Laws ("Proposition 2½"), and subject to the tax limitations of Proposition 2½ with respect to the portion that the City

has not voted to exempt from such limitations.

Credit Rating: Moody's Investors Service, Inc. has assigned a rating of Aaa to the Bonds.

Bond Insurance: The City has not contracted for the issuance of any policy of municipal bond

insurance or any other credit enhancement facility.

Basis of Award: Lowest True Interest Cost (TIC), as of the dated date.

Tax Exemption: Refer to "THE BONDS - Tax Exemption" herein and Appendix B, "Proposed Form of

Legal Opinion of Bond Counsel".

Continuing Disclosure: Refer to "THE BONDS - Continuing Disclosure" herein and Appendix C, "Proposed

Form of Continuing Disclosure Certificate".

Bank Qualification: The Bonds will not be designated by the City as "qualified tax-exempt obligations" for

purposes of Section 265(b)(3) of the Internal Revenue Code of 1986, as amended.

Paying Agent: U.S. Bank National Association, Boston, Massachusetts.

Bond Counsel: Edwards Wildman Palmer LLP, Boston, Massachusetts.

Financial Advisor: First Southwest Company, Boston, Massachusetts.

Delivery and Payment: It is expected that delivery of the Bonds in book-entry only form will be made to The

Depository Trust Company, or to its custodial agent, on or about March 6, 2014

against payment in Federal Funds.

Issuer Official: Questions concerning the Official Statement should be addressed to: Mr. James

Reardon, Treasurer, City of Newton, Massachusetts Telephone (617) 796-1338 or Cinder McNerney, Managing Director, First Southwest Company, Boston,

Massachusetts Telephone (617) 619-4408.

# NOTICE OF SALE CITY OF NEWTON, MASSACHUSETTS \$20,936,000\* GENERAL OBLIGATION MUNICIPAL PURPOSE LOAN OF 2014 BONDS

The City of Newton, Massachusetts (the "City") will receive sealed and electronic (as described herein) proposals until 11:00 A.M., Eastern Time, Wednesday, February 26, 2014, for the purchase of the following described \$20,936,000\* General Obligation Municipal Purpose Loan of 2014 Bonds of the City (the "Bonds"):

\$20,936,000\* General Obligation Municipal Purpose Loan of 2014 Bonds payable March 1 of the years and in the amounts as follows:

Due March 1		Principal Amount*		_	Due March 1		Principal Amount*	
2015		\$	636,000		2030	**	\$	560,000
2016			630,000		2031	**		580,000
2017			635,000		2032	**		605,000
2018			645,000		2033	**		625,000
2019			650,000		2034	**		650,000
2020			665,000		2035	**		650,000
2021			665,000		2036	**		675,000
2022			675,000		2037	**		700,000
2023			690,000		2038	**		730,000
2024			705,000		2039	**		765,000
2025	**		665,000		2040	**		790,000
2026	**		685,000		2041	**		820,000
2027	**		700,000		2042	**		855,000
2028	**		725,000		2043	**		890,000
2029	**		745,000		2044	**		925,000

<sup>\*</sup>Preliminary, subject to change.

The Bonds will be dated as of the delivery date. Principal of the Bonds will be payable March 1 of the years in which the Bonds mature. Interest will be payable on March 1 and September 1, commencing September 1, 2014.

The Bonds will be issued by means of a book-entry system with no physical distribution of the Bonds made to the public. One certificate for each maturity of the Bonds will be issued to The Depository Trust Company, New York, New York ("DTC"), and immobilized in its custody. Ownership of the Bonds in principal amounts of \$5,000 or integral multiples thereof, with the exception of one \$1,000 denomination maturing in 2015, will be evidenced by a book-entry system with transfers of ownership effected on the records of DTC and its Participants pursuant to rules and procedures established by DTC and its Participants. The winning bidder, as a condition to delivery of the Bonds, shall be required to deposit the Bonds with DTC, registered in the name of Cede & Co. Interest and principal on the Bonds will be payable to DTC or its Nominee as Registered Owner of the Bonds. Transfer of principal and interest payments to Participants of DTC will be the responsibility of DTC. Transfer of principal and interest payments to Beneficial Owners will be the responsibility of such Participants and other Nominees of Beneficial Owners. The City will not be responsible or liable for maintaining, supervising or reviewing the records maintained by DTC, its Participants or persons acting through such Participants.

The original Bonds to be immobilized at DTC will be prepared under the supervision of First Southwest Company and their legality will be approved by Edwards Wildman Palmer LLP, Boston, Massachusetts, whose opinion will be furnished to the purchaser without charge.

Principal of and semi-annual interest on the Bonds will be paid by U.S. Bank National Association, Boston, Massachusetts, as Paying Agent. So long as DTC or its nominee, Cede & Co., is the Bondowner, such payments will be made directly to DTC. The disbursement of such payments to DTC Participants is the responsibility of DTC, and the disbursement of such payments to the Beneficial Owners is the responsibility of the DTC Participants and Indirect Participants, as more fully described herein.

## **Redemption Provisions**

The Bonds maturing on or prior to March 1, 2024 shall not be subject to redemption prior to their stated maturity dates. The Bonds maturing on or after March 1, 2025 shall be subject to redemption prior to maturity, at the option of the City, on or after March 1, 2024, either in whole or in part at any time, and if in part, by lot within a maturity, at the par amount of the Bonds to be redeemed, plus accrued interest to the date set for redemption.

For the Bonds maturing on and after March 1, 2025, bidders may specify that all of the principal amount of such Bonds in any two or more consecutive years may, in lieu of maturing in each such year, be combined to comprise one Term Bond, and shall be subject to mandatory redemption or mature at par, as described above, in each of the years and in the

<sup>\*\*</sup>Callable maturities. May be combined into one, two or three Term Bonds as described herein.

principal amounts specified in the foregoing maturity schedule. Each mandatory redemption shall be allocated to the payment of the Term Bond maturing in the nearest subsequent year. Bidders may specify no more than three Term Bonds.

Term Bonds, if any, shall be subject to mandatory redemption on March 1 of the year or years immediately prior to the stated maturity of such Term Bond (the particular Bonds of such maturity to be redeemed to be selected by lot), as indicated in the foregoing maturity schedule at the principal amount thereof plus accrued interest to the redemption date, without premium.

Bidders shall state the rate or rates of interest per annum which the Bonds are to bear in a multiple of 1/20 or 1/8 of one percent, but shall not state (a) more than one interest rate for any Bonds having a like maturity or (b) any interest rate which exceeds the interest rate stated for any other Bonds by more than 3 percent. **Bids must include a premium of at least \$110,000**.

As between proposals which comply with this Notice of Sale, the award will be to the bidder who offers to purchase all the Bonds at the lowest net effective interest rate to the City. Such interest rate shall be determined on a true interest cost (TIC) basis, which shall mean that rate which, as of the delivery date, discounts semiannually all future payments on account of principal and interest to the price bid. In the event there is more than one proposal specifying the lowest such rate, the Bonds will be awarded to the bidder whose proposal is selected by the City Treasurer by lot among all such proposals.

The City reserves the right to change the aggregate principal amount of the Bonds and the maturity schedule after the determination of the winning bid by increasing or decreasing the aggregate principal amount and the principal amount of each maturity by such amounts as may be necessary (a) after taking into account the prorata premium received by the City on that portion of the Bonds that is exempt from the limits of Proposition 2 ½ and (b) to structure the debt service on the school portions of the Bonds to be as close to equal on an annual basis as practicable through the final maturity. In such event, the final aggregate principal amount of the Bonds will be increased or decreased by not more than fifteen percent (15%) of the aggregate principal amount of the Bonds stated in this Notice of Sale. THE SUCCESSFUL BIDDER MAY NOT WITHDRAW ITS BID OR CHANGE THE INTEREST RATES BID OR THE INITIAL REOFFERING PRICES AS A RESULT OF ANY CHANGES MADE TO THE ANNUAL PRINCIPAL AMOUNTS WITHIN THIS LIMIT. The dollar amount bid for the Bonds by the winning bidder will be adjusted, if applicable, to reflect changes in the dollar amount of the amortization schedule. Any price that is adjusted will reflect changes in the dollar amount of the underwriter's discount and original issue premium, if any, but will not change the per bond underwriter's discount (net of insurance premium, if any) provided in such bid. Nor will it change the interest rate specified for each maturity. Any such adjustments will be communicated to the winning bidder by 4 P.M. on the day of the sale.

Bids must be submitted either:

- (a) In a sealed envelope marked "Proposal for Bonds" and addressed to Mr. James Reardon, Treasurer, City of Newton, Massachusetts c/o First Southwest Company, 54 Canal Street, 3<sup>rd</sup> Floor, Boston, Massachusetts 02114. Proposals by telegram delivered as specified above will be accepted. Signed blank bid forms may be faxed to (617) 619-4411 prior to submitting bids, and actual bids may be telephoned to First Southwest Company, telephone (617) 619-4400 at least one-half hour prior to the 11:00 a.m. sale and after receipt of the faxed bid form by First Southwest Company. First Southwest Company will act as agent for the bidder, but neither the City nor First Southwest Company shall be responsible for any errors in connection with bids submitted in this manner.
- (b) Electronically via Parity in accordance with this Notice of Sale. To the extent any instructions or directions set forth in Parity conflict with this Notice of Sale, the terms of this Notice of Sale shall control. For further information about Parity, potential bidders may contact the Financial Advisor to the City or Ideal at 40 West 23rd Street, 5th Floor, New York, NY 10010 (212) 404-8102.

The award of the Bonds to the winning bidder will not be effective until the bid has been approved by the Treasurer and the Mayor of the City.

The right is reserved to reject any or all proposals and to reject any proposal not complying with this Notice of Sale and, so far as permitted by law, to waive any irregularity with respect to any proposal.

An electronic bid made in accordance with this Notice of Sale shall be deemed an offer to purchase the Bonds in accordance with the terms provided in this Notice of Sale and shall be binding upon the bidder as if made by a signed and sealed written bid delivered to the City.

On or prior to the date of delivery of the Bonds, the successful bidder shall furnish to the City a certificate acceptable to Bond Counsel generally to the effect that (i) as of February 26, 2014 (the "Sale Date"), the Purchaser had offered or reasonably expected to offer all of the Bonds to the general public (excluding bond houses, brokers, or similar persons

acting in the capacity of underwriters or wholesalers) in a bona fide public offering at the prices set forth in such certificate, plus accrued interest, if any, (ii) such prices represent fair market prices of the Bonds as of the Sale Date, and (iii) as of the date of such certificate, all of the Bonds have been offered to the general public in a bona fide offering at the prices set forth in such certificate, and at least 10% of each maturity of the Bonds actually has been sold to the general public at such prices. To the extent the certifications described in the preceding sentence are not factually accurate with respect to the reoffering of the Bonds, Bond Counsel should be consulted by the bidder as to alternative certifications that will be suitable to establish the "issue price" of the Bonds for federal tax law purposes. If a municipal bond insurance policy or similar credit enhancement is obtained with respect to the Bonds by the successful bidder, such bidder will also be required to certify as to the net present value savings on the Bonds resulting from payment of insurance premiums or other credit enhancement fees.

It shall be a condition to the obligation of the successful bidder to accept delivery of and pay for the Bonds that, contemporaneously with or before accepting the Bonds and paying therefor, it shall be furnished, without cost, with (a) the approving opinion of the firm of Edwards Wildman Palmer LLP, Boston, Massachusetts, substantially in the form presented in Appendix B to the Preliminary Official Statement dated February 19, 2014; (b) a certificate in form satisfactory to said firm, dated as of the date of delivery of the Bonds and receipt of payment therefor, to the effect that there is no litigation pending or, to the knowledge of the signer or signers thereof, threatened affecting the validity of the Bonds or the power of the City to levy and collect taxes to pay them, (c) a certificate of the City Treasurer to the effect that, to the best of his knowledge and belief, both the Preliminary Official Statement as of the date of sale and the Final Official Statement as of the date of delivery of the Bonds referred to below do not contain any untrue statement of a material fact and do not omit to state a material fact necessary to make the statements made therein, in light of the circumstances under which they were made, not misleading, and (d) a Continuing Disclosure Certificate in the form presented in Appendix C to the Preliminary Official Statement.

The City has not contracted for the issuance of any bond insurance policy for the Bonds. If the Bonds qualify for issuance of any such policy or commitment therefor, any purchase of such insurance or commitment shall be at the sole option and expense of the bidder. Proposals shall not be conditioned upon the issuance of any such policy or commitment. Any failure of the Bonds to be so insured or of any such policy or commitment to be issued shall not in any way relieve the purchaser its contractual obligations arising from the acceptance of its proposal for the purchase of the Bonds. Should the bidder purchase municipal bond insurance, all expenses associated with such policy or commitment will be borne by the bidder, except for the fee paid to Moody's Investors Service, Inc. for a rating on the Bonds. Any such fee paid to Moody's Investors Service, Inc. would be borne by the City.

Additional information concerning the City and the Bonds is contained in the Preliminary Official Statement dated February 19, 2014, to which prospective bidders are directed. The Preliminary Official Statement is provided for informational purposes only and is not a part of this Notice of Sale. Said Preliminary Official Statement is deemed final by the City except for the omission of the reoffering price(s), interest rate(s), and the identity of the underwriter(s), and any other pertinent terms of the Bonds depending on such matters, but is subject to change without notice to completion or amendment in a Final Official Statement. Copies of the Preliminary Official Statement may be obtained from First Southwest Company, 54 Canal Street, Boston, Massachusetts 02114 (Telephone: 617-619-4400). Within seven (7) business days following the award of the Bonds in accordance herewith, 50 copies of the Final Official Statement will be available from the First Southwest Company to the successful bidder for use in reoffering the Bonds. Upon request, additional copies will be provided at the expense of the requester.

It is anticipated that CUSIP identification numbers will be printed on the Bonds. All expenses in relation to the printing of CUSIP numbers on the Bonds shall be paid for by the City, provided, however, that the City assumes no responsibility for any CUSIP Service Bureau or other charge that may be imposed for the assignment of such numbers.

The Bonds will not be designated as "qualified tax-exempt obligations" for purposes of Section 265(b)(3) of the Internal Revenue Code of 1986 as amended.

In order to assist bidders in complying with Rule 15c2-12(b)(5) promulgated by the Securities and Exchange Commission, the City will undertake to provide annual reports and notices of certain significant events. A description of this undertaking is set forth in the Preliminary Official Statement.

The Bonds in definitive form will be delivered to The Depository Trust Company or its custodial agent on or about March 6, 2014 for settlement in Federal Funds.

CITY OF NEWTON, MASSACHUSETTS /s/ James Reardon, City Treasurer/Collector

# PRELIMINARY OFFICIAL STATEMENT CITY OF NEWTON, MASSACHUSETTS \$20,936,000 GENERAL OBLIGATION MUNICIPAL PURPOSE LOAN OF 2014 BONDS

This Official Statement is provided for the purpose of presenting certain information relating to the City of Newton, Massachusetts (the "City"), in connection with the sale of \$20,936,000 aggregate principal amount of its General Obligation Municipal Purpose Loan of 2014 Bonds (the "Bonds"). The information contained herein has been furnished by the City, except information attributed to another governmental agency or official as the source.

#### THE BONDS

## **Description of the Bonds**

The Bonds will be dated as of the delivery date and will bear interest payable semiannually on March 1 and September 1, commencing September 1, 2014. The Bonds shall mature on March 1 of the years and in the principal amounts as set forth on the cover page of this Official Statement.

The Bonds are issuable only in fully registered form, without coupons, and, when issued, will be registered in the name of Cede & Co., as Bondowner and nominee for The Depository Trust Company ("DTC"), New York, New York. DTC will act as securities depository for the Bonds. Purchases of the Bonds will be made in book-entry form, in the denomination of \$5,000 or any integral multiple thereof, with the exception of one \$1,000 denomination maturing in 2015. Purchasers will not receive certificates representing their interests in Bonds purchased. So long as Cede & Co. is the Bondowner, as nominee of DTC, references herein to the Bondowners or registered owners shall mean Cede & Co., as aforesaid, and shall not mean the Beneficial Owners (as defined herein) of the Bonds. (See "Book-Entry Transfer System" herein.)

Principal of and semiannual interest on the Bonds will be paid by U.S. Bank National Association, Boston, Massachusetts, as Paying Agent. So long as DTC or its nominee, Cede & Co., is the Bondowner, such payments will be made directly to such Bondowner. Disbursement of such payments to the DTC Participants is the responsibility of DTC and disbursements of such payments to the Beneficial Owners is the responsibility of the DTC Participants and the Indirect Participants, as more fully described herein.

The Bonds are subject to redemption prior to their stated dates of maturity as described herein.

## **Optional Redemption**

The Bonds maturing on or prior to March 1, 2024 shall not be subject to redemption prior to their stated maturity dates. The Bonds maturing on or after March 1, 2025 shall be subject to redemption prior to maturity, at the option of the City, on or after March 1, 2024, either in whole or in part at any time, and if in part, by lot within a maturity, at the par amount of the Bonds to be redeemed, plus accrued interest to the date set for redemption.

## Mandatory Redemption

The Bonds maturing March 1, 2037, March 1, 2040 and March 1, 2044 (the "Term Bonds") are subject to mandatory redemption or maturity on each of the dates and in each of the principal amounts set forth below (the particular portion of such Term Bonds to be redeemed or to mature on the final maturity date to be delivered by lot), at a redemption price of par, plus accrued interest, if any, to the redemption date.

#### \$2,010,000 Term Bond Maturing March 1, 2037

March 1	Principal Amount
2035	\$640,000
2036	670,000
2037*	700,000

<sup>\*</sup>Final maturity

## \$2,255,000 Term Bond Maturing March 1, 2040

March 1	Principal Amount
2038	\$720,000
2039	750,000
2040*	785,000

## \$3,455,000 Term Bond Maturing March 1, 2044

March 1	Principal Amount
2041	\$815,000
2042	845,000
2043	880,000
2044*	915,000

## Notice of Redemption

So long as DTC is the registered owner of the Bonds, notice of any redemption of the Bonds prior to their maturities, specifying the Bonds (or the portion thereof) to be redeemed shall be mailed to DTC not more than 60 days nor less than 30 days prior to the redemption date. Any failure on the part of DTC to notify the DTC Participants of the redemption or failure on the part of the DTC Participants, Indirect Participants, or of a nominee of a Beneficial Owner (having received notice from DTC Participant or otherwise) to notify the Beneficial Owner shall not affect the validity of the redemption.

#### **Record Date**

The record date for each payment of interest is the fifteenth day of the month preceding the interest payment date, however if such date is not a business day, the record date will be the following business day provided that, with respect to overdue interest, the Paying Agent may establish a special record date. The special record date may not be more than twenty (20) days before the date set for payment. The Paying Agent will mail notice of a special record date to the Bondowners at least ten (10) days before the special record date.

## **Book-Entry Transfer System**

The Depository Trust Company ("DTC"), New York, New York, will act as securities depository for the Bonds. The Bonds will be issued in fully-registered form registered in the name of Cede & Co. (DTC's partnership nominee) or such other name as may be requested by an authorized representative of DTC. One-fully registered certificate will be issued for each maturity of the Bonds, each in the aggregate principal amount of such maturity, and each such certificate will be deposited with DTC.

DTC, the world's largest securities depository, is a limited-purpose trust company organized under the New York Banking Law, a "banking organization" within the meaning of the New York Banking Law, a member of the Federal Reserve System, a "clearing corporation" within the meaning of the New York Uniform Commercial Code, and a "clearing agency" registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds and provides asset servicing for over 3.5 million issues of U.S. and non-U.S. equity, corporate and municipal debt issues, and money market instruments (from over 100 countries) that DTC's participants ("Direct Participants") deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities, through electronic computerized book-entry transfers and pledges between Direct Participants' accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations. DTC is a wholly-owned subsidiary of The Depository Trust & Clearing Corporation ("DTCC"). DTCC is the holding company for DTC, National Securities Clearing Corporation and Fixed Income Clearing Corporation, all of which are registered clearing agencies. DTCC is owned by the users of its regulated securities. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly ("Indirect

<sup>\*</sup>Final maturity.

Participants"). DTC has a Standard & Poor's rating of AA+. The DTC Rules applicable to its Participants are on file with the Securities and Exchange Commission. More information about DTC can be found at <a href="https://www.dtcc.com">www.dtcc.com</a>.

Purchases of securities deposited with DTC must be made by or through Direct Participants, which will receive a credit for such securities on DTC's records. The ownership interest of each actual purchaser of each security deposited by DTC ("Beneficial Owner") is in turn to be recorded on the Direct and Indirect Participants' records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the securities deposited by DTC are to be accomplished by entries made on the books of Direct and Indirect Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in the securities deposited with DTC, except in the event that use of the book-entry system for such securities is discontinued.

To facilitate subsequent transfers, all securities deposited by Direct Participants with DTC are registered in the name of DTC's partnership nominee, Cede & Co., or such other name as may be requested by an authorized representative of DTC. The deposit of securities with DTC and their registration in the name of Cede & Co. or such other DTC nominee do not affect any change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the securities deposited with DTC; DTC's records reflect only the identity of the Direct Participants to whose accounts such securities are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.

Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time.

Redemption notices shall be sent to DTC. If less than all of a maturity is being redeemed, DTC's practice is to determine by lot the amount of the interest of each Direct Participant in such maturity to be redeemed.

Neither DTC nor Cede & Co. (nor such other DTC nominee) will consent or vote with respect to securities deposited with DTC unless authorized by a Direct Participant in accordance with DTC's MMI Procedures. Under its usual procedures, DTC mails an Omnibus Proxy to the issuer of such securities or its paying agent as soon as possible after the record date. The Omnibus Proxy assigns Cede & Co.'s consenting or voting rights to those Direct Participants to whose accounts such securities are credited on the record date (identified in a listing attached to the Omnibus Proxy).

Principal and interest payments on securities deposited with DTC will be made to Cede & Co., or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts upon DTC's receipt of funds and corresponding detail information from the issuer of such securities or its paying agent, on the payable date in accordance with their respective holdings shown on DTC's records. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of customers in bearer form or registered in "street name," and will be the responsibility of such Participant and not of DTC (nor its nominee), the issuer of such securities or its paying agent, subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of principal and interest to Cede & Co. (or such other nominee as may be requested by an authorized representative of DTC) is the responsibility of the issuer of such securities or its paying agent, disbursement of such payments to Direct Participants will be the responsibility of DTC, and disbursement of such payments to the Beneficial Owners will be the responsibility of Direct and Indirect Participants.

DTC may discontinue providing its services as depository with respect to the securities deposited with DTC at any time by giving reasonable notice to the issuer of such securities or its paying agent. Under such circumstances, in the event that a successor depository is not obtained, physical certificates are required to be printed and delivered to Beneficial Owners.

The City may decide to discontinue use of the system of book-entry-only transfers through DTC (or a successor securities depository). In that event, physical certificates will be printed and delivered to Beneficial Owners.

The information in this section concerning DTC and DTC's book-entry system has been obtained from sources that the City believes to be reliable, but the City takes no responsibility for the accuracy thereof.

## **Authorization of the Bonds and Use of Proceeds**

The following table sets forth the purpose, issue amount, statutory reference and date of Mayoral approval for the current offering of Bonds.

Purpose	This Issue	Total Authorization	Statutory Reference	Dates of Mayoral Approval
Elementary School Modulars	\$ 2,400,000	\$ 2,400,000	Ch. 44 s. 7(9)	5/10/2013
Mason Rice Elementary School Sprinklers	480,000	480,000	Ch. 44 s. 7(3A)	5/10/2013
Carr School Renovations	11,749,000	11,749,118	Ch. 44 s. 7(3A)	6/23/2013
Angier School Demolition & Construction (1)	5,000,000	36,750,000	Ch. 70B	10/17/2013
Community Center Accessibility Improvements	275,000	275,000	Ch. 44 s. 7(3A)	6/23/2013
DPW Equipment (Street Sweeper & Backhoe)	282,000	282,000	Ch. 44 s. 7(9)	6/23/2013
DPW Snow Melting Equipment	250,000	250,000	Ch. 44 s. 7(9)	6/23/2013
DPW Salt Sheds & Garage	500,000	500,000	Ch. 44 s. 7(3)	7/23/2013
Total	\$ 20,936,000	- -		

<sup>(1)</sup> Exempt from the limits of Proposition 2 ½. The City anticipates 33% reimbursement on eligible project costs from the Massachusetts School Building Authority ('MSBA').

## **Principal Payments by Purpose (1)**

		School		School			
Year	(N	lon-Exempt)	(	(Exempt)		General	 Total
2015	\$	404,000	\$	90,000	\$	102,000	\$ 596,000
2016		410,000		90,000		100,000	600,000
2017		420,000		95,000		100,000	615,000
2018		430,000		100,000		100,000	630,000
2019		440,000		105,000		100,000	645,000
2020		450,000		110,000		100,000	660,000
2021		460,000		115,000		95,000	670,000
2022		475,000		120,000		95,000	690,000
2023		490,000		125,000		95,000	710,000
2024		505,000		135,000		95,000	735,000
2025		520,000		140,000		40,000	700,000
2026		530,000		145,000		40,000	715,000
2027		540,000		150,000		40,000	730,000
2028		550,000		150,000		40,000	740,000
2029		560,000		155,000		40,000	755,000
2030		380,000		160,000		25,000	565,000
2031		395,000		165,000		25,000	585,000
2032		405,000		175,000		25,000	605,000
2033		420,000		180,000		25,000	625,000
2034		435,000		185,000		25,000	645,000
2035		450,000		190,000		-	640,000
2036		470,000		200,000		-	670,000
2037		490,000		210,000		-	700,000
2038		505,000		215,000		-	720,000
2039		525,000		225,000		-	750,000
2040		550,000		235,000		-	785,000
2041		570,000		245,000		-	815,000
2042		595,000		250,000		-	845,000
2043		615,000		265,000		-	880,000
2044		640,000		275,000			915,000
Total	\$	14,629,000	\$	5,000,000	\$	1,307,000	\$ 20,936,000

<sup>(1)</sup> Reflects mandatory redemption schedule.

## **Tax Exemption**

In the opinion of Edwards Wildman Palmer LLP, Bond Counsel to the City ("Bond Counsel"), based upon an analysis of existing laws, regulations, rulings, and court decisions, and assuming, among other matters, compliance with certain covenants, interest on the Bonds is excluded from gross income for federal income tax purposes under Section 103 of the Code. Bond Counsel is of the further opinion that interest on the Bonds is not a specific preference item for purposes of the federal individual or corporate alternative minimum taxes, although Bond Counsel observes that such interest is included in adjusted current earnings when calculating corporate alternative minimum taxable income. Bond Counsel expresses no opinion regarding any other federal tax consequences arising with respect to the ownership or disposition of, or the accrual or receipt of interest on, the Bonds. The Bonds will not be designated as "qualified tax-exempt obligations" for purposes of Section 265(b)(3) of the Code.

The Code imposes various requirements relating to the exclusion from gross income for federal income tax purposes of interest on obligations such as the Bonds. Failure to comply with these requirements may result in interest on the Bonds being included in gross income for federal income tax purposes, possibly from the date of original issuance of the Bonds. The City has covenanted to comply with such requirements to ensure that interest on the Bonds will not be included in federal gross income. The opinion of Bond Counsel assumes compliance with these requirements.

Bond Counsel is also of the opinion that, under existing law, interest on the Bonds is exempt from Massachusetts personal income taxes, and the Bonds are exempt from Massachusetts personal property taxes. Bond Counsel has not opined as to other Massachusetts tax consequences arising with respect to the Bonds. Prospective Bondholders should be aware, however, that the Bonds are included in the measure of Massachusetts estate and inheritance taxes, and the Bonds and the interest thereon are included in the measure of certain Massachusetts corporate excise and franchise taxes. Bond Counsel expresses no opinion as to the taxability of the Bonds or the income therefrom or any other tax consequences arising with respect to the Bonds under the laws of any state other than Massachusetts. A complete copy of the proposed form of opinion of Bond Counsel is set forth in Appendix B hereto.

To the extent the issue price of any maturity of the Bonds is less than the amount to be paid at maturity of such Bonds (excluding amounts stated to be interest and payable at least annually over the term of such Bonds), the difference constitutes "original issue discount," the accrual of which, to the extent properly allocable to each owner thereof, is treated as interest on the Bonds which is excluded from gross income for federal income tax purposes and is exempt from Massachusetts personal income taxes. For this purpose, the issue price of a particular maturity of the Bonds is the first price at which a substantial amount of such maturity of the Bonds is sold to the public (excluding bond houses, brokers, or similar persons or organizations acting in the capacity of underwriters, placement agents or wholesalers). The original issue discount with respect to any maturity of the Bonds accrues daily over the term to maturity of such Bonds on the basis of a constant interest rate compounded semiannually (with straight-line interpolations between compounding dates). The accruing original issue discount is added to the adjusted basis of such Bonds to determine taxable gain or loss upon disposition (including sale, redemption, or payment on maturity) of such Bonds. Bondholders should consult their own tax advisors with respect to the tax consequences of ownership of Bonds with original issue discount, including the treatment of purchasers who do not purchase such Bonds in the original offering to the public at the first price at which a substantial amount of such Bonds is sold to the public.

Bonds purchased, whether at original issuance or otherwise, for an amount greater than the stated principal amount to be paid at maturity of such Bonds, or, in some cases, at the earlier redemption date of such Bonds ("Premium Bonds"), will be treated as having amortizable bond premium for federal income tax purposes and Massachusetts personal income tax purposes. No deduction is allowable for the amortizable bond premium in the case of obligations, such as the Premium Bonds, the interest on which is excluded from gross income for federal income tax purposes. However, a Bondholder's basis in a Premium Bond will be reduced by the amount of amortizable bond premium properly allocable to such Bondholder. Holders of Premium Bonds should consult their own tax advisors with respect to the proper treatment of amortizable bond premium in their particular circumstances.

Bond Counsel has not undertaken to determine (or to inform any person) whether any actions taken (or not taken) or events occurring (or not occurring) after the date of issuance of the Bonds may adversely affect the value of, or the tax status of interest on, the Bonds.

Prospective Bondholders should be aware that form time to time legislation is or may be proposed which, if enacted by law, could result in interest on the Bonds being subject directly or indirectly to federal income taxation, or otherwise prevent Bondholders from realizing the full benefit provided under current federal tax law of the exclusion of interest on the Bonds from gross income. To date, no such legislation has been enacted into law. However, it is not possible to predict whether any such legislation will be enacted into law. Further, no assurance can be given that any pending or future legislation, including amendments to the Code, if enacted into law, or any proposed legislation, including

amendments to the Code, or any future judicial, regulatory or administrative interpretation or development with respect to existing law, will not adversely affect the market value and marketability of, or the tax status of interest on, the Bonds. Prospective Bondholders are urged to consult their own tax advisors with respect to any such legislation, interpretation or development.

Although Bond Counsel is of the opinion that interest on the Bonds is excluded from gross income for federal income tax purposes and is exempt from Massachusetts personal income taxes, the ownership or disposition of, or the accrual or receipt of interest on, the Bonds may otherwise affect the federal or state tax liability of a Bondholder. Among other possible consequences of ownership or disposition of, or the accrual or receipt of interest on, the Bonds, the Code requires recipients of certain social security and certain railroad retirement benefits to take into account receipts or accruals of interest on the Bonds in determining the portion of such benefits that are included in gross income. The nature and extent of all such other tax consequences will depend upon the particular tax status of the Bondholder or the Bondholder's other items of income, deduction or exclusion. Bond Counsel expresses no opinion regarding any such other tax consequences, and Bondholders should consult with their own tax advisors with respect to such consequences.

## Rating

Moody's Investors Service, Inc. has assigned a rating of Aaa to the Bonds. The rating only reflects the rating agency's views and is subject to revision or withdrawal, which could affect the market price of the Bonds.

## **Security and Remedies**

<u>Full Faith and Credit</u>. General obligation bonds and notes of a Massachusetts city or town constitute a pledge of its full faith and credit. Payment is not limited to a particular fund or revenue source. Except for "qualified bonds" as described below (see "TYPES OF OBLIGATIONS - Serial Bonds and Notes" under "INDEBTEDNESS") and setoffs of state distributions as described below (see "Use of State Distributions to Pay Debt Service" below), no provision is made by the Massachusetts statutes for priorities among bonds and notes and other general obligations, although the use of certain moneys may be restricted.

<u>Tax Levy</u>. The Massachusetts statutes direct the municipal assessors to include annually in the tax levy for the next fiscal year "all debt and interest charges matured and maturing during the next fiscal year and not otherwise provided for [and] all amounts necessary to satisfy final judgments." Specific provision is also made for including in the next tax levy payment of rebate amounts not otherwise provided for and payment of notes in anticipation of federal or state aid if the aid is no longer forthcoming.

The total amount of a tax levy is limited by statute. However, the voters in each municipality may vote to exclude from the limitation any amounts required to pay debt service on indebtedness incurred before November 4, 1980. Local voters may also vote to exempt specific subsequent bond issues from the limitation. (See "Tax Limitations" under "PROPERTY TAXATION" below.) In addition, obligations incurred before November 4, 1980 may be constitutionally entitled to payment from taxes in excess of the statutory limit.

Except for taxes on the increased value of certain property in designated development districts which may be pledged for the payment of debt service on bonds issued to finance economic development projects within such districts, no provision is made for a lien on any portion of the tax levy to secure particular bonds or notes or bonds and notes generally (or judgments on bonds or notes) in priority to other claims. Provision is made, however, for borrowing to pay judgments, subject to the General Debt Limit. (See "Debt Limits" under "INDEBTEDNESS" below.) Subject to the approval of the State Director of Accounts for judgments above \$10,000, judgments may also be paid from available funds without appropriation and included in the next tax levy unless other provision is made.

Court Proceedings. Massachusetts cities and towns are subject to suit on their general obligation bonds and notes and courts of competent jurisdiction have power in appropriate proceedings to order payment of a judgment on the bonds or notes from lawfully available funds or, if necessary, to order the city or town to take lawful action to obtain the required money, including the raising of it in the next annual tax levy, within the limits prescribed by law. (See "Tax Limitations" under "PROPERTY TAXATION" below.) In exercising their discretion as to whether to enter such an order, the courts could take into account all relevant factors including the current operating needs of the city or town and the availability and adequacy of other remedies. The Massachusetts Supreme Judicial Court has stated in the past that a judgment against a municipality can be enforced by the taking and sale of the property of any inhabitant. However, there has been no judicial determination as to whether this remedy is constitutional under current due process and equal protection standards.

Restricted Funds Massachusetts statutes also provide that certain water, gas and electric, community antenna television system, telecommunications, sewer, parking meter and passenger ferry, community preservation and affordable housing receipts may be used only for water, gas and electric, community antenna television system, telecommunications, sewer, parking, mitigation of ferry service impacts, and community preservation and affordable housing purposes, respectively; accordingly, moneys derived from these sources may be unavailable to pay general obligation bonds and notes issued for other purposes. A city or town that accepts certain other statutory provisions may establish an enterprise fund for a utility, health care, solid waste, recreational or transportation facility and for police or fire services; under those provisions any surplus in the fund is restricted to use for capital expenditures or reduction of user charges. In addition, subject to certain limits, a city or town may annually authorize the establishment of one or more revolving funds in connection with use of certain revenues for programs that produce those revenues; interest earned on a revolving fund is treated as general fund revenue. A city or town may also establish an energy revolving loan fund to provide loans to owners of privately-held property in the city or town for certain energy conservation and renewable energy projects, and may borrow to establish such a fund. The loan repayments and interest earned on the investment of amounts in the fund shall be credited to the fund. Also, the annual allowance for depreciation of a gas and electric plant or a community antenna television and telecommunications system is restricted to use for plant or system renewals and improvements, for nuclear decommissioning costs, and costs of contractual commitments, or, with the approval of the State Department of Telecommunications and Energy, to pay debt incurred for plant or system reconstruction or renewals. Revenue bonds and notes issued in anticipation of them may be secured by a prior lien on specific revenues. Receipts from industrial users in connection with industrial revenue financings are also not available for general municipal purposes.

State Distributions. State grants and distributions may in some circumstances be unavailable to pay general obligation bonds and notes of a city or town in that the State Treasurer is empowered to deduct from such grants and distributions the amount of any debt service paid on "qualified bonds" (See "Serial Bonds and Notes" under "INDEBTEDNESS-TYPES OF OBLIGATIONS" below) and any other sums due and payable by the city or town to the Commonwealth or certain other public entities, including any unpaid assessments for costs of any public transportation authority (such as the Massachusetts Bay Transportation Authority ("MBTA") or a regional transit authority) of which it is a member, for costs of the Massachusetts Water Resources Authority ("MWRA") if the city or town is within the territory served by the Authority, for any debt service due on obligations issued to the Massachusetts School Building Authority ("MSBA"), or for charges necessary to meet obligations under the Commonwealth's Water Pollution Abatement or Drinking Water Revolving Loan Programs, including such charges imposed by another local governmental unit that provides wastewater collection or treatment services or drinking water services to the city or town.

If a city or town is (or is likely to be) unable to pay principal or interest on its bonds or notes when due, it is required to notify the State Commissioner of Revenue. The Commissioner shall in turn, after verifying the inability, certify the inability to the State Treasurer. The State Treasurer shall pay the due or overdue amount to the paying agent for the bonds or notes, in trust, within three days after the certification or one business day prior to the due date (whichever is later). This payment is limited, however, to the estimated amount otherwise distributable by the Commonwealth to the city or town during the remainder of the fiscal year (after the deductions mentioned in the foregoing paragraph). If for any reason any portion of the certified sum has not been paid at the end of the fiscal year, the State Treasurer shall pay it as soon as practicable in the next fiscal year to the extent of the estimated distributions for that fiscal year. The sums so paid shall be charged (with interest and administrative costs) against the distributions to the city or town.

The foregoing does not constitute a pledge of the faith and credit of the Commonwealth. The Commonwealth has not agreed to maintain existing levels of state distributions, and the direction to use estimated distributions to pay debt service may be subject to repeal by future legislation. Moreover, adoption of the annual appropriation act has sometimes been delayed beyond the beginning of the fiscal year and estimated distributions which are subject to appropriation may be unavailable to pay local debt service until they are appropriated.

Bankruptcy. Enforcement of a claim for payment of principal or interest on general obligation bonds or notes would be subject to the applicable provisions of Federal bankruptcy laws and to the provisions of other statutes, if any, hereafter enacted by the Congress or the Massachusetts legislature extending the time for payment or imposing other constraints upon enforcement insofar as the same may be constitutionally applied. Massachusetts municipalities are not generally authorized by the Massachusetts General Laws to file a petition for bankruptcy under Federal bankruptcy laws. In cases involving significant financial difficulties faced by a single city, town or regional school district, the Commonwealth has enacted special legislation to permit the appointment of a fiscal overseer, finance control board or, in the most extreme cases, a state receiver. In a limited number of these situations, such special legislation has also authorized the filing of federal bankruptcy proceedings, with the prior approval of the Commonwealth. In each case where such authority was granted, it expired at the termination of the Commonwealth's oversight of the financially distressed city, town or regional school district. To date, no such filings have been approved or made.

## **Opinion of Bond Counsel**

The purchaser will be furnished the legal opinion of the firm of Edwards Wildman Palmer LLP, Boston, Massachusetts. The opinion will be dated and given on and will speak only as of the date of original delivery of the Bonds to the successful bidder. The opinion will be substantially in the form presented in Appendix B.

Other than as to matters expressly set forth herein as the opinion of Bond Counsel, Bond Counsel is not passing upon and does not assume any responsibility for the accuracy or adequacy of the statements made in this Official Statement and make no representation that they have independently verified the same.

## **Financial Advisory Services of First Southwest Company**

First Southwest Company, Boston, Massachusetts serves as financial advisor to the City of Newton, Massachusetts.

## **Continuing Disclosure**

In order to assist the Underwriters in complying with Rule 15c2-12(b)(5) promulgated by the Securities and Exchange Commission (the "Rule"), the City will covenant for the benefit of the owners of the Bonds to provide certain financial information and operating data relating to the City by not later than 270 days after the end of each fiscal year (the "Annual Report"), and to provide notices of the occurrence of certain enumerated events. The covenants will be contained in a Continuing Disclosure Certificate, the proposed form of which is provided in Appendix C. The Certificate will be executed by the signers of the Bonds and incorporated by reference in the Bonds.

The City has never failed to comply in all material respects with any previous undertakings to provide annual reports or notices of significant events in accordance with the Rule.

#### **CITY OF NEWTON, MASSACHUSETTS**

#### General

The City is located in eastern Massachusetts in Middlesex County approximately 7 miles from downtown Boston, bordered by the West Roxbury section of Boston on the southeast, Needham on the southwest, Wellesley and Weston on the west, Waltham and Watertown on the north, and by Brookline and the Allston-Brighton section of Boston on the east. The City has a population of 85,146 according to the 2010 federal census and occupies a land area of 18.33 square miles. Settled in 1639, Newton was incorporated as a city in 1873. Government is by an elected mayor and a twenty-four member board of aldermen. The principal executive officers of the City are as follows:

#### PRINCIPAL EXECUTIVE OFFICERS

<u>Title</u>	<u>Name</u>	Manner of Selection	Current Term Expires
Mayor	Setti D. Warren	Elected	2017
Treasurer/Collector	James Reardon	Appointed by Mayor and confirmed by	
		Board of Aldermen	2014
Comptroller	David C. Wilkinson	Appointed by Board of Aldermen	2016
Clerk	David A. Olson	Appointed by Board of Aldermen	2016
Chief Operating Officer	Robert Rooney	Appointed by Mayor	Indefinite
Chief Financial Officer	Maureen Lemieux	Appointed by Mayor	Indefinite
City Solicitor	Donnalyn Kahn	Appointed by Mayor	Indefinite

## **Municipal Services**

The City provides general governmental services for the territory within its boundaries, including police and fire protection, collection, disposal, and recycling of solid waste, public education, street maintenance, parks and recreational facilities and public library facilities. Complete sewer and water services are provided by the City via connections to the Massachusetts Water Resources Authority. These services are funded completely from user revenues.

Transportation services include commuter bus, commuter rail, and trolley service to Boston which is provided by the Massachusetts Bay Transportation Authority. Riverside Station, which is the terminus for the MBTA rapid transit Green Line as well as a stop for the MBTA, Greyhound, and Peter Pan bus lines, are located in Newton.

## **Education**

The City's public school facilities presently include 15 elementary schools, 4 middle schools and 2 senior high schools. The following table sets forth the trend in public school enrollments for the current and past five school years and a projection for the next year. The total capacity of the City's school system is approximately 12,949 students.

## PUBLIC SCHOOL ENROLLMENTS AS OF - OCTOBER 1,

		Actual					
	2009	2010	2011	2012	2013	2014	
Grades K-5	5,527	5,646	5,687	5,790	5,799	5,860	
Grades 6-8	2,556	2,550	2,667	2,719	2,849	2,838	
Grades 9-12	3,524	3,579	3,568	3,661	3,793	3,891	
Totals	11,607	11,775	11,922	12,170	12,441	12,589	

SOURCE: Newton Public Schools Enrollment Analysis Report, November, 2013.

The City is also the site of Boston College, a private (Roman Catholic) educational institution which is situated on a 200 acre campus in the City's Chestnut Hill section. With an enrollment of approximately 9,000 undergraduate and 4,600 graduate students, Boston College consists of 10 schools, colleges and institutes, including Boston College Law School. In addition, the City is home to Lasell College, Mt. Ida College, and 17 private/parochial schools serving students in grades K-12.

## **History**

Newton was permanently settled in 1639 and incorporated as a city in 1873. As soon as farming became established and roads were laid out, mills to grind corn and saw lumber were constructed. Newton's industrial development had its start at Newton Upper and Lower Falls. Iron works were established in 1703 and one of the first paper mills in the country was erected in 1791 at the Lower Falls. In Newton's early days, farming was a principal occupation and friendly Native Americans helped introduce settlers to such new crops as potatoes, corn, squash, pumpkins, and beans. Some of the settlers built looms or forges or engaged in fishing. Newton Upper Falls and Newton Lower Falls became busy industrial centers in the 19th century, with two year-round hotels, many stores, and on the Needham side of the river, a cotton mill with three thousand spindles. At present, there are very few of these old industries extant. Newton has always been a center of prosperity and though it is one of the largest cities in Massachusetts, it has maintained its suburban character. Its seven hills and many villages provide many of the finest residential neighborhoods in the Boston area.

## **Industry and Commerce**

Newton has a diversified economic base with 52,344 people employed in 3,742 establishments in the City as of June 2013 with an estimated annual payroll of approximately \$3.2 billion. Businesses are generally small and service-oriented, with professional, business, education and health services accounting for over 60 percent of all jobs.

Newton has numerous industrial, research and development and office areas: the Wells Avenue Industrial Park (108 acres), the Needham Street Corridor (118 acres) and, in addition, 86 acres of manufacturing land in other areas throughout the City. In addition, there are approximately 2,000 commercial establishments located within the City's village commercial centers.

The following table lists the major categories of employment with payrolls in the City.

		C	Calendar Year Averag	je		First & Second
Industry	2008	2009	2010	2011	2012	Quarter 2013
Construction	1,789	1,569	1.710	1.764	1,653	1,587
Manufacturing	1,173	1,012	792	841	852	850
Trade, Transportation and Utilities	7,275	6,829	6,629	6,436	6,121	5,901
Information	1,100	1,232	1,884	2,249	2,377	2,294
Financial Activities	2,865	2,987	2,984	2,895	3,156	3,083
Professional and Business Services	9,404	8,986	13,840	13,428	12,903	12,385
Education and Health Services	17,528	17,993	18,268	18,273	18,882	19,797
Leisure and Hospitality	5,124	4,663	4,664	4,757	4,336	4,107
Other Services	2,177	2,208	2,253	2,337	2,422	2,340
Total Employment	48,435	47,479	53,024	52,980	52,702	52,344
Number of Establishments	3,594	3,604	3,742	3,833	3,768	3,742
Average Weekly Wages	\$ 1,114	\$ 1,133	\$ 1,129	\$ 1,179	\$ 1,238	\$ 1,181
Total Wages	\$ 2,854,896,754	\$ 2,845,012,299	\$ 3,161,176,841	\$ 3,161,176,841	\$ 3,445,263,993	\$ 1,631,730,260

SOURCE: Massachusetts Department of Employment and Training. Data based upon place of employment, not place of residence. Due to the reclassification the U.S. Department of Labor now uses the North American Industry Classification System (NAICS) as the basis for the assignment and tabulation of economic data by industry.

The following table sets forth the City's largest employers, excluding the City itself.

## Newton's Largest Employers\* 2013

## Employers with 1000+ Employees

Boston College Newton Wellesley Hospital

## Employers with 500-999 Employees

Jewish Community Center

## Employers with 250-499 Employees

Bloomingdale's
Clark's Companies of North America
EMC Corporation
Lasell College
Marriott-Boston Newton
Questex Media Group LLC
Tech Target, Inc.
TripAdvisor
UPromise, Inc.

The following table compares retail trade data of the City with that of the Commonwealth as a whole.

## **RETAIL SALES**

	Newton	Massachusetts
Establish ments:		
2007	378	25,469
2002	382	25,761
1997	390	26,209
1992	607	38,490
1987	609	38,905
Sales(000):		
2007	\$1,153,570	\$88,082,966
2002	1,150,231	73,903,837
1997	978,074	58,578,048
1992	970,792	47,663,248
1987	808,653	44,818,481
Per Capita Sales:		
2007	\$11,521	\$13,657
2002	13,721	11,640
1997	11,843	5,663
1992	11,755	7,922
1987	9,670	7,731

SOURCE: 2007, 2002, 1997, 1992, 1987 U.S. Census of Retail Trade, and the applicable Federal Census.

The Mall at Chestnut Hill, The Street, and Chestnut Hill Square are three significant retail centers on Route 9/Boylston Street in Chestnut Hill.

## Labor Force, Employment and Unemployment Rate

According to the Massachusetts Department of Employment and Training data in December 2013, the City had a total labor force of 48,283 of which 46,116 were employed and 2,167 or 4.5% were unemployed as compared to 6.7% for the Commonwealth.

<sup>\*</sup>Source: InfoUSA for the Massachusetts Division of Local Services - Labor and Workforce Development.

The table below sets forth recent trend in the City's average labor force, employment and unemployment rates for the following calendar years and also the unemployment rates for the Commonwealth and the United States.

#### **UNEMPLOYMENT RATES**

City of Newton					Massachusetts		United States	
Year	Labor Force	Employment	Unemployment Rate	<del>)</del>	Unemployment Rate	_	Unemployment Rate	_
2013	48,109	45,905	4.6	%	6.9	%	7.4	%
2012	47,617	45,594	4.2		6.7		8.1	
2011	46,908	44,718	4.7		6.8		8.9	
2010	46,435	43,774	5.7		8.5		9.6	
2009	45,604	42,972	5.8		8.1		9.3	

SOURCE: Mass. Department of Employment and Training, Federal Reserve Bank of Boston and U.S. Bureau of Labor Statistics. Data based upon place of residence, not place of employment. Monthly data are unadjusted.

## **Building Permits**

The table below sets forth the number of building permits issued and the estimated dollar value of new construction and alterations for the following calendar years. The estimated dollar values are builders' estimates and are generally considered to be conservative. Permits are filed and estimated valuations are shown for both private construction and City projects.

#### **BUILDING PERMITS**

	New Construction										
Fiscal		Resid	dential		Non-Residential			_	Addit	Total	
Year	No.		Value		No. Value			No.	Value	No.	
		<u> </u>		_				_			
2013	97	\$	63,591,005	(1)	2	\$	10,602,600		2,456	\$ 252,707,901	2,555
2012	61		27,035,745		5		40,724,629	(2)	2,087	150,498,806	2,153
2011	73		34,475,631		2		8,772,000		2,107	118,897,334	2,182
2010	62		34,125,255		4		5,993,828		1,972	113,172,077	2,038
2009	45		20,476,404		1		9,000,000		1,786	91,078,537	1,832

<sup>(1)</sup> Construction of St. Mary's Hall at Boston College accounts for approximately \$54 million of the residential new construction permit value.

SOURCE: City of Newton Building Department.

## **Transportation and Utilities**

Newton's proximity to Boston makes the resources of this regional center and seaport readily available. The City is less than 10 miles from Boston's Logan International Airport, with its intercity and international air carrier service. Commuter bus and train service to Boston is provided by the Massachusetts Bay Transportation Authority. The principal highways serving Newton are State Route 30 (Commonwealth Avenue — a portion of which is a part of the course for the Boston Marathon), cross-state Route 9, and Interstate Route 90—the Massachusetts Turnpike—with 3 interchanges available to the City. Water is supplied to the City by the Massachusetts Water Resources Authority. Gas and electric service is provided by private utilities.

<sup>(2)</sup> Construction of the Chestnut Hill Square shopping center accounts for approximately \$29.4 million of the non-residential new construction permit value.

## **Development**

The continued development and redevelopment of commercial and industrial parcels within the City has been fostered by the City's commitment to enhancing the quality of life for its residents and businesses. The City has played an active role by investing approximately \$8 million annually in road and infrastructure improvements. Furthermore, the City's Community Development Block Grant Program has spent nearly \$3 million in the past decade on street, sidewalk and other infrastructure improvements in the City's commercial centers.

The following tables list the major construction projects which are either completed, under construction, or pending as of the date indicated.

## Major Office/Commercial/Residential Construction

(Approved, permitted or under construction – January 2014)

Location	Туре	Description
200-230 Boylston Street (Chestnut Hill Square)	Mixed Use	245,000 square foot retail/office/grocery/health club plus up to 100 residential units
1-55 Boylston Street (Chestnut Hill Shopping Center)	Mixed Use	Multi-stage redevelopment project including new 3-story 65,000 sq. ft. building with a deluxe movie theatre, health club, restaurants, office and retail space.
33-41 Boylston Street (Chestnut Hill Shopping Center)	Commercial	Demolish portion of existing building to construct new 3-story 65,000 square foot building
624 Washington Street	Commercial	New 3,000 square foot bank with drive-thru
8 Border/111 Elm Street 624 Washington Street	Mixed Use Commercial	5 residential units above 3,000 square foot ground floor retail  New 3,000 square foot bank with drive-thru
1081 Washington Street 429 Cherry Street	Commercial Residential	New 2-story, 4,470 square foot retail building  New 3-story building with 13 units, including 3 affordable units
49-71 Needham Street	Mixed Use	Two new buildings totaling 19,200 square feet with mix of retail, service and restaurant uses.
300 Needham Street	Commercial	120-seat restaurant
199 Boylston Street (Chestnut Hill Mall)	Commercial	3 new restaurants with a total of up to 795 seats.

## **INSTITUTIONAL DEVELOPMENT**

(Approved, permitted or under construction – January 2014)

Location	Description
Boston College	Construction of 183,000 square foot Stokes Hall
Boston College	Interior renovations of St. Mary's Hall

## PENDING MAJOR DEVELOPMENT

(Under review – January 2014)

Location	Type	Description
327 Grove Street	Mixed Use	Special permit in review for transit-oriented development with office, retail and
		housing on 12-acre parcel at Riverside MBTA station
152 Adams Street	Residential	9 units, 225,000 square feet of office space, 20,000 square feet of retail space
		and 920 housing units.

## **Income Levels and Population**

The following table compares federal census data for the City, the Commonwealth and the United States.

	Newton	Massachusetts	United States
Median Age:			
2012	40.2	39.3	37.3
2011	39.9	39.1	37.2
2010	40.5	39.1	36.8
2000	38.7	36.5	35.3
1990	35.7	33.6	32.9
Median Family Income:			
2012	\$151,101	\$82,684	\$63,105
2011	144,017	82,009	62,735
2010	136,843	81,165	63,331
2000	105,289	61,664	50,046
1990	70,071	44,367	35,225
Per Capita Income:			
2012	\$61,241	\$34,860	\$27,385
2011	60,083	34,420	27,158
2010	56,163	33,966	27,270
2000	45,708	25,952	21,587
1990	28,840	17,224	14,420

SOURCE: Federal Bureau of the Census.

On the basis of the 2010 Federal Census, the City has a population density of 4,645 persons per square mile.

## **POPULATION TRENDS**

Year	Newton(1)	% Change	Middlesex County	% Change	Commonwealth	% Change
2011	85,334	0.2 %	1,506,218	0.2 %	6,553,538	0.1 %
2010	85,146	1.6	1,503,085	2.6	6,547,629	3.1
2000	83,829	1.5	1,465,396	4.8	6,349,097	5.5
1990	82,585	(1.2)	1,398,468	2.3	6,016,426	4.9
1980	83,622	(8.4)	1,367,034	(2.2)	5,737,037	8.0

SOURCE: Federal Census 2010, 2000, 1990, and 1980. American Community Survey Demographic and Housing Estimates, 2009-2011 3-Year estimates.

<sup>(1)</sup> The decrease in City population through 1990 was attributable to a decrease in the size of the average household, not to a decline in the number of housing units.

#### PROPERTY TAXATION

## **Tax Levy Computation**

The principal tax of Massachusetts cities and towns is the tax on real and personal property. The amount to be levied in each year is the amount appropriated or required by law to be raised for municipal expenditures less estimated receipts from other sources and less appropriations voted from funds on hand. The total amount levied is subject to certain limits prescribed by law; for a description of those limits see "Tax Limitations" below.

The estimated receipts for a fiscal year from sources other than the property tax may not exceed the actual receipts during the preceding fiscal year from the same sources unless approved by the State Commissioner of Revenue. Excepting special funds the use of which is otherwise provided for by law, the deduction for appropriations voted from funds on hand for a fiscal year cannot exceed the "free cash" as of the beginning of the prior fiscal year as certified by the State Director of Accounts plus up to nine months' collections and receipts on account of earlier years' taxes after that date. Subject to certain adjustments, free cash is surplus revenue less uncollected overdue property taxes from earlier years.

Although an allowance is made in the tax levy for abatements (see "Abatements and Overlay" below) no reserve is generally provided for uncollectible real property taxes. Since some of the levy is inevitably not collected, this creates a cash deficiency which may or may not be offset by other items (see "Taxation to Meet Deficits" below).

The table below illustrates the manner in which the tax levy was determined for each of the following fiscal years.

#### TAX LEVY COMPUTATION

	Fiscal 2010	Fiscal 2011	Fiscal 2012	Fiscal 2013	Fiscal 2014
Total Appropriations(1) Additions:	\$ 341,818,029	\$ 340,288,840	\$ 352,636,164	\$ 366,189,212	\$ 393,233,899
State and County Assessments	5,664,218	5,589,086	5,589,591	5,810,999	5,776,954
Overlay for Current Year	2,828,818	2,955,334	3,249,822	3,615,573	4,058,035
Other Amounts to be Raised	134,591	122,622	128,220	119,906	122,145
Total Additions	8,627,627	8,667,042	8,967,633	9,546,478	9,957,134
Gross Amount to be Raised	350,445,657	348,955,882	361,603,797	375,735,689	403,191,033
Deductions:					
Local Estimated Receipts	67,302,401	67,652,268	73,473,142	74,344,869	75,544,224
Community Preservation revenues(2)	6,841,524	4,018,864	2,932,860	3,173,516	4,646,686
State Aid(3):					
Current Year	24,106,766	18,871,372	18,600,319	21,642,546	22,975,383
Available Funds(4):					
Free Cash	11,770,246	6,461,611	5,924,413	7,562,065	4,727,876
Other Available Funds	7,124,436	10,243,913	9,891,224	8,837,358	16,072,589
Total Other Revenue	117,145,373	107,248,028	110,821,958	115,560,354	123,966,758
Net Amount to be Raised (Tax Levy)	\$233,300,284	\$241,707,854	\$250,781,839	\$260,175,336	\$279,224,275

<sup>(1)</sup> Includes additional appropriations from taxation voted subsequent to adoption of the annual budget but prior to setting of the tax rate.

<sup>(2)</sup> Includes appropriations of fund balance to fund continuing appropriations of prior years. See "Community Preservation Fund Major Revenues" herein.

<sup>(3)</sup> Estimated by various state agencies and required by law to use in setting of the tax rate. Actual state aid payments may vary upward or downward from said estimates, and the State may withhold payments pending receipt of State and County assessments. See "CITY FINANCES—Revenues —State Aid". Transfers from other available funds, including "Free Cash" (see "CITY FINANCES") generally made as an offset to a particular appropriation item.

<sup>(4)</sup> Includes overlay surplus reserve fund for each year and transfers from the water and sewer accounts to cover indirect costs incurred in the general fund.

#### **Assessed Valuations and Tax Levies**

Property is classified for the purpose of taxation according to its use. The legislature has in substance created three classes of taxable property: (1) residential real property, (2) open space land, and (3) all other (commercial, industrial and personal property). Within limits, cities and towns are given the option of determining the share of the annual levy to be borne by each of the three categories. The share required to be borne by residential real property is at least 50 per cent of its share of the total taxable valuation; the effective rate for open space must be at least 75 per cent of the effective rate for residential real property; and the share of commercial, industrial and personal property must not exceed 175 percent of their share of the total valuation. A city or town may also exempt up to 20 percent of the valuation of residential real property (where used as the taxpayer's principal residence) and up to 10 percent of the valuation of commercial real property (where occupied by certain small businesses). Property may not be classified in a city or town until the State Commissioner of Revenue certifies that all property in the city or town has been assessed at its fair cash value. Such certification must take place every three years.

Related statutes provide that certain forest land, agricultural or horticultural land (assessed at the value it has for these purposes) and recreational land (assessed on the basis of its use at a maximum of 25 percent of its fair cash value) are all to be taxed at the rate applicable to commercial property. Land classified as forest land is valued for this purpose at five percent of fair cash value but not less than ten dollars per acre.

In order to determine appropriate relative values for the purposes of certain distributions to and assessments upon cities and towns, the Commissioner of Revenue biennially makes a redetermination of the fair cash value of the taxable property in each municipality. This is known as the "equalized value". See "DEBT LIMITS" above.

Professional revaluations of all property in the City to full and fair value in compliance with Massachusetts law was most recently completed for use in fiscal year 2012. (See "Property Tax Limitation").

The following table sets forth the trend in the City's assessed valuations, tax rates, tax levies by property types.

					Rate Per Valuation	_
Fiscal Year	Real Estate Valuation	Personal Property Valuation	Total Assessed Valuation	Residential Property	Commercial, Industrial, Personal Property	Gross Levy
2014 2013 2012(1) 2011 2010	\$ 20,593,882,300 20,293,688,500 20,127,981,500 19,943,714,300 20,204,657,700	\$ 368,307,500 351,617,700 336,017,900 289,095,700 283,174,000	\$ 20,962,189,800 20,645,306,200 20,463,999,400 20,232,810,000 20,487,831,700	\$ 12.12 11.49 11.17 10.90 10.41	\$ 23.16 21.93 21.32 20.89 19.93	\$ 279,224,275 260,175,336 250,781,839 241,707,854 233,300,284

<sup>(1)</sup> Revaluation year.

## **Classification by Property**

The following is a breakdown of the City's fiscal 2014, 2013 and 2012 real estate valuation by type of property.

	2014		2013		2012 (1)	
Property Type	Amount	% of Total	Amount	% of Total	Amount	% of Total
Residential	\$18,687,096,235	89.1 %	\$18,445,998,977	89.3 %	\$18,276,909,150	89.3 %
Commercial	1,756,659,465	8.4	1,696,718,623	8.2	1,699,625,550	8.3
Industrial	150,126,600	0.7	150,970,900	0.7	151,446,800	0.7
Personal	368,307,500	1.8	351,617,700	1.7	336,017,900	1.6
Total Real Estate	\$20,962,189,800	100.0 %	\$20,645,306,200	100.0 %	\$20,463,999,400	100.0 %

<sup>(1)</sup> Revaluation year.

## **Largest Taxpayers**

The following is a list of the ten largest taxpayers in the City based upon assessed valuations for fiscal 2014. All of the taxpayers listed below are current in their tax payments.

## **LARGEST TAXPAYERS**

Name	Nature of Business	FY 2014 Assessed Valuation	% of Total Levy
NStar Electric	Utility Company	\$2,798,348	1.00 %
Riverside Project LLC	Office Building	2,264,538	0.81
Rothenburg, Daniel E.	Chestnut Hill Mall	1,717,289	0.62
Cohen, Julian & Rothenberg D TRS	Chestnut Hill Mall	1,522,327	0.55
Chesapeake Hotel Lmt Partnership	Marriott Hotel	1,481,770	0.53
Boston Gas/National Grid	Utility Company	1,479,983	0.53
Atrium Wellness Center LLC	Office Building	1,055,518	0.38
CHS Commercial Owner LLC	Retail and Office	1,052,245	0.38
Verizon New England Inc.	Utility Company	1,032,210	0.37
Thomas J. White TRS	Hotel and Office Building	982,698	0.35
		\$15,386,924	5.51 %

## **State Equalized Valuation**

In order to determine appropriate relative values for the purposes of certain distributions to and assessments upon cities and towns, the Commissioner of Revenue biennially makes a redetermination of the fair cash value of the taxable property in each municipality as of January 1 of even numbered years. This is known as the "equalized value".

The following table sets forth the trend in State equalized valuations of the City. The City of Newton has the third highest equalized valuation in Massachusetts, after the cities of Boston and Cambridge.

	State	%
	Equalized	Increase/
Year	Valuation	(Decrease)
2012	\$21,757,017,900	(3.39) %
2010	22,520,035,100	1.34
2008	22,221,420,100	2.86
2006	21,604,607,900	12.93
2004	19,131,654,600	20.66

SOURCE: State Department of Revenue.

## **Abatements and Overlay**

A city or town is authorized to increase each tax levy by an amount approved by the State Commissioner of Revenue as an "overlay" to provide for tax abatements. If abatements are granted in excess of the applicable overlay, the excess is required to be added to the next tax levy.

Abatements are granted where exempt real or personal property has been assessed or where taxable real or personal property has been overvalued or disproportionately valued. The assessors may also abate uncollectible personal property taxes. They may abate real and personal property taxes on broad grounds (including inability to pay) with the approval of the State Commissioner of Revenue. But uncollected real property taxes are ordinarily not written off until they become municipal "tax titles" by purchase at the public sale or by taking, at which time the tax is written off in full by reserving the amount of the tax and charging surplus.

The table below sets forth the amount of the overlay reserve for the following fiscal years and actual abatements granted through December 31, 2013 against each levy.

		eserve	Abatements	
Fiscal	Net Tax	Dollar	As a % of	Granted Through
_Year_	Levy(1)	Amount	Net Levy	December 31, 2013
				_
2014 (2)	\$ 275,166,240	\$ 4,058,035	1.47 %	\$ 35,122
2013	256,559,763	3,615,573	1.41	845,275
2012	247,532,017	3,249,822	1.31	1,062,051
2011	238,752,520	2,955,334	1.24	1,619,750
2010	230,471,466	2,828,818	1.23	1,377,093
2009	222,124,896	2,771,614	1.25	1,729,680

<sup>(1)</sup> Tax levy prior to addition of overlay reserve.

## **Tax Collections**

The taxes for each fiscal year are due in quarterly installments on August 1, November 1, February 1, and May 1. Interest accrues on delinquent taxes currently at the rate of 14 percent per annum retroactive to the due date. Real property (land and buildings) is subject to a lien for the taxes assessed upon it (subject to any paramount federal lien and subject to bankruptcy and insolvency laws). If the property has not been transferred, an unenforced lien expires on the third November 15 after the first year. If the property has not been transferred by the third November 15, an unenforced lien expires upon a later transfer of the property. Provision is made, however, for continuation of the lien where it could not be enforced because of a legal impediment. The persons against whom real or personal property taxes are assessed are personally liable for the tax (subject to bankruptcy and insolvency laws). In the case of real property, this personal liability is effectively extinguished by sale or taking of the property as described below.

The table below compares the City's net tax collections with its net (gross tax levy less overlay reserve for abatements) tax levies for the following fiscal years.

			Overlay		Collections I Fiscal Year Pay	0	Collections and December 31	
Fiscal Year	_	Gross Tax Levy	Reserve for Abatements	Net Tax Levy	Dollar Amount	% of Net Levy	Dollar Amount	% of Net Levy
2014	(3)	\$279,224,275	\$4,058,035	\$275,166,240	\$137,279,869	49.89 %	137,279,869	49.89 %
2013		260,175,336	3,615,573	256,559,763	255,584,775	99.62	257,493,016	100.36
2012		250,781,839	3,249,822	247,532,017	246,717,069	99.67	248,440,056	100.37
2011		241,707,854	2,955,334	238,752,520	237,347,484	99.41	239,249,299	100.21
2010		233,300,284	2,828,818	230,471,466	228,861,998	99.30	230,631,658	100.07
2009		224,896,509	2,771,614	222,124,895	221,179,256	99.57	222,937,029	100.37

<sup>(1)</sup> Net after deduction of overlay reserve for abatements.

<sup>(2)</sup> Through December 31, 2013.

<sup>(2)</sup> Actual dollar collections, net of refunds. Does not include abatements, proceeds of tax titles or tax possessions attributable to each levy or other non-cash credits.

<sup>(3)</sup> Through December 31, 2013.

#### **Tax Titles and Possessions**

Massachusetts law permits a municipality either to sell by public sale (at which the municipality may become the purchaser) or to take real property for nonpayment of taxes thereon. In either case the property owner can redeem the property by paying the unpaid taxes, with interest (at a rate of 16%) and other charges, but if the right of redemption is not exercised within six months (which may be extended an additional year in the case of certain installment payments) it can be foreclosed by petition to the land court.

Upon such foreclosure, a tax title purchased or taken by the municipality becomes a "tax possession" and may be held and disposed of like any land held for municipal purposes. Uncollectible real property taxes are ordinarily not written off until they become municipal tax titles (either by purchase at the public sale or by taking), at which time the tax is written off in full by reserving the amount of tax and charging surplus.

The table below sets forth the balances of tax titles and possessions at the end of the following fiscal years.

Fiscal <u>Year</u>	Total Tax Titles and <u>Possessions</u>
2014 (1) 2013 2012	\$5,622,844 6,173,905 5,429,714
2011	4,396,479
2010	3,363,990
2009	1,769,451

<sup>(1)</sup> Fiscal 2014 represents tax titles and possessions as of December 31, 2013.

## **Taxation to Meet Deficits**

As noted elsewhere (see "Abatements and Overlay" above) overlay deficits, i.e. tax abatements in excess of the overlay included in the tax levy to cover abatements, are required to be added to the next tax levy. It is generally understood that revenue deficits, i.e. those resulting from non-property tax revenues being less than anticipated, are also required to be added to the tax levy (at least to the extent not covered by surplus revenue).

Amounts lawfully expended since the prior tax levy and not included therein are also required to be included in the annual tax levy. The circumstances under which this can arise are limited since municipal departments are generally prohibited from incurring liabilities in excess of appropriations except for major disasters, mandated items, contracts in aid of housing and renewal projects and other long-term contracts. In addition, utilities must be paid at established rates and certain established salaries, e.g. civil service, must legally be paid for work actually performed, whether or not covered by appropriations.

Cities and towns are authorized to appropriate sums, and thus to levy taxes, to cover deficits arising from other causes, such as "free cash" deficits arising from a failure to collect taxes. This is not generally understood, however, and it has not been the practice to levy taxes to cover free cash deficits. Except to the extent that such deficits have been reduced or eliminated by subsequent collections of uncollected taxes (including sales of tax titles and tax possessions), lapsed appropriations, non-property tax revenues in excess of estimates, other miscellaneous items or funding loans authorized by special act, they remain in existence.

## **Tax Limitations**

Chapter 59, Section 21C of the General Laws, also known as Proposition 2 ½, imposes two separate limits on the annual tax levy of a city or town.

The primary limitation is that the tax levy cannot exceed 2½ percent of the full and fair cash value. If a city or town exceeds the primary limitation, it must reduce its tax levy by at least 15 percent annually until it is in compliance, provided that the reduction can be reduced in any year to not less than 7½ percent by majority vote of the voters, or to less than 7½ percent by two-thirds vote of the voters.

For cities and towns at or below the primary limit, a secondary limitation is that the tax levy cannot exceed the maximum levy limit for the preceding fiscal year as determined by the State Commissioner of Revenue by more than 2½ percent, subject to exceptions for property added to the tax rolls or property which has had an increase, other than as part of a general revaluation, in its assessed valuation over the prior year's valuation.

This "growth" limit on the tax levy may be exceeded in any year by a majority vote of the voters, but an increase in the secondary or growth limit under this procedure does not permit a tax levy in excess of the primary limitation, since the two limitations apply independently. In addition, if the voters vote to approve taxes in excess of the "growth" limit for the purpose of funding a stabilization fund, such increased amount may only be taken into account for purposes of calculating the maximum levy limit in each subsequent year if the board of selectmen of a town or the city council of a city votes by a two-thirds vote to appropriate such increased amount in such subsequent year to the stabilization fund.

The applicable tax limits may also be reduced in any year by a majority vote of the voters.

The State Commissioner of Revenue may adjust any tax limit "to counterbalance the effects of extraordinary, non-recurring events which occurred during the base year".

The statute further provides that the voters may exclude from the taxes subject to the tax limits and from the calculation of the maximum tax levy (a) the amount required to pay debt service on bonds and notes issued before November 4, 1980, if the exclusion is approved by a majority vote of the voters, and (b) the amount required to pay debt service on any specific subsequent issue for which similar approval is obtained. Even with voter approval, the holders of the obligations for which unlimited taxes may be assessed do not have a statutory priority or security interest in the portion of the tax levy attributable to such obligations. It should be noted that Massachusetts General Laws Chapter 44, Section 20 requires that the taxes excluded from the levy limit to pay debt service on any such bonds and notes be calculated based on the true interest cost of the issue. Accordingly, the Department of Revenue limits the amount of taxes which may be levied in each year to pay debt service on any such bonds and notes to the amount of such debt service, less a pro rata portion of any original issue premium received by the city or town that was not applied to pay costs of issuance.

Voters may also exclude from the Proposition 2½ limits the amount required to pay specified capital outlay expenditures or for the city or town's apportioned share for certain capital outlay expenditures by a regional governmental unit. In addition, the city council of a city, with the approval of the mayor if required, or the board of selectmen or the town council of a town may vote to exclude from the Proposition 2½ limits taxes raised in lieu of sewer or water charges to pay debt service on bonds or notes issued by the municipality (or by an independent authority, commission or district) for water or sewer purposes, provided that the municipality's sewer or water charges are reduced accordingly.

In addition, Proposition 2½ limits the annual increase in the total assessments on cities and towns by any county, district, authority, the Commonwealth or any other governmental entity (except regional school districts, the MWRA and certain districts for which special legislation provides otherwise) to the sum of (a) 2½ percent of the prior year's assessments and (b) "any increases in costs, charges or fees for services customarily provided locally or for services subscribed to at local option". Regional water districts, regional sewerage districts and regional veterans districts may exceed these limitations under statutory procedures requiring a two-thirds vote of the district's governing body and either approval of the local appropriating authorities (by two-thirds vote in districts with more than two members or by majority vote in two-member districts) or approval of the registered voters in a local election (in the case of two-member districts). Under Proposition 2½ any State law to take effect on or after January 1, 1981 imposing a direct service or cost obligation on a city or town will become effective only if accepted or voluntarily funded by the city or town or if State funding is provided. Similarly, State rules or regulations imposing additional costs on a city or town or laws granting or increasing local tax exemptions are to take effect only if adequate State appropriations are provided. These statutory provisions do not apply to costs resulting from judicial decisions.

The City has been in full compliance with Proposition 2½ since fiscal 1982 following the completion of a professional revaluation of all real and personal property in the City to full value. The following table sets forth the City's tax levy for the current and each of the last four fiscal years, the primary levy limits based upon 2.5% of estimated full value and the maximum levy limits as determined by the State Department of Revenue.

## Tax Levies and Levy Limits (1)

			For Fiscal Year		
	2014	2013	2012	2011	2010
Primary Levy Limit (2)	\$ 524,054,745	\$ 516,132,655	\$ 511,599,985	\$ 505,820,250	\$ 512,195,793
Prior Fiscal Year Levy Limit	260,189,736	250,798,454	241,724,752	233,388,825	224,936,604
2.5% Levy Growth	6,504,743	6,269,961	6,043,119	5,834,721	5,623,415
New Growth (3)	4,147,309	3,121,321	3,030,583	2,501,206	2,828,806
Overrides	8,400,000				
Growth Levy Limit	279,241,788	260,189,736	250,798,454	241,724,752	233,388,825
Debt Exclusions	-	-	-	-	-
Capital Expenditure Exclusions	-	-	-	-	-
Other Adjustments	<u> </u>		<u> </u>		<u>-</u>
Tax Levy Limit	279,241,788	260,189,736	250,798,454	241,724,752	233,388,825
Tax Levy	279,224,275	260,175,336	250,781,839	241,707,854	233,300,284
Unused Levy Capacity (4)	17,513	14,400	16,615	16,898	88,541
Unused Primary Levy Capacity (5)	\$ 244,812,957	\$ 255,942,919	\$ 260,801,531	\$ 264,095,498	\$ 278,806,968

<sup>(1)</sup> Source: Massachusetts Department of Revenue.

In March 2013 the voters approved two debt exclusions and a general override of Proposition 2½ to cover five capital projects at an estimated cost of \$132 million. The override will fund three elementary school renovations (one of which will be financed, in part, with a portion of the proceeds of the Bonds), two new fire stations, street repairs, and funding for additional teachers and aides, and police officers.

## **Community Preservation Act**

The Massachusetts Community Preservation Act (the "CPA") permits cities and towns that accept its provisions to levy a surcharge on its real property tax levy, dedicate revenue (other than state or federal funds), and to receive state matching funds for (i) the acquisition, creation, preservation, rehabilitation and restoration of land for recreational use, open space, and affordable housing and (ii) the acquisition, preservation, rehabilitation and restoration of historic resources. The provisions of the CPA must be accepted by the voters of the city or town at an election after such provisions have first been accepted by either a vote of the legislative body of the city or town or an initiative petition signed by 5% of its registered voters.

A city or town may approve a surcharge of up to 3% (but not less than 1% under certain circumstances) and may make an additional commitment of funds by dedicating revenue other than state or federal funds, provided that the total funds collected do not exceed 3% of the real property tax levy, less any exemptions adopted (such as an exemption for low-income individuals and families and for low and moderate-income senior citizens, an exemption for \$100,000 of the value of each taxable parcel of residential real property or \$100,000 of the value of each taxable parcel of class three, commercial property, and class four, industrial property as defined in Chapter 59, Section 2A of the General Laws, and an exemption for commercial and industrial properties in cities and towns with classified tax rates). In the event that the municipality shall no longer dedicate all or part of the additional funds to community preservation, the surcharge on the real property tax levy of not less than 1% shall remain in effect, provided that any such change must be approved pursuant to the same process as acceptance of the CPA. The surcharge is not counted in the total taxes assessed for the purpose of determining the permitted levy amount under Proposition 2½ (see "Tax Limitations" under "PROPERTY TAX" above). A city or town may revoke its acceptance of the provisions of the CPA at any time after 5 years from the date of such acceptance and may change the amount of the surcharge or the exemptions to the surcharge at any time, including reducing the surcharge to 1% and committing additional municipal funds as outlined above, provided that any such revocation or change must be approved pursuant to the same process as acceptance of the CPA.

<sup>(2) 2.5%</sup> of assessed valuation.

<sup>(3)</sup> Allowed increase for new valuations (or required reduction) - certified by the Department of Revenue.

<sup>(4)</sup> Tax Levy Limit less Tax Levy.

<sup>(5)</sup> Primary Levy Limit less Growth Levy Limit.

Any city or town that accepts the provisions of the CPA will receive annual state matching grants to supplement amounts raised by its surcharge and dedication of revenue. The state matching funds are raised from certain recording and filing fees of the registers of deeds. Those amounts are deposited into a state trust fund and are distributed to cities and towns that have accepted the provisions of the CPA, which distributions are not subject to annual appropriation by the state legislature. The amount distributed to each city and town is based on a statutory formula and the total state distribution made to any city or town may not exceed 100% of the amount raised locally by the surcharge on the real property tax levy.

The amounts raised by the surcharge on taxes, the dedication of revenue and received in state matching funds are required to be deposited in a dedicated community preservation fund. Each city or town that accepts the provisions of the CPA is required to establish a community preservation committee to study the community preservation needs of the community and to make recommendations to the legislative body of the city or town regarding the community preservation projects that should be funded from the community preservation fund. Upon the recommendations of the committee, the legislative body of the city or town may appropriate amounts from the fund for permitted community preservation purposes or may reserve amounts for spending in future fiscal years, provided that at least 10% of the total annual revenues to the fund must be spent or set aside for open space purposes, 10% for historic resource purposes and 10% for affordable housing purposes.

The CPA authorizes cities and towns that accept its provisions to issue bonds and notes in anticipation of the receipt of surcharge and dedicated revenues to finance community preservation projects approved under the provisions of the CPA. Bonds and notes issued under the CPA are general obligations of the city or town and are payable from amounts on deposit in the community preservation fund. In the event that a city or town revokes its acceptance of the provisions of the CPA, the surcharge shall remain in effect until all contractual obligations incurred by the city or town prior to such revocation, including the payment of bonds or notes issued under the CPA, have been fully discharged.

The City has accepted the Act and set the rate at 1%. The City implemented the program in fiscal 2002 and will utilize revenues to pay for a variety of qualifying projects.

## **Community Preservation Fund Major Revenues**

Year	_	Pi	roperty Tax	State Contribution All Other Tot		All Other		Total	
2014	(1)	\$	1,330,181	\$	1,311,139	\$	13.020	\$	2.654.340
2013	( · )	Ψ	2,501,985	Ψ	652,294	Ψ	24,977	Ψ	3,179,256
2012			2,437,128		625,763		30,971		3,093,862
2011			2,336,649		616,589		39,671		2,992,909
2010			2,288,624		763,914		54,643		3,107,181
2009			2,200,287		1,429,080		496,757		4,126,124

<sup>(1)</sup> As of December 31, 2013.

As of June 30, 2013 the CPA Fund had a balance available for appropriations of \$8,140,573.

#### **CITY FINANCES**

## **Budget and Appropriation Process**

In a city, within 170 days after the annual organization of the city government (which is ordinarily in early January), the mayor or city manager is required to submit a budget of proposed expenditures for the fiscal year beginning on the next July 1. The city council may make appropriations for the recommended purposes and may reduce or reject any item. Without a recommendation of the mayor or manager, the council may not make any appropriation for a purpose not included in the proposed budget, except by a two-thirds vote in the case of a failure of the mayor or manager to recommend an appropriation for such a purpose within 7 days after a request from the council. The council may not increase any item without the recommendation of the mayor (except as provided by legislation, subject to local acceptance, under which the school budget or regional school district assessment can be increased upon recommendation of the school committee or regional district school committee and by two-thirds vote of the council, provided that such increase does not cause the total annual budget to exceed the property tax limitations). If the council fails to act on any item of the proposed budget within 45 days, that item takes effect.

City department heads are generally required to submit their budget requests to the mayor or city manager between November 1 and December 1. This does not apply to the school department, which must submit its requests in time for the mayor or manager to include them in his submission to the council.

If the mayor or manager does not make a timely budget submission, provision is made for preparation of a budget by the council. Provision is also made for supplementary appropriations upon recommendation of the mayor or manager.

The annual appropriations of a town are ordinarily made at the annual meeting which takes place in February, March, April, May or June. Appropriations may also be voted at special meetings. Every town must have an appropriation, advisory or finance committee. The committee (or the board of selectmen if authorized by by-law) is required to submit a budget of proposed expenditures at the annual town meeting.

Under certain circumstances and subject to certain limits and requirements, the city council of a city, upon the recommendation of the mayor, may transfer amounts appropriated for the use of one department (except for a municipal light department or a school department) to another appropriation for the same department or for the use of any other department. In a town, town meeting may at any time vote to transfer any amount previously appropriated to any other authorized use by law, and, under certain circumstances and subject to certain limits and requirements, the selectmen of a town, with the concurrence of the finance committee, may transfer amounts appropriated for the use of any department to any other appropriation for the same department or to any other department.

Water and sewer department expenditures are generally included in the budgets adopted by city councils and town meetings but electric and gas department funds may be appropriated by the municipal light boards. Under certain legislation any city or town which accepts the legislation may provide that the appropriation for the operating costs of any department may be offset, in whole or in part, by estimated receipts from fees charged for services provided by the department. It is assumed that this general provision does not alter the pre-existing power of an electric or gas department to appropriate its own receipts.

The school budget is limited to the total amount appropriated by the city council or town meeting, but the school committee retains full power to allocate the funds appropriated. State legislation known as the Education Reform Act of 1993, as amended, imposes certain minimum expenditure requirements on municipalities with respect to funding for education. The requirements are determined on the basis of formulas affected by various measures of wealth and income, enrollments, prior levels of local spending and state aid, and other factors. (See footnotes to "Tax Levy Computation" above and "State Aid" below.)

State and county assessments, abatements in excess of overlays, principal and interest not otherwise provided for, and final judgments are included in the tax levy whether or not included in the budget. Revenues are not required to be set forth in the budget but estimated non-tax revenues are taken into account by the assessors in fixing the tax levy. (See "PROPERTY TAXATION" above.)

The following table lists the City's budgets for fiscal 2010 through 2014. The budgets include General Fund, Water and Sewer Utility Funds, and Community Preservation.

## **BUDGET COMPARISON (1)**

	FY	' 2010 Budget	FY 2011 Budget		FY 2012 Budget		et FY 2013 Budget		-	FY 2014 Budg		<u>2</u> )
General Government	\$	13,878,284	\$	13,365,656	\$	14,005,361	\$	14,323,135		\$	15,922,842	
Public Safety		34,213,477		35,892,062		35,824,539		35,926,763			37,791,963	
Education		163,673,652		166,357,021		169,993,109		178,365,423			189,212,913	
Public Works		22,169,763		22,431,017		19,895,169		22,871,157			23,086,924	
Water & Sewer		35,557,379		36,292,220		36,136,272		40,241,147			40,485,392	
Health & Human Services		3,809,161		3,816,352		3,941,976		4,046,683			4,071,861	
Culture & Recreation		10,383,975		9,221,441		9,676,877		9,643,449			9,407,569	
Debt Service-General		14,332,596		16,010,731		16,056,700		16,264,618			17,057,491	
Debt Service-Water & Sewer		4,382,457		4,668,628		4,776,109		4,635,339			5,037,655	
Debt Service - CPA		1,217,988		882,788		857,907		831,125			801,750	
Interest on Tax Refunds		-		-		-		672,858			-	
Pension & Employee Ben.		22,840,978		24,565,898		26,277,184		26,759,627			28,796,454	
State & County Asses.		5,664,218		5,589,086		5,589,591		5,810,999			5,776,954	
Capital Outlay from CPA		9,689,169		8,830,205		7,367,397		4,356,568	(3)		4,544,766	(3)
Capital Outlay & Other		5,895,533		4,656,571		5,379,542		5,181,419	(4)		5,086,137	(4)
Capital Outlay & Other - Water & Sewer						-		-	(5)		7,461,300	(5)
Subtotal	\$	347,708,630	\$	352,579,676	\$	355,777,733	\$	369,930,310		\$	394,541,971	
Transfer to Other Funds		3,146,879		5,461,830		7,326,951		8,127,647	(6)		8,015,653	(6)
Total	\$	350,855,509	\$	358,041,506	\$	363,104,684	\$	378,057,957	=	\$	402,557,624	=

<sup>(1)</sup> Includes annual appropriations for General Fund, Storm Water Management Fund, Water Fund, Sewer Fund and Community Preservation Fund.

<sup>(3)</sup> CPA Fund Capital Outlay & Other:

		2013		2014
	Appropriated reserves	\$ 2,066,075	\$	2,158,431
	Capital outlay & improvements	2,290,493		2,386,335
	Total	\$ 4,356,568	\$	4,544,766
(4)	General Fund Capital Outlay and Other:			
		2013		2014
	Municipal wage reserve	\$ 227	\$	-
	Budget reserve	-		377,995
	Snow & ice reserve	-		250,000
	Capital outlay & improvements	 5,181,192		4,458,142
	Total	\$ 5,181,419	\$	5,086,137
(5)	Water & Sewer Capital Outlay & Other:			
		2013		2014
	Operating reserve	\$ 2013	\$	5,896,333
	Operating reserve Capital reserve	\$ 2013 - -	\$	
	, ,	\$ 2013	\$	5,896,333
(6)	Capital reserve Total	 2013	<u>,                                      </u>	5,896,333 1,564,967
(6)	Capital reserve	 2013	<u>,                                      </u>	5,896,333 1,564,967
(6)	Capital reserve Total	 	<u>,                                      </u>	5,896,333 1,564,967 7,461,300
(6)	Capital reserve Total  Transfer to Other Funds:	\$ 2013	\$	5,896,333 1,564,967 7,461,300
(6)	Capital reserve Total  Transfer to Other Funds:  Workers compenstation self insurance	\$ 2013	\$	5,896,333 1,564,967 7,461,300 2014 1,596,960
(6)	Capital reserve Total  Transfer to Other Funds:  Workers compenstation self insurance School athletic revolving subsidy	\$ 2013 1,674,873 900,533	\$	5,896,333 1,564,967 7,461,300 2014 1,596,960
(6)	Capital reserve Total  Transfer to Other Funds:  Workers compenstation self insurance School athletic revolving subsidy School food services fund subsidy	\$ 2013 1,674,873 900,533 95,000	\$	5,896,333 1,564,967 7,461,300 2014 1,596,960 880,533
(6)	Capital reserve Total  Transfer to Other Funds:  Workers compenstation self insurance School athletic revolving subsidy School food services fund subsidy "Rainy day" stabilization fund	\$ 2013 1,674,873 900,533 95,000	\$	5,896,333 1,564,967 7,461,300 2014 1,596,960 880,533 - 2,000,000
(6)	Capital reserve Total  Transfer to Other Funds:  Workers compenstation self insurance School athletic revolving subsidy School food services fund subsidy "Rainy day" stabilization fund Capital stabilization fund contribution	\$ 2013 1,674,873 900,533 95,000 4,850,000	\$	5,896,333 1,564,967 7,461,300 2014 1,596,960 880,533 - 2,000,000
(6)	Capital reserve Total  Transfer to Other Funds:  Workers compenstation self insurance School athletic revolving subsidy School food services fund subsidy "Rainy day" stabilization fund Capital stabilization fund contribution School building improvement fund	\$ 2013 1,674,873 900,533 95,000 4,850,000	\$	5,896,333 1,564,967 7,461,300 2014 1,596,960 880,533 - 2,000,000 2,400,000

<sup>(2)</sup> Fiscal year 2013 Budget as amended, as of January 31, 2014.

#### Revenues

All of the amounts below were extracted from the audited financial statements of the City, except for the MWRA assessments.

<u>Property Taxes:</u> Property taxes are the major source of revenue for the City. The total amount levied is subject to certain limits prescribed by law; for a description of those limits see "PROPERTY TAXATION--Property Tax Limitation" above. In fiscal 2013 the property tax levy totaled \$256,559,763. In fiscal 2014 the property tax levy totaled \$275,166,240.

<u>State Aid:</u> The City's state aid entitlement is based upon a number of different formulas, and while said formulas might indicate that a particular amount of state aid is owed, the amount of state aid actually paid is limited to the amount appropriated by the state legislature. The state annually estimates state aid but actual payments may vary from the estimate.

The table below shows the trend in the City's General Fund state aid, inclusive of school building assistance reimbursements.

Fiscal Year	_	State Aid
2014	(1)	\$ 22,853,238
2013		21,481,789
2012		18,865,910
2011		18,755,877
2010	(2)	24,779,678
2009		25,405,732

<sup>(1)</sup> Estimated. \$12,760,495 received as of December 31, 2013.

Motor Vehicle Excise: An excise is imposed on the registration of motor vehicles (subject to exemptions) at a rate of \$25 per \$1,000 of valuation. Valuations are determined by a statutory formula based on manufacturer's list price and year of manufacture. Bills not paid when due bear interest at 12 per cent per annum. Provision is also made for non-renewal of registration and operating license by the registrar of motor vehicles. The amount of excise taxes levied by the City in fiscal year 2011 was \$9,506,478. The amount of excise taxes levied by the City in fiscal year 2012 was \$9,815,594, 92% of which was collected on the first two billings of the year. The amount collected in the two billings of fiscal 2013 is \$9,683,779, 6.8% greater than the amount collected during the same period in fiscal 2012. During the fiscal year ended June 30, 2013 the City collected \$10,909,790 in motor vehicle excise tax revenue. The fiscal year 2014 estimate is \$10,832,200, of which \$1,725,456 has been realized through December 31, 2013. Fiscal year 2014 motor excise taxes have not been billed as of January 31, 2014.

<u>Water and Sewer</u>: Since fiscal 1989, the City's water and sewer operations have been accounted in special revenue funds. The City's policy is to set water and sewer rates to recover fully all costs of operations, including overhead and debt service.

The latest adjustment in water and sewer rates became effective for water consumed on July 1, 2012. Water rates are currently \$5.62 per hundred cubic feet (hcf) for the first 20 hcf, \$6.74 per hcf for the next 50 hcf; and \$8.90 per hcf for all consumption in excess of 70 hcf. Sewer rates are based on water consumption. Sewer rates are currently \$8.28 for the first 20 hcf of water consumption; \$9.94 per hcf for the next 50 hcf; and \$11.93 for all water consumed in excess of 70 hcf.

Massachusetts Water Resources Authority (MWRA) charges for water supply and collection and treatment of sewage amount to \$29.9 million for the current fiscal year – 61.3% of the combined total operating budget of the City's water and sewer utilities.

For the fiscal year ended June 30, 2013, sewer fund revenues and transfers from other funds were \$30,028,375; expenditures and transfers to other funds were \$26,019,079, and the fund ended the year with a fund balance of \$10,811,787, \$4,008,322 of which was available for appropriation. Sewer rates were increased by 4% effective July 1, 2013. As of December 31, 2013, the City had collected \$16,887,552 or 63.25% of the amount of revenue anticipated from sewer use charges for fiscal year 2014.

<sup>(2)</sup> The City received its final school building assistance reimbursement in fiscal 2010.

For the fiscal year ended June 30, 2013, water fund revenues were \$20,468,722, expenditures and transfers to other funds were \$18,583,444, and the fund ended the year with a fund balance of \$6,281,500, \$1,947,173 of which was available for appropriation. Water rates were increased by 4% effective July 1, 2013. As of December 31, 2013 the City collected \$11,821,940 or 60.11% of the amount of revenue anticipated from water use charges for fiscal year 2014.

Room Occupancy Tax: In 1985 the State legislature made available a room occupancy excise tax as an additional source of revenue for municipalities (G.L. Chapter 64G, s.3A), effective July 1, 1986. Under this tax, local governments may tax the provision of hotel, motel and lodging house rooms at a rate not to exceed four percent (4%) of the cost of renting such rooms. The tax is paid by the operator of the hotel, motel or lodging house to the State Commissioner of Revenue, who in turn pays the tax back to the municipality in which the rooms are located in quarterly distributions. Effective October 1, 2009, the City levies the full 6% room occupancy tax as permitted under the law. The trend in room occupancy tax receipts is shown below.

		Roor	Room Occupancy					
Fiscal Yea	ır_	Ta	Tax Receipts					
	<u></u>	· · · · · · · · · · · · · · · · · · ·	_					
2014	(1)	\$	2,080,800					
2013			2,051,414					
2012			1,800,000					
2011			1,600,000					

<sup>(1)</sup> Estimate. \$1,317,269 collected as of December 31, 2013.

<u>Local Meals Excise Tax:</u> Effective January 1, 2010, the City enacted a local meals excise tax on sales of restaurant meals. The tax is a three-fourths percent tax on the gross receipts of a vendor from the sale of restaurant meals. The vendor pays the tax to the State Commissioner of Revenue, which in turn, pays the tax to the municipality in which the meal was sold. The trend in local meals excise tax receipts is shown below.

Fiscal Yea	ar_	 Local Meals Excise Tax Receips				
2014 2013 2012 2011	(1)	\$ 1,375,000 1,407,803 1,400,000 1,300,000				

<sup>(1)</sup> Estimate. \$789,476 collected as of December 31, 2013.

#### **Capital Planning and Budget Forecasts**

As part of its budget planning process, the City prepares a capital budget and six-year capital plan. Copies of these documents are available in the City's website and/or from the City's Chief Financial Officer.

## **Investment of City Funds**

Investments of funds of cities and towns, except for trust funds, are generally restricted by Massachusetts General Laws Chapter 44, §55. That statute permits investments of available revenue funds and bond and note proceeds in term deposits and certificates of deposits of banks and trust companies, in obligations issued or unconditionally guaranteed by the federal government or an agency thereof with a maturity of not more than one year, in repurchase agreements with a maturity of not more than 90 days secured by federal or federal agency securities, in participation units in the Massachusetts Municipal Depository Trust ("MMDT"), or in shares in SEC-registered money market funds with the highest possible rating from at least one nationally recognized rating organization.

MMDT is an investment pool created by the Commonwealth. The State Treasurer is the sole trustee, and the funds are managed under contract by an investment firm under the supervision of the State Treasurer's office. According to the State Treasurer the Trust's investment policy is designed to maintain an average weighted maturity of 90 days or less and is limited to high-quality, readily marketable fixed income instruments, including U.S. Government obligations and highly-rated corporate securities with maturities of one year or less.

Trust funds, unless otherwise provided by the donor, may be invested in accordance with §54 of Chapter 44, which permits a broader range of investments than §55, including any bonds or notes that are legal investments for savings banks in the Commonwealth. The restrictions imposed by §54 and 55 do not apply to city and town retirement systems.

Breakdown of such investments may be obtained from the City Treasurer.

Pension funds are under the jurisdiction of the Newton Contributory Retirement System. Investments and the retirement system are discussed in Appendix A.

#### **Annual Audits**

Audits are performed annually by Sullivan, Rogers, & Company, LLC and incorporated into the City CAFR's. See Appendix A for fiscal 2013 CAFR and audited financials. Copies of previous fiscal year's audits are available upon request from the City.

The attached report speaks only as of its date, and only to the matters expressly set forth therein. The auditors have not been engaged to review this Official Statement or to perform audit procedures regarding post-audit period, nor have the auditors been requested to give their consent to the inclusion of their report in Appendix A. Except as stated in their report, the auditors have not been engaged to verify the financial information set out in Appendix A and are not passing upon and do not assume responsibility for the sufficiency, accuracy or completeness of the financial information presented in that appendix.

## **Basis of Accounting**

See Appendix A.

#### **Financial Statements**

Set forth on the following pages are Governmental Fund Balance Sheets for fiscal 2013, 2012 and 2011, and Statements of Revenues, Expenditures and Changes in Fund Balances for fiscal years 2013 through 2009. All the financial statements are extracted from audited financial statements.

## **Comprehensive Annual Financial Report (CAFR)**

The City has prepared a CAFR for the fiscal year ending June 30, 2013. This report is attached hereto as Appendix A and is also available on the City's website, www.Newtonma.gov.

## CITY OF NEWTON, MASSACHUSETTS GOVERNMENTAL FUND BALANCE SHEET JUNE 30, 2013 (1)

	JUNE 30, 2	2013 (1)			
	General	Community Preservation	High School Improvements	Nonmajor Governmental Funds	Total Governmental Funds
ASSETS					
Cash and Cash Equivalents	\$ 50,892,228	\$ -	\$ -	\$ 1,718,332	\$ 52,610,560
Interest and Dividends	-	-	-	1,847	1,847
Receivables, net of Allowance for Uncollectibles					
Real Estate and Personal Property Taxes	3,496,954	-	-	-	3,496,954
Real Estate Tax Deferrals	3,213,602	-	-	-	3,213,602
Tax Liens	8,881,747	-	-	3,683	8,885,430
Motor Vehicle Excise	1,138,233	-	-	-	1,138,233
Community Preservation Surcharges	-	25,248	-	-	25,248
Charges for Services	35,385	· -	-	680,299	715,684
Departmental and Other	4,827,722	-	-	7,009	4,834,731
Intergovernmental	990,217	1,305,486	-	4,724,939	7,020,642
Special Assessments	579,341	-	_	-	579,341
Due from Other Funds	2,631,492	-	_	-	2,631,492
Due from Other Fiduciary Funds	14,997	_	_	-	14,997
Other Assets	8,417	_	_	30,000	38,417
Restricted Assets:	3,117		_	00,000	00,117
Cash and cash Equivalents	3,164,616	9,432,315	8,565	20,229,479	32,834,975
Investments	3,104,010	5,452,515	0,505	595,247	595,247
TOTAL ASSETS	\$ 79,874,951	\$ 10,763,049	\$ 8,565	\$ 27,990,835	\$ 118,637,400
101/12/100210	Ψ 70,071,001	Ψ 10,100,010	Ψ 0,000	Ψ 21,000,000	ψ 110,001,100
LIABILITIES AND FUND BALANCES					
Liabilities:					
Warrants Payable	\$ 3,707,237	\$ 9,368	\$ -	\$ 2,461,429	\$ 6,178,034
Accrued Liabilities	3,297,685	Ψ 5,500	Ψ -	1,083,694	4,381,379
Accrued Payroll	12,858,905	970	<del>-</del>	593,269	13,453,144
Revenue Refunds Payable	5,313,269	910	-	393,209	5,313,269
Other Liabilities	5,515,209	136	-	1,256,391	1,256,527
	000 54.4	130	-	1,230,391	
Abandoned Property Liabilities and Depositors	880,514 320,447	-	-	-	880,514 320,447
· •	,	4 225 720	-	-	,
Deferred Revenues	20,781,510	1,325,730	-	364,767	22,472,007
Due to Other Funds		<u>-</u>		2,631,492	2,631,492
TOTAL LIABILITIES	\$ 47,159,567	\$ 1,336,204	\$ -	\$ 8,391,042	\$ 56,886,813
FUND BALANCES					
Nonspendable	-	-	-	447,206	447,206
Restricted	3,164,616	9,426,845	8,565	17,434,255	30,034,281
Committed	5,348,800	, , , , <u>-</u>	· -	1,718,332	7,067,132
Assigned	3,110,521	_	-	-,,502	3,110,521
Unassigned	21,091,447	_	_	-	21,091,447
TOTAL FUND BALANCES	32,715,384	9,426,845	8,565	19,599,793	61,750,587
TOTAL LIABILITIES AND FUND BALANCES	\$ 79,874,951	\$ 10,763,049	\$ 8,565	\$ 27,990,835	\$ 118,637,400
TOTAL LIABILITIES AND FOND BALANOLS	Ψ 13,017,931	Ψ 10,700,049	Ψ 0,303	Ψ 21,000,000	Ψ 110,001,700

<sup>(1)</sup> Extracted from the audited financial statementsof the City.

## CITY OF NEWTON, MASSACHUSETTS GOVERNMENTAL FUND BALANCE SHEET JUNE 30, 2012 (1)

	JUNE 30,	2012 (1)			
	General	Community Preservation	High School Improvements	Nonmajor Governmental Funds	Total Governmental Funds
ASSETS					
Cash and Cash Equivalents	\$ 49,460,156	\$ -	\$ -	\$ -	\$ 49,460,156
Interest and Dividends	-	-	-	2,297	2,297
Receivables, net of Allowance for Uncollectibles					
Real Estate Personal Property Taxes	3,433,709	-	-	-	3,433,709
Real Estate Tax Deferrals	2,909,782	-	-	-	2,909,782
Tax Liens	7,638,519	-	-	4,627	7,643,146
Motor Vehicle Excise	778,620	-	-	· <u>-</u>	778,620
Community Preservation Surcharges	, =	31,244	-	-	31,244
Charges for Services	50.083	,	-	749.732	799,815
Departmental and Other	4,948,940	-	-	7,940	4,956,880
Intergovernmental	3,150,936	652,294	-	1,055,781	4,859,011
Special Assessments	595,768	-	_	-	595,768
Due from Other Funds	240,400	_	_	-	240,400
Due from Other Fiduciary Funds	17,601	_	_	-	17,601
Other Assets	7,500	_	_	30,000	37,500
Restricted Assets:	.,			,	,
Cash and cash Equivalents	938,274	8,745,965	336,789	22,857,006	32,878,034
Investments	-	-	000,.00	530,429	530,429
TOTAL ASSETS	\$ 74,170,288	\$ 9,429,503	\$ 336,789	\$ 25,237,812	\$ 109,174,392
	Ψ 11,110,200	Ψ 0,120,000	ψ σσσή, σσ	Ψ 20,201,012	ψ :00,:::,002
LIABILITIES AND FUND BALANCES					
Liabilities:					
Warrants Payable	\$ 2,365,300	\$ 112,878	\$ 35.813	\$ 522,434	\$ 3,036,425
Accrued Liabilities	4,022,588	Ψ 112,070	212,706	555,323	4,790,617
Accrued Payroll	11,632,825	924	212,700	520,442	12,154,191
Revenue Refunds Payable	5,049,803	324	-	520,442	5,049,803
Other Liabilities	5,049,603	-	-	948,905	948,905
Abandoned Property	789,373	-	-	940,903	789,373
Liabilities and Depositors	247,349	-	-	-	247,349
Deferred Revenues	21,838,709	679,631	-	365,405	22,883,745
	21,030,709	079,031	-	,	
Due to Other Funds	\$ 45.945.947	\$ 793,433	\$ 248.519	240,400 \$ 3.152.909	240,400 \$ 50,440,808
TOTAL LIABILITIES	\$ 45,945,947	\$ 793,433	\$ 248,519	\$ 3,152,909	\$ 50,140,808
FUND BALANCES					
Nonspendable	_	_	_	446,818	446,818
Restricted	938,274	8,636,070	88,270	19,892,876	29,555,490
Committed	9,816,666	0,000,070	-	1,745,209	11,561,875
Assigned	2,583,061	-	-	1,745,209	2,583,061
Unassigned	14,886,340	-	-	-	14,886,340
TOTAL FUND BALANCES	28,224,341	8,636,070	88,270	22,084,903	59,033,584
TOTAL FOND BALANCES TOTAL LIABILITIES AND FUND BALANCES	\$ 74,170,288	\$ 9,429,503	\$ 336,789	\$ 25,237,812	\$ 109,174,392
TOTAL LIABILITIES AND FOND DALANCES	Ψ 17,110,200	Ψ 3,423,303	Ψ 330,769	Ψ 20,201,012	ψ 103,174,332

<sup>(1)</sup> Extracted from the audited financial statementsof the City.

## CITY OF NEWTON, MASSACHUSETTS GOVERNMENTAL FUND BALANCE SHEET JUNE 30, 2011 (1)

	JUNE 30,	2011 (	(1)						
	General	Community Preservation		High School Improvements		Nonmajor Governmental Funds		Total Governmental Funds	
ASSETS									
Cash and Cash Equivalents	\$ 50,839,822	\$	-	\$	-	\$	-	\$	50,839,822
Interest and Dividends	-		-		-		2,946		2,946
Receivables, net of Allowance for Uncollectibles									
Real Estate Personal Property Taxes	4,030,480		-		-		-		4,030,480
Real Estate Tax Deferrals	3,226,051		-		-		-		3,226,051
Tax and Utility Liens	6,224,328		-		-		7,868		6,232,196
Motor Vehicle Excise	645,984		-		-		-		645,984
Community Preservation Surcharges	-		43,713		-		-		43,713
Charges for Services	41,881		-		-		511,845		553,726
Departmental and Other	4,916,577		-		-		26,958		4,943,535
Intergovernmental	1,207,146		625,763		2,328,858		872,652		5,034,419
Special Assessments	603,882		-		-		-		603,882
Due from Other Funds	204,321		-		-		-		204,321
Due from Other Fiduciary Funds	30,813		-		-		-		30,813
Other Assets	5,306		-		_		30.000		35,306
Restricted Assets:	2,222						,		,
Cash and cash Equivalents	928,722		9,390,701		4,755,691		18,998,843		34,073,957
Investments	-		-		-,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,		663,296		663,296
TOTAL ASSETS	\$ 72,905,313	\$	10,060,177	\$	7,084,549	\$	21,114,408	\$	111,164,447
	<del></del>	<u> </u>	,	<u> </u>	1,000,000	Ť		<u> </u>	,,
LIABILITIES AND FUND BALANCES									
Liabilities:									
Warrants Payable	\$ 1,470,670	\$	_	\$	1,231,711	\$	975,130	\$	3,677,511
Accrued Liabilities	3,526,122	Ψ	_	Ψ	226,369	Ψ	1,157,087	Ψ	4,909,578
Accrued Payroll	11,389,090		1,231		-		749,952		12,140,273
Revenue Refunds Payable	6,112,523		1,201		_		743,332		6,112,523
Other Liabilities	0,112,323				_		498,175		498,175
Abandoned Property	504,941				_		490,173		504,941
Liabilities and Depositors	357,392								357,392
Deferred Revenues	,		640 440		2 220 050		270.020		,
	18,771,001		649,142		2,328,858		270,029		22,019,030
Due to Other Funds	- - -	•	-	•	0.700.000	_	204,321	_	204,321
TOTAL LIABILITIES	\$ 42,131,739	\$	650,373	_\$_	3,786,938	\$	3,854,694	_\$	50,423,744
FUND BALANCES									
Nonspendable	_		_		_		445,570		445,570
Restricted	928.722		9,409,804		3,297,611		16,281,748		29,917,885
Committed	14,877,088		-		-		886,894		15,763,982
Assigned	844,441		_		_		-		844,441
Unassigned	14,123,323		_		_		(354,498)		13,768,825
TOTAL FUND BALANCES	30,773,574		9,409,804		3,297,611		17,259,714		60,740,703
TOTAL FUND BALANCES TOTAL LIABILITIES AND FUND BALANCES	\$ 72,905,313	\$	10,060,177	\$	7,084,549	\$	21,114,408	•	111,164,447
10 LVE FIVOIFILIES VIAD LOIND BATMINGES	ψ 12,300,313	φ	10,000,177	φ	7,004,048	φ	41,114,400	φ	111,104,447

<sup>(1)</sup> Extracted from the audited financial statements of the City.

# CITY OF NEWTON, MASSACHUSETTS GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES For Fiscal Year Ended June 30, 2013 (1)

			-,	Nonmajor	Total
		Community	High School	Governmental	Governmental
	General	Preservation	Improvements	Funds	Funds
REVENUES:					
Real Estate and Personal Property Taxes	\$ 257,225,856	\$ -	\$ -	\$ -	\$ 257,225,856
Motor Vehicle Excise Taxes	11,351,368	-	-	-	11,351,368
Hotel Room Occupancy Taxes	2,051,414	-	-	-	2,051,414
Meals Taxes	1,407,803		-	-	1,407,803
Community Preservation Surcharges	-	2,508,969	-	-	2,508,969
Penalties and Interest on Taxes	984,301	-	-	27,290	1,011,591
Licenses and Permits Intergovernmental	8,200,172	- 652 204	-	1,091,091	9,291,263
Charges for Services	57,693,939 1,822,894	652,294	-	23,624,824 15,879,530	81,971,057 17,702,424
Fines and Forfeitures	1,939,122	_		90,738	2,029,860
Investment Income	188,892	19,091	_	49,745	257,728
Contributions and Donations	-	-	-	833,888	833,888
Payments in Lieu of Taxes	521,643	_	-	-	521,643
Miscellaneous	375,371	_	-	218,341	593,712
Special Assessments	66,752	-	-	157,751	224,503
TOTAL REVENUES	\$ 343,829,526	\$3,180,354	\$ -	\$ 41,973,198	\$ 388,983,077
EXPENDITURES:					
Current:					
General Government:					
Legislative & Executive	\$ 1,847,953	\$ -	\$ -	\$ -	\$ 1,847,953
Elections	632,393	-	-	28,924	661,317
Financial Administration	3,216,349	-	-	-	3,216,349
Administrative Support	3,313,313	-	-	-	3,313,313
Planning & Development	1,081,684	556,803	-	2,878,218	4,516,705
Public Building Maintenance & Operations	3,729,368	28,318	-	1,469,504	5,227,190
Interest on property tax refunds	179,139	-	-	-	179,139
Public Safety:					
Police	17,794,088	-	-	3,637,093	21,431,181
Fire	16,549,507	-	-	1,167,861	17,717,368
Inspectional Services	1,076,988	-	127.000	6,918	1,083,906
Education Public Works:	176,950,192	-	127,980	33,294,820	210,372,992
Streets and Sidewalks	4,843,312			7,659,065	12,502,377
Control of Snow & Ice	3,694,007	-	-	7,059,005	3,694,007
Sanitation	7,892,394	-	-	3,058	7,895,452
Vehicle Maintenance	2,301,905	-	-	7,656	2,309,561
Engineering	1,041,433	_	_	55,551	1,096,984
Adminstrative & Support	1,441,446	_	_	-	1,441,446
Health and Human Services:	1,111,110				1,111,110
Health & Human Services	2,955,788	_	-	240,081	3,195,869
Senior Services	559,325	-	-	242,914	802,239
Veteran Services	360,887	-	-	· -	360,887
Culture and Recreation:					
Libraries	5,054,270	-	-	337,805	5,392,075
Parks & Recreation	4,560,626	-	-	2,480,033	7,040,659
Newton History Museum	228,139	970,531	-	3,278	1,201,948
Retirement Benefits	57,813,067	-	-	-	57,813,067
Workers' Compensation Insurance	1,300,643	-	-	-	1,300,643
Property and Liability Insurance	421,363	-	-	-	421,363
Claims and Judgements	128,950	-	-	-	128,950
State assessments & Charges Debt Service	5,722,550	-	-	-	5,722,550
	0 044 467	755 000			0.506.167
Principal Interest	8,841,167	755,000	-	-	9,596,167
TOTAL EXPENDITURES	7,492,201 \$ 343,024,447	76,125 \$ 2,386,777	\$ 127,980	\$ 53,512,779	7,568,326 \$ 399,051,983
	φ 343,024,441	\$ 2,300,777	φ 121,900	φ 55,512,779	φ 399,031,903
EXCESS (DEFICIENCY) OF					
REVENUES AND TRANSFERS	005.000	700 577	(407.000)	(44 500 504)	(40,000,000)
OVER EXPENDITURES	805,080	793,577	(127,980)	(11,539,581)	(10,068,906)
Other Financing Sources (Uses) Transfers In	5,401,781		53,446	2,276,951	7,732,178
Issuance of General Obligation Bonds	5,401,761	-	55,446		
Premium from Issuance of Bonds and Notes	590,740	-	-	10,812,558	10,812,558 590,740
Proceeds of Refunding Bonds	390,740	_	4,761,000		4,761,000
Sale of Assets	22,725	_	597,034	32,600	652,359
Transfers Out	(2,016,310)	(2,802)	(5,171)	(4,067,636)	(6,091,919)
Payments to Refunding Bond Escrow Agent	(2,010,010)	(2,002)	(5,358,034)	(1,007,000)	(5,358,034)
TOTAL OTHER FINANCING SOURCES (USES)	3,998,936	(2,802)	48,275	9,054,473	13,098,882
Net Change in Fund Balances	4,804,016	790,775	(79,705)	(2,485,109)	3,029,977
Fund Balances at Beginning of Year	27,911,368	8,636,070	88,270	22,084,903	58,720,611
Fund Balances at End of Year	\$ 32,715,384	\$ 9,426,845	\$ 8,565	\$ 19,599,794	\$ 61,750,588
(1) Extracted from the guidited financial statements of the	O:t-:				

<sup>(1)</sup> Extracted from the audited financial statements of the City.

## CITY OF NEWTON, MASSACHUSETTS GOVERNMENTAL FUNDS

#### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES For Fiscal Year Ended June 30, 2012 (1)

Personal Property Taxons	Γ'	oi riscai reai Eliueu 3	une 30, 2012 (1)		Nonmoior	Total
Personal Property Taxes					Nonmajor	Total
Rev   Rev			Community	High School	Governmental	Governmental
Real Estate and Personal Property Taxes		General	Preservation	Improvements	Funds	Funds
Real Estate and Personal Property Taxes						
Motor Verheile Exces raxes	REVENUES:					
Hotel Room Coupancy Taxes	Real Estate and Personal Property Taxes	\$ 248,503,570	\$ -	\$ -	\$ -	\$ 248,503,570
Hole Room Coupancy Taxes	Motor Vehicle Excise Taxes	10.567.479	-	-	-	10.567.479
Meals Taxes			_	_	_	
Community Preservation Surcharges						
Penalties and Interest on Taxes		1,403,261	<u>-</u>	-	-	
Licenses, Permits and Fees intergovermental   50,954,14   625,763   3,146,529   73,036,786   7		=	2,427,905	-	-	2,427,905
Integrovermental	Penalties and Interest on Taxes	1,117,001	-	-	29,495	1,146,496
Integrovermental	Licenses, Permits and Fees	5.416.982	-	_	664.406	6.081.388
Charge for Services   1,739,628	•		625 763	_		, ,
Fines and Forfishures   2,000,386       16,699   2,017,085     1,297,748     1,299,7			020,700		, ,	
Investment Income			-	-		, ,
Poyments in Lieu of Taxes			-	-	16,699	
Post	Investment Income	261,298	23,768	-	(13,816)	271,250
Post	Contributions and Donations	_	-	_	1.299.748	1.299.748
Miscellaneous		479 617	_	_	,, -	
Page	· · · · · · · · · · · · · · · · · · ·	,			E44.4E0	
EXPENDITY			-	-		
EXPENDITURES:   Current   Current	Special Assessments					350,639
Current	TOTAL REVENUES	\$ 324,984,053	\$3,077,436	\$0	\$ 39,901,145	\$ 367,962,634
Current	EVDENDITUDES.					
Ceptard Sovernment:						
Elections	Current:					
Elections         441,392         -         -         38,263         497,655           Financial Administration         2,828,392         -         -         2,288,392         -         -         2,288,392         -         -         2,288,392         Administrative Support         3,403,169         Phaning & Development         939,781         1,005,280         -         3,667,594         5,509,685         Public Building Maintenance & Operations         3,929,104         140,508         -         3,667,508         6,670,088         1,083,781         Public Safety         -         4,937,199         -         -         4,937,199         Public Safety         -         1,063,727         -         7,0446         1,2,285,870         Fire         16,561,605         -         -         2,025         1,065,747         -         76,461         -         -         -         76,461         -         -         -         76,461         -	General Government:					
Elections         441,392         -         -         38,263         497,655           Financial Administration         2,828,392         -         -         2,288,392         -         -         2,288,392         -         -         2,288,392         Administrative Support         3,403,169         Phaning & Development         939,781         1,005,280         -         3,667,594         5,509,685         Public Building Maintenance & Operations         3,929,104         140,508         -         3,667,508         6,670,088         1,083,781         Public Safety         -         4,937,199         -         -         4,937,199         Public Safety         -         1,063,727         -         7,0446         1,2,285,870         Fire         16,561,605         -         -         2,025         1,065,747         -         76,461         -         -         -         76,461         -         -         -         76,461         -	Legislative & Executive	\$ 1.813.159	\$ -	\$ -	\$ -	\$ 1.813.159
Financial Administration		. , ,	Ψ	Ψ		
Administrative Support   3,403,169   1,002,260   3,567,594   5,009,655   Public Building Maintenance & Operations   3,929,104   140,508   2,600,476   6,670,088   1,670,089		,	-	-		
Planning & Development   993,781   1,002,280   3,567,594   5,509,655   1,007,088   Interest on property tax refunds   493,719   -     -     2,600,76   6,700,88   Interest on property tax refunds   493,719   -     -	Financial Administration		-	-	-	
Public Building Maintenance & Operations   493,719   140,508   - 2,600,476   493,719   140,508   - 2,600,476   493,719   140,508   - 2,600,476   493,719   140,508   140,508   - 2,600,476   493,719   140,508   140,5	Administrative Support	3,403,169	-	-	-	3,403,169
Public Building Maintenance & Operations   493,719   140,508   - 2,600,476   493,719   140,508   - 2,600,476   493,719   140,508   - 2,600,476   493,719   140,508   140,508   - 2,600,476   493,719   140,508   140,5	Planning & Development	939,781	1,002,280	-	3,567,594	5,509,655
Maries of property tax refunds				_		
Public Safety:   Public Safety:   Public Safety:   Public Safety:   17,691,819   0.   3,566,751   21,258,570   170,646   17,286,531   18,561,085   0.   0.   0.   0.065,747			140,000		2,000,470	
Police         17,691,819         -         3,566,751         21,258,570           Fire         16,516,085         -         770,446         17,286,531           Inspectional Services         1,063,722         -         -         2,025         1,065,747           Other Public Safety         76,461         -         -         3,209,330         23,603,427         196,486,485           Education         169,673,728         -         3,209,330         23,603,427         196,486,485           Public Works:         -         3,203,77         -         -         3,667,140         10,058,431           Control of Snow & Ice         920,327         -         -         15,066         6,572,650           Vehicle Maintenance         1,922,730         -         -         1,437         1,924,167           Eagling         1,075,945         -         -         3,7601         1,929,416           Health and Human Services         569,105         -         -         3,7413         1,922,167           Health and Human Services         569,105         -         220,732         789,837           Veteran Services         569,105         -         32,554         5,164,283           Culture and R		493,719	-	-	-	493,719
Fire	Public Safety:					-
Inspectional Services	Police	17,691,819	-	-	3,566,751	21,258,570
Inspectional Services	Fire	16.516.085	-	_	770.446	17.286.531
Other Public Safety         76,461         -         -         -         76,461           Education         168,673,7288         -         3,209,330         23,603,427         196,486,485           Public Works:         -         -         3,003,307         196,486,485           Streets and Sidewalks         6,391,291         -         -         1,066         6,572,650           Collections & Disposal of Solid Waste         6,557,584         -         -         15,066         6,572,650           Vehicle Maintenance         1,922,730         -         -         1,047         1,924,167           Engineering         1,057,945         -         -         37,601         1,095,546           Administrative & Support         1,347,135         -         -         170,020         2,999,441           Health & Human Services         2,829,423         -         -         170,020         2,999,441           Senior Services         569,105         -         -         220,732         788,837           Veteran Services         569,105         -         -         332,4218           Culture and Recreation         4,437,079         11,503         -         3,254         5,164,288			_	_		
Education         169,673,728         -         3,09,330         23,603,427         196,486,485           Public Works:         Streets and Sidewalks         6,391,291         -         -         3,667,140         10,058,431           Control of Snow & Ice         920,327         -         -         -         920,327           Collections & Disposal of Solid Waste         6,557,584         -         -         1,437         1,924,167           Collections & Disposal of Solid Waste         1,922,730         -         -         1,437         1,924,167           Engineering         1,087,945         -         -         37,601         1,985,548           Administrative & Support         1,347,135         -         -         1,70,020         2,999,443           Health & Human Services         569,105         -         -         170,020         2,999,443           Serior Services         569,105         -         -         20,722         789,837           Veteras Reviews         334,218         -         -         20,732         789,837           Veteras Reviews         4,768,650         3,087         -         392,546         5,164,283           Parks & Recreation         4,758,650         3,087					2,023	, ,
Public Works:   Streets and Sidewalks	•		-	<del>-</del>	<del>-</del>	
Streets and Sidewalks	Education	169,673,728	-	3,209,330	23,603,427	196,486,485
Control of Snow & Ice         920,327         -         -         920,327           Collections & Disposal of Solid Waste         6,557,584         -         -         15,066         6,572,650           Vehicle Maintenance         1,922,730         -         -         1,437         1,924,167           Engineering Administrative & Support         1,1367,135         -         -         37,601         1,095,146           Administrative & Support         1,347,135         -         -         -         1,347,135           Health & Human Services         2,829,423         -         -         170,020         2,999,443           Senior Services         569,105         -         -         20,732         789,837           Veteran Services         569,105         -         -         20,732         789,837           Veteran Services         334,218         -         -         20,732         789,837           Veteran Services         4,768,650         3,087         -         392,546         5164,283           Culture and Recreation         4,437,079         11,503         -         392,546         5164,283           Pairs & Recreation         4,437,079         11,503         -         6,461         2	Public Works:					-
Control of Snow & Ice         920,327         -         -         920,327           Collections & Disposal of Solid Waste         6,557,584         -         -         15,066         6,572,650           Vehicle Maintenance         1,922,730         -         -         1,437         1,924,167           Engineering Administrative & Support         1,1367,135         -         -         37,601         1,095,146           Administrative & Support         1,347,135         -         -         -         1,347,135           Health & Human Services         2,829,423         -         -         170,020         2,999,443           Senior Services         569,105         -         -         20,732         789,837           Veteran Services         569,105         -         -         20,732         789,837           Veteran Services         334,218         -         -         20,732         789,837           Veteran Services         4,768,650         3,087         -         392,546         5164,283           Culture and Recreation         4,437,079         11,503         -         392,546         5164,283           Pairs & Recreation         4,437,079         11,503         -         6,461         2	Streets and Sidewalks	6 391 291	_	_	3 667 140	10 058 431
Collections & Disposal of Solid Waste         6,575,584         -         -         15,066         6,572,650           Vehicle Maintenance         1,922,730         -         -         1,437         1,294,167           Engineering         1,057,945         -         -         37,601         1,095,546           Adminstrative & Support         1,347,135         -         -         1,347,135           Health & Human Services         2,829,423         -         -         170,020         2,999,443           Senior Services         569,105         -         -         20,732         789,837           Veteran Services         334,218         -         -         -         334,218           Culture and Recreation:         4,768,650         3,087         -         392,546         5,164,283           Parks & Recreation         4,476,709         11,503         -         3,92,546         6,00,890           Newton History Museum         233,448         1,833,964         -         6,461         2,073,873           Retirement Benefits         56,055,483         -         -         6,635         439           Workers' Compensation Insurance         1,149,375         -         -         5,055,483					0,001,110	
Wehclice Maintenance         1,922,730         -         -1,437         1,234,165           Engineering         1,057,945         -         -         37,601         1,095,46           Adminstrative & Support         1,347,135         -         -         -         1,347,135           Health & Human Services         2,829,423         -         -         170,020         2,999,443           Senior Services         569,105         -         -         20,732         789,837           Veteran Services         334,218         -         -         20,732         789,837           Veteran Services         334,218         -         -         20,732         789,837           Veteran Services         334,218         -         -         20,732         789,837           Veteran Services         4,768,550         3,087         -         20,732         789,837           Culture and Recreation         4,476,650         3,087         -         2,152,308         6,600,890           Newton History Museum         233,448         1,833,964         -         6,461         2,073,873           Retirement Benefits         56,055,483         -         -         -         56,055,483 <t< td=""><td></td><td></td><td>-</td><td>-</td><td></td><td></td></t<>			-	-		
Figure	Collections & Disposal of Solid Waste	6,557,584	-	-	15,066	6,572,650
Figure	Vehicle Maintenance	1,922,730	-	-	1,437	1,924,167
Administrative & Support         1,347,135         -         -         1,347,135           Health and Human Services         2,829,423         -         -         170,020         2,999,443           Senior Services         569,105         -         -         220,732         789,837           Veteran Services         334,218         -         -         220,732         789,837           Culture and Recreation         -         -         -         334,218         -         -         392,546         5,64,283           Parks & Recreation         4,437,079         11,503         -         392,546         5,64,283           Parks & Recreation Museum         233,448         1,833,964         -         6,661         2,073,873           Retirement Benefitis         56,055,483         -         -         6,641         2,073,873           Retirement Benefitis         56,055,483         -         -         6,641         2,073,873           Retirement Benefitis         56,055,483         -         -         6,461         2,073,873           Retirement Benefitis         6,055,483         -         -         -         -         409,899           Claims and Judgements         5,850         - <td></td> <td></td> <td>_</td> <td>_</td> <td></td> <td></td>			_	_		
Health and Human Services         2,829,423         -         -         170,020         2,999,443           Senior Services         569,105         -         20,732         789,837           Veteran Services         334,218         -         -         20,732         789,837           Culture and Recreation:         -         -         334,218         -         -         392,546         5,164,283           Parks & Recreation         4,768,650         3,087         -         392,546         5,164,283           Parks & Recreation         4,437,079         11,503         -         2,152,308         6,600,890           Newton History Museum         233,448         1,833,964         -         6,616         2,073,873           Retirement Benefits         56,055,483         -         -         6,616         2,073,873           Retirement Benefits         56,055,483         -         -         -         -         1,149,375           Property and Liability Insurance         1,49,375         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -         -						
Health & Human Services         2,829,423         -         -         170,020         2,999,443           Senior Services         569,105         -         -         220,732         789,837           Veteran Services         334,218         -         -         -         334,218           Culture and Recreation:         -         -         334,218         -         -         325,546         5,164,283           Parks & Recreation         4,437,079         11,503         -         2,152,308         6,600,890           Newton History Museum         233,448         1,833,964         -         6,461         2,073,873           Retirement Benefits         56,055,483         -         -         6,461         2,073,873           Workers' Compensation Insurance         1,149,375         -         -         -         6,605,483           Workers' Compensation Insurance         1,149,375         -         -         -         409,899           Claims and Judgements         58,504         -         -         -         5,503,956           State assessments & Charges         5,503,956         -         -         -         -         5,503,956           Debt Service         7,471,534         102,9	• • • • • • • • • • • • • • • • • • • •	1,347,135	-	-	-	1,347,133
Senior Services         560,105         -         -         220,732         788,837           Veteran Services         334,218         -         -         -         334,218           Culture and Recreation:         334,218         -         -         302,546         5,164,283           Parks & Recreation         4,768,650         3,087         -         392,546         5,164,283           Parks & Recreation         4,437,079         11,503         -         6,461         2,073,873           Retirement Benefits         56,055,483         -         -         6,461         2,073,873           Retirement Benefits         56,055,483         -         -         -         56,055,483           Workers' Compensation Insurance         409,899         -         -         -         409,899           Property and Liability Insurance         409,899         -         -         -         409,899           Claims and Judgements         58,504         -         -         -         58,504           State assessments & Charges         5,503,956         -         -         -         -         5,503,956           Debt Service         7,741,534         102,906         -         -         - </td <td></td> <td></td> <td></td> <td>-</td> <td></td> <td></td>				-		
Veteran Services         334,218         -         -         -         -         334,218           Culture and Recreation:         Libraries         4,768,650         3,087         -         392,546         5,164,283           Parks & Recreation         4,437,079         11,503         -         2,152,308         6,600,890           Newton History Museum         233,448         1,833,964         -         6,461         2,073,873           Retirement Benefits         56,055,483         -         -         -         56,055,483           Workers' Compensation Insurance         1,149,375         -         -         -         1,149,375           Property and Liability Insurance         409,899         -         -         -         409,899           Claims and Judgements         5,503,956         -         -         -         5,503,956           Det Service         - <td>Health &amp; Human Services</td> <td>2,829,423</td> <td>-</td> <td>-</td> <td>170,020</td> <td>2,999,443</td>	Health & Human Services	2,829,423	-	-	170,020	2,999,443
Veteran Services         334,218         -         -         -         334,218           Culture and Recreation:         Libraries         4,768,650         3,087         -         392,546         5,164,283           Parks & Recreation         4,437,079         11,503         -         2,152,308         6,600,890           Newton History Museum         233,448         1,833,964         -         6,461         2,073,873           Retirement Benefits         56,055,483         -         -         6,461         2,073,873           Retirement Benefits         56,055,483         -         -         -         56,055,483           Workers' Compensation Insurance         1,149,375         -         -         -         1,149,375           Property and Liability Insurance         409,899         -         -         -         409,899           Claims and Judgements         5,503,956         -         -         -         5,503,956           State assessments & Charges         5,503,956         -         -         -         -         5,503,956           Det Service         7,471,534         102,906         -         -         7,574,440           Total EXPENDITURES         3,29,562,112         \$3,849,	Senior Services	569.105	-	-	220.732	789.837
Culture and Recreation:         Libraries         4,768,650         3,087         -         392,546         5,164,283           Parks & Recreation         4,437,079         11,503         -         2,152,308         6,600,890           Newton History Museum         233,448         1,833,964         -         6,461         2,073,873           Retirement Benefitis         56,055,483         -         -         -         56,055,483           Workers' Compensation Insurance         1,149,375         -         -         -         1,49,375           Property and Liability Insurance         409,899         -         -         -         409,899           Claims and Judgements         58,504         -         -         -         58,504           State assessments & Charges         5,503,956         -         -         -         50,39,956           Debt Service         -         -         -         -         -         9,408,367           Interest         7,471,534         102,906         -         -         7,574,440           TOTAL EXPENDITURES         3329,562,112         \$3,849,248         \$3,209,330         \$40,810,293         \$377,430,983           EXCESS (DEFICIENCY) OF         -         - </td <td>Veteran Services</td> <td></td> <td>_</td> <td>_</td> <td>· -</td> <td></td>	Veteran Services		_	_	· -	
Libraries         4,768,650         3,087         -         392,546         5,164,283           Parks & Recreation         4,437,079         11,503         -         2,152,308         6,600,890           Newton History Museum         233,448         1,833,964         -         6,461         2,073,873           Retirement Benefits         56,055,483         -         -         -         56,055,483           Workers' Compensation Insurance         1,149,375         -         -         -         1,149,375           Property and Liability Insurance         409,899         -         -         -         409,899           Claims and Judgements         58,504         -         -         -         55,503,956           State assessments & Charges         5,503,956         -         -         -         5,503,956           Debt Service         -         -         -         -         -         -         5,503,956           Debt Service         -		554,216				334,210
Parks & Recreation         4,437,079         11,503         -         2,152,308         6,600,890           Newton History Museum         233,448         1,833,964         -         6,461         2,073,873           Retirement Benefits         56,055,483         -         -         -         56,055,483           Workers' Compensation Insurance         1,149,375         -         -         -         1,149,375           Property and Liability Insurance         409,899         -         -         -         409,899           Claims and Judgements         58,504         -         -         -         55,503,956           State assessments & Charges         5,503,956         -         -         -         -         55,503,956           Debt Service         -						
Newton History Museum         233,448         1,833,964         -         6,461         2,073,873           Retirement Benefits         56,055,483         -         -         56,055,483           Workers' Compensation Insurance         1,149,375         -         -         1,149,375           Property and Liability Insurance         409,899         -         -         -         409,899           Claims and Judgements         5,503,956         -         -         -         5,503,956           State assessments & Charges         5,503,956         -         -         -         5,503,956           Debt Service         -	Libraries		,	-		5,164,283
Retirement Benefits         56,055,483         -         -         56,055,483           Workers' Compensation Insurance         1,149,375         -         -         1,149,375           Property and Liability Insurance         409,899         -         -         -         409,899           Claims and Judgements         58,504         -         -         -         58,504           State assessments & Charges         5,503,956         -         -         -         5,503,956           Debt Service         -         -         -         -         -         5,503,956           Debt Service         -	Parks & Recreation	4,437,079	11,503	-	2,152,308	6,600,890
Retirement Benefits         56,055,483         -         -         -         56,055,483           Workers' Compensation Insurance         1,149,375         -         -         1,149,375           Property and Liability Insurance         409,899         -         -         -         409,899           Claims and Judgements         58,504         -         -         -         58,504           State assessments & Charges         5,503,956         -         -         -         5,503,956           Debt Service         -         -         -         -         5,503,956           Debt Service         -	Newton History Museum	233 448	1 833 964	=	6 461	2 073 873
Workers' Compensation Insurance         1,149,375         -         -         -         1,149,375           Property and Liability Insurance         409,899         -         -         -         409,899           Claims and Judgements         58,504         -         -         -         58,504           State assessments & Charges         5,503,956         -         -         -         5,503,956           Debt Service         -			-,,	_	-,	
Property and Liability Insurance         409,899         -         -         -         409,899           Claims and Judgements         58,504         -         -         -         58,504           State assessments & Charges         5,503,956         -         -         -         5,503,956           Debt Service         -         -         -         -         -         -         -           Principal         8,653,367         755,000         -         -         9,408,367           Interest         7,471,534         102,906         -         -         7,574,440           TOTAL EXPENDITURES         \$329,562,112         \$3,849,248         \$3,209,330         \$40,810,293         \$377,430,983           EXCESS (DEFICIENCY) OF REVENUES AND TRANSFERS OVER EXPENDITURES         (4,578,059)         (771,812)         (3,209,330)         (909,148)         (9,468,349)           Other Financing Sources (Uses)         -			=	_	_	
Claims and Judgements         58,504         -         -         -         58,504           State assessments & Charges         5,503,956         -         -         -         5,503,956           Debt Service         -         -         -         -         -         -           Principal         8,653,367         755,000         -         -         9,408,367         -         -         9,408,367         -         -         7,574,440         -         -         7,574,440         -         -         -         7,574,440         -         <	•		-	-	-	
State assessments & Charges         5,503,956         -         -         -         5,503,956           Debt Service         8,653,367         755,000         -         -         -           Principal         8,653,367         755,000         -         -         9,408,367           Interest         7,471,534         102,906         -         -         7,574,440           TOTAL EXPENDITURES         \$329,562,112         \$3,849,248         \$3,209,330         \$40,810,293         \$377,430,983           EXCESS (DEFICIENCY) OF REVENUES AND TRANSFERS OVER EXPENDITURES         (4,578,059)         (771,812)         (3,209,330)         (909,148)         (9,468,349)           Other Financing Sources (Uses)         4,811,997         -         -         3,601,440         8,413,437           Issuance of General Obligation Bonds         -         -         -         5,734,000         5,734,000           Premium from Issuance of Bonds and Notes         131,379         -         -         -         131,379           Sale of Assets         35,048         -         -         -         32,562         67,610           TOTAL OTHER FINANCING SOURCES (USES)         2,028,862         (1,922)         (11)         (3,633,665)         (6,585,196) <t< td=""><td>Property and Liability Insurance</td><td></td><td>-</td><td>-</td><td>-</td><td>409,899</td></t<>	Property and Liability Insurance		-	-	-	409,899
Debt Service         -         -         -         -         -         -         -         -         -         -         9,408,367         -         -         9,408,367         -         9,408,367         -         -         9,408,367         -         -         9,408,367         -         -         7,574,440         -         -         7,574,440         -         -         7,574,440         -         -         7,574,440         -         -         7,574,440         -         -         -         7,574,440         -         -         -         7,574,440         -         -         -         7,574,440         -	Claims and Judgements	58,504	-	-	-	58,504
Debt Service         -         -         -         -         -         -         -         -         -         -         9,408,367         -         -         9,408,367         -         9,408,367         -         -         9,408,367         -         -         9,408,367         -         -         7,574,440         -         -         7,574,440         -         -         7,574,440         -         -         7,574,440         -         -         7,574,440         -         -         -         7,574,440         -         -         -         7,574,440         -         -         -         7,574,440         -	State assessments & Charges	5 503 956	_	_	_	
Principal         8,653,367         755,000         -         -         9,408,367           Interest         7,471,534         102,906         -         -         -         7,574,440           TOTAL EXPENDITURES         \$329,562,112         \$3,849,248         \$3,209,330         \$40,810,293         \$377,430,983           EXCESS (DEFICIENCY) OF REVENUES AND TRANSFERS         8         8         8         8         8         8         8         8         8         8         8         3,209,330         \$40,810,293         \$377,430,983         8         8         8         8         9         8         9         8         9	<u> </u>	3,555,555				0,000,000
Interest   7,471,534   102,906   -   -   7,574,440     TOTAL EXPENDITURES   \$329,562,112   \$3,849,248   \$3,209,330   \$40,810,293   \$377,430,983     EXCESS (DEFICIENCY) OF REVENUES AND TRANSFERS   C4,578,059   C771,812   C3,209,330   C909,148   C9,468,349     Other Financing Sources (Uses)   Transfers In   4,811,997   -   -   3,601,440   8,413,437     Issuance of General Obligation Bonds   -   -   -   5,734,000   5,734,000     Premium from Issuance of Bonds and Notes   131,379   -   -   131,379     Sale of Assets   35,048   -   -   32,562   67,610     Transfer Out   (2,949,598)   (1,922)   (111)   (3,633,665)   (6,585,196)     TOTAL OTHER FINANCING SOURCES (USES)   2,2028,826   (1,922)   (111)   5,734,337   7,761,230     Net Change in Fund Balances   (2,549,233)   (773,734)   (3,209,341)   4,825,189   (1,77,119)     Fund Balances at Beginning of Year   30,773,574   9,409,804   3,297,611   17,259,714   60,740,703		0.050.007	755.000	-	-	- 400 007
TOTAL EXPENDITURES \$ 329,562,112 \$ 3,849,248 \$ 3,209,330 \$ 40,810,293 \$ 377,430,983    EXCESS (DEFICIENCY) OF REVENUES AND TRANSFERS OVER EXPENDITURES (4,578,059) (771,812) (3,209,330) (909,148) (9,468,349)   Other Financing Sources (Uses)	Principal	8,653,367	755,000	-	-	9,408,367
EXCESS (DEFICIENCY) OF REVENUES AND TRANSFERS OVER EXPENDITURES (4,578,059) (771,812) (3,209,330) (909,148) (9,468,349) Other Financing Sources (Uses)  Transfers In 4,811,997 3,601,440 8,413,437 Issuance of General Obligation Bonds 5,734,000 5,734,000 Premium from Issuance of Bonds and Notes 131,379 131,379 Sale of Assets 35,048 32,562 67,610 Transfer Out (2,949,598) (1,922) (11) (3,633,665) (6,585,196) TOTAL OTHER FINANCING SOURCES (USES) 2,2028,826 (1,922) (11) 5,734,337 7,761,230 Net Change in Fund Balances (2,549,233) (773,734) (3,209,341) 4,825,189 (1,707,119) Fund Balances at Beginning of Year 30,773,574 9,409,804 3,297,611 17,259,714 60,740,703	Interest	7,471,534	102,906	-	-	7,574,440
EXCESS (DEFICIENCY) OF REVENUES AND TRANSFERS OVER EXPENDITURES (4,578,059) (771,812) (3,209,330) (909,148) (9,468,349) Other Financing Sources (Uses)  Transfers In 4,811,997 3,601,440 8,413,437 Issuance of General Obligation Bonds 5,734,000 5,734,000 Premium from Issuance of Bonds and Notes 131,379 131,379 Sale of Assets 35,048 32,562 67,610 Transfer Out (2,949,598) (1,922) (11) (3,633,665) (6,585,196) TOTAL OTHER FINANCING SOURCES (USES) 2,2028,826 (1,922) (11) 5,734,337 7,761,230 Net Change in Fund Balances (2,549,233) (773,734) (3,209,341) 4,825,189 (1,707,119) Fund Balances at Beginning of Year 30,773,574 9,409,804 3,297,611 17,259,714 60,740,703	TOTAL EXPENDITURES			\$ 3,209,330	\$ 40 810 293	
REVENUES AND TRANSFERS OVER EXPENDITURES         (4,578,059)         (771,812)         (3,209,330)         (909,148)         (9,468,349)           Other Financing Sources (Uses)         4,811,997         -         -         3,601,440         8,413,437           Issuance of General Obligation Bonds         -         -         -         5,734,000         5,734,000           Premium from Issuance of Bonds and Notes         131,379         -         -         -         131,379           Sale of Assets         35,048         -         -         32,562         67,610           Transfer Out         (2,949,598)         (1,922)         (11)         (3,633,665)         (6,585,196)           TOTAL OTHER FINANCING SOURCES (USES)         2,028,826         (1,922)         (11)         5,734,337         7,761,230           Net Change in Fund Balances         (2,549,233)         (773,734)         (3,209,341)         4,825,189         (1,707,119)           Fund Balances at Beginning of Year         30,773,574         9,409,804         3,297,611         17,259,714         60,740,703		Ψ 020,002,112	Ψ 0,0 10,2 10	Ψ 0,200,000	Ψ 10,010,200	Ψ 077,100,000
OVER EXPENDITURES       (4,578,059)       (771,812)       (3,209,330)       (909,148)       (9,468,349)         Other Financing Sources (Uses)       4,811,997       -       -       3,601,440       8,413,437         Issuance of General Obligation Bonds       -       -       -       5,734,000       5,734,000         Premium from Issuance of Bonds and Notes       131,379       -       -       -       131,379         Sale of Assets       35,048       -       -       32,562       67,610         Transfer Out       (2,949,598)       (1,922)       (11)       (3,633,665)       (6,585,196)         TOTAL OTHER FINANCING SOURCES (USES)       2,028,826       (1,922)       (11)       5,734,337       7,761,230         Net Change in Fund Balances       (2,549,233)       (773,734)       (3,209,341)       4,825,189       (1,707,119)         Fund Balances at Beginning of Year       30,773,574       9,409,804       3,297,611       17,259,714       60,740,703	EXCESS (DEFICIENCY) OF					
Other Financing Sources (Uses)         Transfers In       4,811,997       -       -       3,601,440       8,413,437         Issuance of General Obligation Bonds       -       -       -       5,734,000       5,734,000         Premium from Issuance of Bonds and Notes       131,379       -       -       -       131,379         Sale of Assets       35,048       -       -       32,562       67,610         Transfer Out       (2,949,598)       (1,922)       (11)       (3,633,665)       (6,585,196)         TOTAL OTHER FINANCING SOURCES (USES)       2,028,826       (1,922)       (11)       5,734,337       7,761,230         Net Change in Fund Balances       (2,549,233)       (773,734)       (3,209,341)       4,825,189       (1,707,119)         Fund Balances at Beginning of Year       30,773,574       9,409,804       3,297,611       17,259,714       60,740,703	REVENUES AND TRANSFERS					
Other Financing Sources (Uses)         Transfers In       4,811,997       -       -       3,601,440       8,413,437         Issuance of General Obligation Bonds       -       -       -       5,734,000       5,734,000         Premium from Issuance of Bonds and Notes       131,379       -       -       -       131,379         Sale of Assets       35,048       -       -       -       32,562       67,610         Transfer Out       (2,949,598)       (1,922)       (11)       (3,633,665)       (6,585,196)         TOTAL OTHER FINANCING SOURCES (USES)       2,028,826       (1,922)       (11)       5,734,337       7,761,230         Net Change in Fund Balances       (2,549,233)       (773,734)       (3,209,341)       4,825,189       (1,707,119)         Fund Balances at Beginning of Year       30,773,574       9,409,804       3,297,611       17,259,714       60,740,703		(4 578 059)	(771 812)	(3,209,330)	(909 148)	(9.468.349)
Transfers In Issuance of General Obligation Bonds         4,811,997         -         -         3,601,440         8,413,437           Issuance of General Obligation Bonds         -         -         -         5,734,000         5,734,000           Premium from Issuance of Bonds and Notes         131,379         -         -         -         131,379           Sale of Assets         35,048         -         -         32,562         67,610           Transfer Out         (2,949,598)         (1,922)         (11)         (3,633,665)         (6,585,196)           TOTAL OTHER FINANCING SOURCES (USES)         2,028,826         (1,922)         (11)         5,734,337         7,761,230           Net Change in Fund Balances         (2,549,233)         (773,734)         (3,209,341)         4,825,189         (1,707,119)           Fund Balances at Beginning of Year         30,773,574         9,409,804         3,297,611         17,259,714         60,740,703		(1,575,555)	(111,012)	(0,200,000)	(000,170)	(0, 100,040)
Issuance of General Obligation Bonds         -         -         -         5,734,000         5,734,000           Premium from Issuance of Bonds and Notes         131,379         -         -         131,379           Sale of Assets         35,048         -         -         32,562         67,610           Transfer Out         (2,949,598)         (1,922)         (11)         (3,633,665)         (6,585,196)           TOTAL OTHER FINANCING SOURCES (USES)         2,028,826         (1,922)         (11)         5,734,037         7,761,230           Net Change in Fund Balances         (2,549,233)         (773,734)         (3,209,341)         4,825,189         (1,707,119)           Fund Balances at Beginning of Year         30,773,574         9,409,804         3,297,611         17,259,714         60,740,703					0.001.115	0 / 10 10=
Premium from Issuance of Bonds and Notes         131,379         -         -         -         131,379           Sale of Assets         35,048         -         -         32,562         67,610           Transfer Out         (2,949,598)         (1,922)         (11)         (3,633,665)         (6,585,196)           TOTAL OTHER FINANCING SOURCES (USES)         2,028,826         (1,922)         (11)         5,734,337         7,761,230           Net Change in Fund Balances         (2,549,233)         (773,734)         (3,209,341)         4,825,189         (1,707,119)           Fund Balances at Beginning of Year         30,773,574         9,409,804         3,297,611         17,259,714         60,740,703		4,811,997	-	-		
Premium from Issuance of Bonds and Notes         131,379         -         -         -         131,379           Sale of Assets         35,048         -         -         32,562         67,610           Transfer Out         (2,949,598)         (1,922)         (11)         (3,633,665)         (6,585,196)           TOTAL OTHER FINANCING SOURCES (USES)         2,028,826         (1,922)         (11)         5,734,337         7,761,230           Net Change in Fund Balances         (2,549,233)         (773,734)         (3,209,341)         4,825,189         (1,707,119)           Fund Balances at Beginning of Year         30,773,574         9,409,804         3,297,611         17,259,714         60,740,703	Issuance of General Obligation Bonds	-	-	-	5,734,000	5,734,000
Sale of Assets         35,048         -         -         32,562         67,610           Transfer Out         (2,949,598)         (1,922)         (11)         (3,633,665)         (6,585,196)           TOTAL OTHER FINANCING SOURCES (USES)         2,028,826         (1,922)         (11)         5,734,337         7,761,230           Net Change in Fund Balances         (2,549,233)         (773,734)         (3,209,341)         4,825,189         (1,707,119)           Fund Balances at Beginning of Year         30,773,574         9,409,804         3,297,611         17,259,714         60,740,703	Premium from Issuance of Bonds and Notes	131.379	-	-	-	131.379
Transfer Out         (2,949,598)         (1,922)         (11)         (3,633,665)         (6,585,196)           TOTAL OTHER FINANCING SOURCES (USES)         2,028,826         (1,922)         (11)         5,734,337         7,761,230           Net Change in Fund Balances         (2,549,233)         (773,734)         (3,209,341)         4,825,189         (1,707,119)           Fund Balances at Beginning of Year         30,773,574         9,409,804         3,297,611         17,259,714         60,740,703			_	_	32 562	
TOTAL OTHER FINANCING SOURCES (USES)         2,028,826         (1,922)         (11)         5,734,337         7,761,230           Net Change in Fund Balances         (2,549,233)         (773,734)         (3,209,341)         4,825,189         (1,707,119)           Fund Balances at Beginning of Year         30,773,574         9,409,804         3,297,611         17,259,714         60,740,703			(4.000)	- /4 41		
Net Change in Fund Balances         (2,549,233)         (773,734)         (3,209,341)         4,825,189         (1,707,119)           Fund Balances at Beginning of Year         30,773,574         9,409,804         3,297,611         17,259,714         60,740,703						
Fund Balances at Beginning of Year	TOTAL OTHER FINANCING SOURCES (USES)					
Fund Balances at Beginning of Year	Net Change in Fund Balances	(2,549,233)	(773,734)	(3,209,341)	4,825,189	(1,707,119)
	•	*	, ,			
- and palaneou at the or roat						
		Ψ 20,227,071	ψ 0,000,010	Ψ 00,210	\$ ZZ,007,000	ψ 00,000,00 <del>4</del>

<sup>(1)</sup> Extracted from the audited financial statements of the City.

# CITY OF NEWTON, MASSACHUSETTS GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

For Fiscal Year Ended June 30, 2011 (1)

	For Fiscal Year Ended J	une 30, 2011 (1)			
				Nonmajor	Total
	General	Community Preservation	High School Improvements	Governmental Funds	Governmental Funds
	General	Freservation	Improvements	- I ulius	1 unus
REVENUES:					
Real Estate and Personal Property Taxes	\$ 240,732,647	\$ -	\$ -	\$ -	\$ 240,732,647
Motor Vehicle Excise Taxes	10,463,796	-	-	-	10,463,796
Hotel Room Occupancy Taxes	1,588,882	-	-	-	1,588,882
Meals Taxes Community Procentation Surcharges	1,308,191	2,365,422	-	-	1,308,191 2,365,422
Community Preservation Surcharges Penalties and Interest on Taxes	1,011,005	2,365,422	-	27,219	1,038,224
Licenses, Permits and Fees	5,130,138			393,475	5,523,613
Intergovernmental	50,534,834	616,589	_	22,705,255	73,856,678
Charges for Services	1,623,604	-	-	13,050,474	14,674,078
Fines and Forfeitures	1,897,413	-	-	10,058	1,907,471
Investment Income	431,344	31,230	-	91,899	554,473
Contributions and Donations	-	-	-	1,382,243	1,382,243
Payments in Lieu of Taxes	439,721	-	-	-	439,721
Miscellaneous	1,061,254	-	276,217	339,392	1,676,863
Special Assessments	131,050			123,588	254,638
TOTAL REVENUES	\$ 316,353,879	\$3,013,241	\$276,217	\$ 38,123,603	\$ 357,766,940
EXPENDITURES:					
Current:					
General Government:					
Legislative & Executive	\$ 1,838,797	\$ 4,700	\$ -	\$ 10,075	\$ 1,853,572
Elections	471,122	-	-	11,979	483,101
Financial Administration	2,889,152	-	-	-	2,889,152
Administrative Support	3,182,934		-		3,182,934
Planning & Development	1,092,377	2,488,386	-	5,482,145	9,062,908
Public Building Maintenance & Operations	2,942,786	55,725	-	7,024,964	10,023,475
Public Safety:	47 222 002			2 720 570	20.002.470
Police Fire	17,332,892 16,287,302	-	-	2,730,578 228,504	20,063,470 16,515,806
Inspectional Services	1,067,453	-	-	4,100	1,071,553
Other Public Safety	74,452	-		4,100	74,452
Education	165,810,597	-	24,062,467	24,929,180	214,802,244
Public Works:	100,010,001		2 1,002, 107	21,020,100	21.,002,211
Streets and Sidewalks	6,381,074	_	_	3,115,479	9,496,553
				5,115,475	
Control of Snow & Ice	3,915,717	-	-		3,915,717
Collections & Disposal of Solid Waste	6,215,904	-	-	97,636	6,313,540
Vehicle Maintenance	2,117,111	-	-	1,110	2,118,221
Engineering	1,375,773	-	-	61,254	1,437,027
Adminstrative & Support	1,449,739	-	-	-	1,449,739
Health and Human Services:	0.000.000			400.045	0.440.050
Health & Human Services Senior Services	2,933,638 568,427	-	-	182,615 203,983	3,116,253
Veteran Services	288,852	-	-	203,963	772,410 288,852
Culture and Recreation:	200,032	-		-	200,002
Libraries	4,730,458	24,377	_	449,727	5,204,562
Parks & Recreation	3,983,303	14,360	-	1,729,905	5,727,568
Newton History Museum	248,977	47,105	-	4,596	300,678
Retirement Benefits	53,157,157	-	-	-	53,157,157
Workers' Compensation Insurance	1,048,014	-	-	_	1,048,014
Property and Liability Insurance	397,789	-	-	-	397,789
Claims and Judgements	160,733	-	-	-	160,733
State assessments & Charges	5,472,487	-	-	-	5,472,487
Debt Service			-	-	-
Principal	8,705,500	755,000	-	-	9,460,500
Interest	7,381,915	127,788			7,509,703
TOTAL EXPENDITURES	\$ 323,522,432	\$ 3,517,441	\$ 24,062,467	\$ 46,267,830	\$ 397,370,170
EXCESS (DEFICIENCY) OF REVENUES AND TRANSFERS					
OVER EXPENDITURES	(7,168,553)	(504,200)	(23,786,250)	(8,144,227)	(39,603,230)
Other Financing Sources (Uses)	(7,166,553)	(304,200)	(23,760,230)	(0,144,221)	(39,603,230)
Transfers In	4,516,715	_	_	1,869,928	6,386,643
Issuance of General Obligation Bonds	4,510,715	_	11,000,000	2,770,000	13,770,000
Premium from Issuance of Bonds and Notes	168,147		11,000,000	2,770,000	168,147
Sale of Capital Assets	16,438	- -	-	19,824	36,262
Transfer Out	(1,854,928)	(1,729)	_	(3,011,866)	(4,868,523)
TOTAL OTHER FINANCING SOURCES (USES)	2,846,372	(1,729)	11,000,000	1,647,886	15,492,529
Net Change in Fund Balances	(4,322,181)	(505,929)	(12,786,250)	(6,496,341)	(24,110,701)
Fund Balances at Beginning of Year	35,095,755	9,915,733	16,083,861	23,756,055	84,851,404
Fund Balances at End of Year	\$ 30,773,574	\$ 9,409,804	\$ 3,297,611	\$ 17,259,714	\$ 60,740,703
(4) Extracted from the condited financial statements of the City					

<sup>(1)</sup> Extracted from the audited financial statements of the City.

# CITY OF NEWTON, MASSACHUSETTS GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES For Fiscal Year Ended June 30, 2010 (1)

	For Fiscal Year Ended Ju	une 30, 2010 (1)				
				Nonmajor	Total	
	General	Community Preservation	High School Improvements	Governmental Funds	Governmental Funds	
	General	Preservation	improvements	runus	Funds	
REVENUES:		_				
Real Estate and Personal Property Taxes	\$ 233,726,177	\$ -	\$ -	\$ -	\$ 233,726,177	
Motor Vehicle Excise Taxes Hotel Room Occupancy Taxes	10,222,534 1,168,095	-	-	-	10,222,534 1,168,095	
Meals Taxes	382,934	-	-	-	382,934	
Community Preservation Surcharges	302,334	2,296,523	_	_	2,296,523	
Penalties and Interest on Taxes	1,002,806	-	_	23,701	1,026,507	
Licenses, Permits and Fees	4,133,582	-	-	430,926	4,564,508	
Intergovernmental	53,332,404	763,914	-	21,347,151	75,443,469	
Charges for Services	1,647,343	-	-	13,174,351	14,821,694	
Fines and Forfeitures	2,084,951	-	-	16,567	2,101,518	
Investment Income	887,569	46,744	-	82,505	1,016,818	
Contributions and Donations	3,095,059	-	-	1,185,340	1,185,340	
Payments in Lieu of Taxes Miscellaneous	235,495	-	-	432,045	3,095,059 667,540	
Special Assessments	74,274	-		84,207	158,481	
TOTAL REVENUES	\$ 311,993,223	\$3,107,181	\$0	\$ 36,776,793	\$ 351,877,197	
EXPENDITURES:	, , , , , , , , , , , , , , , , , , , ,			, , , , , , , , , , , , , , , , , , , ,	, , , , , , , , , , , , , , , , , , , ,	
Current:						
General Government:						
Legislative & Executive	\$ 1,878,689	\$ -	\$ -	\$ -	\$ 1,878,689	
Elections	742,612	-	-	32,099	774,711	
Financial Administration	3,016,728	-	-	-	3,016,728	
Administrative Support	4,014,936	-	-	1,304	4,016,240	
Planning & Development Public Building Maintenance & Operations	977,929 2,816,431	1,867,013 92,722	-	4,452,853	7,297,795 5,023,574	
Public Safety:	2,610,431	92,122	-	2,114,421	5,025,574	
Police	17,107,061	_	_	2,994,138	20,101,199	
Fire	15,953,711	_	-	827,131	16,780,842	
Inspectional Services	1,035,615	-	-	1,548	1,037,163	
Other Public Safety	80,059	-	-	-	80,059	
Education	163,733,338	-	63,949,213	26,747,843	254,430,394	
Public Works:						
Streets and Sidewalks	6,693,623	2,400	-	5,364,153	12,060,176	
Control of Snow & Ice	2,410,271	_	-	-	2,410,271	
Collections & Disposal of Solid Waste	6,413,988	_	_	121,587	6,535,575	
·						
Vehicle Maintenance Engineering	2,105,293 1,399,076	-	-	4,464 20,183	2,109,757 1,419,259	
Adminstrative & Support	1,822,402	-	-	20,103	1,822,402	
Health and Human Services:	1,022,402				1,022,402	
Health & Human Services	2,984,129	-	-	293,119	3,277,248	
Senior Services	582,315	-	-	226,695	809,010	
Veteran Services	219,527	-	-	-	219,527	
Culture and Recreation:						
Libraries	5,175,444	-	-	455,473	5,630,917	
Parks & Recreation Newton History Museum	4,784,631 238,168	15,640 48,191	-	1,906,633 13,234	6,706,904 299,593	
Retirement Benefits	49,940,948	40, 191	-	13,234	49,940,948	
Workers' Compensation Insurance	1,350,000	_	-	_	1,350,000	
Property and Liability Insurance	326.169	_	-	-	326,169	
Claims and Judgements	100,453	-	-	-	100,453	
State assessments & Charges	5,619,317	-	-	-	5,619,317	
Debt Service					-	
Principal	7,493,500	1,055,000	-	-	8,548,500	
Interest	6,916,268	162,988			7,079,256	
TOTAL EXPENDITURES	\$ 317,932,631	\$ 3,243,954	\$ 63,949,213	\$ 45,576,878	\$ 430,702,676	
EXCESS (DEFICIENCY) OF						
REVENUES AND TRANSFERS						
OVER EXPENDITURES	(5,939,408)	(136,773)	(63,949,213)	(8,800,085)	(78,825,479)	
Other Financing Sources (Uses)	(0,000,100)	(100,110)	(00,0.0,2.0)	(0,000,000)	(10,020,110)	
Transfers In	6,045,656	-	-	2,814,494	8,860,150	
Issuance of General Obligation Bonds	· · · -	-	11,650,000	13,898,000	25,548,000	
Premium from Issuance of Bonds and Notes	815,357	-	-	-	815,357	
Sale of Capital Assets	18,541	-	-	23,950	42,491	
Transfer Out	(1,796,879)	(1,521)		(5,407,981)	(7,206,381)	
TOTAL OTHER FINANCING SOURCES (USES)	5,082,675	(1,521)	11,650,000	11,328,463	28,059,617	
Net Change in Fund Balances Fund Balances at Beginning of Year	(856,733) 20,169,278	(138,294) 10,054,027	(52,299,213) 68,383,074	2,528,378 37,010,887	(50,765,862)	
Fund Balances at Beginning of Year Fund Balances at End of Year	\$ 19,312,545	\$ 9,915,733	\$ 16,083,861	\$ 39,539,265	135,617,266 \$ 84,851,404	
	Ţ .5,5. <u>2,5</u> 10	+ 1,0.0,.00	, ,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	, 11,000,200	2 1,001,101	

<sup>(1)</sup> Extracted from the audited financial statements of the City.

# CITY OF NEWTON, MASSACHUSETTS GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES For Fiscal Year Ended June 30, 2009 (1)

	For Fiscal Year Ended Ju	ıne 30, 2009 (1)		Namonian	Tatal	
		Community	High Cohool	Nonmajor Governmental	Total Governmental	
	General	Community Preservation	High School Improvements	Funds	Funds	
REVENUES:	\$ 224,437,442	\$ -	\$ -	\$ -	\$ 224,437,442	
Real Estate and Personal Property Taxes  Motor Vehicle Excise Taxes	10,098,579	φ - -	<b>J</b> -	Φ - -	10,098,579	
Hotel Room Occupancy Taxes	1,108,199	-	_	_	1,108,199	
Community Preservation Surcharges	-	2,207,442	_	-	2,207,442	
Penalties and Interest on Taxes	1,204,641	=	-	18,659	1,223,300	
Licenses, Permits and Fees	4,190,692	-	-	384,804	4,575,496	
Intergovernmental	54,294,887	1,429,080	44,248,308	22,907,145	122,879,420	
Charges for Services	1,566,819	-	-	12,642,859	14,209,678	
Fines and Forfeitures Investment Income	1,974,463	402.004	-	47,712	2,022,175	
Contributions and Donations	2,427,017	183,081		32,091 1,320,527	2,642,189 1,320,527	
Payments in Lieu of Taxes	489.108	-	-	1,320,321	489,108	
Miscellaneous	728,319	306,521	_	651,667	1,686,507	
Special Assessments	102,883	-	_	115,555	218,438	
TOTAL REVENUES	\$ 302,623,049	\$4,126,124	\$44,248,308	\$ 38,121,019	\$ 389,118,500	
EXPENDITURES:					·	
Current:						
General Government:						
Legislative & Executive	\$ 1,746,072	\$ 42,553	\$ -	\$ -	\$ 1,788,625	
Elections	624,687	-	-	21,526	646,213	
Financial Administration	3,021,319	-	-	-	3,021,319	
Administrative Support	3,562,966	-	-	-	3,562,966	
Planning & Development	963,813	1,112,136	-	4,492,694	6,568,643	
Public Building Maintenance & Operations Public Safety:	3,314,055	501,545	-	2,352,684	6,168,284	
Police	16,225,580	_	_	2,872,822	19,098,402	
Fire	15,949,363	-	-	1,321,423	17,270,786	
Inspectional Services	983,280	-	_	338	983,618	
Other Public Safety	85,332	-	_	-	85,332	
Education	156,010,190	-	69,238,754	27,668,462	252,917,406	
Public Works:						
Streets and Sidewalks	5,662,840	3,600	-	3,568,865	9,235,305	
Control of Snow & Ice	4,025,604	-	_	-	4,025,604	
Collections & Disposal of Solid Waste	6,512,130	-	<u>-</u>	39,618	6,551,748	
Vehicle Maintenance	2,142,909	_	_	5,011	2,147,920	
Engineering	1,274,086	-	<u>-</u>	44,386	1,318,472	
Adminstrative & Support	1,665,000	-	_	-	1,665,000	
Health and Human Services:						
Health & Human Services	2,890,822	-	-	213,067	3,103,889	
Senior Services	553,202	-	-	201,241	754,443	
Veteran Services	221,981	-	-	-	221,981	
Culture and Recreation:						
Libraries	5,120,540	(0.040)	-	468,795	5,589,335	
Parks & Recreation	4,731,260	(9,843)	-	1,802,994	6,524,411	
Newton History Museum Retirement Benefits	229,888 47,480,693	62,654	-	32,318	324,860 47,480,693	
Workers' Compensation Insurance	1,582,119	-	_	-	1,582,119	
Property and Liability Insurance	309.369	-	<u>-</u>	-	309,369	
Claims and Judgements	250,509	-	_	-	250,509	
State assessments & Charges	5,453,169	-	_	-	5,453,169	
Debt Service					-	
Principal	6,592,100	1,060,000	-	-	7,652,100	
Interest	3,499,486	195,088	-	-	3,694,574	
TOTAL EXPENDITURES	\$ 302,684,364	\$ 2,967,733	\$ 69,238,754	\$ 45,106,244	\$ 419,997,095	
EXCESS (DEFICIENCY) OF						
REVENUES AND TRANSFERS						
OVER EXPENDITURES	(61,315)	1,158,391	(24,990,446)	(6,985,225)	(30,878,595)	
Other Financing Sources (Uses)	(0.,0.0)	.,,	(2.,000,1.0)	(0,000,220)	(00,010,000)	
Transfers In	6,381,739	-	26,750	9,130,888	15,539,377	
Issuance of General Obligation Bonds	-	-	75,000,000	11,010,000	86,010,000	
Premium from Issuance of Bonds and Notes	1,557,255	-	<u>-</u>	-	1,557,255	
Transfer Out	(7,141,617)	(23,444)	(14,460)	(6,625,049)	(13,804,570	
TOTAL OTHER FINANCING SOURCES (USES)	797,377	(23,444)	75,012,290	13,515,839	89,302,062	
Net Change in Fund Balances	736,062	1,134,947	50,021,844	6,530,614	58,423,467	
	40 400 040	9 010 090	10 261 220	30,480,273	77,193,799	
Fund Balances at Beginning of Year Fund Balances at End of Year	19,433,216 \$ 20,169,278	8,919,080 \$ 10,054,027	18,361,230 \$ 68,383,074	\$ 37,010,887	\$ 135,617,266	

<sup>41</sup> 

#### Free Cash (Uniform System of Accounting)

Under the Massachusetts Uniform System of Accounting an amount known as "free cash" is certified as of the beginning of each fiscal year by the Massachusetts Department of Revenue, Bureau of Accounts. This unrestricted fund balance (known as "free cash") is generated when actual revenue collections exceed budget estimates and/or unexpended appropriation balances lapse at year end to the general treasury.

A redetermination of free cash by the city comptroller for the purpose of determining available funds for appropriations is allowed (but not required) on the last day of the month preceding the month in which the tax rate is determined but no later than July 31. This is done by adding collections of prior years' taxes and receipts from tax title redemptions and sale of tax possessions to the amount certified and deducting appropriations made from free cash between the date of certification and July 31.

<u>Year</u>	Free Cash (July 1)
2013	\$6,777,959 (1)
2012	4,939,145
2011	6,793,864
2010	8,018,399
2009	6,697,571

<sup>(1)</sup> As of January 31, 2014 a total of \$2,536,749 of the July 1, 2013 Free Cash has been appropriated, of which \$2,000,000 was transferred to the City's Rainy Day Stabilization Fund, and the remaining \$536,746 was appropriated for support for the Newton Public Schools.

#### **Capital Stabilization Funds**

In 1993 the City established a special capital projects fund. The table below shows the trend in balances in the fund.

<u>Fiscal Year</u>	<u>Balance</u>
2013	\$2,550,508 (1)
2012	5,205,007
2011	9,939,489
2010	15,783,210
2009	16,688,591

<sup>(1)</sup> Of the \$2,550,508 June 30, 2013 Capital Stabilization Fund balance, \$2,140,111 was designated to support the fiscal year 2014 General Fund budget. Subsequent to July 1, 2013, a total of \$3,087,543 has been added to the fund and \$2,415,111 has been transferred out, leaving the fund with a balance of \$3,222,940 available for future capital project funding.

#### **Rainy Day Stabilization Fund**

The City also maintains a "Rainy Day" Stabilization Fund. The table below shows the trend in balances in the fund.

Fiscal	
Year	Balance
2013	\$ 11,024,489
2012	6,158,308
2011	5,152,000
2010	3.175.000

Since July 1, 2014 a total of \$2,011,582 has been added to the fund, bringing the total balance at December 31, 2013 to \$13,036,071. The target funding level for the fund is 5% of General Fund appropriations, or \$17 million.

#### **INDEBTEDNESS**

#### **Authorization Procedure and Limitations**

Serial bonds and notes are authorized by vote of two-thirds of all the members of the city council (subject to the mayor's veto where the mayor has a veto power) or a two-thirds vote of the town meeting. Provision is made in some cities and towns for a referendum on the borrowing authorization if there is a timely filing of a petition bearing the requisite number of signatures. Refunding bonds and notes are authorized by the city council or the selectmen. Borrowings for some purposes require State administrative approval.

When serial bonds or notes have been authorized, bond anticipation notes may be issued by the officers authorized to issue the serial bonds or notes. Temporary debt in anticipation of the revenue of the fiscal year in which the debt is incurred or in anticipation of authorized federal and state aid generally may be incurred by the treasurer with the approval of the selectmen, mayor or city manager as the case may be.

Bonds and notes including refunding bonds are generally authorized on behalf of the City by vote of two-thirds of all the members of the City Council with the approval of the Mayor. Provision is made for a referendum on the filing of a petition bearing the requisite number of signatures. Borrowings for certain purposes require state administrative approval. When serial bonds or notes have been authorized, bond anticipation notes may be issued by the officers authorized to issue the serial bonds or notes. Temporary debt in anticipation of the revenue of the fiscal year in which the debt is incurred or in anticipation of authorized federal and state aid generally may be incurred by the Treasurer with the approval of the Mayor and the Controller of Accounts.

The general debt limit of the City consists of normal debt limit and a double debt limit. The normal debt limit is 5 percent of the valuation of taxable property as last equalized by the State Department of Revenue. The City can authorize debt up to this amount without State approval. It can authorize debt up to twice this amount (the double debt limit) with the approval of the State Municipal Finance Oversight Board.

There are many categories of general obligation debt which are exempt from and do not count against the General Debt Limit. Among others, these exempt categories include revenue anticipation notes and grant anticipation notes; emergency loans; loans exempted by special laws; certain school bonds, sewer bonds, solid waste disposal facility bonds and economic development bonds supported by tax increment financing; and subject to special debt limits, bonds for water (limited to 10 percent of equalized valuation), housing, urban renewal and economic development (subject to various debt limits), and electric, gas, community antenna television systems, and telecommunications systems (subject to separate limits). Revenue bonds are not subject to these debt limits. The General Debt Limit and the special debt limit for water bonds apply at the time the debt is incurred.

### **Types of Obligations**

General Obligations. Massachusetts cities and towns are authorized to issue general obligation indebtedness of these types:

Serial Bonds and Notes. These are generally required to be payable in annual principal amounts beginning no later than the end of the next fiscal year commencing after the date of issue and ending within the terms permitted by law. A level debt service schedule, or a schedule that provides for a more rapid amortization of principal than level debt service, is permitted. The principal amounts of certain economic development bonds supported by tax increment financing may be payable in equal, diminishing or increasing amounts beginning within 5 years after the date of issue. The maximum terms of serial bonds and notes vary from one year to 40 years, depending on the purpose of the issue. The maximum terms permitted are set forth in the statutes. In addition, for many projects, the maximum term may be determined in accordance with useful life guidelines promulgated by the State Department of Revenue ("DOR"). Serial bonds and notes may be issued for the purposes set forth in the statutes. In addition, serial bonds and notes may be issued for any other public work improvement or asset not specifically listed in the Statutes that has a useful life of at least 5 years. Bonds or notes may be made callable and redeemed prior to their maturity, and a redemption premium may be paid. Refunding bonds or notes may be issued subject to the maximum applicable term measured from the date of the original bonds or notes and must produce present value savings over the debt service of the refunded bonds. Generally, the first required annual payment of principal of the refunding bonds cannot be later than the first principal payment of any of the bonds or notes being refunded thereby, however, principal payments made before the first principal payment of any of the bonds or notes being refunded thereby may be in any amount.

Serial bonds may be issued as "qualified bonds" with the approval of the state Municipal Finance Oversight Board composed of the State Treasurer, the State Auditor, the Attorney General and the Director of Accounts, subject to such conditions and limitations (including restrictions on future indebtedness) as may be required by the Board. Qualified bonds may mature not less than 10 nor more than 30 years from their dates and are not subject to the amortization requirements described above. The State Treasurer is required to pay the debt service on qualified bonds and thereafter to withhold the amount of the debt service paid by the State from state aid or other state payments; administrative costs and any loss of interest income to the State are to be assessed upon the city or town.

<u>Tax Credit Bonds or Notes.</u> Subject to certain provisions and conditions, the officers authorized to issue bonds or notes may designate any duly authorized issue of bonds or notes as "tax credit bonds" to the extent such bonds and notes are otherwise permitted to be issued with federal tax credits or other similar subsidies for all or a portion of the borrowing costs. Tax credit bonds may be made payable without regard to the annual installments required by any other law, and a sinking fund may be established for the payment of such bonds. Any investment that is part of such a sinking fund may mature not later than the date fixed for payment or redemption of the applicable bonds.

<u>Bond Anticipation Notes.</u> These generally must mature within two years of their original dates of issuance but may be refunded from time to time for a period not to exceed five years from their original dates of issuance, provided that for each year that the notes are refunded beyond the second year they must be paid in part from revenue funds in an amount at least equal to the minimum annual payment that would have been required if the bonds had been issued at the end of the second year. For certain school projects, however, notes may be refunded from time to time for a period not to exceed seven years without having to pay any portion of the principal of the notes from revenue funds. The maximum term of bonds issued to refund bond anticipation notes is measured (except for certain school projects) from the date of the original issue of the notes.

<u>Revenue Anticipation Notes.</u> These are issued to meet current expenses in anticipation of taxes and other revenues. They must mature within one year but, if payable in less than one year, may be refunded from time to time up to one year from the original date of issue. <u>The City has not issued any revenue anticipation notes during the last five fiscal years and does not anticipate issuing any during the current fiscal year.</u>

<u>Grant Anticipation Notes.</u> These are issued for temporary financing in anticipation of federal grants and state and county reimbursements. Generally, they must mature within two years but may be refunded from time to time as long as the municipality remains entitled to the grant or reimbursement.

<u>Revenue Bonds.</u> Cities and towns may issue revenue bonds for solid waste disposal facilities, for projects financed under the Commonwealth's Water Pollution Abatement or Drinking Water Revolving Loan Programs and for certain economic development projects supported by tax increment financing. In addition, cities and towns having electric departments may issue electric revenue bonds, and notes in anticipation of such bonds, subject to the approval of the State Department of Telecommunications and Energy.

#### CITY OF NEWTON

#### **DIRECT DEBT SUMMARY (1)**

General Obligation Bonds as of June 30, 2013 (including subsequent issue):

Outstanding:		
School (2)	\$ 168,073,224	
Land Acquisition (3)	500,000	
General (3)	19,919,000	
Water (4)	8,700,000	
Sewer (5)	6,824,442	
MWRA (6)	12,620,364	
MWPAT (7)	7,335,600	
Total Outstanding Debt		\$

This Issue 20,936,000

223,972,630

**Total Direct Debt** 244,908,630

#### **Debt Ratios**

The following table sets forth the percentage of debt to assessed valuation and per capita debt at the end of the five most recent fiscal years. The table considers the principal amount of general obligation bonds of the City only. The table does not deduct anticipated state grant payments applicable to the principal amount of outstanding or debt that may be supported in whole, or part, by non-tax revenues. (See "Direct Debt Summary".)

Fiscal Obligation		General bligation Bonds Outstanding	Population (2010 Federal Census)	Local Assessed Valuation	r Capita Debt	of A	t as a % ssesse luation	d
2013	\$	222,612,430	85,145	\$ 20,645,306,200	\$ 2,615		1.08	%
2012		217,646,451	85,145	20,463,999,400	2,556		1.06	
2011		211,718,814	85,146	20,232,810,000	2,487		1.05	
2010		216,847,049	85,146	20,487,831,700	2,547		1.06	
2009		200,945,636	85,146	20,714,549,200	2,360	(	0.97	

Principal amount only. Excludes lease and installment purchase obligations, overlapping debt and unfunded pension liability.

<sup>(2) \$10,266,666</sup> is outside the City's debt limit.

<sup>(3)</sup> Subject to the City's debt limit.

<sup>(4)</sup> Outside the City's debt limit. Debt service for this purpose is fully supported from water rates.

<sup>(5)</sup> Subject to City's debt limit.

<sup>(6) \$11,794,604</sup> is outside the City's debt limit. Debt service for this purpose is fully supported from water and sewer rates.

<sup>(7)</sup> Does not reflect subsidy from Massachusetts Water Pollution Abatement Trust; \$3,652,600 is outside the City's debt limit. Debt service for this purpose is fully supported from water and sewer rates.

#### **Principal Payments by Purpose**

The following table sets forth the principal payments as of June 30, 2013, including subsequent issue, by purpose on outstanding general obligation bonds of the City. As indicated in the table, of the total \$223,972,629 bonds outstanding, \$67,135,421 or approximately 29.9% of the total outstanding are to be retired by the end of fiscal 2018 and \$118,531,613 or approximately 52.9% of the total outstanding are to be retired by the end of fiscal 2023.

# CITY OF NEWTON GENERAL OBLIGATION BONDS Principal Payments by Purpose (1) As of June 30, 2013, Including Subsequent Issue

Fiscal		Land						
Year	School (2)	Acquisition (3)	General (3)	Water (4)	Sewer (5)	MWRA (6)	MWPAT (7)	Total
2014	\$ 7,518,225	\$ 500,000	\$ 2,214,000	\$ 1,035,000	\$ 359,442	\$ 2,515,532	\$ 908,200	\$ 15,050,399
2015	6,946,667	-	2,140,000	1,035,000	355,000	2,122,031	932,700	13,531,398
2016	6,966,667	-	2,125,000	1,035,000	355,000	1,816,130	962,300	13,260,097
2017	7,051,667	-	1,990,000	1,035,000	355,000	1,557,528	992,000	12,981,195
2018	6,991,667	-	1,715,000	1,035,000	355,000	1,183,866	1,031,800	12,312,333
2019	6,871,667	-	1,625,000	1,035,000	355,000	1,183,866	1,066,600	12,137,133
2020	6,971,667	-	1,600,000	435,000	355,000	823,866	916,000	11,101,533
2021	6,991,667	-	1,310,000	435,000	350,000	601,426	506,000	10,194,093
2022	7,006,667	-	1,170,000	135,000	350,000	408,060	10,000	9,079,727
2023	7,121,667	-	995,000	135,000	350,000	272,040	10,000	8,883,707
2024	7,291,667	-	855,000	135,000	350,000	136,020	-	8,767,687
2025	7,216,667	-	595,000	135,000	350,000	-	-	8,296,667
2026	6,581,667	-	355,000	135,000	350,000	-	-	7,421,667
2027	6,146,667	-	355,000	135,000	350,000	-	-	6,986,667
2028	5,806,667	-	340,000	135,000	345,000	-	-	6,626,667
2029	5,051,667	-	250,000	135,000	345,000	-	-	5,781,667
2030	5,101,667	-	240,000	135,000	345,000	-	-	5,821,667
2031	5,266,667	-	15,000	135,000	320,000	-	-	5,736,667
2032	5,376,666	-	15,000	135,000	320,000	-	-	5,846,666
2033	5,596,666	-	15,000	135,000	210,000	-	-	5,956,666
2034	5,816,666	-	-	-	-	-	-	5,816,666
2035	6,071,666	-	-	-	-	-	-	6,071,666
2036	6,336,666	-	-	-	-	-	-	6,336,666
2037	6,611,666	-	-	-	-	-	-	6,611,666
2038	6,906,666	-	-	-	-	-	-	6,906,666
2039	5,336,666	-	-	-	-	-	-	5,336,666
2040	751,666	-	-	-	-	-	-	751,666
2041	366,666	-	-	-	-	-	-	366,666
Total	\$ 168,073,224	\$ 500,000	\$ 19,919,000	\$ 8,700,000	\$ 6,824,442	\$ 12,620,364	\$ 7,335,600	\$ 223,972,630

<sup>(1)</sup> Principal amount only. Excludes lease and installment purchase obligations, overlapping debt and unfunded pension liability.

<sup>(2) \$10,266,666</sup> is outside the City's debt limit.

<sup>(3)</sup> Subject to the City's debt limit.

<sup>(4)</sup> Outside the City's debt limit. <u>Debt service for this purpose is fully supported from water rates.</u>

<sup>(5)</sup> Subject to City's debt limit.

<sup>(6) \$11,794,604</sup> is outside the City's debt limit. Debt service for this purpose is fully supported from water and sewer rates.

<sup>(7)</sup> Does not reflect subsidy from Massachusetts Water Pollution Abatement Trust; \$3,652,600 is outside the City's debt limit. <u>Debt</u> service for this purpose is fully supported from water and sewer rates.

#### **Debt Service Requirements**

The following table sets forth the required principal and interest payments on outstanding general obligation bonds of the City as of June 30, 2013, including subsequent issue.

# CITY OF NEWTON – GENERAL OBLIGATION BONDS Debt Service Requirements As of June 30, 2013, Including Subsequent Issue

Fiscal		Outsta	andir	ıg		This	Issu	ıe	MWPAT			Net Debt
Year		Principal		Interest	Pr	incipal (1)		Interest		Subsidy		Service
2014	\$	15,050,399	\$	8,185,773	\$		\$	_	\$	(512,488)	\$	22,723,684
2015	Ψ	13,531,398	Ψ	7,920,354	Ψ	596,000	Ψ	825,357	Ψ	(487,299)	Ψ	22,385,810
2016		13,260,097		7,526,885		600,000		807,181		(462,660)		21,731,503
2017		12,981,195		7,141,710		615,000		777,181		(438,533)		21,076,553
2018		12,312,333		6,733,950		630,000		758,731		(411,340)		20,023,674
2019		12,137,133		6,293,648		645,000		727,231		(387,687)		19,415,325
2020		11,101,533		5,857,596		660,000		694,981		(312,957)		18,001,153
2021		10,194,093		5,441,577		670,000		661,981		(160,394)		16,807,257
2022		9,079,727		5,058,060		690,000		628,481		(2,610)		15,453,659
2023		8,883,707		4,725,415		710,000		593,981		(2,323)		14,910,780
2024		8,767,687		4,395,619		735,000		558,481		-		14,456,787
2025		8,296,667		4,062,398		700,000		521,731		_		13,580,796
2026		7,421,667		3,757,871		715,000		502,481		_		12,397,019
2027		6,986,667		3,476,200		730,000		481,031		-		11,673,898
2028		6,626,667		3,206,792		740,000		459,131		-		11,032,590
2029		5,781,667		2,963,758		755,000		436,931		-		9,937,357
2030		5,821,667		2,733,287		565,000		413,338		-		9,533,292
2031		5,736,667		2,495,767		585,000		394,975		-		9,212,409
2032		5,846,666		2,260,727		605,000		375,231		-		9,087,624
2033		5,956,666		2,004,137		625,000		354,056		-		8,939,860
2034		5,816,666		1,739,417		645,000		332,181		-		8,533,264
2035		6,071,666		1,474,196		640,000		308,800		-		8,494,662
2036		6,336,666		1,196,769		670,000		283,200		-		8,486,635
2037		6,611,666		906,073		700,000		256,400		-		8,474,139
2038		6,906,666		602,115		720,000		228,400		-		8,457,181
2039		5,336,666		283,975		750,000		199,600		-		6,570,241
2040		751,666		31,029		785,000		169,600		-		1,737,295
2041		366,666		7,333		815,000		138,200		-		1,327,199
2042		-		-		845,000		105,600		-		950,600
2043		-		-		880,000		71,800		-		951,800
2044		-		-		915,000		36,600		-		951,600
	\$	223,972,630	\$	102,482,428	\$2	0,936,000	\$	13,102,875	\$	(3,178,289)	\$	357,315,644

<sup>(1)</sup> Reflects mandatory redemption schedule.

#### **Authorized Unissued Debt and Prospective Financing**

Following delivery of the Bonds, the City will have approximately \$47 million outstanding in authorized but unissued debt for various municipal capital purposes. The City's prospective financing includes fire station renovations and replacements, and school projects for which the City expects state grant assistance of approximately 40%, the local share of which will be funded in part by an override of the tax levy.

#### **Overlapping Debt**

The City is a member of the Massachusetts Water Resources Authority and the Massachusetts Bay Transportation Authority. The following table sets forth the outstanding bonded debt, exclusive of temporary loans in anticipation of bonds or current revenue, of the Massachusetts Water Resources Authority and the Massachusetts Bay Transportation Authority and the City's gross share of such debt as the fiscal 2014 dollar assessment for each.

Overlapping Entity	Outstanding Debt as of 6/30/13		Newton's Estimated Share(1)	 cal 2014 Dollar ssessment(2)
Massachusetts Water Resources Authority (3) Water Sewer	\$	2,116,827,000 4,033,856,000	5.085 % 4.736	\$ 10,333,024 20,152,363
Massachusetts Bay Transportation Authority (4)		5,561,383,476	3.472	5,456,187

- (1) Estimated share based on debt service only.
- (2) Estimated dollar assessment based upon total net operating expenses, inclusive (where applicable) of debt service.
- SOURCE: The Massachusetts Water Resources Authority (the "MWRA") provides wholesale drinking water services in whole or in part to 48 cities, towns and special purpose entities and provides wastewater collection and treatment services to 43 cities, towns and special purpose entities. Under its enabling legislation, as amended, the aggregate principal amount of all bonds issued by the MWRA for its corporate purposes may not exceed \$6.1 billion outstanding at any time. Its obligations are secured by revenues of the MWRA. The MWRA assesses member cities, towns and special purpose entities, which continue to provide direct retail water and sewer services to users. The cities, towns and other entities collect fees from the users to pay all or part of the assessments; some municipalities levy property taxes to pay part of the amounts assessed upon them.
- (4) Source: The Massachusetts Bay Transportation Authority (the "MBTA") was created in 1964 to finance and operate mass transportation facilities within the greater Boston metropolitan area. Under its enabling act, the MBTA is authorized to issue bonds for capital purposes, other than refunding bonds, and for certain specified purposes to an outstanding amount, which does not exceed the aggregate principal amount of \$3,556,300,000. In addition, pursuant to certain of the Commonwealth's transportation bond bills, the MBTA is authorized to issue additional bonds for particular capital projects. The MBTA also is authorized to issue bonds of the purpose of refunding bonds. Under the MBTA's enabling act debt service, as well as other operating expenses of the MBTA, are to be financed by a dedicated revenue stream consisting of the amounts assessed on the cities and towns of the MBTA and a dedicated portion of the statewide sales tax. The amount assessed to each city and town is based on its weighted percentage of the total population of the authority as provided in the enabling act. The aggregate amount of such assessments is generally not permitted to increase by more than 2.5 percent per year. (See "Tax Limitations" under "PROPERTY TAX" above.)

#### **Contractual Obligations**

Municipal contracts are generally limited to currently available appropriations. A city or town generally has authority to enter into contracts for the exercise of any of its corporate powers for any period of time deemed to serve its best interests, but generally only when funds are available for the first fiscal year; obligations for succeeding fiscal years generally are expressly subject to availability and appropriation of funds. Municipalities have specific authority in relatively few cases to enter long-term contractual obligations that are not subject to annual appropriation, including contracts for refuse disposal and sewage treatment and disposal. Municipalities may also enter into long-term contracts in aid of housing and renewal projects. There may be implied authority to make other long-term contracts required to carry out authorized municipal functions, such as contracts to purchase water from private water companies.

Municipal contracts relating to solid waste disposal facilities may contain provisions requiring the delivery of minimum amounts of waste and payments based thereon and requiring payments in certain circumstances without regard to the operational status of the facilities.

Municipal electric departments have statutory power to enter into long-term contracts for joint ownership and operation of generating and transmission facilities and for the purchase or sale of capacity, including contracts requiring payments without regard to the operational status of the facilities.

Pursuant to the Home Rule Amendment to the Massachusetts Constitution, cities and towns may also be empowered to make other contracts and leases.

The City has a limited number of contractual obligations (all of which are subject to annual appropriation by the Board of Aldermen). The City's main contractual obligation is with Wheelabrator Millbury for disposal of solid waste. This is a 20 year contract which expires June 30, 2028. The fiscal 2011 and 2012 appropriations for collection and disposal of solid waste (including recycling) were \$5,731,725 and \$6,098,651, respectively. The City appropriated \$6,063,803 for this cost in fiscal 2013. The City has appropriated \$6,342,344 in fiscal year 2014 for solid waste collection and disposal contract costs.

Subsequent to June 30, 2012 the City entered into a twenty year lease and related power purchase agreement with Ameresco Solar Inc., a solar photovoltaic firm, to install operate, and maintain solar panels on the rooftop of four public school buildings, with the condition that any and all funding for monies owed to Ameresco Solar Inc. under the terms of the agreement shall be included in an annual expense appropriation of the City's Public Building Department, and all energy credits earned as a result of the agreement shall be applied to the municipal building electricity account, also under the control of the Public Building Department.

#### **RETIREMENT PLAN**

Teachers, certain administrative personnel and other professional employees of the City's school department participate individually in a contributory retirement plan administered by the Massachusetts Teachers' Retirement Board. The City does not contribute to this plan. Substantially all of the other City employees participate in the City of Newton Retirement system (the System). The City began funding the System in 1984 on an actuarial basis, as required by generally accepted accounting principles. This funding includes the amortization of prior service cost over a 40-year period. The active City employees contribute at rates ranging from 5% to 10% (depending on their date of employment) of their regular compensation, as defined. The City also contributes the amount necessary to fund the System's administrative expenses.

Certain retired employees of the City were exempted from membership in the System. The City pays retirement benefits to these employees from the general appropriation funds of the City. These employees are not included in the actuarial valuation provided by the actuary, and there is no available estimate of their related actuarial liability.

Massachusetts Contributory Retirement System benefits are uniform from system to system. The System provides for retirement allowance benefits up to a maximum of 80% of a member's highest three-year average annual rate of regular compensation. Benefit payments are based upon a member's age, length of creditable service, level of compensation and group classification.

Members become vested after 10 years of creditable service. A superannuation retirement allowance may be received upon the completion of 20 years of service or upon reaching age 55 with 10 years of service. Normal retirement for most employees occurs at age 65. (For certain hazardous duty and public safety positions, normal retirement is at age 55).

A retirement allowance consists of two parts: an annuity and a pension. A member's accumulated total deductions and a portion of the interest that they generate constitute the annuity. The differential between the total retirement benefit and the annuity is the pension.

The amount shown below as the pension benefit obligation is a standardized disclosure measure of the present value of pension benefits, adjusted for the effects of projected salary increases and step-rate benefits, estimated to be payable in the future as a result of employee service to date. The measure is intended to help users assess the funding status of the System on a going-concern basis, assess progress made in accumulating sufficient assets to pay benefits when due and make comparisons among employers. The measure is the actuarial present value of credited projected benefits and is independent of the funding method used to determine contributions to the System.

The total unfunded pension benefit obligation applicable to the City's employees was \$244,289,236 at January 1, 2013, computed as follows:

Pension benefit obligation - \$512,376,691
Actuarial value of assets available for pension benefits (1) 268,087,455
Unfunded pension benefit \$244,289,236

<sup>(1)</sup> Fair value of assets available for pension benefits is \$254,182,316. There is a difference between the actuarial value of assets and the fair value of assets because for funding purposes the Newton Contributory Retirement System amortizes investment gains and losses over a period that cannot exceed five years in order to avoid excess volatility in funding requirements. For actuarial purposes, the assets are valued using a method which reflects the market value of assets through gradual recognition of any unrealized appreciation or depreciation in assets beyond the 7.75% return.

A January 1, 2014 valuation of plan assets and liabilities is expected to be available in late April or early May of 2014.

Effective July 1, 2007, the City transferred all system assets, except those in real estate limited partnerships, to the Commonwealth of Massachusetts Pension Reserve Investment Trust Core Fund.

The City has a policy of updating the actuarial valuation of plan assets and liabilities annually.

The Newton Retirement Board has voted to extend the deadline for actuarial funding of the system's liabilities from the fiscal year ending 2028 to the fiscal year ending 2037. The statutory deadline for actuarial funding is currently 2040.

The schedule below shows the amortizations of the City's unfunded pension liability.

Fiscal Year Ending	Payroll*	Employee Contribution	Employer Normal Cost with Interest	Amortization Payments with Interest	Employer Total Cost with Interest	Employer Total Cost % of Payroll	Fun Ratio	
2014	\$ 82,970,316	\$ 7,099,229	\$ 3,376,089	\$ 14,987,427	\$ 18,363,516	22.1	% 52	2.3 %
2015	86,703,980	7,502,955	3,440,002	16,532,857	19,972,859	23.0	53	
2016	90,605,659	7,928,641	3,502,831	17,152,839	20,655,670	22.8	53	3.8
2017	94,682,914	8,377,446	3,564,348	17,796,070	21,360,418	22.6	54	1.6
2018	98,943,645	8,850,587	3,624,308	18,463,423	22,087,731	22.3	55	5.4
2019	103,396,109	9,349,346	3,682,447	19,155,801	22,838,248	22.1	56	3.3
2020	108,048,934	9,875,071	3,738,479	19,874,144	23,612,623	21.9	57	<b>'</b> .3
2021	112,911,136	10,429,180	3,792,098	20,619,424	24,411,522	21.6	58	3.4
2022	117,992,137	11,013,161	3,842,971	21,392,653	25,235,624	21.4	59	).7
2023	123,301,783	11,628,581	3,890,744	22,194,877	26,085,621	21.2	61	.0
2024	128,850,364	12,277,087	3,935,035	23,027,185	26,962,220	20.9	62	2.5
2025	134,648,630	12,960,411	3,975,432	23,890,705	27,866,137	20.7	64	1.2
2026	140,707,818	13,680,373	4,011,498	24,786,606	28,798,104	20.5	66	6.1
2027	147,039,670	14,438,887	4,042,759	25,716,104	29,758,863	20.2	68	3.1
2028	153,656,455	15,237,964	4,068,710	26,680,458	30,749,168	20.0	70	).3
2029	160,570,996	16,079,719	4,088,810	27,680,975	31,769,785	19.8		2.6
2030	167,796,691	16,966,376	4,102,480	28,719,011	32,821,491	19.6	75	5.2
2031	175,347,542	17,900,270	4,109,101	29,795,974	33,905,075	19.3	77	7.9
2032	183,238,181	18,883,858	4,108,009	30,913,323	35,021,332	19.1		).7
2033	191,483,899	19,919,720	4,098,499	32,072,573	36,171,072	18.9		3.7
2034	200,100,675	21,010,571	4,079,814	33,275,294	37,355,108	18.7	86	8.8
2035	209,105,205	21,956,047	4,263,406	34,523,118	38,786,524	18.5	90	0.0
2036	218,514,939	22,944,069	4,455,259	35,817,735	40,272,994	18.4	93	3.3
2037	228,348,112	23,976,552	4,655,746	37,160,900	41,816,646	18.3		6.7
2038	238,623,777	25,055,497	4,865,254	-	4,865,254	2.0	10	0.0
2039	249,361,847	26,182,994	5,084,191	-	5,084,191	2.0		0.0
2040	260,583,130	27,361,229	5,312,979	-	5,312,979	2.0	10	0.0
2041	272,309,371	28,592,484	5,552,063	-	5,552,063	2.0		0.0
2042	284,563,292	29,879,146	5,801,906	-	5,801,906	2.0	10	0.0
2043	297,368,640	31,223,707	6,062,992	-	6,062,992	2.0	10	0.0
2044	310,750,229	32,628,774	6,335,827	-	6,335,827	2.0	-	0.0
2045	324,733,989	34,097,069	6,620,939	-	6,620,939	2.0	10	0.0

<sup>\*</sup>Calendar basis.

Source: January 1, 2013 Actuarial Valuation of the Newton Contributory Retirement System prepared by Buck Consultants.

<sup>\*\*</sup>Beginning of Fiscal Year.

The comparative statement of revenues, expenses and change in fund balance for the Newton Contributory Retirement System is shown below,

# CITY OF NEWTON, MASSACHUSETTS COMPARATIVE STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND BALANCE (1) CONTRIBUTORY RETIREMENT SYSTEM AS OF DECEMBER 31.

			Year		
REVENUES:	2009	2010	2011	2012	2013 (2)
Retirement Contributions:					
Employer	\$ 13,903,775	\$ 15,405,575	\$ 16,611,209	\$ 17,082,782	\$ 18,573,611
Employee	7,704,725	7,661,211	7,730,262	7,776,175	8,035,716
Commonwealth	840,710	792,152	752,371	658,335	649,195
Interest/Dividends	6,308,072	6,739,203	7,471,170	8,808,319	7,465,801
Unrealized Gain	24,170,380	21,295,787	(5,982,798)	23,081,157	28,959,542
Less Investment Expense	(1,141,650)	(1,011,407)	(1,219,337)	(1,213,488)	(1,421,647)
Transfers	999,570	993,065	783,642	1,004,999	1,080,758
TOTAL REVENUES	52,785,582	51,875,586	26,146,519	57,198,279	63,342,976
EXPENSES:					
Retirement Benefits	29,126,639	30,247,733	31,870,521	33,423,530	34,486,791
Refunds, Transfers, Disbursements	1,743,310	2,321,187	2,306,155	2,659,004	2,407,652
Administrative	265,624	264,776	254,761	276,643	285,039
Other	-	-	-	-	-
TOTAL EXPENDITURES	31,135,573	32,833,696	34,431,437	36,359,177	37,179,482
EXCESS (DEFICIENCY) OF					
REVENUES OVER EXPENDITURES	21,650,009	19,041,890	(8,284,918)	20,839,102	26,163,494
BEGINNING FUND BALANCE	200,936,233	222,586,242	241,628,132	233,343,214	254,182,316
ENDING FUND BALANCE	\$ 222,586,242	\$ 241,628,132	\$ 233,343,214	\$ 254,182,316	\$ 280,345,810

<sup>(1)</sup> From the Comptroller, City of Newton. Represents statutory filing with the Commonwealth of Massachusetts Public Employee Retirement Administration Commission. Does not include adjustment in fair market valuation of certain real estate limited partnership investments for which year-end fair market value adjustments are not reported until March 31<sup>st</sup> for the years prior to 2012.

See Appendix A for additional information on the retirement system.

#### **Other Post-Employment Benefits**

In addition to pension benefits, cities and towns may provide retired employees with health care and life insurance benefits. The portion of the cost of such benefits paid by cities and towns is generally provided on a pay-as-you-go basis. The Governmental Accounting Standards Board ("GASB") recently promulgated its Statement Nos. 43 and 45, which will for the first time require public sector entities to report the future costs of these non-pension, post-employment benefits in their financial statements. These new accounting standards do not require pre-funding the payment of these costs as the liability for such costs accrues, but the basis applied by the standards for measurement of costs and liabilities for these benefits is conservative if they continue to be funded on a pay-as-you-go basis and will result in larger yearly cost and liability accruals than if the cost of such benefits were pre-funded in a trust fund in the same manner as traditional pension benefits. Cities and towns that choose to self-insure all or a portion of the cost of the health care benefits they provide to employees and retirees may establish a trust fund for the purpose of paying claims. In addition, cities and towns may establish a trust fund for the purpose of pre-funding other post-employment benefits liability in the same manner as traditional pension benefits.

<sup>(2)</sup> Preliminary. Not yet filed with the Commonwealth of Massachusetts Public Employees Retirement Administration Commission.

The pay-as-you-go cost to the City for such benefits in recent years has been as follows:

Fiscal	Benefit
Year	Costs
2013	\$16,220,796
2012	16,428,080
2011	15,170,809
2010	14,779,419
2009	14,141,956

The Governmental Accounting Standards Board ("GASB") recently promulgated its Statement Nos. 43 and 45, which will for the first time require public sector entities to report the future costs of these non-pension, post-employment benefits in their financial statements. These new accounting standards do not require pre-funding such benefits, but the basis applied by the standards for measurement of costs and liabilities for these benefits is conservative if they continue to be funded on a pay-asyou-go basis and will result in larger yearly cost and liability accruals than if such benefits were pre-funded in a trust fund in the same manner as traditional pension benefits. Although cities and towns that choose to self-insure all or a portion of the cost of the health care benefits they provide to employees and retirees may establish a trust fund for the purpose of paying claims, Massachusetts General Laws do not currently provide cities and towns with general legal authority to establish a trust fund for the purpose of pre-funding this liability in the same manner as traditional pension benefits.

The City implemented Governmental Accounting Board statement 45 in the fiscal year ended on June 30, 2008. For that year, the City recorded a \$22 million liability in the government wide financial statements, representing the difference between the annual required contribution (ARC) and the pay-as-you-go appropriation for other post-employment benefits. For the year ended June 30, 2010 the net other post-employment benefit obligation had increased to \$83.5 million and the full actuarial accrued liability for such benefits stood at \$531.7 million, assuming a 2.0% discount rate. For the year ended June 30, 2013, the net other-post employment benefit obligation increased by \$29.7 million to a total of \$177.5 million and the full actuarial liability for such benefits stood at \$601.8 million, assuming a 2.0% discount rate.

The City established a formal OPEB trust pursuant to Massachusetts municipal finance law. The trend in contributions to the OPEB Trust is set forth in the table below:

= 137			Contribution to							
Fiscal Yea	<u>ır</u>	<u> </u>	OPEB Trust							
2014	(1)	\$	259,825							
2013			225,564							
2012			175,678							
2011			137,295							

<sup>(1)</sup> Total contributions and investment income through December 31, 2014.

A complete copy of all annual actuarial valuations of plan liabilities is posted on the Comptroller's page of the City web site, <a href="https://www.newtonma.gov">www.newtonma.gov</a>.

#### **EMPLOYEE RELATIONS**

For the fiscal year ending June 30, 2013, the City employed approximately 2,731 full time employees of whom 1,904 were employed by the Newton Public Schools, 198 by the police department, 190 by the fire department, 142 by the public works department (including water and sewer utilities) and the balance in various other departments of the City. City employees, other than those with managerial and confidential responsibilities, are entitled to join unions and to bargain collectively on questions of wages, hours and other terms and conditions of employment. Approximately 2,219 full time employees are represented by seventeen unions, ten of which are municipal and seven of which are school.

All of the collective bargaining contracts are under agreement and expire on either June 30, 2014 or August 31, 2014.

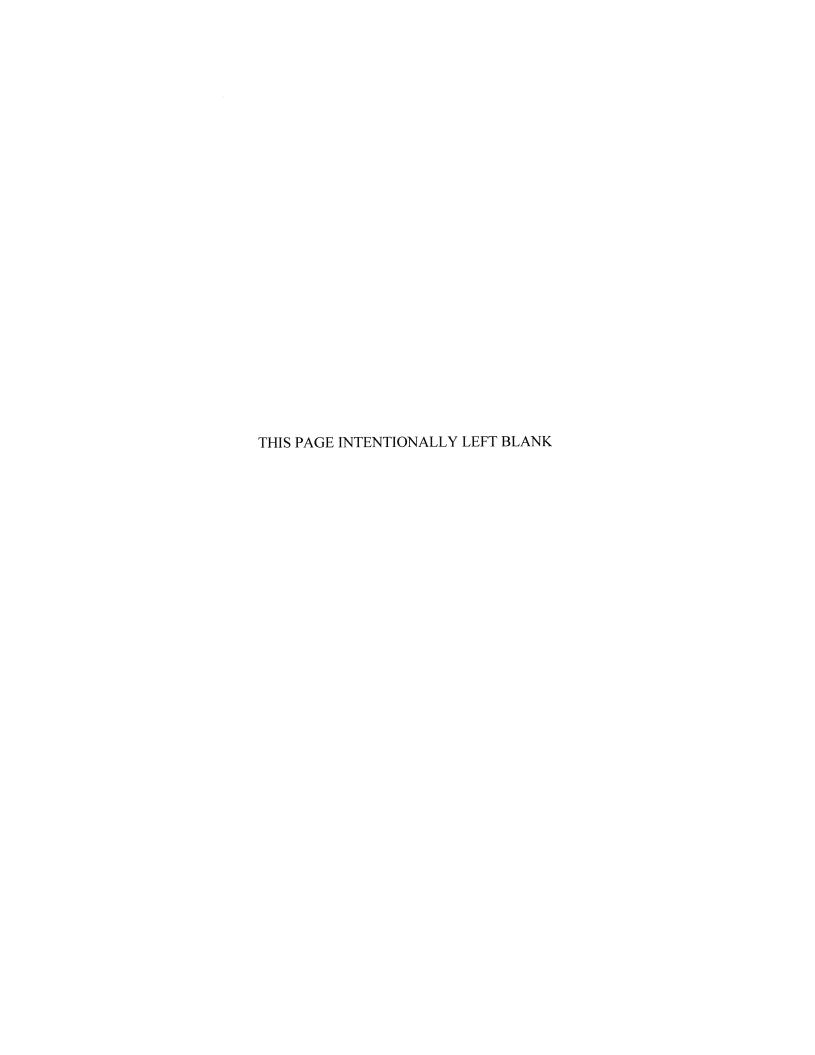
#### LITIGATION

At present there are numerous cases pending in various courts and administrative agencies throughout the Commonwealth where the City is a defendant. In the opinion of the City, there is no litigation either pending or theoretical, which is likely to result either individually or in the aggregate in a final judgment against the City which would materially affect its financial position.

\_\_\_\_\_

February 26, 2014

CITY OF NEWTON, MASSACHUSETTS /s/ James Reardon, City Treasurer/Collector



## City of Newton, Massachusetts

## COMPREHENSIVE ANNUAL FINANCIAL REPORT

For the Fiscal Year Ended June 30, 2013



Prepared by the Compttoller's Office

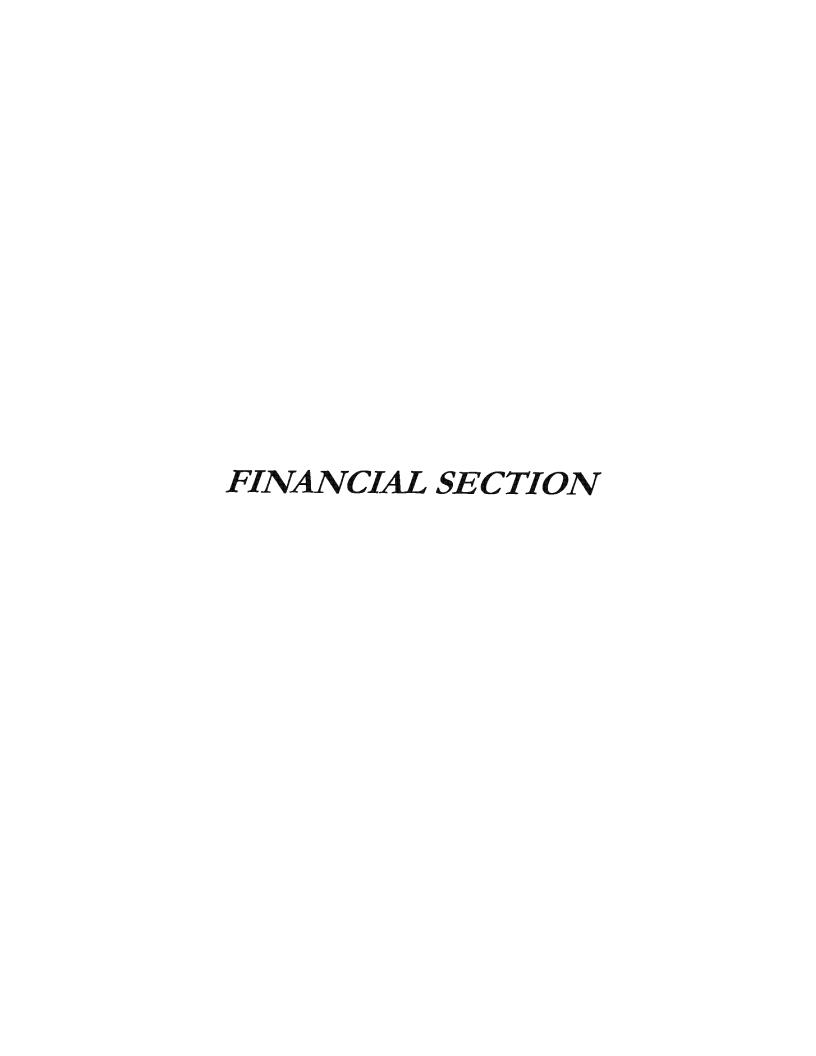
### CITY OF NEWTON, MASSACHUSETTS

### COMPREHENSIVE ANNUAL FINANCIAL REPORT

## FOR THE FISCAL YEAR ENDED JUNE 30, 2013

### TABLE OF CONTENTS

		Page_
FIN	NANCIAL SECTION	
A.	INDEPENDENT AUDITORS' REPORT	A-1
В.	MANAGEMENT'S DISCUSSION AND ANALYSIS	A-5
C.	BASIC FINANCIAL STATEMENTS	
	Government Wide Financial Statements	
	Statement of Net Position	A-23
	Statement of Activities	A-25
	Fund Financial Statements	
	Governmental Funds	
	Balance Sheet	A-27
	Reconciliation of the Governmental Funds Balance Sheet Total	
	Fund Balances to the Statement of Net Position	A-28
	Statement of Revenues, Expenditures, and Changes	
	in Fund Balances	A-29
	Reconciliation of the Statement of Revenues, Expenditures and	
	Changes in Fund Balances of Governmental Funds	
	to the Statement of Activities	A-30
	General Fund - Statement of Revenues, Expenditures, and Changes	
	in Fund Balance - Budget and Actual	A-31
	Community Preservation Fund - Statement of Revenues, Expenditures,	
	and Changes in Fund Balance - Budget and Actual	A-32
	Proprietary Funds	
	Statement of Fund Net Position	A-33
	Statement of Revenues, Expenses and Changes in Fund Net Position	A-34
	Statement of Cash Flows	A-35
	Fiduciary Funds	
	Statement of Fiduciary Net Position	A-36
	Statement of Changes in Fiduciary Net Position	A-37
	Component Units	
	Combining Statement of Fund Net Position	A-38
	Combining Statement of Revenues, Expenses and Changes in Fund Net Position	A-39
	Notes to the Basic Financial Statements	A-41





This page left intentionally blank.



### Certified Public Accountants

### SULLIVAN, ROGERS & COMPANY, LLC

Corporate Place I, Suite 204 • 99 South Bedford Street
Burlington, Massachusetts 01803
P • 781-229-5600 F • 781-229-5610 www.sullivan-rogers.com

#### Independent Auditors' Report

To the Honorable Board of Aldermen and Mayor City of Newton, Massachusetts

### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Newton, Massachusetts, as of and for the year ended June 30, 2013 (except for the Newton Contributory Retirement System and the Newton Commonwealth Foundation, Inc., which are as of and for the fiscal year ended December 31, 2012), and the related notes to the financial statements, which collectively comprise the City of Newton, Massachusetts' basic financial statements as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the Newton Commonwealth Foundation, Inc., which represents 35.0%, 34.6%, and 35.0%, respectively, of the assets, net position, and operating revenues of the discretely presented component units. Those statements were audited by other auditors whose report has been furnished to us, and our opinion, insofar as it relates to the amounts included for the Newton Commonwealth Foundation, Inc., is based solely on the report of the other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement. The financial statements of the Newton Commonwealth Foundation, Inc. were not audited in accordance with Government Auditing Standards.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, based on our audit and the report of the other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the aggregate discretely presented component units, each major fund, and the aggregate remaining fund information of the City of Newton, Massachusetts, as of June 30, 2013 (except for the Newton Contributory Retirement System and the Newton Commonwealth Foundation, Inc., which are as of and for the fiscal year ended December 31, 2012), and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Emphasis of Matter

As more fully described in Note 17 to the financial statements, the City has restated the beginning net position of the governmental activities, discretely presented component units and OPEB trust fund, and the beginning fund balance of the general fund. Our opinions are not modified with respect to these matters.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis (located on pages 4 through 17) and certain pension and other postemployment benefits information (located on pages 77 through 78) be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Newton, Massachusetts' basic financial statements. The introductory section, combining and individual fund financial statements and schedules, additional information and statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual fund financial statements and schedules and additional information are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual fund financial statements and schedules and additional information are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

### Other Reporting Required by Government Auditing Standards

Bullin, For & Company, UC

In accordance with Government Auditing Standards, we have also issued our report dated November 25, 2013, on our consideration of the City of Newton, Massachusetts' internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the City of Newton, Massachusetts' internal control over financial reporting and compliance.

November 25, 2013



This page left intentionally blank.

Management's Discussion and Analysis



This page left intentionally blank.

### **MANAGEMENT'S DISCUSSION AND ANALYSIS**

As management of the City of Newton (the City), we offer readers of the City's financial statements this narrative overview and analysis of the financial activities of the City (primary government) for the fiscal year ended June 30, 2013.

#### Financial Highlights:

- Total assets of the City exceeded total liabilities at the close of the most recent fiscal year by \$226.4 million (net position). The City has a negative unrestricted net position totaling (\$122.4 million) in the City's governmental activities and \$26.0 million positive unrestricted net position in its business type activities (water & sewer utilities).
- The City's total net position decreased by \$11.6 million or 4.9% in fiscal year 2013. Net position of governmental activities decreased by \$16.9 million, a 10.5% decline from fiscal year 2012, while net position of business-type activities increased by \$5.3 million, or 6.9%, from the prior fiscal year.
- Unrestricted governmental net position decreased by \$28.8 million to (\$122.4) million at June 30, 2013. The decline in unrestricted governmental activities net position continues to be the result of the recognition of new liabilities associated with the City's post-retirement health benefit (OPEB) obligations. During the fiscal year just ended, \$29.0 million in new liabilities were recognized, bringing the total OPEB liability that has been recognized since the implementation of Governmental Accounting Standards Board Statement 45 to \$173.3 million.
- The total cost of all City services for fiscal year 2013 was \$449.6 million, \$408.3 million (90.8%) of which was for governmental services, and \$41.3 million (9.2%) of which was for business type services. The total cost of City services increased by \$19.8 million or 4.6% from the total cost of services in the previous fiscal year, principally as a result of growth in education, public works, and public buildings (general government) spending.
- A total of \$104.3 million or 25.5% of governmental services were financed from program revenue, leaving 74.5% to be financed from general revenues and inter-fund transfers. Real estate and personal property tax revenue continues to represent the single largest source of general revenue.
- At June 30, 2013, the City's governmental funds reported a combined fund balance of \$61.7 million. The combined governmental funds fund balance increased by \$3 million (5.2%) from the prior year's ending fund balance.
- The City's general fund reported total fund balance of \$32.7 million at the end of fiscal year 2013, a \$4.8 million (17.2%) increase from the re-stated total fund balance at June 30 of the prior fiscal year. The \$312,973 re-statement reflects the reclassification of an equal amount of General Fund OPEB resources that have been moved to a fiduciary fund as the result of the City's establishment of an irrevocable OPEB trust during fiscal year 2013. The unassigned portion of the fund balance increased by \$6.2 million to \$21.1 million or 6% of total general fund revenues and other financing sources. The unassigned fund balance includes \$11.0 million that the City set aside over the course of the three most recent fiscal years as a "Rainy Day" Stabilization fund and \$6.8 million in "Free Cash" that has been certified as being available for appropriation by the Massachusetts Department of Revenue.
- The City's total bonded debt (bonds and notes) increased by \$4.9 million or 2.3% to \$222.6 million during the year. Newton North project debt accounted for \$130.1 million or 58.4% of the City's total bonded debt.

#### Overview of the Financial Statements:

This discussion and analysis is intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements consist of three components: 1) government-wide financial statements; 2) fund financial statements; and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

Government-wide financial statements: The government-wide financial statements are designed to provide readers with a broad overview of the City's finances, in a manner similar to a private sector business. The statement of net position (pages 18 and 19) presents information on all of the City's non-fiduciary assets and liabilities, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The statement of activities (pages 20 and 21) presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of the cash flows. Thus, revenue and expenses reported in this statement for some items will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements summarize functions and programs of the City that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions and programs that are intended to recover all or a significant portion of their costs through user fees or charges (business-type activities). The governmental activities of the City include the broad functions of general government; public safety; education; public works; health & human services; culture and recreation; debt service – interest, and the major services provided within each functional category. The business-type activities of the City include two enterprise activities: the water system and the sanitary sewer system. Trend information for all years since the City's adoption of the current reporting model can be found on pages 126-133 of this report.

Fund financial statements: A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-relate legal requirements. All of the funds of the City can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental funds: Governmental funds are used to account for essentially the same functions and programs reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on the near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluation a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental funds balance sheet and the governmental funds statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*. These reconciliations may be found on pages 23 and 25.

The City maintains 19 individual governmental funds. Information is presented separately in the governmental funds balance sheet and in the governmental funds statement of revenues, expenditures, and changes in fund balances for the *general fund*, the *community preservation fund* and the *high school improvements fund*, all of which are considered to be major funds. Data from the other 16 funds are combined into a single, aggregated presentation under the caption *non-major governmental funds*. A brief description and individual fund data for each of the non-major governmental funds is provided in the form of *combining statements* beginning on page 79 of this report. The governmental funds financial statements can be found on pages 22-27 of this report. Trend information may be found on pages 134 through 137 of this report.

**Proprietary funds**: The City maintains two different types of proprietary funds. *Enterprise funds* are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses enterprise funds to account for water and sanitary sewer activities. *Internal service funds* are an accounting device used to accumulate and allocate the costs internally among the City's various functions, including employee health benefits; workers' compensation; public building insurance; and general liability self-insurance activities. The services provided by these funds predominately benefit the governmental rather than the business-type functions. Accordingly, the internal service funds have been included within *governmental activities* in the government-wide financial statements.

Proprietary funds provide the same type of information as government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the water and sanitary sewer activities, which are considered major funds of the City. Conversely, all internal service funds are combined into a single, aggregate presentation in the proprietary fund financial statements. A brief description of each fund and individual fund data for the internal service funds is provided in the form of combining statements beginning on page 90 of this report. The basic proprietary fund financial statements can be found on 28-30 of this report.

Fiduciary funds: Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not included in the government-wide financial statements because the resources of the funds are not available to support the City's own functions and activities. The accounting used for fiduciary funds is much like that used for proprietary funds.

The fiduciary funds financial statements provide separate information for the pension and other post-employment trust funds of the City. All other fiduciary funds are reported and combined into a single, aggregate presentation in the fiduciary funds financial statements under the captions "private purpose trust funds" and "agency funds", respectively. A brief description of each fund and individual fund data for the private purpose trust funds and agency funds are provided in the form of combining statements beginning on page 99 of this report. The fiduciary funds financial statements can be found on pages 31 and 32 of this report.

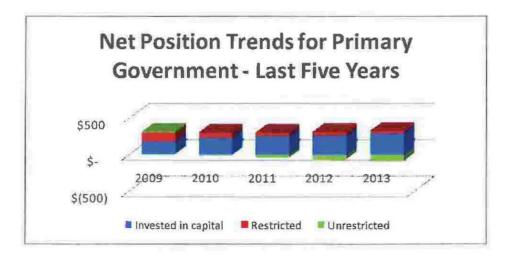
Notes to the financial statements: The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 35-76 of this report. A brief description of new fund balance terminology required by Governmental Accounting Standards Board Statement 54 for governmental funds is presented on page 41 along with a detailed analysis of the major components of each fund balance account on page 71.

Other information: In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information regarding the City's progress in funding its obligation to provide pension and postemployment benefits to its employees. Such information is located on pages 77 and 78 of this report.

The combining statements previously referred to are presented immediately following the notes to the basic financial statements.

#### Government-wide Financial Analysis:

Net Position: The City's total assets exceeded total liabilities by \$226.4 million at June 30, 2013. This represents a \$11.6 million or 4.9% decline from total net position at June 30 of the prior year, and a decline of \$85.6 million or 27.4% since fiscal year 2008 when the City first began recognizing post-employment health benefit liabilities in its external financial statements. Trend information for total net position and its major components over the past five year period is summarized graphically below:



The following table presents current and prior year data regarding the City's net position:

	Governmen	nmental Activities			Business-7	e Activities	<u>Total</u>				
_	2013	:**	2012		2013	e na	2012		2013	:	2012
Assets											
Current assets\$	138,337,209	\$	126,635,436	\$	41,468,864	\$	33,584,864	\$	179,806,073	\$	160,220,300
Noncurrent assets (excluding											
capital assets)	8,183,644		10,389,494		1,655,994		1,886,096		9,839,638		12,275,590
Capital assets (net)	419,836,768		407,523,975	. ,	78,727,945		76,316,320	n A	498,564,713	180	483,840,295
Total assets	566,357,621	-	544,548,905		121,852,803		111,787,280	' 1 <del>/1</del>	688,210,424	.e 1 <del></del>	656,336,185
Liabilities											
Current liabilities											
(excluding debt)	44,977,938		39,489,312		1,668,664		1,646,618		46,646,602		41,135,930
Noncurrent liabilities											
(excluding debt)	188,081,336		155,495,193		4,499,822		3,793,774		192,581,158		159,288,967
Current debt	9,664,867		9,596,167		4,682,975		4,458,055		14,347,842		14,054,222
Noncurrent debt	179,632,957	_	178,724,266	_	28,631,629	-	24,867,962		208,264,586		203,592,228
Total liabilities	422,357,098		383,304,938		39,483,090	-	34,766,409		461,840,188	pan	418,071,347
Net Position											
Net investment in capital assets	238,374,247		227,091,798		56,271,350		55,890,406		294,645,597		282,982,204
Restricted	27,981,384		27,700,568		-		-		27,981,384		27,700,568
Unrestricted	(122,355,108)	-	(93,548,399)	-	26,098,363	_	21,130,465	-	(96,256,745)		(72,417,934)
Total net position\$	144,000,523	\$	161,243,967	\$_	82,369,713	\$_	77,020,871	\$	226,370,236	\$_	238,264,838

The largest portion of the City's total net position, \$294.6 million, represents the investment in capital assets (e.g., land and land improvements, intangible assets, buildings and improvements, machinery and equipment, road network, water system, sewer system and construction in progress) less any related debt used to acquire those assets that is still outstanding. The City uses these capital assets to provide services to citizens therefore the assets are not available for future spending. Although the City's investment in capital assets is reported net of related debt, it should be noted that the resources to repay debt must be provided from other sources, since capital assets themselves, cannot be used to liquidate these liabilities. Please refer to note 6 (page 56) for a detailed calculation of the City's net investment in capital assets.

An additional portion of the City's net position, \$28.0 million, represents resources that are subject to restrictions placed on how they may be used by parties external to the City, of which \$10.8 million (38.6%) represents resources restricted to community preservation purposes. A summary of all major components of the restricted net position may be found on the face of the Statement of Net Position, which can be found on page 19 of this report.

During the fiscal year ended June 30, 2013, total unrestricted net position declined by \$23.8 million as a direct result of the recognition of \$29.7 million new post-retirement health benefit liabilities (\$29.0 million in governmental activities and \$0.7 million in business type activities). All governmental activities unrestricted net position have been consumed since 2008 with the recognition of liabilities required by Governmental Accounting Standards Board Statement 45. Pages 65 through 69 of this report provide more detailed information on the City's post retirement health liabilities that have given rise to the change in financial positions over the past five years.

#### Changes in net position:

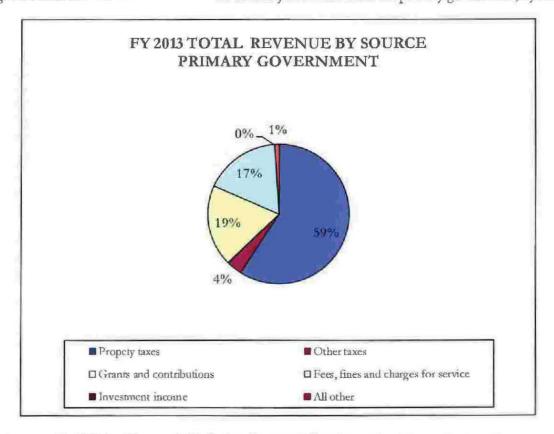
The following table presents current and prior year data regarding the City's changes in net position:

	Governmental Activities			Business-Type Activities				<u>Total</u>			
	2013*		2012		2013		2012		2013*		2012
Revenues										•	
Program Revenues:											
Fees, fines and charges for services §	28,970,340	\$	25,732,684	\$	47,175,932	\$	48,273,768	\$	76,146,272	\$	74,006,452
Operating grants and contributions	69,319,711		65,780,261		1,059,085		646,975		70,378,796		66,427,236
Capital grants and contributions	5,975,327		2,519,356		9,808		489,333		5,985,135		3,008,689
General Revenues:											
Real estate and personal property taxes	258,590,398		249,340,011		_		: 100		258,590,398		249,340,011
Motor vehicle and other excise taxes	11,404,708		10,514,832		_		196		11,404,708		10,514,832
Hotel room occupancy taxes	2,051,414		1,814,792		-		.7865		2,051,414		1,814,792
Meals taxes	1,407,803		1,403,261		-		÷.		1,407,803		1,403,261
Penalties and interest on taxes	1,011,590		1,146,496		-		÷.		1,011,590		1,146,496
Payments in lieu of taxes	524,906		529,294		-		nier .		524,906		529,294
Community preservation surcharges	2,501,875		2,431,863		~		#.		2,501,875		2,431,863
Grants and contributions not restricted											
to specific programs	6,276,114		5,263,525		Sec.		.564		6,276,114		5,263,525
Unrestricted investment income	202,473		278,106		244		.*:		202,473		278,106
Other	1,492,956		2,169,238	-	<u> </u>	e 3		ja 14	1,492,956	9 4	2,169,238
Total revenues	389,729,615		368,923,719	-	48,244,825		49,410,076	. 4	437,974,440	( )	418,333,795
Expenses											
General government	22,997,802		21,992,988		.96		175		22,997,802		21,992,988
Public safety	56,962,698		56,061,495		w				56,962,698		56,061,495
Education	264,655,220		252,922,994				£		264,655,220		252,922,994
Public works	28,194,390		24,221,365		**		44		28,194,390		24,221,365
Health and human services	11,323,484		10,684,932		ģe.		*** ***		11,323,484		10,684,932
Culture and recreation	16,177,118		16,216,945		de)		146		16,177,118		16,216,945
Debt service - interest	7,989,634		7,559,469		¥ <sup>2</sup> ,		<b>€</b> .		7,989,634		7,559,469
Water	-		→.		15,896,034		15,185,784		15,896,034		15,185,784
Sewer					25,359,689		24,953,457		25,359,689		24,953,457
Total expenses	408,300,346		389,660,188		41,255,723		40,139,241	:4	449,556,069		429,799,429
Change in net position before transfers	(18,570,731)		(20,736,469)		6,989,102		9,270,835		(11,581,629)		(11,465,634)
Transfers, net	1,640,260	-	1,429,518		(1,640,260)	-	(1,429,518)	-		, <del>,</del>	: Po
Change in net position	(16,930,471)		(19,306,951)		5,348,842		7,841,317		(11,581,629)		(11,465,634)
Net position - beginning of year (as restated)	160,930,994	. <del>191</del> 1	180,550,918	e .	77,020,871	_	69,179,554		237,951,865	ei ja	249,730,472
Net position - end of year\$	144,000,523	\$	161,243,967	\$	82,369,713	\$_	77,020,871	\$	226,370,236	\$	238,264,838

<sup>\*</sup> The 2013 governmental activities beginning net position has been restated to reflect the reclassification of the City's OPEB trust fund from an employer asset to a fiduciary fund. This change is not retroactive as the irrevocability of the OPEB trust was established during fiscal year 2013. See note 17, page 72.

The City's total revenues for the year ended June 30, 2013 increased by \$19.6 million (4.7%) from the prior year. Property taxes, inspectional services permits, and grants/contributions were responsible for the majority of the increase. The 3.7% increase in property taxes represents a combination of a 2 ½% increase allowed in the tax levy plus new growth. The 5.9% increase in operating grants and contributions is primarily a function of increased Chapter 70 and special education circuit-breaker funding for the City's schools, and the 98.9% increase in capital grants is related to Mass Works Roadway construction grant financed improvements in the Route 9 area of the City.

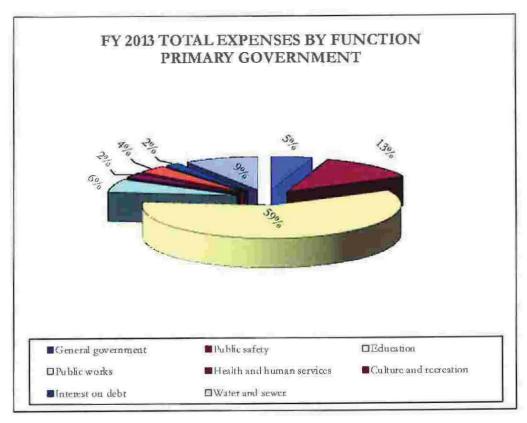
The following chart illustrates the distribution of total current year revenues for the primary government, by major source.



Total expenses increased by \$19.6 million or 4.6% during the year. Education and public works spending accounted for \$15.7 million or 80.1% of the total year over year growth in total spending. Snow and ice control spending accounted for \$3.2 million of the \$4 million increase in public works spending. During fiscal year 2013 the City spent a total of \$4.1 million on snow and ice control. The median annual expenditure for this purpose over the trailing five year period is \$3.9 million.

Public education continues to be the function receiving the largest commitment of City resources. For the year ended June 30, 2013, total spending for education purposes was \$264.7 million or 58.9% of total spending, and 64.8% of governmental activity spending.

The following chart illustrates the distribution of expenses by major function for the primary government for the year ended June 30, 2013.



Governmental activities – Governmental activities decreased the City's net position by \$16.9 million or 10.5% during fiscal 2013, for the reasons cited previously. A summary of revenues and major functional expenses is included in the tables presented previously. In order to assist the reader in understanding more completely the full cost of the major services provided by the City within each of the broad functional classifications identified above, the Statement of Activities, presented on pages 20 and 21 of this report, provides a detailed accounting of all major service expenses, related revenues, and each service's consumption of general revenues (principally property taxes).

As has been the case in all years since the City has adopted this reporting model, all governmental activity services, except for inspectional services, relied on subsidies from general revenues to one degree or another during fiscal year 2013. Inspectional service department program revenues exceeded total program expenses by \$5.3 million for the year. In the fiscal year ending June 30, 2012, Inspectional services department program revenue exceeded program expenses by \$2.9 million.

Business-type activities – Business-type activities increased the City's net position by \$5.3 million or 6.9% during fiscal year 2013. This is primarily the result of increased user charge revenue resulting from a rate increase that was put in place effective July 1, 2012 along with enhanced revenue collections from the City's new water meters and a decline in the value of abatements for prior meter reading errors.

### Financial Analysis of Governmental Funds:

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental funds - The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of June 30, 2013, the City's governmental funds reported a combined fund balance totaling \$61.7 million, a \$3 million or 5.2% increase from the prior year reported financial position.

Both the Community Preservation and General Funds reported improved financial positions, while the High School Improvement Fund and the grand total of all Non-Major Governmental Funds reported reduced fund balances.

The general fund is the primary operating fund of the City and at June 30, 2013 reported a total fund balance of \$32.7 million, \$4.8 million or 17.2% greater than the total fund balance for the previous fiscal year. The unassigned portion of fund balance continued to improve, increasing from \$14.9 million or approximately 4.5% of total fund revenues and other financing sources at June 30, 2012 to \$21.1 million or 6.0% of fund revenues and other financing sources at June 30, 2013. During the past fiscal year, the City added a total of \$4.8 million to the Rainy Day Stabilization Fund, which at June 30, 2013 accounted for \$11 million of the \$21.1 million in unassigned fund balance. The City's funding target for the Rainy Day Stabilization Fund is 5% of the General Fund budget, or approximately \$17.5 million. Note 14, on page 71 of this report provides a detailed analysis of the major components of each fund balance category.

# City of Newton, Massachusetts General Fund Fund Trends – Fiscal year 2012 and (5) previous fiscal years

Total fund balance	2013	2012 \$ 28,224,341	2011 (1) 30,773,574	2010	2009 \$ 20,169,278	2008 \$ 19,433,216
Less: Fund balance restrictions for:						
Debt service	2,896,430	617,572	683,320	749,640	881,707	1547
Capital	268,186	7,729	108,107	:#.)	*	₩.
Other posternployment benefits (2)	-	312,973	137,295	rate of	1 360	ż
Less: Fund balance committed for:						
Subsequent year's expenditures.	300,000	2,565,748	2,066,320	2,675,133	5,051,017	2,900,000
Capital,	2,149,216	5,049,725	9,714,755	64	ja ja	÷
Continued appropriations	2,899,584	2,201,193	3,096,013	3,192,017	2,335,964	2,223,358
Less: Fund balance assigned for						
Encumbrances	2,977,415	2,435,508	727,814	1,804,606	1,377,372	867,806
Capital	133,106	147,553	116,627	.*	:	40
Unassigned fund balance	21,091,447	14,886,340	14,123,323	10,891,149	10,523,218	13,442,052
Total revenues & other financing sources\$	349,844,773	329,962,477	321,055,179 \$	318,872,777	310,562,043	3296,667,211
Total fund balance as % total revenues and ofs	9.4%	8,6%	9.6%	6.1%	6.5%	G.6%
Unassigned fund balance as % total revenues and ofs	6.0%	4.5%	4.4%	3:4%	3.4%	4,5%

<sup>(1)</sup> Starting in fiscal year 2011 general fund balance is being reported in accordance with Governmental Accounting Standards Board Statement #54, Fund Balance Reporting and Governmental Fund Type Definitions

<sup>(2)</sup> Starting in fiscal year 2013 other postemployment benefits are being reported as an other postemployment benefits trust fund in the fiduciary funds financial statements

Total fiscal year 2013 general fund revenues and other financing sources increased by \$19.9 million or 6.1%, to \$349.8 million.

		%	Increase/	%
Source	Amount	of Total	(Decrease)	Change
Real estate and personal property taxes\$	257,225,856	73.5% \$	8,722,286	3.5%
Motor vehicle excise taxes	11,351,368	3.2%	783,889	7.4%
Hotel room occupancy taxes	2,051,414	0.6%	236,622	13.0%
Meals taxes	1,407,803	0,4%	4,542	0.3%
Penalties and interest on taxes	984,301	0.3%	(132,700)	-11.9%
Licenses and permits	8,200,172	2.3%	2,783,190	51.4%
Intergovernmental	57,693,939	16.5%	6,768,525	13.3%
Charges for services	1,822,894	0.5%	83,256	4.8%
Fines and forefitures	1,939,122	0.6%	(61,264)	-3.1%
Investment income	188,892	0.1%	(72,406)	-27.7%
Payments in lieu of taxes	521,643	0.1%	42,026	8.8%
Special assessments	66,752	0.0%	(6,785)	-9.2%
Miscellaneous	375,371	0.1%	(305,707)	-44.9%
Total revenues	343,829,527	98.3%	18,845,474	5.8%
Premium from issuance of bonds/notes	590,740	0.2%	459,361	349.6%
Sale of capital assets	22,725	0.0%	(12,323)	-35.2%
Transfers from other funds	5,401,781	1.5%	589,784	12.3%
Total revenues and other financing sources\$	349,844,773	100.0% \$	19,882,296	6.1%

Property tax growth of \$8.7 million accounted for 43.7% of all revenue growth for the year.

Intergovernmental revenue including \$32.0 million in Commonwealth of Massachusetts on-behalf payments for Newton participants in the Massachusetts Teachers Retirement System, increased by \$6.8 million or 13.3% during the year. The 5% grant hold back on the new Newton North High School project accounted for \$2.3 million of this sum and the balance represents increased Chapter 70 assistance to the Newton Public Schools. The \$2.3 million North High School grant reimbursement has been reserved for funding of future project debt service pursuant to Massachusetts Department of Revenue regulations.

The \$2.8 million increase in license and permit revenue represents inspectional services permit revenue. Total fiscal year 2013 inspectional service permit revenue amounted to \$6.9 million. The median annual revenue realized from this source over the trailing five year period is \$4.1 million.

A detailed schedule of inter-fund transfer activity is presented in note 7, on page 57 of this report.

Total general fund expenditures and transfers to other funds totaled \$345.0 million, an increase of \$12.5 million or 3.6% over the previous fiscal year.

			%	Increase/	%
	******	Amount	of Total	(Decrease)	Change
General government	\$	14,000,199	4.1%	130,955	0.9%
Public safety		35,420,583	10.3%	72,496	0.2%
Education		176,950,192	51.1%	7,276,464	4.3%
Public works		21,214,497	6.1%	3,017,485	16.6%
Health and human services		3,876,000	1.1%	143,254	3.8%
Culture and recreation		9,843,035	2.9%	403,858	4.3%
Retirement benefits		57,813,067	16.8%	1,757,584	3.1%
Workers' compensation insurance		1,300,643	0.4%	151,268	13.2%
Property and liability insurance		421,363	0.1%	11,464	2.8%
Claims and judgements		128,950	0.0%	70,446	120.4%
State assesments and charges		5,722,550	1.7%	218,594	4.0%
Debt service					
Principal		8,841,167	2.6%	187,800	2.2%
Interest	******	7,492,201	2.2%	20,667	0.3%
Total expenditures		343,024,447	99.4%	13,462,335	4.1%
Transfers to other funds	***	2,016,310	0.6%	(933,288)	-31.6%
Total expenditures and transfers	\$	345,040,757	100.0% \$	12,529,047	3.8%

The two functions reporting the largest growth in spending (in dollar terms) were Education and Public Works.

The increase in public works spending is related to more normal snow and ice control requirements experienced during fiscal year 2013. The increase in education spending is related to the budget priorities of the community.

Expenditures for retirement benefits (including pay-as-you-go post retirement health and life benefits and the Commonwealth's on behalf contribution to the Massachusetts Teachers Retirement System for Newton educators) increased by \$1.8 million or 3.1% for the year. The \$1.8 million increase in retirement spending consisted of \$1.3 million in additional contributions to the Massachusetts Teachers Retirement System; \$0.4 million in additional funding for the Newton Retirement System, and a \$0.1 million increase in pay-as-you-go retiree health benefit costs.

The voters of the City elected to implement the Community Preservation Act (CPA), with a 1% surcharge on all real estate tax bills, in November 2001. During the fiscal year ended June 30, 2013, the City realized \$3.2 million in CPA fund revenue, \$2.5 million (78.1%) of which came from the local property tax surcharge. State matching funds amounted to \$0.7 million. Fund expenditures totaled \$2.4 million for the year, \$1.0 million (41.9%) of which was for historic preservation project purposes and \$0.8 million (34.8%) was for debt service on two land acquisition projects.

The high school improvements fund was established to account for major renovations to the City's Newton South High School and the construction of a new Newton North High School. Both projects are now complete and the fund ended the fiscal year with a fund balance of \$8,565.

The overall financial position of all non-major governmental funds declined by \$2.5 million (11.3%) during the year. A total of \$1.8 million or 72% of this decline occurred in capital project funds as the result of capital project spending that was financed with bond proceeds that were realized in prior fiscal years

**Proprietary funds** - The City's proprietary funds provide the same information found in the government-wide statements, but in slightly more detail. Proprietary fund net position's net investment in capital assets represents principally the City's water supply and distribution system and the sanitary sewer collection system.

The financial position of the City's sewer fund increased by \$2.9 million to \$43.9 million at June 30, 2013. This resulted from the fact that fund revenues continue to exceed fund expenses, which is principally a result of the more accurate and timely billings from the City's newly installed water meter system. A total of \$26.1 million or 59.5% of the fund's net position represent its net investment in capital assets. Unrestricted fund net position amounted to \$17.8 million at June 30, 2013, the equivalent of 8.7 months of operating expenditures.

The financial position of the City's water fund also improved during the last fiscal year from \$36.0 million at June 30, 2012 to \$38.4 million at June 30, 2013. The \$2.4 million improvement in the financial position of this fund was also a function of the improved billings and collections resulting from the installation of new water meters.

A total of \$30.1 million or 78.4% of the total fund net position represents the City's net investment in capital assets. Unrestricted fund net position were \$8.6 million, also approximately 6.7 months of operating expenditures.

The financial position of the City's Internal Service Funds decreased by \$1.7 million, or 11.3%, to 13.4 million during the year ended June 30, 2013. Internal service funds are used to account for the City's self-insured group health insurance; workers compensation; and general liability risk exposures and to fund property insurance premiums for \$741.0 million in insured City buildings and contents. Detailed information on the self-insurance funds is presented on pages 90-93.

The financial position of the City's workers compensation self-insurance fund declined by \$3.1 million during the year and accounted for all of the deterioration in the financial position of the internal service funds. A \$3.9 million increase in the City's estimate of incurred but unreported workers compensation benefit claims was the source of the decline. The change in the liability estimate resulted from an independent evaluation of open workers compensation cases by the City's new workers compensation administrator.

In spite of a three week payroll deduction holiday that took place late in fiscal year 2013, the City's group health self- insurance fund's financial position improved by \$1.3 million to \$14.1 million. The \$14.1 million year-end net position represents 3.8 months of average paid claims. The City's target financial position for the fund is 1.5 - 2.0 months of average paid claims.

The City's Building Insurance Fund ended the fiscal year with a net position of \$484,026. A total of \$448,000 of this sum has been designated to fund fiscal year 2014 property insurance premiums.

Fiduciary funds – The net position of the City's contributory retirement system increased by \$20.8 million (8.9%) to \$254.2 million during the system's fiscal year that ended December 31, 2012, entirely as a result of positive investment performance. According to the Commonwealth of Massachusetts Public Employee Retirement Administration Commission's 2012 Annual Report, the Newton Contributory Retirement System's investment portfolio returned 14.15% for the year (compared to a long term return assumption of 7.75%). The plan's ten year average annual return is 6.95%. The funded status of the defined benefit retirement plan at January 1, 2013 was 52.3%.

The City made its actuarially required contribution to the fund in full. More specific information about the local retirement system may be found on pages 72-75 of this report.

#### General Fund Budgetary Highlights:

The difference between the original General Fund budget of \$317.6 million (including prior year encumbrances and continuing appropriations) and the final amended budget of \$325.0 million amounts to 2.3% and can be summarized as follows:

Description	Amount
And the state of t	
Rainy Day Stabilization fund\$	2,850,000
Snow and ice control	1,300,000
Interest on tax refunds	1,108,368
Capital outlay and improvements	844,926
School SPED tuitions	620,000
Emergency tree maintenance	262,000
Veteran benefits	125,000
School technology	119,426
Police overtime	100,000
Bond sale costs	74,876
Environmental insurance	40,410
Special election - Ward 1 Alderman	35,000
Veteran services salaries	1,000
State assessments	(34,131)
Total supplemental appropriations\$	7,446,875

There were no deficits incurred in the appropriations of the various departments of the City. All but \$1.9 million (0.6%) of total appropriations were expended, encumbered, or continued into fiscal year 2014 for completion of the appropriated purposes at June 30, 2013. Please refer to pages 102–111 for a complete accounting of budget to actual experience for all City departments, at their legal level of control.

#### Capital Assets and Debt Administration

Capital assets – The City's investment in capital assets for governmental and business-type activities, net of accumulated depreciation of \$228.1 million, as of June 30, 2013, amounts to \$498.6 million. The investment in capital assets includes land and land improvements, intangible assets, buildings and improvements, machinery and equipment, infrastructure and construction in progress.

	Governmental Activities			Business-Type Activities				Total			
	2013	2012	-	2013	-	2012	-	2013	-	2012	
Land and improvements\$	22,226,126 \$	22,226,126	\$	284,785	\$	284,785	\$	22,510,911	\$	22,510,911	
Intagible assets	2,238,261	1,270,000		*.		*		2,238,261		1,270,000	
Buildings and improvements	312,637,033	318,092,734		2,214,526		2,286,814		314,851,559		320,379,548	
Machinery and equipment	21,911,216	18,577,977		10,066,842		10,472,627		31,978,058		29,050,604	
Infrastructure	45,672,372	44,064,082		66,129,347		63,267,749		111,801,719		107,331,831	
Construction in progress	15,151,760	3,293,056		32,445		4,345		15,184,205		3,297,401	
Total capital assets\$	419,836,768 \$	407,523,975	\$	78,727,945	\$_	76,316,320	\$_	498,564,713	\$_	483,840,295	

Total capital assets, net of accumulated depreciation, increased by \$14.7 million or 3.0%. Major capital asset events during 2013 included the following:

Business-type activity net capital assets increased by \$2.4 million, due to water and sewer system improvements funded with Massachusetts Water Resources Authority grants and interest free loans, and the beginning of a locally funded sewer infiltration and inflow reduction program.

• Governmental activity capital assets (net) increased by \$12.3 million, principally as a result of a variety of school improvement projects and Route 9 area roadway intersection improvements that are being funded with state Mass Works grant funds.

Additional information on the City's capital assets may be found on pages 53-55 of this report.

**Debt outstanding** – At June 30, 2013, the City had total long term debt outstanding of \$222.6 million, \$189.3 million for governmental activities and \$33.3 million for business-type activities. There were no bond anticipation notes outstanding at June 30, 2013. All debt is a general obligation of the City, although water and sewer debt service payments are made from the resources of the enterprise funds and community preservation fund project debt service payments are made from resources of the community preservation fund.

#### City of Newton, Massachusetts General Obligation Bonds and Notes Outstanding – by Purpose

	Governmental Activities			Business-Type Activities				<u>Total</u>			
-	2013	. :•••	2012		2013		2012		2013		2012
Education buildings \$	168,213,224	\$	167,402,333	\$	-	\$	-	\$	168,213,224	\$	167,402,333
Municipal buildings	10,945,000		10,250,000		-		-		10,945,000		10,250,000
Departmental equipment	7,412,000		7,040,000		-		-		7,412,000		7,040,000
Landfill closure	952,600		1,028,100		_		_		952,600		1,028,100
Street reconstruction	255,000		325,000		-		***		255,000		325,000
Land acquistion	1,520,000		2,275,000						1,520,000		2,275,000
Water system	-		-		19,207,903		18,179,039		19,207,903		18,179,039
Sanitary sewer system	141		44,		14,106,701	-	11,146,978		14,106,701		11,146,978
Total bonds and notes \$	189,297,824	S	188,320,433	\$_	33,314,604	\$_	29,326,017	\$	222,612,428	\$	217,646,450

During the year just ended, the City added \$24.0 million in new bonds and retired \$19.0 million in existing bonds. General fund interest and principal payments amounted to \$16.3 million or 4.6% of fund revenues and other financing sources. Community Preservation Fund interest and principal payments amounted to \$831,125, or 26.1%, of fund revenues.

All existing long-term debt of the City's existing debt will be repaid in full by the year 2041.

At June 30, 2013 the City's authorized and unissued long term debt amounted to \$29.9 million, a decrease of \$6.8 million (18.7%) from June 30, 2012. Subsequent to year end, the Mayor and Board of Aldermen have authorized \$38.7 million in new bonded debt, \$36.8 million of which is for the construction of a new Angier elementary school. The debt service on the Angier project is to be funded with a Proposition 2 ½ debt exclusion that was approved by Newton voters in the spring of 2014.

The City's bonds are rated Aaa by Moody's Investor Services Inc.

Additional information on the City's long-term debt can be found on pages 58-65 of this report. In addition, debt trend information is available on pages 144-145 of this report.

#### Economic Factors and Next Year's Budget and Rates

- According to the U.S Census Bureau, the 2010 median household income for the City was \$112,728. This compares favorably with the Massachusetts median household income of \$67,950, and the U.S median household income of \$54,595. The City's per capita income was \$59,877 compared with \$33,704 for the Commonwealth of Massachusetts, and \$26,505 for the nation as a whole.
- According to the U.S Bureau of Labor Statistics, the unemployment rate for the City for June of 2013 was 5.5%, which compared favorably with the statewide unemployment rate of 7% and the national unemployment rate of 7.6%.

• According to the City's Board of Assessors, the 2013 median value of a single family home in Newton was \$685,900; the median value of a commercial property was \$754,200; and the median value of industrial property was \$874,200.

The City of Newton's fiscal year 2014 general fund operating budget, as amended through the date of this report, amounts to \$339 million, \$5.9 million of which represents encumbrances and continuing appropriations from fiscal year 2013. This represents an increase of \$13.9 million, or 4.3%, from the final fiscal year 2013 budget total. The fiscal year 2014 budget includes \$8.4 million in new spending authorized by Newton voters in the spring of 2013 as a Proposition 2 ½ operating override.

#### Request for Information

This financial report is designed to provide a general overview of the City's finances for all of those with an interest in the City's finances. Questions concerning any information provided in this report or requests for additional financial information should be addressed to the Comptroller, City of Newton, 1000 Commonwealth Avenue, Newton, Massachusetts 02459 or dwilkinson@newtonma.gov.

**Basic Financial Statements** 



This page left intentionally blank.

### CITY OF NEWTON, MASSACHUSETTS STATEMENT OF NET POSITION

#### JUNE 30, 2013

Government	

ASSETS	Governmental Activities	Business-type Activities	Total	Component
Current assets:				
Cash and cash equivalents\$	52,610,560	\$ 17,912,165	\$ 70,522,725	\$ 512,543
Restricted cash and cash equivalents	54,047,246	10,858,009	64,905,255	81,702
Restricted investments	9,348,880	10,000,007	9,348,880	2
Interest and dividends	31,973	· ·	31,973	438,923
Receivables, net of allowance for uncollectibles:	,		•	,
Real estate and personal property taxes	3,496,954	; W -	3,496,954	<u>.</u>
Tax and utility liens	8,885,430	250,411	9,135,841	1.1 #4
Motor vehicle excise	1,138,233	**.	1,138,233	₩.
Community preservation surcharges	25,248		25,248	*
Charges for service	715,684	12,218,296	12,933,980	Sec.
Departmental and other	719,993	*	719,993	18,669
Intergovernmental.	6,813,156	229,837	7,042,993	*
Special assessments	2,365	146	2,511	¥
Loans	-			80,970
Other assets	38,417		38,417	27
Due from fiduciary funds	14,997		14,997	*.
Prepaid expenses.	-	1961	is:	660
Working capital deposit.	448,073		448,073	
Total current assets.	138,337,209	41,468,864	179,806,073	1,133,467
Noncurrent assets:				
Restricted investments	35,651		35,651	· · · · · · · · · · · · · · · · · · ·
Receivables, net of allowance for uncollectibles:	arayo a r		22/021	
Real estate tax deferrals	3,213,602		2 212 602	
		**	3,213,602	**
Departmental and other	4,149,929		4,149,929	
Intergovernmental	207,486	1,608,359	1,815,845	rapid
Special assessments.	576,976	47,635	624,611	4.007.400
Capital assets:	- <del> </del>	等:	<i>₹</i> .	4,027,482
Nondepreciable	39,616,147	317,230	39,933,377	
Depreciable, net of accumulated depreciation	380,220,621	78,410,715	458,631,336	1,965,159
Total noncurrent assets	428,020,412	80,383,939	508,404,351	5,992,641
Total assets	566,357,621	121,852,803	688,210,424	7,126,108
LIABILITIES				
Current liabilities:				
Warrants payable	6,408,670	434,673	6,843,343	50,280
Accrued liabilities	5,619,060	530,760	6,149,820	3
Accrued payroll	13,464,842	46,066	13,510,908	- 4
Revenue refunds payable	5,313,269	12	5,313,269	. 4
Health claims payable	3,996,304	- Ma-	3,996,304	
Other liabilities	2,463,098	1,921	2,465,019	1-4
Accrued interest	1,847,694	173,064	2,020,758	· 6
Abandoned property	880,514		880,514	: #*
Liabilities payable from restricted assets	320,447	453,679	774,126	1/6
Bonds payable	9,664,867	4,682,975	14,347,842	P <sub>A</sub>
Landfill closure and other environmental liabilities	110,887	140	110,887	*
Compensated absences	3,011,447	28,501	3,039,948	: 700
Workers' compensation benefits	1,541,706	44	1,541,706	***************************************
Total current liabilities.	54,642,805	6,351,639	60,994,444	50,283

### CITY OF NEWTON, MASSACHUSETTS STATEMEN'T OF NET POSITION (Continued)

JUNE 30, 2013

Primary Government

-	Governmental Activities	Business-type Activities	Total	Component Units
Noncurrent liabilities:				
Bonds payable	179,632,957	28,631,629	208,264,586	*
Landfill closure and other environmental liabilities	557,226	4.0	557,226	*
Compensated absences	5,337,491	256,508	5,593,999	+
Net OPEB obligation	173,296,572	4,243,314	177,539,886	#f
Workers' compensation benefits	8,890,047	<u> </u>	8,890,047	4-
Total noncurrent liabilities.	367,714,293	33,131,451	400,845,744	
Total liabilities	422,357,098	39,483,090	461,840,188	50,283
NET POSITION				
Net investment in capital assets	238,374,247	56,271,350	294,645,597	1,965,159
Restricted for:	** **.	47 CO-92 C		
Community preservation activities	10,752,575	W	10,752,575	-
Education activities	2,763,108	140	2,763,108	
Debt service	2,896,430		2,896,430	
Perpenal funds:	MAN AND ESTA		ago 204 150	
Expendable	796,061	-ter	796,061	•
Nonexpendable	447,206		447,206	
Other specific purposes	10,326,004		10,326,004	
Unrestricted	(122,355,108)	26,098,363	(96,256,745)	5,110,666
Total net position	144,000,523 \$	82,369,713	\$ 226,370,236	\$ 7,075,825

### CITY OF NEWTON, MASSACHUSETTS STATEMENT OF ACTIVITIES

#### FOR THE FISCAL YEAR ENDED JUNE 30, 2013

		- 1		q	rogram Revenues				
Functions/Programs	Expenses		Fees, Fines, and Charges for Services		Operating Grants and Contributions		Capital Grants and Contributions		Net (Expense)/ Revenue
Primary government:							***************************************	- 1	
Governmental activities:									
General government									
Legislative & executive	\$ 2,674,332	\$	259,264	\$	12,361	8	5,510	\$	(2,397,197)
Elections	953,065	•	1,504	. *	45,392	•	-,	,	(906,169)
Financial administration	4,533,218		225,556		1,586		- Age		(4,306,076)
Administrative support	4,461,111		420,220		6		· ·		(4,040,885)
Planning & development	5,115,813		1,148,014		2,493,676				(1,474,123)
Public building maintenance & operation	5,081,124		36,877		89,925				(4,954,322)
Interest on property tax refunds	179,139		30,077		02,240				(179,139)
Public safety	117,107				,		_		(177,137)
Police	29,583,207		5,218,312		389,060				(23,975,835)
Fire	25,749,084		933,186		67,444		.5		(24,748,454)
Inspectional services.	1,630,407		6,971,811		07,444				5,341,404
Education	264,655,220		7,959,269		63,025,173		*-		(193,670,778)
Public works	204,033,220		1,939,209		03,023,173		#*.		(123,070,770)
Streets & sidewalks	12,569,978		2.090.177		75.202		5,969,817		(2 425 702)
Control of snow & ice	4,108,144		3,089,166		75,202 254,385		2,202,017		(3,435,793)
			C 450						(3,853,759)
Sanitation	9,671,604		6,450		87,979		***		(9,577,175)
Engineering.	1,844,664		55,551		*		#1		(1,789,113)
Health & human services	0.000.74.4		444.400		201.200				40 TOO 005)
Public health & human services	9,920,714		133,390		286,399		₹.		(9,500,925)
Senior services	893,449		3,774		255,072		#1		(634,603)
Veteran services	509,321		.Ar		391,382		<u> </u>		(117,939)
Culture and recreation									
Libraries	7,285,180		118,660		426,719		#;		(6,739,801)
Parks & recreation	8,597,562		2,389,336		217,130		+0		(5,991,096)
Newton History museum	294,376		HE .		2,454		-		(291,922)
Debt service - interest	7,989,634			-	1,198,366	-	*	_	(6,791,268)
Total governmental activities.	408,300,346	-2 /3	28,970,340	. 2	69,319,711	-	5,975,327	_	(304,034,968)
District Action									
Business-type activities:									
Water	15,896,034		19,372,911		498,979		7,620		3,983,476
Sewer	25,359,689		27,803,021	_	560,106		2,188		3,005,626
Total business-type activities	41,255,723		47,175,932		1,059,085		9,808		6,989,102
Total Primary Government.	\$ 449,556,069	\$	76,146,272	\$_	70,378,796	\$_	5,985,135	\$_	(297,045,866)
Company									
Component units:				_		- 24-		غر	
Newton Commonwealth Foundation, Inc.		\$	312,583	\$	2,474	8	1.46	\$	70,552
Newton Community Development Authority	660,871		592	_	622,518	777	*		(37,761)
Total Component Units	\$ 905,376	\$	313,175	\$	624,992	\$_	- 907 :	\$_	32,791

### CITY OF NEWTON, MASSACHUSETTS STATEMENT OF ACTIVITIES (Continued)

#### FOR THE FISCAL YEAR ENDED JUNE 30, 2013

		Primary Government					
Changes in net position:  Net (expense)/revenue (from previous page)	Governmental Activities  \$ (304,034,968)	Business-type Activities \$ 6,989,102	Total \$ (297,045,866)	Component Units 32,791			
General revenues:							
Real estate and personal property taxes, levied for general purposes	258,590,398	.₩-	258,590,398	*:			
Real estate and personal property taxes, levied for community preservation purposes  Motor vehicle and other excise taxes	2,501,875	. <b>以</b> 1	2,501,875	at)			
Hotel room occupancy taxes	11,404,708 2,051,414	**************************************	11,404,708 2,051,414	THE CONTRACT OF THE CONTRACT O			
Meals taxes.  Penalties and interest on taxes.	1,407,803 1,011,590	1 <u>22.</u> 140. (	1,407,803 1,011,590	;;;;;;;;;;;;;;;;;;;;;;;;;;;;;;;;;;;;;;			
Payments in lieu of taxes	524,906	mga mah s	524,906	New York			
specific programs.  Unrestricted investment income.	6,276,114 202,473	+ 100 + 100	6,276,114 202,473	1 <del>龙</del> . 			
Other. Transfers, net	1,492,956 1,640,260	(1,640,260)	1,492,956	[; #;			
Total general revenues and transfers	287,104,497	(1,640,260)	285,464,237	· ·			
Change in net position.	(16,930,471)	5,348,842	(11,581,629)	32,791			
Net position - beginning of year (as restated)	160,930,994	77,020,871	237,951,865	7,043,034			
Net position - end of year.	S <u>144,000,523</u>	582,369,713_	\$ 226,370,236	\$ 7,075,825			

### CITY OF NEWTON, MASSACHUSETTS GOVERNMENTAL FUNDS

BALANCE SHEET

#### JUNE 30, 2013

ASSETS	General	Community Preservation	High School Improvements	Nonmajor Governmental Funds	Total Governmental Funds
Cash and cash equivalents.	\$ 50,892,228	\$ 6	S	\$ 1,718,332	\$ 52,610,560
Interest and dividends		: #4	7 15 15 15 15 15 15 15 15 15 15 15 15 15	1,847	1,847
Receivables, net of allowance for uncollectibles:					
Real estate and personal property taxes	3,496,954	· <del>*</del>	**	*	3,496,954
Real estate tax deferrals	3,213,602	3.5		<b>2</b> }	3,213,602
Tax liens	8,881,747	14		3,683	8,885,430
Motor vehicle excise	1,138,233		i i	*	1,138,233
Community preservation surcharges	45.405	25,248	- Span	- CO COO	25,248
Charges for services.	35,385	. <del></del>	1 -	680,299	715,684
Departmental and other Intergovernmental	4,827,722 990,217	1 205 407	*	7,009 4,724,939	4,834,731 7,020,642
Special assessments.	579,341	1,305,486	· · ·	4,724,939	579,341
Due from other funds.	2,631,492	71.			2,631,492
Due from fiduciary funds	14,997	~	-	. Der 1	14,997
Other assets	8,417	14	· · · · · · · · · · · · · · · · · · ·	30,000	38,417
Restricted assets:	0,127			30,000	,
Cash and cash equivalents	3,164,616	9,432,315	8,565	20,229,479	32,834,975
Investments	3,101,010	-,100,010	0,000	595,247	595,247
111.0011.0011.001		***************************************			
TOTAL ASSETS	\$ 79,874,951	\$ 10,763,049	\$ 8,565	\$ 27,990,835	\$ 118,637,400
LIABILITIES AND FUND BALANCES					
LIABILITIES:					
Warrants payable	\$ 3,707,237	\$ 9,368	S -	\$ 2,461,429	\$ 6,178,034
Accrued liabilities.	3,297,685	2,500	7	1,083,694	4,381,379
Accrued payroll.	12,858,905	970	-	593,269	13,453,144
Revenue refunds payable	5,313,269		41		5,313,269
Other liabilities	-	136	-	1,256,391	1,256,527
Abandoned property	880,514	¥;	**	. gri :	880,514
Liabilities due depositors	320,447	who,	₩3	2000 1 1000 1	320,447
Deferred revenue	20,781,510	1,325,730	~	364,767	22,472,007
Due to other funds	-	<del>"</del> ,		2,631,492	2,631,492
TOTAL LIABILITIES	47,159,567	1,336,204		8,391,042	56,886,813
FUND BALANCES:					
Nonspendable	4. 40	₽	: go	447,206	447,206
Restricted	3,164,616	9,426,845	8,565	17,434,255	30,034,281
Committed	5,348,800	1.11.	Two 1	1,718,332	7,067,132
Assigned	3,110,521	. 47	(2)	-94	3,110,521
Unassigned	21,091,447	<del>10.00111111111111111111111111111111111</del>	ž- <u></u>	*	21,091,447
TOTAL FUND BALANCES	32,715,384	9,426,845	8,565	19,599,793	61,750,587
TOTAL LIABILITIES AND FUND BALANCES	\$ 79,874,951	\$ 10,763,049	\$8,565	\$ 27,990,835	\$ 118,637,400

## CITY OF NEWTON, MASSAC HUSETTS RECONCILIATION OF THE GOVERNMENTAL FUNDS B ALANCE SHEET TOTAL FUND BALANCES TO THE STATEMENT OF NET POSITION

#### JUNE 30, 2013

Total governmental fund balances (page 22).	\$	61,750,587
Capital assets (net of accumulated depreciation) used in governmental activities are not financial resources and, therefore, are not reported in the governmental funds.		419,836,768
Other assets are not available to pay for current period expenditures and, therefore, are deferred in the governmental funds		22,472,007
In the statement of net position, interest is accrued on outstanding long-term debt, whereas in the governmental funds interest is not reported until due		(1,847,694)
Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the governmental funds.  Bonds and notes payable.  Landfill closure and other environmental liabilities.  Compensated absences.  Net OPEB obligation.		(189,297,824) (668,113) (8,348,938) (173,296,572)
Internal service funds are used by management to account for health insurance, workers' compensation, building insurance and liability insurance activities. The assets and liabilities of the internal service funds are reported as governmental activities in the statement of net position.		13,400,302
Net position of governmental activities (page 19)	\$_	144,000,523

### CITY OF NEWTON, MASSACHUSETTS GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN PUND BALANCES

#### FOR THE FISCAL YEAR ENDED JUNE 30, 2013

		General		Community Preservation	High School	Gov	onmajor ernmental Funds	Total Governmental Funds
REVENUES  Real estate and personal property taxes	·c	252 225 054	c	an.	s -	\$	- \$	257 225 054
Motor vehicle excise taxes	-3	257,225,856 11,351,368	2	14-	3	5	- 3	257,225,856 11,351,368
Hotel room occupancy taxes		2,051,414		1 de 1	Sec.		92"	2,051,414
Meals taxes,		1,407,803		Sac	Sac		\$w.*	1,407,803
Community preservation surcharges,		*wi		2,508,969	-		14	2,508,969
Penalties and interest on taxes		984,301					27,290	1,011,591
Intergovermental		8,200,172 57,693,939		652,294	13		1,091,091 3,624,824	9,291,263 81,971,057
Charges for services		1,822,894		7	.*		5,879,530	17,702,424
Fines and forfeitures		1,939,122		eq.			90,738	2,029,860
Investment income		188,892		19,091			49,743	257,726
Contributions and donations		521,643		'a	'a		833,888	833,888 521,643
Miscellaneous		375,371			*		218,341	593,712
Special assessments		66,752		A			157,751	224,503
TOTAL REVENUES		343,829,527		3,180,354		4	1,973,196	388,983,077
EXPENDITURES								
Current:								
General government:								
Legislative & executive		1,847,953		N-	27		*	1,847,953
Elections		632,393		*	20		28,924	661,317
Financial administration		3,216,349 3,313,313		#,				3,216,349 3,313,313
Planning & development.		1,081,684		556,803	Ţ.		2,878,218	4,516,705
Public building maintenance & operations		3,729,368		28,318			,469,504	5,227,190
Interest on property tax refunds,		179,139		100	7:			179,139
Public safety: Police		17 70 ( 000			11	,	(17.00)	21.431.181
Fire-particular interest properties and the second		17,794,088 16,549,507		4-	2		,637,093	21,431,181 17,717,368
Inspectional services		1,076,988			4		6,918	1,083,906
Education		176,950,192		+1	127,980	33	,294,820	210,372,992
Public works:								
Streets & sidewalks		4,843,312 3,694,007		*	TE	7	,659,065	12,502,377
Sanitabon.		7,892,394		*·			3,058	3,694,007 7,895,452
Vehicle maintenance		2,301,905		\$	÷		7,656	2,309,561
Engineering		1,041,433		HET.	No.		55,551	1,096,984
Administration & support,		1,441,446		(*)-	*		th:	1,441,446
Health and human services:  Health & human services:		2,955,788		1.			240,081	3,195,869
Senior services		559,325		Spc *			242,914	802,239
Veteran services:		360,887		i de "	₩.		2	360,887
Culture and recreation:								
Libraries Parks & recreation		5,054,270 4,560,626		1.6	m:	-	337,805 ,480,033	5,392,075 7,040,659
Newton History museum		228,139		970,531	17	2	3,278	1,201,948
Retirement benefits.		57,813,067		181			542,0	57,813,067
Workers' compensation insurance		1,300,643		14-1	100		2	1,300,643
Property and liability insurance.		421,363		78 -	: 60 :		÷	421,363
Claims and judgments-account to the charges and in the charges are set to the charges and in the charges are set to thave a charge are set to the charges are set to the charges are se		128,950 5,722,550		.**:	191		*:	128,950 5,722,550
Debt service:		0,1300,000						5,122,550
Principali		8,841,167		755,000	w 1		w.	9,596,167
Interesti:	-	7,492,201	í.	76,125	- /4: 		<u></u>	7,568,326
TOTAL EXPENDITURES.		343,024,447	; eine	2,386,777	127,980	53	512,779	399,051,983
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES.	-	805,080		793,577	(127,980)	(11	,539,583)	(10,068,906)
OTHER FINANCING SOURCES (USES)								
Transfers in the second of the		5,401,781		,4	53,446	2	,276,951	7,732,178
Issuance of general obligation bonds		41		36	(P	10	,812,558	10,812,558
Premium from issuance of bonds and notes		590,740		in in	1774 000			590,740
Premium from issuance of refunding bonds		40 <sub>1</sub>		~	4,761,000 597,034		1# 1#4	4,761,000 597,034
Sale of assets		22,725			327,034		32,600	55,325
Transfers out		(2,016,310)		(2,802)	(5,171)	(4.	067,636)	(6,091,919)
Payments to refunding bond escrow agent.	moninin		4		(5,358,034)	,		(5,358,034)
TOTAL OTHER FINANCING SOURCES (USES)	Manage	3,998,936		(2,802)	48,275	9	054,473	13,098,882
NET CHANGE IN FUND BALANCES		4,804,016		790,775	(79,705)	(2	,485,110)	3,029,976
FUND BALANCES AT BEGINNING OF YEAR (AS RESTATED)		27,911,368	***	8,636,070	88,270	22	084,903	58,720,611
FUND BALANCES AT END OF YEAR	3	32,715,384	ş	9,426,845 \$	8,565	\$ 19	599,793 \$	61,750,587

# CITY OF NEWTON, MASSACHUSETTS RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

#### FOR THE FISCAL YEAR ENDED JUNE 30, 2013

	0 0000074
Net change in fund balances - total governmental funds (page 24)	\$ 3,029,976
Governmental funds report capital outlays as expenditures. However, in the statement of	
activities the cost of those assets is allocated over their estimated useful lives and	
reported as depreciation expense. These amounts represent the related activity	
of the current period.	
Capital outlays.	27,106,625
Depreciation.	(14,727,189)
In the statement of activities, only the loss on the disposal of capital assets is reported,	
whereas in the governmental funds there is no use of financial resources.	
As a result, the change in net position differs from the change in	
fund balance by the net book value of the disposed capital assets	(66,643)
Revenues in the statement of activities that do not provide current financial resources	
are fully deferred in the statement of revenues, expenditures and changes in fund	
balances. Therefore, the recognition of revenue for various types of accounts receivable	
(i.e., real estate and personal property, motor vehicle excise, etc.) differ between the	
two statements. This amount represents the net change in deferred revenue.	(411,738)
The issuance of long-term debt (e.g., bonds and leases) provides current financial resources	
to governmental funds, while the repayment of the principal of long-term debt consumes	
the financial resources of governmental funds. Neither transaction, however, has any	
impact on net position Also, governmental funds report the effect of issuance costs,	
premiums, discounts, and similar items when debt is first issued, whereas these amounts	
are deferred and amortized in the statement of activities. These amounts represent the	
related activity of the current period.	
Bond proceeds	(10,812,558)
Proceeds of refunding bonds	
Retirement of refunded bonds	5,000,000
Bond maturities.	9,596,167
In the statement of activities, interest is accrued on outstanding long-termdebt,	
whereas in the governmental funds interest is not reported until due. This amount	
represents the net change in accrued interest payable.	(63,273)
Some expenses reported in the statement of activities do not require the use of current	
financial resources and, therefore, are not reported in the governmental funds.	
These amounts represent the net changes in accruals:	
Landfill closure and other environmental liabilities	75,887
Compensated absences.	(185,894)
Net OPEB obligation	(28,963,538)
Internal service funds are used by management to account for health insurance, workers' compensation,	
building insurance and liability insurance activities. The net activity of the internal service funds	
is reported with governmental activities.	(1,747,293)
Changes in net position of governmental activities (page 21).	\$ (16,930,471)

### CITY OF NEWTON, MASSACHUSETTS GENERAL FUND

#### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL

#### FOR THE FISCAL YEAR ENDED JUNE 30, 2013

REVENUES -	Original Budget	Final Budget	Actual Budgetary Amounts	Variance to Final Budget Positive/ (Negative)
Real estate and personal property taxes	256,997,730	256,559,763	\$ 257,032,377 \$	472,614
Motor vehicle excise taxes, which was a second of the seco	10,300,000	10,350,000	10,914,807	564,807
Hotel room occupancy taxes	1,682,000	1,682,000	2,051,414	369,414
Meals tax	1,388,000	1,388,000	1,407,803	19,803
Penalties and interest on taxes and interest	1,000,000	1,000,000	984,301	(15,699
Licenses and permits	5,122,520	5,122,520	8,200,172	3,077,652
Intergovernmental	22,875,804	23,229,640	25,645,692	2,416,052
Charges for services	1,603,217	1,603,217	1,822,894	219,677
Fines and forfeitures	1,926,000	1,927,500	1,939,122	11,622
Investment income	240,000	240,000	167,201	(72,799
Payments in lieu of taxes,	410,000	410,000	521,643	111,643
Miscellaneous	138,564	138,564	358,290	219,726
Special assessments	75,000	73,500	66,752	(6,748
TOTAL REVENUES	303,758,835	303,724,704	311,112,468	7,387,764
EXPENDITURES				
Current:				
General government:				
Legislative & executive	1,941,516	1,933,005	1,847,953	85,052
Elections	447,694	678,093	632,393	45,700
Financial administration	3,612,353	4,064,662	3,216,349	848,313
Administrative support,	3,799,182	3,690,747	3,313,313	377,434
Planning & development	1,167,293	1,229,701	1,081,684	148,017
Public building maintenance & operations	3,969,476	3,904,946	3,729,368	175,578
Interest on property tax refunds	-	672,858	179,139	493,719
Police progress and the progress of the progre	17,920,351	18,148,180	17,815,397	332,783
Fire	17,530,143	17,513,236	16,549,507	963,729
Inspectional services	1,149,813	1,165,639	1,076,988	88,651
Education	180,430,102	179,323,995	176,950,192	2,373,803
Public works:			*****	-,,
Streets & sidewalks	5,656,471	5,373,731	4,843,312	530,419
Control of snow & icessis, and an action and action action and action action and action acti	1,000,000	3,696,684	3,694,007	2,677
Sanitation	7,731,448	7,976,844	7,892,394	84,450
Vehicle maintenance	2,639,067	2,432,891	2,301,905	130,986
Engineering.	1,059,355	1,066,998	1,041,433	25,565
Administration & support.	1,446,031	1,448,995	1,441,446	7,549
Health and human services:				
Health & human services	3,210,788	3,073,750	2,955,788	117,962
Senior services	591,434	588,021	559,325	28,696
Veteran services	268,533	393,581	360,887	32,694
Culture and recreation:				
Libraries	5,131,427	5,109,961	5,054,270	55,691
Parks & recreation	4,591,224	5,212,902	4,560,626	652,276
Retirement benefits	246,571	245,794	228,139	17,655
Workers' compensation insurance	26,393,402	25,836,202	25,835,951	251
Property and liability insurance.	945,000	1,300,643	1,300,643	
Claims and judgments	450,520	450,520	421,363	29,157
Reserve fund	141,496 2,036,227	130,352 227	128,950	1,402
State assessments & charges	5,845,130	5,810,999	c 722 cca	227
Debt service:	3,043,130	3,010,979	5,722,550	88,449
Principal recognisate	8,841,167	8,841,167	8,841,167	
Interestess	7,423,451	7,423,451	7,421,070	2,381
TOTAL EXPENDITURES	317,616,665	318,738,775	310,997,509	7,741,266
XCESS (DEFICIENCY) OF REVENUES				
OVER EXPENDITURES	(13,857,830)	(15,014,071)	114,959	15,129,030
THER FINANCING SOURCES (USES)				
Transfers in	6,655,381	7,695,243	7,537,325	(157,918)
Premium from issuance of bonds and notes	30.2	4	590,740	590,740
Sale of assets	1.40	(6 324 76E)	22,725	22,725
Transfers out continue to assess the contract of the contract	-	(6,324,765)	(6,324,765)	
Transfers out	6 2 5 5 3 0 4	1,370,478	1,826,025	455,547
TOTAL OTHER FINANCING SOURCES (USES)	6,655,381			
TOTAL OTHER FINANCING SOURCES (USES)	(7,202,449)	(13,643,593)	1,940,984	15,584,577
*******	A STATE OF THE PROPERTY OF THE		1,940,984	15,584,577

### CITY OF NEWTON, MASSACHUSETTS COMMUNITY PRESERVATION FUND

### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL

#### FOR THE FISCAL YEAR ENDED JUNE 30, 2013

	Original Budget	Final Budget	Actual Budgetary Amounts	Variance to Final Budget Positive/ (Negative)
REVENUES	0.470.404	a 10a 104	0 0 000	05.050
Community preservation surcharges \$ Intergovernmental Investment income.	2,472,621 566,895	2,472,621 566,895	\$ 2,507,871 652,294 19,091	35,250 85,399 19,091
TOTAL REVENUES.	3,039,516	3,039,516	3,179,256	139,740
EXPENDITURES				
Current: General government:				
Planning & development.	790,547	1,045,047	556,803	488,244
Public building maintenance & operations	516,185	696,185	28,318	667,867
Libraries	1,222	~	4	den
Newton History museum	1,124,105	1,124,105	970,530	153,575
Reserve fund	2,066,075	2,067,797	- <del>121</del> 	2,067,797
Principal	755,000	755,000	755,000	Mc <sup>2</sup>
Interest	76,125	76,125	76,125	<del>}</del>
TOTAL EXPENDITURES	5,329,259	5,764,259	2,386,776	3,377,483
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(2,289,743)	(2,724,743)	792,480	3,517,223
OTHER FINANCING SOURCES (USES)				
Transfers out.	(6,750)	(6,750)	(2,802)	3,948
NET CHANGE IN FUND BALANCE	(2,296,493)	(2,731,493)	789,678	3,521,171
FUND BALANCE AT BEGINNING OF YEAR	8,632,164	8,632,164	8,632,164	ja .
FUND BALANCE AT END OF YEAR	6,335,671	5,900,671	\$9,421,842_\$	3,521,171

#### CITY OF NEWTON, MASSACHUSETTS PROPRIETARY FUNDS STATEMENT OF FUND NET POSITION

### JUNE 30, 2013

	Business-	Interprise Fund	Governmental	
	Sewer	Water	Total	Activities - Internal Service Funds
ASSETS	***************************************		· · · · · · · · · · · · · · · · · · ·	-
Current assets:				
Cash and cash equivalents	11,085,891	\$ 6,826,274	\$ 17,912,165	\$ 4
Restricted cash and cash equivalents	5,726,366	5,131,643	10,858,009	21,212,271
Restricted investments	199	71.	47	8,789,284
Interest and dividends	: 5	¥	20	30,120
Receivables, net of allowance for uncollectibles:				
Charges for service	7,273,699	4,944,597	12,218,296	
Utility liens	143,824	106,587	250,411	
Special assessments	146	.,%	146	
Departmental and other.	w.:	90		35,190
Intergovernmental	229,837	- 197	229,837	,
Working capital deposit	+	-		448,073
Total current assets	24,459,763	17,009,101	41,468,864	30,514,944
Noncurrent assets:				
Receivables, net of allowance for uncollectible amounts:				
Special assessments	47,635	46	47,635	
Intergovernmental.	1,608,359	E	1,608,359	
Capital assets:				
Nondepreciable.	26,245	290,985	317,230	
Depreciable, net of accumulated depreciation	34,476,343	43,934,372	78,410,715	· · · · · · · · · · · · · · · · · · ·
Total noncurrent assets	36,158,582	44,225,357	80,383,939	
Total assets	60,618,345	61,234,458	121,852,803	30,514,944
LIABILITIES				
Current liabilities:				
Warrants payable.	54,845	270 920	124 672	220.626
Accrued liabilities	117,352	379,828 413,408	434,673 530,760	230,636 1,237,777
Accrued payroll	20,829	25,237	46,066	11,698
Other liabilities,	833	1,088	1,921	1,206,474
Liabilities payable from restricted assets	165,875	287,804	453,679	1,200,474
Accrued interest	123,502	49,562	173,064	
Accrued health claims payable		17,302	175,004	3,996,304
Workers' compensation claims		1#1	175 176	1,541,706
Compensated absences	14,778	13,723	28,501	1,571,100
Long-term bonds and notes payable	1,559,721	3,123,254	4,682,975	
:*		-		***************************************
Total current liabilities	2,057,735	4,293,904	6,351,639	8,224,595
Voncurrent liabilities:				
Workers' compensation claims	154	gar.		8,890,047
Compensated absences	132,997	123,511	256,508	
Net OPEB obligation.	1,961,886	2,281,428	4,243,314	_
Long-term bonds and notes payable	12,546,980	16,084,649	28,631,629	
Total noncurrent liabilities.	14,641,863	18,489,588	33,131,451	8,890,047
Total liabilities	16,699,598	22,783,492	39,483,090	17,114,642
UND NET POSITION				
Net investment in capital assets	26,122,253	30,149,097	56,271,350	_
Unrestricted	17,796,494	8,301,869	26,098,363	13,400,302
Total net positions:	43,918,747	\$ 38,450,966	\$ 82,369,713	13,400,302

### CITY OF NEWTON, MASSACHUSETTS PROPRIETARY FUNDS

#### STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION

#### FOR THE FISCAL YEAR ENDED JUNE 30, 2013

	Business-T	terprise Fund	Governmental Activities -	
	Sewer	Water	Total	Internal Service Funds
OPERATING REVENUES				
Charges for services.	\$ 27,794,041	\$ 19,372,911	\$ 47,166,952	\$
Special assessments	8,980	4-1	8,980	lies.
Employer contributions	44,	90.	: 99	40,060,456
Plan member contributions.	-			9,990,921
TOTAL OPERATING REVENUES.	27,803,021	19,372,911	47,175,932	50,051,377
OPERATING EXPENSES				
Salaries, wages and employee benefits	2,892,619	3,036,343	5,928,962	i.
Other operating expenses	778,919	783,155	1,562,074	3,289,644
MWRA assessment	19,917,866	9,731,160	29,649,026	#
Workers' compensation	200,652	173,579	374,231	w)
Self insurance claims	744	· .	4	49,419,226
Depreciation	1,115,338	1,604,739	2,720,077	*
TOTAL OPERATING EXPENSES	24,905,394	15,328,976	40,234,370	52,708,870
OPERATING INCOME (LOSS)	2,897,627	4,043,935	6,941,562	(2,657,493)
NONOPERATING REVENUES (EXPENSES)				
Intergovernmental.	275,149	315,437	590,586	1.94
Investment income	2,188	7,620	9,808	910,200
Premium from issuance of bonds.	284,957	183,542	468,499	> 10,000
Interest expense.	(454,295)	(532,258)	(986,553)	
(Loss) on disposal of capital assets.	(101,000)	(34,800)	(34,800)	· · · · ·
TOTAL NONOPERATING REVENUES (EXPENSES), NET	107,999	(60,459)	47,540	910,200
INCOME (LOSS) BEFORE TRANSFERS	3,005,626	3,983,476	6,989,102	(1,747,293)
TRANSFERS				
Transfers in.	689,753	Ť.	689,753	/8"
Transfers out	(784,349)	(1,545,664)	(2,330,013)	
TOTAL TRANSFERS	(94,596)	(1,545,664)	(1,640,260)	***************************************
CHANGE IN FUND NET POSITION.	2,911,030	2,437,812	5,348,842	(1,747,293)
FUND NET POSITION AT BEGINNING OF YEAR.	41,007,717	36,013,154	77,020,871	15,147,595
FUND NET POSITION AT END OF YEAR §	43,918,747	\$_38,450,966	\$ 82,369,713	\$ 13,400,302

## CITY OF NEWTON, MASSACHUSETTS PROPRIETARY FUNDS STATEMENT OF CASH FLOWS

#### FOR THE FISCAL YEAR ENDED JUNE 30, 2013

	Business-Type Business - Einterprise Fund			-	Governmental Activities - Internal			
		Sever		Water		Total		Service Funds
CASH FLOWS FROM OPERATING ACTIVITIES	- inn					***************************************	ei, ie	***************************************
Receipts from customers and users	. \$	29,053,665	S 20	),285,179	\$	49,338,844	\$	9,990,921 40,082,231
Payments to vendors/providers		(21,747,567)		,654,805)		(33,402,372)		(48,608,213)
Payments to employees	,	(1,692,246)	(1	,683,305)		(3,375,551)	2: 2	
NET CASH FROM OPERATING ACTIVITIES	·	5,613,852		,947,069		12,560,921		1,464,939
CASH FLOWS FROM NONCA PITAL FINANCING ACTIVITIES								
Transfers in		689,753 (784,349)	(1	,545,664 <u>)</u>		689,753 (2,330,013)	. 40	
NET CASH FROM NONCAPITAL FINANCING ACTIVITIES		(94,596)	(1	,545,664)		(1,640,260)	- 4	**************************************
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES								
Proceeds from the issuance of bonds and notes		4,312,942	4	,133,700		8,446,642		181
Premium from the issuance of bonds and notes.		284,957		183,542		468,499		Dec.
Acquisition and construction of capital assets	,	(1,910,785)		,255,717)		(5,166,502)		No.
Principal payments on bonds and notes.  Interest expense.		(1,126,256)		,104,836)		(4,231,092)		*
Division was the contract of t		(182,244)		(221,999)		(404,243)	- 4	<u></u>
NET CASH FROM CAPITAL AND RELATED FINANCING ACTIVITIES.	- Sempone	1,378,614	(2	,265,310)		(886,696)		
CASH FLOWS FROM INVESTING A CTIVITIES								
Purchase and sales of investments, net		10'		- 44		- oi		(288,087)
Investment income	-	2,188		7,620	-	9,808	900	910,200
NET CASH FROM INVESTING ACTIVITIES	, in the same	2,188		7,620	-	9,808	+	622,113
NET CHANGE IN CASH AND SHORT-TERM INVESTMENTS.		6,900,058	3,	143,715		10,043,773		2,087,052
CASH AND CASH EQUIVALENTS AT BEGINNING OF YEAR (Includes \$2,861,041, \$3,973,903 and \$19,125,219 reported as restricted in the sewer, water enterprise funds and internal service funds respectively)	- venenen	9 912 199	8	814,202	inter	18,726,401	: - ;	19.125.219 
(Includes \$5,726,366, \$5,131,643 and \$21,212,271 reported as restricted in the sewer, water enterprise funds and internal service funds respectively)	S	16 010 057	\$ 11	057 017		28,770,174	\$.	21,212,271
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH FROM OPERATING ACTIVITIES	* <del>********</del>	A My M & Any And City		231,241	* stees	According to the second	T au	the hypothetical formation of the second sec
Operating income (loss)  Adjustments to reconcile operating income (loss) to net  cash from operating activities:	\$	2,897,627	\$	043,935	\$	6,941,562	\$	(2,657,493)
Changes in assets and liabilities not requiring current cash flows:								
Depreciation		1,115,338	1,	604,739		2,720,077		1,87
Net OPEB obligation		315,494		382,426		697,920		2 m.
Utility liens, representation of the control of the		48,401		18,673		67,074		: <del>*</del> ***
Water fees		1V:		893,595		893,595		(%)
Sewer fees.		1,202,124		¥		1,202,124		14
Special assessments.		119				119		(4.504)
Departmental and other		200						(1,501) 5,037
Intergovernmental		4						18,239
Working capital deposite				12 W1				(70,641)
Warrants payable		(53,951)		11,411		(42,540)		(56,398)
Accrued liabilities		90,705		26,424		117,129		205,887
Accrued payroll		(288)		1,430		1,142		478
Other liabilities		(3,801)		(43,477)		(47,278)		(243,144)
Liabilities payable from restricted assets		6,971		(6,005)		966		
Accrued health claims payable.		74		267		H.C.		321,917
Accrued compensated absences		(4,887)	-	13,918	الشيرا	9,031_	. 420	3,942,558
Total adjustments		2,716,225	2.5	03,134		5,619,359		4,122,432
NET CASH FROM OPERATING ACTIVITIES.		5,613,852	***************************************	47,069	7	12,560,921		1,464,939
- Salarina in in assaulte	* 200000		· amounté	manufactures (	* 1990000		*:960	
NONCASH INVESTING, CAPITAL FINANCING ACTIVITIES Intergovernmental debt subsidies (MWPAT and MWRA)	\$	502,112	ş <u> </u>	15,437	\$	817,549	\$	

### CITY OF NEWTON, MASSACHUSETTS FIDUCIARY FUNDS

#### STATEMENT OF FIDUCIARY NET POSITION

#### JUNE 30, 2013

ASSETS	Pension Trust Fund (As of 12/31/12)	OPEB Trust Fund	Private Purpose Trust Funds	Agency Funds
Cash and cash equivalents	\$ 16,702,414	\$ 538,537	\$ 2,121,344	\$ 2,064,936
Investments	ų.	***	#[	i.
Fixed Income	#i	*	900,926	-
Equities	133,095,910	-	5,191,128	-
Mutual bond funds	49,748,870	<u>.</u>	914,987	W
Real estate	23,367,413	<u>~</u> .	493,368	1 de
Alternative	30,721,696	-	Sec. 1	· #:
Interest and dividends		1981	16,186	4
Receivables, net of allowance for uncollectibles:				
Intergovernmental	335,453	-	194	tap?;
Plan members	213,979	-	186	رهن
Loans		This	19,663	and the same of th
Prepaid expenses	4,233		· · · · · · · · · · · · · · · · · · ·	
Total assets	254,189,968	538,537	9,657,602	2,064,936
LIABILITIES				
Warrants payable	7,652	4	1,500	4
Payroll withholdings.			<b>2,000</b>	971,009
Other liabilities	. 90	40°	· · · · · · · · · · · · · · · · · · ·	1,093,927
Due to the general fund	<u> </u>	***************************************	14,997	
Total liabilities.	7,652	**:	16,497	2,064,936
NET POSITION				
Assets held in trust for pension/other post employment				
benefits and other purposes.	\$ 254,182,316	\$ 538,537	\$ 9,641,105	\$

### FIDUCIARY FUNDS STATEMENT OF CHANGES IN FIDUCIARY NET POSITION

#### FOR THE FISCAL YEAR ENDED JUNE 30, 2013

ADDITIONS	Pension Trust Fund (As of 12/31/12)	OPEB Trust Fund	Private Purpose Trust Funds
Contributions:			
Employer	16,769,593 7,776,175	\$ 224,720	\$
Private donations	45	40	87,520
Othetassessessessessessessessessessessessesse	3,426	₩ :	
Total contributions,	24,549,194	224,720	87,520
Net investment income:			
Net appreciation/(depreciation) in fair value of investments	23,081,158		. 967 .
Interest	8,808,318	844	821,237
IIICCO	0,000,510		021,20,
Total investment income (loss)	31,889,476	844	821,237
Less investment expense	(1,213,488)	i que	, aparentistica e a a a a a a a a a a a a a a a a a a
Net investment income (loss)	30,675,988	844	821,237
Intergovernmental	971,524		
Transfers from other systems	1,001,573	.w:	· W
TOTAL ADDITIONS	57,198,279	225,564	908,757
DEDUCTIONS			
Retirement benefits	33,423,530		## ## ## ## ## ## ## ## ## ## ## ## ##
Refunds of contributions and transfers to other systems			
	2,659,004	***	31,157
Administration expense.	276,643		338,159
Educational scholarships and awards		managadamanahaanahaa + *********************************	330,139
TOTAL DEDUCTIONS	36,359,177	193	369,316
CHANGE IN NET POSITION	20,839,102	225,564	539,441
NET POSITION AT BEGINNING OF YEAR (AS RESTATED)	233,343,214	312,973	9,101,664
NET POSITION AT END OF YEAR\$	254,182,316	\$538,537_	9,641,105

### CITY OF NEWTON, MASSACHUSETTS COMPONENT UNITS

#### COMBINING STATEMENT OF FUND NET POSITION

#### JUNE 30, 2013

	· · · · · · · · · · · · · · · · · · ·	Component Units	
	Newton Commonwealth Foundation, Inc. (As of 12/31/12)	Newton Community Development Authority	Total
ASSETS			
Current assets:			
Cash and cash equivalents	\$ 512,543	\$	\$ 512,543
Restricted cash and cash equivalents	~	81,702	81,702
Interest and dividends	-	438,923	438,923
Receivables, net of allowance for uncollectibles:			
Departmental and other	18,669	-C#-2	18,669
Loans		80,970	80,970
Prepaid expenses	660	· ·	660
Total current assets	531,872	601,595	1,133,467
Noncurrent assets:			
Receivables, net of allowance for uncollectible amounts:			
Loans	No. of the state o	4,027,482	4,027,482
Capital assets:			
Depreciable, net of accumulated depreciation	1,965,159	. Anna Carlo	1,965,159
Total noncurrent assets	1,965,159	4,027,482	5,992,641
Total assets	2,497,031	4,629,077	7,126,108
LIABILITIES			
Current liabilities:			
Warrants payable	50,280	· ·	50,280
Accrued liabilities.		3	3
Total liabilities	50,280		50,283
FUND NET POSITION			
Net investment in capital assets	1,965,159	en Tr	1,965,159
Unrestricted	481,592	4,629,074	5,110,666
Total fund net position	32,446,751_	\$4,629,074	\$7,075,825

### CITY OF NEWTON, MASSACHUSETTS COMPONENT UNITS

#### COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION

#### FOR THE FISCAL YEAR ENDED JUNE 30, 2013

	_Advemm.mm.llilinneverenmlli.s	:	
OPERATING REVENUES	Newton Commonwealth Foundation, Inc. (As of 12/31/12)	Newton Community Development Authority	Total
Charges for services	312,583	\$ .*	\$ 312,583
Intergovernmental.	312,303	581.194	581,194
Öther	_	592	592
	<u> </u>	3/2	372
TOTAL OPERATING REVENUES	312,583	581,786	894,369
OPERATING EXPENSES			
Salaries, wages and employee benefits	41,596	*	41,596
Grant expense	**	580,394	580,394
Other operating expenses.	50,000	80,477	130,477
Depreciation,	152,909		152,909
TOTAL OPERATING EXPENSES.	244,505	660,871	905,376
OPERATING INCOME (LOSS)	68,078	(79,085)	(11,007)
NONOPERATING REVENUES (EXPENSES)			
Investment/interest income	2,474	41,324	43,798
CHANGE IN FUND NET POSITION.	70,552	(37,761)	32,791
FUND NET POSITION AT BEGINNING OF YEAR (AS RESTATED)	2,376,199	4,666,835	7,043,034
FUND NET POSITION AT END OF YEAR	2,446,751	\$ 4,629,074	\$ 7,075,825



This page left intentionally blank.

Notes to the Basic Financial Statements Fiscal Year Ended June 30, 2013

#### Note 1 - Summary of Significant Accounting Policies

#### A. Reporting Entity

The City of Newton, Massachusetts (the City) is a municipal corporation governed by an elected Mayor, who serves a four - year term, and a twenty-four member Board of Aldermen, who serve two-year terms. Sixteen of the members of the Board of Aldermen are elected at large, and eight members are elected from one of the City's eight wards. The current city charter was approved by the voters of the City on November 2, 1971, and became effective January 1972.

The financial statements of the City have been prepared in accordance with accounting principles generally accepted in the United States of America (GAAP), applicable to governmental units. The Governmental Accounting Standards Board (GASB) is the standard setting body for governmental accounting and financial reporting.

The accompanying financial statements present the activities of the City and its component units, legally separate organizations for which the City is financially accountable or integrated.

#### **Blended Component Unit**

The following component unit provides services or benefits exclusively or almost exclusively to the City or its employees and is therefore blended and reported as if it were part of the City:

The Newton Contributory Retirement System (the System) was established to provide retirement benefits to City employees, Newton Housing Authority employees and their respective beneficiaries. The System is governed by a five member board comprised of the City Comptroller (ex officio); an appointee of the Mayor; two members elected by the active and retired members of the System, and one member appointed by the other four members. The System is presented using the accrual basis of accounting and is reported as a pension trust fund in the fiduciary funds financial statements.

The System does not issue a separate audited financial statement. The System issues a publicly available unaudited financial report in accordance with guidelines established by the Commonwealth of Massachusetts' Public Employee Retirement Administration Commission. That report may be obtained by contacting the System located at 1000 Commonwealth Avenue, Newton, Massachusetts 02459.

#### **Discretely Presented Component Units**

The following component units are discretely presented in the government-wide financial statements because of the nature and/or significance of their relationships with the City. Each of the component units described below are considered major component units.

The Newton Commonwealth Foundation, Inc. (the Foundation) was established for the management of the Newton Commonwealth Golf Course on the site formerly known as the Chestnut Hill Country Club. The Foundation is governed by a fifteen member board appointed by the Mayor and are subject to confirmation approval by a majority of the Board of Aldermen. The annual operating budget of the Foundation is subject to approval by the Mayor. Complete audited financial statements may be obtained by writing to the Foundation Chairman at Newton City Hall, 1000 Commonwealth Avenue, Newton, Massachusetts 02469.

The Newton Community Development Authority (the Authority) was established in 1975 pursuant to Chapter 705 of the Massachusetts General Laws to develop housing programs for low and moderate income families, the elderly and handicapped residents of the City. The Authority is governed solely by the City's Director of Planning and Development, who is appointed by the Mayor, subject to confirmation approval by a majority of the Board of Aldermen. The Authority does not issue a separate audited financial statement.

Notes to the Basic Financial Statements Fiscal Year Ended June 30, 2013

#### B. Basis of Presentation, Basis of Accounting

Government-wide Statements: The statement of net position and the statement of activities display information about the primary government (the City) including its blended component units. These statements include the financial activities of the overall government, except for fiduciary activities. Eliminations have been made to minimize double counting of internal activities. These statements distinguish between the *governmental* and *business-type* activities of the City. Governmental activities generally are financed through taxes, intergovernmental revenues, and other non-exchange transactions. Business-type activities are financed in whole or in part by fees charged to external parties.

The statement of activities presents a comparison between direct expenses and program revenues for the different business-type activities of the City and for each major function/service program of the City's governmental activities. Direct expenses are those that are specifically associated with a program and, therefore, are clearly identifiable to a particular service. Vehicle maintenance; retirement benefits; workers' compensation; property and liability insurance; health insurance subsidies; claims and judgments; other; and state assessments and charges costs have been allocated to major functions/programs in order to present a more accurate and complete picture of the cost of City services. Program revenues include (a) fees, fines, and charges paid by the recipients of goods or services offered by the major programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

<u>Fund Financial Statements</u>: The fund financial statements provide information about the City's funds, including its fiduciary funds and blended component unit. Separate statements for each fund category – *governmental*, *proprietary*, and *fiduciary* – are presented. The emphasis of fund financial statements is on major governmental and enterprise funds, with each displayed in a separate column in their respective governmental funds and proprietary funds financial statements. All remaining governmental funds are aggregated and reported in a separate column.

Internal service funds of the City (which provide services primarily to other funds of the City) are presented, in summary form, as part of the proprietary funds financial statements. Since the principal users of the internal services are the City's governmental activities, financial statements of the internal service funds are presented in the governmental activities column when presented at the government-wide level. The costs of these services are allocated to the appropriate function/program (general government, public safety, education, public works, health and human services, and culture and recreation) in the statement of activities.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from exchange transactions (charges for services) associated with the principal activity of the fund. Exchange transactions are those in which each party receives and gives up essentially equal values. All revenues and expenses not meeting this definition, such as intergovernmental subsidies and investment earnings, are reported as nonoperating revenues and expenses.

The City reports the following major governmental funds:

General Fund: The fund is used to account for and report all financial resources not accounted for and reported in another fund.

Community Preservation Fund: This fund accounts for the 1% local property tax surcharge that the voters of the City approved in November of 2001 for open space, historic resource and affordable housing purposes. The Commonwealth of Massachusetts currently matches (in the subsequent fiscal year) local surcharge revenue on a percentage basis that can change annually.

The Board of Aldermen has appropriation authority over all community preservation funds; however, all appropriation recommendations must originate with the nine member community preservation committee.

Notes to the Basic Financial Statements Fiscal Year Ended June 30, 2013

<u>High School Improvements Fund</u>: This fund accounts for major improvements that are being made to the City's two high schools, and are being financed by the sale of long term debt and state grants.

The non-major governmental funds consist of other special revenue, capital projects and permanent funds that are aggregated and presented in the *non-major governmental funds* column on the governmental funds financial statements. The following describes the general use of these fund types:

Special revenue funds are used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects.

Capital projects funds are used to account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets. Capital projects funds exclude those types of capital-related outflows financed by proprietary funds or for assets that will be held in trust for individuals, private organizations, or other governments.

Permanent funds are used to account for and report resources that are restricted to the extent that only earnings, and not principal, may be used for purposes that support the government's programs and benefit the government or its citizenry.

The City also reports the following major enterprise funds:

<u>Sewer Fund</u>: This fund accounts for the operation and maintenance of the City's sanitary sewer collection and disposal system. The City is charged an annual assessment by the Massachusetts Water Resources Authority (MWRA) for disposal of sanitary sewerage.

Water Fund: This fund accounts for the operation and maintenance of the City's water supply and distribution system. The City is charged an annual assessment by the Massachusetts Water Resources Authority (MWRA) for water supply.

The City also reports the following fund types:

<u>Internal Service Funds</u>: These funds account for group health, workers' compensation, building and general liability insurance protection to City departments on a cost reimbursement basis.

<u>Pension Trust Fund</u>: This fund is used to account for the activities of the System, which accumulates resources for defined benefit pension benefit payments to qualified employees and retirees and their survivors. This fund is excluded from the City's government-wide financial statements.

Other Postemployment Benefits (OPEB) Trust Fund: This fund is an irrevocable trust fund established for other postemployment benefits, which accumulates resources to reduce the unfunded actuarial liability of health care and other postemployment benefits.

<u>Private Purpose Trust Funds</u>: These funds are used to account for resources legally held in trust for the benefit of persons and organizations other than the City. Since such funds can not be used for purposes of providing City services, they are excluded from the City's government-wide financial statements.

Agency Fund: This fund is used to account for monies held on behalf of parties other than the City, such as state and federal agencies; independent not-for-profit organizations for which the City collects private donations; the Metro Fire District; and public school student activities. This fund is excluded from the City's government-wide financial statements.

Notes to the Basic Financial Statements Fiscal Year Ended June 30, 2013

#### Measurement Focus and Basis of Accounting

Government-wide, Proprietary, and Fiduciary Funds Financial Statements: The government-wide, proprietary, and fiduciary funds financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time that liabilities are incurred, regardless of when the related cash flows take place. Non-exchange transactions, in which the City gives (or receives) value without directly receiving (or giving) equal value in exchange, include property, motor excise and hotel room occupancy taxes, grants, entitlements and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Derived tax revenues, such as hotel room occupancy taxes, that result from assessments imposed by the City on exchange transactions are recognized when the underlying exchange occurs. Revenue from grants, entitlements, and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

Governmental Funds Financial Statements: Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The City considers revenues reported in the governmental funds to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within sixty days after year-end. Property taxes, motor excise taxes, charges for service, investment income, and in lieu of tax payments are considered to be susceptible to accrual. Revenue from grants, entitlements, and donations is recognized when all eligibility requirements have been satisfied and they are measurable and available.

Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long term debt, compensated absences, landfill post closure monitoring costs (and other environmental liabilities) and claims and judgments, which are recognized as expenditures only to the extent that they have matured. General capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long term debt and acquisitions under capital leases are reported as other financing sources.

#### C. Implementation of New Accounting Principles

For the year ending June 30, 2013, the City implemented the following pronouncements issued by the GASB:

- GASB Statement No. 60, Accounting and Financial Reporting for Service Concession Arrangements
- GASB Statement No. 61, The Financial Reporting Entity: Omnibus—an amendment of GASB Statements No. 14 and No. 34
- GASB Statement No. 62, Codification of Accounting and Financial Reporting Guidance Contained in Pre-November 30, 1989 FASB and AICPA Pronouncements
- GASB Statement No. 63, Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position

GASB Statement No. 63 identifies net position as the residual of all other elements presented in a statement of financial position, which amends the net asset reporting requirements of Statement No. 34, Basic Financial Statements—and Management's Discussion and Analysis—for State and Local Governments, and other pronouncements, by renaming net assets to net position.

The implementation of GASB Statement No.'s 60, 61 and 62 had no reporting impact for the City.

Notes to the Basic Financial Statements Fiscal Year Ended June 30, 2013

#### D. Assets, Liabilities and Equity

#### Cash and Cash Equivalents and Investments

The City's cash and cash equivalents are considered to be cash on hand, demand deposits, and short term investments with an original maturity of three months or less from the date of acquisition. Investments are carried at fair value.

#### Restricted Cash and Cash Equivalents and Investments

Permanent fund cash and cash equivalents and investments and cash and cash equivalents associated with certain development and water and sewer utility deposits are classified as restricted. Other assets are classified as restricted when their use is restricted by third-party covenants.

#### Receivables

All trade and property tax receivables are shown net of an allowance for doubtful collections. Outstanding personal property taxes, motor excise taxes and parking violations that are three or more years old have been classified as uncollectible for financial reporting purposes.

Based upon an analysis of water and sewer receivable activity over the past three years, 1.5% and 1.4% of outstanding water and sewer user charges receivable have been assigned to an allowance for doubtful collections. Real estate taxes receivable are secured by tax liens, and therefore are considered 100% collectible. Intergovernmental receivables are considered 100% collectible.

Property taxes: The City is responsible for assessment and collection of all property taxes. The Board of Assessors determine the estimated fair value of all real and personal property, subject to the property tax, each January 1. Taxes are then levied on each property based upon the budget that is adopted by the Mayor and Board of Aldermen net of the amount of state aid and other revenues. Property taxes are due in quarterly installments - August 1, November 1, February 1 and May 1, and subject to penalties and 14% interest if not paid by the due date. Taxes due on August 1 and November 1 are estimated based upon the prior year tax bill since the tax rate is generally not finalized until late November or December. The February 1 and May 1 tax bills are adjusted to reflect the actual tax levy. It is the City's policy to perfect tax liens on delinquent properties within one year of the date that the tax is levied.

Motor vehicle excise taxes: Motor vehicle excise taxes are assessed annually for each vehicle registered in the City and are recorded as receivables in the fiscal year of the levy. The Commonwealth is responsible for reporting the number of vehicles registered and the fair values of those vehicles. The tax calculation is the fair value of the vehicle multiplied by \$25 per \$1,000 of value.

Community preservation surcharges: Community preservation surcharges are levied annually and at a rate of 1% of residents' real estate tax bills with exemptions for the first \$100,000 of residential property and property owned by qualified persons with low income and seniors (60+) with low or moderate income as defined by DOR guidelines. The surcharge is due with the real estate tax on August 1<sup>st</sup>, November 1<sup>st</sup>, February 1<sup>st</sup> and May 1<sup>st</sup> and are subject to penalties and interest if they are not paid by the respective due date. Overdue surcharges are included on the tax liens processed on delinquent real estate taxes. Surcharges are recorded as receivables in the fiscal year of the levy.

Water and Sewer User Charges: User fees are billed quarterly based on individual meter readings and are subject to penalties and interest if they are not paid by the respective due date. Water and sewer liens are processed in December of every year and are included as a lien on the property owner's tax bill. Water and sewer charges and related liens are recorded as receivables in the fiscal year of the levy. Unbilled amounts are estimated based upon actual billing amounts subsequent to year-end.

Notes to the Basic Financial Statements Fiscal Year Ended June 30, 2013

Intergovernmental: Various federal and state grants for operating and capital purposes are applied for and received annually. For non-expenditure driven grants, receivables are recognized as soon as all eligibility requirements have been met. For expenditure driven grants, receivables are recognized when the qualifying expenditures are incurred and all other eligibility requirements have been met.

Special assessments: Special assessments consist of street and sidewalk betterments and are recorded as receivables in the fiscal year accrued.

#### Inventories

The amount of inventories is not material to the government-wide and fund financial statements of the City and therefore is recorded as expenditures at the time of purchase.

#### Capital Assets

Purchased or constructed capital assets are recorded at cost or estimated historical cost. Donated capital assets are recorded at their estimated fair value at the date of donation.

The cost of normal maintenance and repairs that do not add to the value of the assets or materially extend the assets' useful lives are not capitalized.

Capital assets are defined by the City as assets with an initial, individual cost of \$15,000 or more and an estimated useful life of more than a single year. Capital assets are depreciated using the straight-line method over the following estimated useful lives:

Land improvements7-20 yearsBuildings and improvements20-50 yearsMachinery and equipment3-20 yearsInfrastructure20-50 years

#### **Inter-fund Transactions**

Inter-fund transactions are reflected as either loans, services provided, reimbursements, or transfers. Loans are reported as receivables and payables as appropriate and are subject to elimination in the government-wide statements. Services provided, deemed to be at market or near market rates, are treated as revenues and expenditures/expenses. Reimbursements occur when one fund incurs a cost, charges the appropriate benefiting fund and reduces its related cost as a reimbursement. All other inter-fund transactions are treated as transfers and are reported "gross" in the fund financial statements. Transfers between governmental funds are eliminated in the conversion to the government-wide financial statements, while transfers between governmental and proprietary funds are reported "net".

#### **Deferred Revenue**

Deferred revenue at the governmental fund financial statement level represents receivables that do not meet the available criterion in accordance with the current financial resources measurement focus and the modified accrual basis of accounting. Deferred revenue, if appropriate, is recognized as revenue in the conversion to the government-wide (full accrual) financial statements.

Notes to the Basic Financial Statements Fiscal Year Ended June 30, 2013

#### Net Position and Fund Balances

<u>Government – wide financial statements and Proprietary Funds Financial Statements (Net Position)</u> – Net position is reported as restricted when constraints placed on net position use are either externally imposed by creditors, grantors, contributors, or laws or regulations of other governments, or imposed by law through constitutional provisions or enabling legislation. Net position has been reported as restricted for the following purposes:

- Community preservation activities represent amounts restricted by state statute for open space; historic preservation, and affordable housing under the Community Preservation program.
- Education activities represent amounts received from the U.S. Department of Education, the Commonwealth of Massachusetts' Department of Education, and various private donors for public education services.
- Debt service represents amounts accumulated from Massachusetts School Building Authority (MSBA) for future payment of long-term debt service costs associated with school construction. This amount will be amortized over the next 26 fiscal years.
- Perpetual funds expendable represents amounts held in trust for which the expenditures are restricted by various trust agreements.
- Perpetual funds non-expendable represents amounts held in trust for which only investment earnings may be expended.
- Other specific purposes represent restrictions placed on assets by other outside parties.

#### Governmental Funds Financial Statements (Fund Balances)

The following fund balance classifications describe the relative strength of the spending constraints:

Nonspendable — represents amounts that cannot be spent either because they are in nonspendable form (i.e., prepaid amounts) or because they are legally or contractually required to be maintained intact (i.e., principal of permanent fund).

Restricted — represents amounts that can be spent only for specific purposes because of constitutional provisions or enabling legislation or because of constraints that are externally imposed by creditors, grantors, contributors, or the laws or regulations of other governments.

Committed — represents amounts that can be used only for specific purposes imposed by a formal action of the Board of Alderman, which is the highest level of decision-making authority for the City. Committed amounts may be established, modified, or rescinded only through actions approved by the Board of Alderman.

Assigned — represents amounts that do not meet the criteria to be classified as restricted or committed but are intended to be used for specific purposes. Under the City's structure, only authorized assignments for non-contractual encumbrances can be made by individual department heads.

*Unassigned* – represents the residual fund balance for the General Fund and the negative residual fund balance of any other governmental fund that cannot be eliminated by offsetting assigned fund balance amounts.

In circumstances when an expenditure is made for a purpose for which amounts are available in multiple fund balance classifications, fund balance is depleted in the order of restricted, committed, assigned and unassigned.

Notes to the Basic Financial Statements Fiscal Year Ended June 30, 2013

Encumbrance amounts have been assigned for specific purposes for which resources already have been allocated.

#### Long term debt

<u>Government-wide and Proprietary Funds Financial Statements</u> – Long term debt is reported as a liability in the government wide and proprietary funds statements of net position. Material bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable premium or discount.

Governmental Funds Financial Statements – The face amount of governmental funds long term debt is reported as other financing sources in the Governmental Fund Financial Statements. Bond premiums are reported as other financing sources and bond discounts are reported as other financing uses. Issuance costs, whether or not withheld from the actual bond proceeds, are reported as General Government (financial administration) expenditures.

#### **Investment Income**

Excluding the permanent funds, investment income derived from major and non-major governmental funds is legally assigned to the General Fund, unless otherwise directed by legal or contractual provisions.

Investment income from enterprise operating funds is voluntarily assigned to the general fund. Investment income from internal service funds is retained in the funds.

#### Compensated Absences

Employees are granted vacation leave, special leave (sick, religious observance, personal leave), and enhanced longevity benefits based upon collective bargaining agreements and city ordinance. These benefit costs are accrued when earned in the government-wide and proprietary fund financial statements. A liability is reported in the governmental funds only if the benefit had been earned at June 30 as a result of a retirement, resignation, or termination, and the benefit is expected to be paid immediately after the start of the new fiscal year. Vacation pay is classified as a current liability, while special leave and school enhanced longevity benefits are classified as non-current liabilities.

#### Post Retirement Benefits

In addition to providing pension benefits and as more fully described in Note 12, the City provides health and life insurance coverage for current and future retirees and their spouses.

#### Use of Estimates

The preparation of basic financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the basic financial statements and the reported amounts of the revenues and expenditures/expenses during the fiscal year. Actual results could vary from estimates that were used.

#### **Total Column**

Government-wide financial statements – The total column presented in the government-wide financial statements represents consolidated financial information.

Fund financial statements – The total column presented on the fund financial statements is presented only to facilitate financial analysis. Data in this column is not the equivalent of consolidated financial information.

Notes to the Basic Financial Statements Fiscal Year Ended June 30, 2013

#### Note 2 - Stewardship, Compliance, and Accountability

#### A. Budget Information

The municipal finance laws of the Commonwealth of Massachusetts require that the Mayor and Board of Aldermen adopt a balanced budget each fiscal year. The City Charter requires that the Mayor submit a recommended budget to the Board of Aldermen and that the Board adopt the budget, with or without amendments, within forty-five days following the day the budget is received. The Board of Aldermen may approve, reduce or reject any budget recommendation of the Mayor by majority vote, but may not increase an appropriation without the concurrence of the Mayor. Annual appropriations are recommended and approved for the General Fund and Community Preservation Fund for personal services (salaries and wages), expenses (supplies and services), debt service and capital outlay/improvements, and fringe benefits. A single bottom-line appropriation budget is recommended and voted for the Newton Public Schools.

Amendments to the original budget; transfers between municipal departments; and transfers between departmental appropriation units require prior approval of the Mayor and Board of Aldermen, and in the case of a transfer from one department to another, the approval of the head of the department from which funds are being transferred is also required.

The Comptroller's Office has responsibility for making certain that the budget is executed in accordance with the plan approved by the Mayor and Board of Aldermen, and monthly appropriation status reports are provided to the Mayor and Board. Budgetary control is exercised on a line item basis for all municipal departments and transfers between line items within departmental appropriation units require advance approval of the Comptroller. Encumbrance accounting is used as an additional control measure. Encumbrances outstanding at year-end are reported as reservations of fund balance and do not constitute expenditures or liabilities since goods and services have not been received.

Although unobligated annual appropriation balances generally lapse at year-end, it is the City's policy to continue certain appropriations into the following year under certain limited circumstances. These are limited to amounts voted as special (multi-year) appropriations (generally capital outlay and improvements), capital maintenance funds, property tax revaluation program appropriations and funds included in the annual budget for settlement of collective bargaining contracts that have not been settled at year-end.

An annual budget is adopted in conformity with the guidelines described above. The original fiscal year 2013 General Fund and Community Preservation Fund budgets authorized \$317,616,665 and \$5,336,009 (including prior year encumbrances and continuing appropriations), respectively, in appropriations and other amounts to be raised. During the fiscal year, the Mayor and Board of Aldermen authorized supplemental appropriations for the General Fund and Community Preservation Fund totaling \$7,446,875, and \$435,000, for total budgets of \$325,063,540 and \$5,771,009, respectively.

Total General Fund expenditures and transfers to other funds totaled \$317,322,274, and \$5,876,999 in appropriation balances were carried forward into fiscal year 2014 to support encumbrances and continuing appropriations.

Total Community Preservation Fund expenditures and transfers to other funds were \$2,389,578, and \$1,281,268 in appropriation balances were carried forward into fiscal year 2014 to support encumbrances and continuing appropriations.

Notes to the Basic Financial Statements Fiscal Year Ended June 30, 2013

#### B. Budget to GAAP Reconciliation

Accounting principles followed for purposes of preparing the financial statements on a budgetary basis differ from those used to present financial statements in accordance with GAAP. A reconciliation of the budgetary-basis to GAAP-basis results for the General Fund and Community Preservation Fund for the fiscal year ended June 30, 2013 are presented below:

	General Fund				
	Revenues	Expenditures	Other Financing Sources (Uses)		
Budgetary basis as reported on the statement of revenues, expenditures and changes in fund balance - budget and actual.	311,112,468	\$ 310,997,509	1,826,025		
Reclassifications					
Activity of stabilization fund recorded in the general fund for GAAP purposes	38,772	44.	2,172,911		
Adjustments					
Net change in recording 60-day receipts	874,102	1 MY	<u>.</u>		
Net change in recording tax refunds payable	(244,062)	Mp-	*		
To record activity for landfill closure subsidy	71,131	71,131	<del></del> -		
To record activity of MTRS on-behalf payments	31,977,116	31,977,116	<u>्र</u>		
Net change in recording other expenditures		(21,309)	. 2000 til 1000 til 1		
GAAP basis as reported on the statement of revenues,	2.42.000.507	dr 2.42.004.447 d	2 000 027		
expenditures and changes in fund balances\$	345,829,527	\$ 343,024,447	3,998,936		

Notes to the Basic Financial Statements Fiscal Year Ended June 30, 2013

	Community
	Preservation
	Fund
	Revenues
Budgetary basis as reported on the statement of revenues, expenditures and changes in fund	
balance - budget and actual\$	3,179,256
Adjustment Net change in recording 60-day receipts	1,098
GAAP basis as reported on the statement of revenues, expenditures and changes in fund balances\$	3,180,354

#### C. Fund Deficits

At June 30, 2013, a fund deficit of \$1,372,908 exists in the workers' compensation insurance internal service fund. The deficit will be funded in future fiscal years through employer contributions.

#### Note 3 - Deposits and Investments

#### A. Summary of Deposit and Investment Balances

City (Excluding the Pension Trust Fund)

The municipal finance laws of the Commonwealth authorize the City to invest temporarily idle cash in bank term deposits and certificates of deposits, and treasury and agency obligations of the United States government, with maturities of one year or less; U.S. treasury or agency repurchase agreements with maturities of not more than 90 days; money market accounts; and the state treasurer's investment pool – the Massachusetts Municipal Depository Trust (MMDT).

The MMDT meets the criteria of an external investment pool and operates in accordance with applicable state laws and regulations. The Treasurer of the Commonwealth serves as Trustee. The reported value of the pool is the same as the fair value of pool shares.

The municipal finance laws allow the City to invest private purpose trust funds in securities other than mortgages or collateral loans that are legal for the investment of funds of savings banks under the laws of the Commonwealth of Massachusetts.

Investments for the City are reported at fair value.

The City maintains a cash and short term investment pool that is available for use by all funds with unrestricted cash and investments. The deposits and investments of private purpose and pensions trust funds are held separately from other City funds.

Notes to the Basic Financial Statements Fiscal Year Ended June 30, 2013

# Deposits - Custodial Credit Risk

Custodial credit risk for deposits is the risk that, in the event of a bank failure, the City's deposits may not be recovered. The City does not have a policy for custodial credit risk of deposits. As of June 30, 2013, \$98,041,664 of the City's bank balance of \$118,486,559 was uninsured and uncollateralized.

# Investments Summary

The City's investments at June 30, 2013 are presented below. All investments are presented by investment type, with debt securities presented by maturity.

		Investment Maturities (in Years)							
	Fair		Less	***************************************					More
Investment Type	Value		Than 1		1 - 5		6 - 10	a.' 'aa	Than 10
Debt Securities:									
U.S. Treasuries \$	2,332,367	\$	826,722	\$	725,731	S	mā,	\$	779,915
U.S. Agencies	714,202		454,779		259,424		144		(****)
Corporate bonds	94,630		25,946		43,454		25,230		. 200
Money market mutual funds	699,967		699,967				1997		1 <del></del>
Mutual bond funds	2,832,084		2,832,084		max.		-		248° .
Certificates of Deposit	82,949		82,949		- 12:		1,557		-41
External investment pools	28,716,882		28,716,882		:542		· ·		
_		***************************************							
Total debt securities	35,473,081	\$	33,639,328	\$_	1,028,608	\$_	25,230	\$_	779,915
_		útrosos		-				-	
Other Investments:									
Equity securities	11,154,106								
Equity mutual funds	165,196								
Real estate investments	493,368								
****									
Total other investments	11,812,670								
Total investments \$_	47,285,751								

# Investments - Interest Rate Risk of Debt Securities

Interest rate risk for debt securities is the risk that changes in interest rates of debt securities will adversely affect the fair value of an investment. The City does not have a policy for interest rate risk of debt securities.

Notes to the Basic Financial Statements Fiscal Year Ended June 30, 2013

# Investments - Custodial Credit Risk

Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty, the City will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The City does not have a policy for custodial credit risk of investments. As of June 30, 2013, \$7,915,067 of the City's investments of \$47,285,751 were uninsured, not registered in the name of the City and exposed to custodial credit risk as follows:

					Held by
	Fair		Held by		Counterparty's
Investment Type	Value		Counterparty	. ,	Trust or Agent
U.S. Treasuries	189,272	\$	Per .	\$	189,272
U.S. Agencies	202,781		: <del>**</del> ;		202,781
Corporate bonds	94,630		T <sub>#</sub> 2		94,630
Money market mutual funds	512,639		512,639		<b>#</b>
Mutual bond funds	1,604,729		- Messil		1,604,729
Equity securities	4,569,502		· ***		4,569,502
Equity mutual funds	165,196		1. A. C.		165,196
Certificates of deposit	82,949		82,949		To A Miles
Real estate investments	493,368	_	***		493,368
Total\$	7,915,067	\$_	595,588	\$_	7,319,479

# Investments - Credit Risk of Debt Securities

Credit risk for investments is the risk that an issuer or other counterparty to a debt security will not fulfill its obligations. The City does not have a policy for credit risk of debt securities. As of June 30, 2013, the credit quality ratings of the City's investments in debt securities are as follows:

		Quality Ratings *													
Investment Type	Fair Value		<u>A1</u>		<u>A1</u>		<u>A2</u>		Λ2		<u>A2</u>		BAA1		Unrated
Corporate bonds\$	94,630	\$	16,359	\$	51,176	\$	27,095	\$	-#7						
Money market mutual funds	699,967		·		,446 °		( <del></del> )		699,967						
Mutual bond funds	2,832,084		( <del>**</del> **				.*.		2,832,084						
Certificates of deposit	82,949						·,=; ·		82,949						
External investment pools	28,716,882		- 25 1		<u></u>	. 'see		- 100	28,716,882						
Total\$	32,426,512	\$ _	16,359	\$_	51,176	\$_	27,095	\$_	32,331,881						

<sup>\*</sup> Per the rating scale of Moody's and Standard and Poor's (national credit rating organizations)

Notes to the Basic Financial Statements Fiscal Year Ended June 30, 2013

#### Pension Trust Fund (The System)

Pension trust fund investments (more fully described in note 18), include a combination of public and private real estate limited partnership investments, which represents 9.2% of the Pension Fund's total investments. The structure, risk profile, return potential and marketability of these investments differ from traditional equity and fixed income investments. Determination of the value of these investments involves subjective judgment because the actual market value can be determined only by negotiation between the parties to a sales transaction. The City has determined the value of these investments from investment advisors, based upon independent year end appraisals.

The Pension Reserve Investment Trust (PRIT) meets the criteria of an external investment pool and operates in accordance with applicable state laws and regulations. The Treasurer of the Commonwealth serves as Trustee and provides regulatory oversight. The reported value of the pool is the same as the fair value of the City's position in pool shares.

# Deposits - Custodial Credit Risk

Custodial credit risk for deposits is the risk that, in the event of a bank failure, the System's deposits may not be recovered. The System does not have a policy for custodial credit risk of deposits. As of December 31, 2012, the System is not exposed to custodial credit risk.

Notes to the Basic Financial Statements Fiscal Year Ended June 30, 2013

# Investments Summary

The System's investments at December 31, 2012 are presented below. All investments are presented by investment type, with debt securities presented by maturity.

			Investment Maturities (in Years)
	Fair	-	Less
Investment Type	Value		Than 1
Debt Securities:			
Money market mutual funds (PRIT) \$	200,028	\$	200,028
Debt security mutual funds(PRIT)	49,748,870		49,748,870
External investment pool (MMDT)	16,502,386		16,502,386
Total debt securities	66,451,284	\$ =	66,451,284
Other Investments:			
Equity mutual funds (PRIT)	133,095,910		
Real estate investments (PRIT)	22,210,159		
Real estate investments (non PRIT)	1,157,254		
Alternative investments (PRIT)	30,721,696		
Total other investments	187,185,019		
Total investments\$	253,636,303		

#### Investments - Interest Rate Risk of Debt Securities

Interest rate risk for debt securities is the risk that changes in interest rates of debt securities will adversely affect the fair value of an investment. The System's policy is that at least 15%, but no more than 30% of the portfolio must be invested in fixed income securities.

#### Investments - Custodial Credit Risk

Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty, the System will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The System does not have a policy for custodial credit risk of investments. The custodial arrangements are reflective of the fact that System assets are invested in pooled funds as opposed to individual securities. As of December 31, 2012, the System's investments were not exposed to custodial credit risk.

Notes to the Basic Financial Statements Fiscal Year Ended June 30, 2013

# Investments - Credit Risk of Debt Securities

Credit risk for debt securities is the risk that an issuer or other counterparty to a debt security will not fulfill its obligations. The System's policy is that bonds shall have a minimum quality rating of Baa or equivalent as rated by one or more recognized bond rating services, however, 5% of the total investment portfolio may be invested in bonds with a minimum quality rating of CCC as rated by Standard & Poor's Corporate and Municipal Rating Service. As of December 31, 2012, the credit quality ratings of the System's debt securities are as follows:

			Quality Ratings *
Investment Type	Fair Value	: 3	Unrated
Money market mutual funds (PRIT) \$  Debt security mutual funds(PRIT)  External investment pool (MMDT)	200,028 49,748,870 16,502,386	\$	200,028 49,748,870 16,502,386
Total\$	66,451,284	\$	66,451,284

<sup>\*</sup> Per the rating scale of Moody's and Standard and Poor's (national credit rating organizations)

Notes to the Basic Financial Statements Fiscal Year Ended June 30, 2013

#### Note 4 - Receivables

At June 30, 2013, receivables for the individual major governmental funds and non-major governmental, internal service and fiduciary funds in the aggregate, including applicable allowances for amounts estimated to be uncollectible, are as follows:

	Allowance						
		Gross for			Net		
		Amount		Uncollectibles		Amount	
Receivables:					•		
Real estate and personal property taxes	\$	3,854,263	S	(357,309)	\$	3,496,954	
Real estate tax deferrals		3,213,602		*		3,213,602	
Tax liens		8,885,430		ind		8,885,430	
Motor vehicle excise taxes		2,394,737		(1,256,504)		1,138,233	
Community preservation surcharges		25,248		AND		25,248	
Charges for services		715,684		Mark		715,684	
Special assessments		579,341		<del>46</del>		579,341	
Departmental and other		8,048,061		(3,178,139)		4,869,922	
Intergovernmental		7,356,095		Transfer of the state of the st		7,356,095	
Pension Trust Fund plan members		213,979		÷.		213,979	
Loans	· -	19,663	-	· · · · · · · · · · · · · · · · · · ·	344	19,663	
	\$	35,306,103	\$_	(4,791,952)	\$	30,514,151	

At June 30, 2013, receivables for the Enterprise Funds consist of the following:

	Allowance						
		Gross for				Net	
	22	Amount	Uncollectibles			Amount	
Receivables:							
Charges for services	\$	12,400,853	\$	(182,557)	\$	12,218,296	
Utility liens		250,411		-		250,411	
Special assessments		47,781		-		47,781	
Intergovernmental		1,838,196		1461 1461		1,838,196	
	\$_	14,537,241	\$_	(182,557)	\$_=	14,354,684	

Notes to the Basic Financial Statements Fiscal Year Ended June 30, 2013

Governmental funds report deferred revenue in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. At June 30, 2013, the various components of deferred revenue reported in the governmental funds were:

		Community	Nonmajor	
	General	Preservation	Governmental	
	Fund	Fund (Major)	Funds	Total
Receivable type:			***************************************	***************************************
Real estate and personal property taxes	2,690,309	\$	\$	\$ 2,690,309
Real estate tax deferrals	3,213,602	*		3,213,602
Tax liens	8,881,747	ففد	3,683	8,885,430
Motor vehicle excise taxes	97,550	<u> </u>	<u>ü</u>	97,550
Community preservation surcharges	_	20,244	*	20,244
Charges for services	35,384		257,784	293,168
Special assessments	579,341	ope <sup>2</sup>	÷	579,341
Departmental and other	4,765,466	₩	6,970	4,772,436
Intergovernmental (state school construction)	-	÷.	4,926	4,926
Intergovernmental (other state and federal)	518,111	1,305,486	91,404	1,915,001
Total	20,781,510	\$1,325,730	\$ 364,767	\$22,472,007_

Subsequent to year-end, the MSBA approved a grant not to exceed \$10,839,093 for the Angier Elementary School project. The grant amount represents 40.10% of total eligible project costs, not to exceed the approved amount. At June 30, 2013, a \$4,926 intergovernmental receivable and corresponding deferred revenue have been reported in the public building improvements nonmajor governmental fund's financial statements. The deferred revenue has been recognized as revenue in the conversion to the government-wide financial statements.

Notes to the Basic Financial Statements Fiscal Year Ended June 30, 2013

Note 5 - Capital Assets

Capital asset activity for governmental activities for the fiscal year ended June 30, 2013 was as follows:

	Beginning Balances	Increases	Decreases	Ending Balances
Governmental activities:	:	- 466	<u>*** *********************************</u>	
Capital assets not being depreciated:				
Land\$	22,226,126	\$ -	\$ -	\$ 22,226,126
Construction in progress	3,293,056	13,081,371	(1,222,667)	15,151,760
Intangible assets	1,270,000	968,261		2,238,261
Sub-total	26,789,182	14,049,632	(1,222,667)	39,616,147
Capital assets being depreciated:				
Buildings and improvements	428,985,979	4,048,771	: ##	433,034,750
Equipment and machinery	61,421,673	7,176,936	(1,240,778)	67,357,831
Road network	68,000,817	3,053,953		71,054,770
Sub-total	558,408,469	14,279,660	(1,240,778)	571,447,351
Less: accumulated depreciation:				
Buildings and improvements	(110,893,245)	(9,504,472)	_	(120,397,717)
Equipment and machinery	(42,843,696)	(3,777,054)		(45,446,615)
Road network	(23,936,735)	(1,445,663)	_	(25,382,398)
$\tilde{S}u\tilde{b}$ -tota $\tilde{I}$ -respectively a review of the constraint of the constraint $i$	(177,673,676)	(14,727,189)	1,174,135	(191,226,730)
Total capital assets being depreciated, net	380,734,793	(447,529)	(66,643)	380,220,621
Governmental capital assets, net\$	407,523,975	\$ 13,602,103	\$ (1,289,310)	\$ 419,836,768

Notes to the Basic Financial Statements Fiscal Year Ended June 30, 2013

Depreciation was charged to governmental fund programs in the Statement of Activities as follows:

Legislative & executive	\$ 3,585
Elections	25,861
Administrative support	50,307
Public building maintenance and operations	195,798
Police	543,037
Fire	734,767
Inspectional services	8,085
Education	9,830,308
Streets and sidewalks	2,038,353
Control of snow and ice	13,250
Solid waste	998
Public health	28,717
Senior services	24,109
Libraries	983,580
Parks and recreation	233,889
Newton history museum	12,545
Total depreciation expense - governmental activities	\$ 14,727,189

Capital asset activity for individual enterprise funds for the fiscal year ended June 30, 2013 is as follows:

Water system:	Beginning Balances						Ending Balances		
Capital assets not being depreciated:									
Land	258,540	\$	-	\$	-277 -000	\$	258,540		
Construction in progress	4,345	-	28,100	,	<del></del>		32,445		
Sub-total	262,885		28,100		-	-	290,985		
Capital assets being depreciated:									
Buildings and improvements	2,203,492		-		MA.		2,203,492		
Equipment and machinery	13,313,104		257,690		(190,096)		13,380,698		
Water system	42,069,587		2,969,927				45,039,514		
$Sub-total_{eraces, expression correct expression expr$	57,586,183		3,227,617	,	(190,096)	٠.	60,623,704		
Less: accumulated depreciation:									
Buildings and improvements	(1,081,195)		(33,162)				(1,114,357)		
Equipment and machinery	(4,032,395)		(706,494)		155,296		(4,583,593)		
Water system	(10,126,299)		(865,083)				(10,991,382)		
Sub-total	(15,239,889)	-	(1,604,739)		155,296	-	(16,689,332)		
Total capital assets being depreciated, net	42,346,294		1,622,878	- 19	(34,800)		43,934,372		
Water system capital assets, net\$	42,609,179	\$ _	1,650,978	\$	(34,800)	\$ _	44,225,357		

Notes to the Basic Financial Statements Fiscal Year Ended June 30, 2013

Sewer system:	Beginning Balances	Increases	Decreases	Ending Balances
Capital assets not being depreciated:				
Land\$	26,245 \$	\$	~ \$	26,245
Capital assets being depreciated:				
Buildings and improvements	1,867,659	₩.	₩	1,867,659
Equipment and machinery	2,544,405	224,918	Ħ	2,769,323
Sanitary sewer system	48,386,910	1,685,867	#	50,072,777
Sub-total, постанось состольный серененняй использования подачения	52,798,974	1,910,785	*:	54,709,759
Less: accumulated depreciation:				
Buildings and improvements	(703,142)	(39,126)	75	(742,268)
Equipment and machinery	(1,352,487)	(147,099)	<del>e</del> d	(1,499,586)
Sanitary sewer system	(17,062,449)	(929,113)		(17,991,562)
Sub-total	(19,118,078)	(1,115,338)	*	(20,233,416)
Total capital assets being depreciated, net	33,680,896	795,447		34,476,343
Sewer system capital assets, net\$	33,707,141 \$	795,447	\$	34,502,588

Capital asset activity for individual component units for the fiscal year ended June 30, 2013 is as follows:

	Beginning Balances	Increases	Decreases	Ending Balances
Newton Commonwealth Foundation (Golf course):				
Capital assets being depreciated:				
Land improvements\$	2,909,895 \$	170,976 \$	- \$	3,080,871
Buildings and improvements	69,481	13,874	5,265	88,620
Equipment and machinery	62,840	5,112	(5,265)	62,687
Sub-total	3,042,216	189,962		3,232,178
Less: accumulated depreciation:				
Land improvements	(1,016,021)	(146,833)	. ***	(1,162,854)
Buildings and improvements	(51,087)	(2,648)	(2,126)	(55,861)
Equipment and machinery	(47,002)	(3,428)	2,126	(48,304)
Sub-total.	(1,114,110)	(152,909)	**	(1,267,019)
Golf course, net\$	1,928,106 \$	37,053 \$	\$	1,965,159

Notes to the Basic Financial Statements Fiscal Year Ended June 30, 2013

# Note 6 - Net Investment in Capital Assets

Net investment in capital assets at June 30, 2013 is summarized as follows:

#### Governmental Activities

Capital assets, net of accumulated depreciation\$	419,836,768
Less: total long-term debt outstanding.	(189,297,824)
Add: long-term debt outstanding not related to asset acquisition	952,600
Add: unspent BAN/bond proceeds	6,882,703
-	
Net investment in capital assets\$	238,374,247

#### Business-Type Activities

· ·			Total Enterprise Funds/ Business-Type
:	Water	Sewer	Activities
Capital assets, net of accumulated depreciation\$	44,225,357 \$	34,502,588 \$	78,727,945
Less: total long-term debt outstanding	(19,207,903)	(14,106,701)	(33,314,604)
Add: unspent BAN/bond proceeds	5,131,643	5,726,366	10,858,009
Net investment in capital assets\$	30,149,097 \$	26,122,253 \$	56,271,350

# Note 7 - Inter-fund Receivables, Payables and Transfers

Receivables and payables between funds at June 30, 2013, are summarized as follows:

Receivable Fund	Payable Fund	.i ::	Amount
General Fund	Mass Works Roadway Grant Fund - non major governmental fund	\$	2,200,444 {1}
General Fund	School State Grant Fund - non major governmental fund		391,759 {1}
General Fund	CH 90 Highway Improvement Fund - non major governmental fund		39,289 {1}
General Fund	Chaffin Education - private purpose trust fund		13,530 {2}
General Fund	Scovell Education Fund - private purpose trust fund	<u>:</u>	1,467 {2}
	Total	\$_	2,646,489

- {1} Advance funding pending receipt of grant reimbursement.
- {2} Advance funding pending receipt of reimbursement.

Notes to the Basic Financial Statements Fiscal Year Ended June 30, 2013

Inter-fund transfer activity for the fiscal year ended June 30, 2013 consisted of the following:

	General Fund	Community Preservation Fund	High School Improvement Fund	Nonmajor Governmental Funds	Water Enterprise Fund	Sewer Enterprise Fund	Total All Funds
Parking meter receipt financing for 2013 operating budget		\$ -	\$ -	\$ (1,681,650) \$	- \$	- \$	181
Water fund financing for 2013 operating budget	855,911	36	ish."	, så	(855,911)	*	: 967
Water fund financing for 2013 sewer fund operating budget	174	.22	ė,	. i . 41	(689,753)	689,753	124
Sewer fund financing for 2013 operating budget	784,349	-	-	-	-	(784,349)	1.96
Stormwater fund financing for 2013 operating budget	16,401	-	w	(16,401)	*	÷÷;	19
Sale of Recyclable materials fund financing for 2013 operating budget	95,000		-	(95,000)	<b>i</b> -	<u>\$</u> 2	. <u>⊈</u>
Automated trash collection fund financing for 2013 operating budget	108,350	-	-	(108,350)	75	w:	: 20.
CATV franchise fee fund financing for 2013 operating budget	198,000	~		(198,000)	16	167	: Spo
BAA marathon fund financing for 2013 operating budget	55,000	**	-	(55,000)	14.		24T
BAA marathon fund financing for Memorial school play area improvements	12,500	_	_	(12,500)	,å,		: 97
BAA marathon fund financing for playground improvements	55,000	_	_	(55,000)	ple *	4.967	. 467
CH Square development mitigation funding for fire equipment	196,000	-	_	(196,000)	1.96	1 300	gwil.
Marriott Hotel development mitigation funding for Normbega Park improvements	20,000	***	***	(20,000)	*	47	
Hammond Pond Parkway signal improvements	250,000		_	(250,000)	1.00		57 1746 x
Bicycle rack improvements - B Street Restaurant development mitigation	510	_	_	(510)	1	:2	100
Bicycle rack improvements - MAPC federal transpiration grant	1,043		_	(1,043)	2	4.2	
CH Shopping Center drainage improvements	80,383			(80,383)		12	
Police asset forfeiture funding for police cruiser replacement	5,000		_	(5,000)	.27	1.87	
Snow & ice control funding from inclement weather reserve (FEMA/MEMA)	300,000	-	_	(300,000)	# - 141	**************************************	202
E-rate technology funding.	119,426	-	-	. , ,	. 46		*:
CPA fund engineering services reimbursement.	-	(0.000)	-	(119,426)	4.80	4.8	## <u>.</u> 1
	2,802	(2,802)	-	*	far-	- <del>Á</del> s -	
School athletic revolving fund subsidy.	(900,533)	-	~	900,533	·w	4	an .
School food services fund subsidy	(95,000)	-	w	95,000	Nh.	5.85	46.
Federal Assistance to Firefighters grant local match	(24,000)	-	-	24,000	30	No.	. 40
School modular design - School budget to school improvement fund	(350,000)	-	-	350,000	ár -		41
Fire station #10 & wires division building renovation study	(82,988)	-	**	82,988	251	*;	3"
Fire station #10 & wires division building renovation study	(67,012)	-	-	67,012		. 10	79
Lincoln-Eliot elementary mechanical upgrade project supplemental funding - CSF	(104,000)	~	-	104,000	14	47	. 70
Cabot elementary energy conservation project - CPF funding	(100,000)	-	**	100,000	j. 19, 1	1,61	
NNHS project supplemental funding - substitution for bond sale - CSF	(53,446)	-	53,446	a:	:44:	1,96.3	44
Energy audit project budget - rescinded bond authorization - CSF	(2,331)	_	-	2,331	74.1	96. 1	- 2
Eliot St Water building improvements - capital stabilization fund funding	(105,000)	-	-	105,000		·# ·	79
Main Library energy conservation improvements - CSF	(132,000)	**	100	132,000	₩:	~:	.14
Close out Deer Park maintenance revolving fund to conservation permanent fund	-	_	_	(918)			(918)
Close out Deer Park maintenance revolving fund to conservation permanent fund	-	_	*	918		1961	918
Federal FEMA storm reimbursements closed to Inclement weather reserve	_	Ant	-	(254,385)	-4:	4:	(254,385)
Federal FEMA storm reimbursements closed to Inclement weather reserve	-	~	_	254,385	- %	12	254,385
State MEMA storm reimbursements closed to Inclement weather reserve	_	_	_	(58,784)	1981		(58,784)
State MEMA storm reimbursements closed to Inclement weather reserve		_	_	58,784	177 - 44	45	58,784
Close Education Center generator replacement project balance to CSF:	47,986	~	2	(47,986)	1		30,704
Close Elementary school modular project balance to CSF	40,463	-		* * *	~	~	100
Close School roof project balances to CSF.	77,980	-		(40,463)			7
Close H. Mann school improvement project balance to CSF	*	-		(77,980)	- 27		
Close Lincoln-Eliot & Mason-Rice elementary boiler project balances to CSF	2,875	-	541	(2,875)	*	* 40	4
	15,637	-	*	(15,637)	A.	29	.96
Close Burr,H. Mann, and Zervas elementary sprinkler project balances to CSF	284,025	-	iqu.	(284,025)	H-	1.60	*
Close Cabot energy conservation project balance to CSF	42,899	~	<b>a</b>	(42,899)	-		*
Close NNHS project balance to CSF.	5,171	~	(5,171)	**:	. #	<del>54</del>	
Close Fire station #7 improvement project balance to CSF	27,491	-	-	(27,491)	-Car	æ	*
Close Manet Rd communications building project balance to CSF	25	**	~	(25)	- 4	-	Sec
Close energy conservation project balance to CSF	19,905	-	-	(19,905)	-		_
Transfers from other funds	5,401,781	\$\$	53,446 \$	2,276,951 \$	- \$	689,753 \$	8,421,932
Transfers to other funds	(2,016,310)	\$ (2,802) \$	(5,171) \$	(4,067,636) \$	(1,545,664) \$	(784,349) \$	(8,421.932)

Notes to the Basic Financial Statements Fiscal Year Ended June 30, 2013

#### Note 8 - Short-Term Debt

Short term debt may be authorized and issued to fund current operating costs prior to the collection of revenues through the issuance of revenue (RAN's) or tax anticipation notes (TAN's), or to finance capital project expenditures prior to the issuance of permanent long-term debt, through the issuance of bond (BAN's) or grant anticipation notes (GAN's).

The City has no short term debt outstanding at June 30, 2013, and did not issue or retire any short term debt during the fiscal year.

# Note 9 - Long-Term Obligations

The follow represents a summary of changes that occurred in long-term obligations during the fiscal year ended June 30, 2013:

	Balance June 30, 2012		Increases		Decreases		Balance June 30, 2013		Current Portion
Governmental Activities:		-	***************************************					,	
Bonds and notes payable\$	188,320,433	\$	15,573,558	\$	(14,596,167)	\$	189,297,824	\$	9,664,867
Landfill closure and other environmental	744,000				(75,887)		668,113		110,887
Workers' compensation	6,489,195		5,551,582		(1,609,024)		10,431,753		1,541,706
Compensated absences	8,163,044		185,894		in i		8,348,938		3,011,447
Net OPEB obligation	144,333,034		45,022,096		(16,058,558)		173,296,572		
Total\$	348,049,706	\$ _	66,333,130	\$	(32,339,636)	\$	382,043,200	\$	14,328,907
Business-type Activities:									
Bonds and notes payable\$	29,326,017	\$	8,446,642	\$	(4,458,055)	\$	33,314,604	\$	4,682,975
Compensated absences	275,978		_		9,031		285,009		28,501
Net OPEB obligation.	3,545,394		1,084,876		(386,956)	: 4	4,243,314	. 4	[et .
Total\$	33,147,389	\$	9,531,518	\$ _	(4,835,980)	\$	37,842,927	\$	4,711,476

Internal service funds predominantly serve the governmental funds. Accordingly, the internal service fund's long-term liabilities are included as part of the governmental activities totals above. At fiscal year-end, \$10,431,753 of the internal service funds accrued liabilities (workers' compensation claims) is included above.

The outstanding long-term debt related to land acquisition (Kesseler Woods, Angino Farm and Rogers Street) will be funded from the community preservation fund (major fund).

Except for the amounts related to the internal service funds and community preservation fund, the governmental activities long term liabilities are generally liquidated by the general fund.

## Note 10 - Long-Term Debt

The City's long term debt at June 30, 2013, along with future year debt service requirements, is as follows:

Notes to the Basic Financial Statements Fiscal Year Ended June 30, 2013

# Bonds Payable - Governmental Funds

	Date of	Interest	Outstanding			Outstanding
	Issue	Rate (%)	July 1, 2012	Issued	Redeemed	June 30, 2013
MWPAT landfill closure	02/15/1998	4,60	\$ 1,028,100	\$ + \$	(75,500) \$	952,600
School renovations	08/15/2003	3.06	1,140,000		(570,000)	570,000
Land acquisition (CPA)	12/15/2003	2.0-3,4	1,000,000	敏.	(500,000)	500,000
School renovations	02/15/2005	3.0-4.0	6,500,000	#*	(5,500,000)	1,000,000
School renovations	02/15/2006	3.0-4.3	7,875,000	*	(610,000)	7,265,000
Road improvements	02/15/2006	3.0-4,3	200,000		(50,000)	150,000
Public works equipment	02/15/2006	3.0-4.3	490,000	: 44: 1	(60,000)	430,000
Fire equipment	02/15/2006	3.0-4.3	495,000	1 mg/s	(55,000)	440,000
School renovations	02/01/2007	4.0-5.0	6,310,000	• 🙀	(500,000)	5,810,000
Fire station improvements	02/01/2007	4.0-5.0	215,000	Sea	(25,000)	190,000
Public works equipment	02/01/2007	4.0-5.0	450,000		(50,000)	400,000
Land acquisition (CPA)	11/01/2007	3.98	1,275,000	Ž44	(255,000)	1,020,000
Fire station improvements	11/01/2007	3.98	380,000	.i.e	(30,000)	350,000
School renovations	11/01/2007	3.98	160,000	.54	(10,000)	150,000
School new construction	11/01/2007	3.98	15,150,000	-89	(955,000)	14,195,000
School new construction	06/15/2008	4.37	21,735,000	4	(475,000)	21,260,000
School renovations	06/15/2008	3.80	1,760,000	40	(110,000)	1,650,000
Fire equipment	06/15/2008	3.80	330,000	~	(30,000)	300,000
Public works equipment	06/15/2008	3.80	440,000	ė	(40,000)	400,000
School new construction	04/01/2009	2.0-5.0	70,835,000	<u> </u>	(1,445,000)	69,390,000
School renovations	04/01/2009	2.0-5.0	1,715,000	ė.	(105,000)	1,610,000
School renovations	04/01/2009	2.0-5.0	180,000	.*	(15,000)	165,000
School renovations	04/01/2009	2.0-5:0	655,000	9	(40,000)	615,000
South high school athletic fields.	04/01/2009	2.0-5,0	2,570,000	_	(215,000)	2,355,000
Fire station renovations	04/01/2009	2.0-5.0	1,975,000		(170,000)	1,805,000
Fire station design	04/01/2009	2.0-5.0	135,000	w.	(70,000)	65,000
City hall boiler replacement	04/01/2009	2.0-5.0	180,000		(15,000)	165,000
Bencliffe circle construction	04/01/2009	2.0-5.0	125,000	dec'	(20,000)	105,000
Fire equipment	04/01/2009	2.0-5.0	635,000	*	(55,000)	580,000
Parks equipment	04/01/2009	2.0-5.0	80,000	# # # # # # # # # # # # # # # # # # #	(10,000)	70,000
DPW equipment	04/01/2009	2,0-5.0	480,000		(40,000)	440,000
School new construction.	05/01/2010	3.0-4.0	10,870,000		(390,000)	10,480,000
Fire station renovations	05/01/2010	2.0-4.0	4,065,000	*	(230,000)	3,835,000
Underground fuel tanks	05/01/2010	2,0-4.0			1 1	
Modular classrooms	05/01/2010	2,0-4.0	360,000	#L 2:	(45,000)	315,000
School renovations.	05/01/2010	2.0-4.0	1,210,000	**	(95,000)	1,115,000
Energy conservation	05/01/2010	2,0-4.0	1,195,000	**	(115,000)	1,080,000
Fire equipment	05/01/2010		3,180,000		(245,000)	2,935,000
Public works equipment		2:0-4:0	400,000	#-	(50,000)	350,000
School new construction.	05/01/2010	2.0-4.0	1,520,000	*	(190,000)	1,330,000
School renovations	03/30/2011	2:0 3:0-4.5	10,633,333	*)	(366,667)	10,266,666
	04/14/2011		2,165,000	**	(135,000)	2,030,000
City hall windows	04/14/2011	3.0-4.5	120,000	··· 100	(20,000)	100,000
Public works equipment.	04/14/2011	3.0-4.5	370,000	1997	(75,000)	295,000
School renovations/upgrades	04/03/2012	2.0-3.0	4,494,000	: 4º	(419,000)	4,075,000
Fire engine replacement	04/03/2012	2.0-3.0	600,000	18.	(60,000)	540,000
Gath pool repairs	04/03/2012	2,0-3.0	100,000	· · · · · · · · · · · · · · · · · · ·	(10,000)	90,000
Playground improvements	04/03/2012	2.0-3.0	150,000	a Mari	(10,000)	140,000
Public works equipment	04/03/2012	2.0-3.0	390,000	(#.	(40,000)	350,000
School advance refunding	04/12/2013	2.0-4:0	-	4,761,000	-	4,761,000
School renovations	04/12/2013	2.0-4.0	-	8,230,558	-	8,230,558
Public works equipment	04/12/2013	2.0-4.0	w.	172,000	-	172,000
Gath Pool improvements	04/12/2013	2.0-4.0	-	150,000	=	150,000
City Hall improvements	04/12/2013	2.0-4.0	-	600,000	-	600,000
Crafts St DPW garage improvements	04/12/2013	2.0-4.0	-	260,000	-	260,000
Energy conservation	04/12/2013	2.0-4.0	=	400,000	-	400,000
Fire equipment	04/12/2013	2.0-4.0		1,000,000		1,000,000
Total			\$ 188,320,433	15,573,558 \$	(14,596,167) \$	189,297,824

Notes to the Basic Financial Statements Fiscal Year Ended June 30, 2013

During fiscal year 2013, the City issued \$10,812,558 in new general obligation bonds; \$8,230,558 for school renovations; \$1,000,000 for fire equipment; \$600,000 for City Hall improvements; \$400,000 for energy conservation projects; \$260,000 for Crafts Street DPW garage improvements; \$172,000 for public works equipment; and \$150,000 for Gath pool improvements.

During 1998, the City entered into a twenty-year loan agreement with the Massachusetts Water Pollution Abatement Trust (MWPAT) to provide \$2,675,000 in funding for the closure of the City's remaining sanitary landfill. The loan agreement provides for both principal and interest subsidies over the term of the loan. At June 30, 2013, a balance of \$952,600 was outstanding on this loan. An interest subsidy of \$71,131 has been recorded in the general fund.

#### Advanced Refunding - April 2013

The City issued \$4,761,000 of general obligation refunding bonds (with a premium of \$597,034) to provide resources to purchase U.S. Government securities that were placed in an irrevocable trust for the purpose of generating resources for all future debt service payments of \$5,000,000 of previously issued general obligation bonds related to school construction. As a result, the refunded bonds are considered to be defeased and the liability has been removed from the government-wide financial statements. The reacquisition price exceeded the net carrying amount of the old debt by \$597,034. This amount was expensed in the current fiscal year. This advance refunding was undertaken to reduce total debt service payments over the next 12 years by approximately \$417,000 and resulted in an economic gain of approximately \$359,000.

Notes to the Basic Financial Statements Fiscal Year Ended June 30, 2013

Debt service requirements for principal and interest for Governmental bonds payable for future years is as follows:

Fiscal Year				
Ending		Principal	Interest	Total
2014	\$	9,664,867	\$ 7,410,782	\$ 17,075,649
2015		9,270,925	7,183,702	16,454,627
2016		9,232,967	6,873,104	16,106,071
2017		9,192,667	6,575,676	15,768,343
2018		8,872,467	6,259,516	15,131,983
2019		8,932,267	5,910,815	14,843,082
2020		8,551,667	5,567,960	14,119,627
2021		8,286,667	5,219,778	13,506,445
2022		8,156,667	4,881,116	13,037,783
2023		8,096,667	4,567,045	12,663,712
2024		8,176,667	4,254,999	12,431,666
2025		7,791,667	3,939,854	11,731,521
2026		6,921,667	3,647,188	10,568,855
2027		6,481,667	3,380,044	9,861,711
2028		6,136,667	3,125,161	9,261,828
2029		5,376,667	2,896,652	8,273,319
2030		5,331,667	2,680,556	8,012,223
2031		5,276,667	2,457,685	7,734,352
2032		5,386,667	2,236,296	7,622,963
2033		5,601,667	1,993,358	7,595,025
2034		5,841,667	1,739,417	7,581,084
2035		6,056,667	1,474,196	7,530,863
2036		6,326,667	1,196,770	7,523,437
2037		6,601,667	906,074	7,507,741
2038		6,891,667	602,115	7,493,782
2039		5,721,667	283,975	6,005,642
2040		751,667	31,030	782,697
2041	- Indoor	366,657	7,333	373,990
Total	\$	189,297,824	\$ 97,302,197	\$ 286,600,021

Notes to the Basic Financial Statements Fiscal Year Ended June 30, 2013

#### Bonds Payable - Water Enterprise Fund

	Date of	Interest		Outstanding			Outstanding
	Issue	Rate (%)		July 1, 2012	Issued	Redeemed	June 30, 2013
MWRA Water	08/15/2002	0.00	\$	258,602	\$ 	\$ (258,602) \$	-
MWRA Water	02/26/2004	0.00		517,204	4	(258,602)	258,602
MWRA Water	11/18/2004	0.00		775,806	-i-	(258,602)	517,204
MWRA Water	05/18/2006	0.00		1,034,407	¥	(258,602)	775,805
MWRA Water	05/31/2007	0.00		1,293,009	¥.	(258,602)	1,034,407
Water meter replacement	04/01/2009	2.0-5.0		4,200,000	**	(600,000)	3,600,000
MWRA Water	05/21/2009	0.00		2,520,000	.ee	(360,000)	2,160,000
MWRA Water	05/20/2010	0.00		1,779,520		(222,440)	1,557,080
MWRA Water	02/15/2011	0.00		1,740,291	Laps.	(193,366)	1,546,925
Water meter replacement	04/14/2011	3.0-4.5		2,700,000	*	(300,000)	2,400,000
MWRA Water	05/14/2012	0.00		1,360,200	#1	(136,020)	1,224,180
MWRA Water	08/20/2012	0.00		Sep.	1,360,200	_	1,360,200
Water Mains	04/12/2013	2.0-4.0		15. 287	2,700,000	_	2,700,000
Water/Sewer Garage	04/12/2013	2.0-4.0			73,500		73,500
Total			\$_	18,179,039	\$ 4,133,700	\$ (3,104,836) \$	19,207,903

The Massachusetts Water Resources Authority (MWRA) offers water system rehabilitation and sanitary sewer infiltration and inflow reduction financial assistance programs to member communities in order to assist with the on-going maintenance of water and sewer system infrastructure. During the fiscal year ended June 30, 2013, the City was the recipient of a \$1,360,200 ten-year interest free water system rehabilitation loan.

At June 30, 2013, the City had \$10,434,403 in MWRA water rehabilitation loans outstanding. Interest subsidies on these loans for the year ended June 30, 2013 totaled \$315,437.

During fiscal year 2013, the City issued \$2,773,500 in new water general obligation bonds; \$2,700,000 for water mains and \$73,500 for water garage repairs.

Notes to the Basic Financial Statements Fiscal Year Ended June 30, 2013

Debt service requirements for future year principal and interest for water enterprise fund debt is as follows:

Fiscal Year				
Ending	Principal	Interest		Total
2014	\$ 3,123,254	\$ 274,328	\$	3,397,582
2015	2,863,652	264,894		3,128,546
2016	2,605,049	235,193		2,840,242
2017	2,346,447	200,993		2,547,440
2018	2,087,846	166,794		2,254,640
2019	2,087,845	129,693		2,217,538
2020	1,127,845	91,094		1,218,939
2021	905,405	71,993		977,398
2022	412,040	52,894		464,934
2023	276,020	47,293		323,313
2024	140,000	41,694		181,694
2025	140,000	36,093		176,093
2026	140,000	32,944		172,944
2027	140,000	28,744		168,744
2028	137,500	24,544		162,044
2029	135,000	20,419		155,419
2030	135,000	16,369		151,369
2031	135,000	12,319		147,319
2032	135,000	8,269		143,269
2033	135,000	4,219		139,219
Total	\$ 19,207,903	\$ 1,760,783	\$_	20,968,686

#### Bonds Payable - Sewer Enterprise Fund

	Date of	Interest		Outstanding					Outstanding
	Issue	Rate (%)		July 1, 2012		Issued		Redeemed	June 30, 2013
MWPÄT Sewer	10/06/1999	5.16	\$	3,040,000	\$	(	-	(340,000) \$	2,700,000
MWPAT Sewer	11/10/2000	5.20		4,004,000		'és		(391,000)	3,613,000
MWPAT Sewer	07/03/2002	0.00		75,657		13.13 680		(5,657)	70,000
MWRA Sewer	08/23/2007	0.00		10,560		w.		(10,560)	skr
MWRA Sewer	11/29/2007	0.00		30,723		xie		(30,723)	, 400 °
MWRA Sewer	09/09/2008	0.00		224,048		#		(112,024)	112,024
MWRA Sewer	02/19/2009	0.00		317,790		77		(158,895)	158,895
MWRA Sewer	03/01/2010	0.00		141,900		*		(47,300)	94,600
Sewer system improvements	05/01/2010	2.0-4.0		450,000		Sapic		(25,000)	425,000
MWRA Sewer	08/25/2010	0.00		575,300		wir <sup>2</sup>		(115,060)	460,240
Sewer system improvements	04/03/2012	2.0-3.0		2,277,000		44		(117,000)	2,160,000
Sewer I& I removal	04/12/2013	2.0-4.0		: 66		4,239,442			4,239,442
Water/Sewer Garage	04/12/2013	2.0-4.0		<del>-</del>		73,500		<del>-</del>	73,500
Total			\$_	11,146,978	\$_	4,312,942		(1,353,219) \$	14,106,701

The MWRA's sanitary sewer infiltration/inflow reduction financial assistance program provides financial assistance for eligible projects in the form of a combination of grants and five-year interest-free loans. At June 30, 2013, the City had \$825,759 in MWRA sewer infiltration/inflow reduction loans outstanding.

Notes to the Basic Financial Statements Fiscal Year Ended June 30, 2013

The City has also entered into (3) ten-year subsidized loan agreements with the MWPAT for additional sanitary sewer system infiltration and inflow reduction projects. At June 30, 2013 the City had \$6,383,000 in loans outstanding under this project. Interest and principal subsidies on these loans for the year ended June 30, 2013 were \$275,149 and \$226,963, respectively.

During fiscal year 2013, the City issued \$4,312,942 in new sewer general obligation bonds; \$4,239,442 for sewer improvements and \$73,500 for water garage repairs.

Debt service requirements for future year principal and interest for sewer enterprise fund debt is as follows:

Fiscal Year				
Ending		Principal	Interest	Total
2014	\$	1,559,721	\$ 500,667	\$ 2,060,388
2015		1,303,360	471,762	1,775,122
2016		1,281,060	418,587	1,699,647
2017		1,306,060	365,043	1,671,103
2018		1,226,000	307,642	1,533,642
2019		1,256,000	253,123	1,509,123
2020		1,276,000	198,544	1,474,544
2021		861,000	149,808	1,010,808
2022		365,000	124,051	489,051
2023		365,000	111,075	476,075
2024		355,000	98,926	453,926
2025		355,000	86,448	441,448
2026		355,000	77,737	432,737
2027		355,000	67,412	422,412
2028		347,500	57,087	404,587
2029		345,000	46,687	391,687
2030		345,000	36,362	381,362
2031		320,000	25,762	345,762
2032		320,000	16,162	336,162
2033	<u></u>	210,000	6,562	216,562
Total	\$	14,106,701	\$ 3,419,447	\$ 17,526,148
	-		***************************************	***************************************

Water and sewer debt is expected to be funded from water and sewer enterprise fund revenue.

#### **Subsequent Events**

On August 12, 2013, the City received non-interest bearing notes from MWRA totaling \$1,360,200. The proceeds of the notes will be used for water system improvements.

Notes to the Basic Financial Statements Fiscal Year Ended June 30, 2013

At June 30, 2013 the City had a total of \$29,939,446 in authorized and unissued debt, which is summarized as follows:

	Authorized and Unissued Debt						
	Beginning			End			
	of Year	Increases	Decreases	of Year			
High school improvements\$	6,329,692	\$ - \$	(6,329,692) \$	180° .			
School improvements	7,535,000	15,324,676	(8,230,558)	14,629,118			
Energy conservation audits	18,919	400,000	(418,919)	·			
Public works equipment	-	704,000	(172,000)	532,000			
Sewer system improvements	536,655	: ie.,	. 46*	536,655			
Sewer I&I removal-MWPAT	2,995,073	43	læ	2,995,073			
Sewer system I&I removal - PH I USISIP	4,239,878		(4,239,878)	***			
Water main rehabilitiation - MWRA	12,241,800	**	(1,360,200)	10,881,600			
Water meter replacement	2,528,000	. <del></del> :	(2,528,000)	(*)			
Water main cleaning	_	2,700,000	(2,700,000)	<b>14</b> 2			
Newton city hall improvements	300,000	300,000	(600,000)				
Fire engine and station repairs	90,000	1,000,000	(1,000,000)	90,000			
Lower Falls community center		275,000	·	275,000			
Gath pool repairs	•••	150,000	(150,000)	- 1 - 1 - 1 - 1 - 1 - 1 - 1 - 1 - 1 - 1			
Water and Sewer building masonry repairs	486	147,000	(147,000)	1988 - 1 2-12			
Garage masonry repairs and roof design services	<u> </u>	260,000	(260,000)	*			
Total\$	36,815,017	\$ 21,260,676 \$	(28,136,247) \$	29,939,446			

# Note 11 - Landfill Closure and Post-closure Care Costs

State and federal laws and regulations mandated that the City close its old landfill site when it ceases accepting waste and to perform certain maintenance and monitoring activities at the site after closure. On June 28, 1996 the City signed a consent agreement with the Commonwealth of Massachusetts' Department of Environmental Protection that established a schedule for closure of the Rumford Avenue landfill. This landfill ceased operations in 1976 and was capped during 1998, which was in compliance with the consent agreement. The City has recorded a liability of \$533,000 at June 30, 2013 for future year landfill site monitoring and maintenance. Estimated costs per year total \$35,000. The current estimate is based upon current costs and may require modification in future years due to price inflation, changes in technology or changes in state/federal law and regulations.

#### Note 12 - Other Post Employment Benefits

Plan Description — The City provides health and life insurance coverage for its retirees and their survivors (hereinafter referred to as the "Plan") as a single-employer defined benefit Other Post Employment Benefit (OPEB) plan. Chapter 32B of the MGL assigns authority to establish and amend benefit provisions. Changes to plan design and contribution rates must be accomplished through the collective bargaining process. The Plan does not issue a stand alone financial report since there are no assets legally segregated for the sole purpose of paying benefits under the Plan.

Notes to the Basic Financial Statements Fiscal Year Ended June 30, 2013

The number of participants as of June 30, 2013, the latest actuarial valuation, is as follows:

Active employees	2,317
Retired employees and beneficiaries	3,397
*	··· ··· ···
Total.	5,714

Funding Policy - The contribution requirements of Plan members and the City are established and may be amended by the City. The required health insurance contribution rates of Plan members and the City are 25%/30% and 75%/70%, respectively. In addition, the City reimburses 80% of the Medicare Part B premiums paid by retirees. The Plan members and City each contribute 50% towards a \$5,000 term life insurance premium. The City currently contributes enough money to the Plan to satisfy current obligations on a pay-as-you-go basis. The costs of administering the Plan are paid by the City.

Annual OPEB Cost and Net OPEB Obligation - The City's annual OPEB cost (expense) is calculated based on the annual required contribution (ARC) of the employer, an actuarially determined amount that is calculated in accordance with the parameters set forth in GASB Statement #45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed thirty years.

The following table shows the components of the City's annual OPEB cost for the year, the actual amount contributed to the plan, and changes in the total net OPEB obligation:

		Amount (in thousands)
	-	
Annual required contribution	\$	49,079
Interest on net OPEB obligation		2,958
Adjustment to annual required contribution	_	(5,930)
Annual OPEB cost		46,107
Contributions made	_	(16,446)
Increase in net OPEB obligation		29,661
Net OPEB obligation at beginning of year		147,879
Net OPEB obligation at end of year	\$	177,540

Notes to the Basic Financial Statements Fiscal Year Ended June 30, 2013

Trend information regarding annual pension cost, the percentage of the annual pension cost contributed and the net pension obligation is as follows:

4	Dollar Amounts in Thousands					
E:137	Annual	Percentage		Net		
Fiscal Year	OPEB Cost	of AOPEBC		OPEB		
Ending	(AOPEBC)	Contributed		Obligation		
June 30, 2011\$	49,898	32.6%	\$	118,063		
June 30, 2012	46,419	35.3%		147,879		
June 30, 2013	46,107	35.0%		177,540		

Funded Status and Funding Progress – The funded status of the Plan at June 30, 2013, the most recent actuarial valuation, was as follows:

	Dollar Amounts in Thousands						
		Actuarial					
		Accrued				UAAL as a	
	Actuarial	Liability (AAL)	Unfunded			Percentage	
Actuarial	Value of	Projected Unit	AAL	Funded	Covered	of Covered	
Valuation	Assets	Credit	(UAAL)	Ratio	Payroll	Payroll	
Date	(A)	(B)	(B-A)	(A/B)	(C)	((B-A)/C)	
06/30/13	\$ 538	\$ 602,309	\$ 601,771	0.1% \$	182,513	330%	

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplementary information following the notes to the financial statements, presents multi-year trend information that shows whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

Methods and Assumptions - Projections of benefits for financial reporting purposes are based on the substantive Plan (the Plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and Plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

Notes to the Basic Financial Statements Fiscal Year Ended June 30, 2013

The significant methods and assumptions as of the latest actuarial valuation are as follows:

Valuation date: June 30, 2013

Actuarial cost method: Projected Unit Credit

Amortization method: Level dollar

Remaining amortization period: 25 years (closed)

Interest discount rate: 2.00%

Healthcare/Medical cost trend rate: 1.57% for 2013; 2.67% for 2014; 3.76% for 2015; 4.86% for 2016; 5.96% for 2017;

5.93% for 2018; 5.91% for 2019; 5.89% for 2020; 5.78% for 2025; 5.81% for 2030; 5.19% for 2040; 5.00% for 2050; 4.83% for 2060; 4.35% starting in 2070 to an

ultimate level of 4.35% per year

Notes to the Basic Financial Statements Fiscal Year Ended June 30, 2013

Allocation of AOPEBC – AOPEBC costs were allocated to the City's functions as follows:

#### **Governmental Activities:**

O V VALALIA VII CITALLO CONTROL CONTRO	
Legislative & Executive\$	451,767
Elections	96,579
Financial administration	584,289
Administrative support	553,240
Planning & development	274,139
Public building maintenance & operation	597,330
Police	4,146,348
Fire	4,355,414
Inspectional services	255,541
Education	28,685,266
Streets & sidewalks	1,163,323
Collection & disposal of solid waste	426,438
Equipment maintenance	410,736
Engineering	234,675
Administration & support	309,913
Public health	637,357
Senior services	104,304
Veteran services	51,639
Libraries	945,953
Parks & recreation	702,270
Newton history museum	35,575
	:
Total AOPEBC - governmental activities	45,022,096
Business-Type Activities:	
Water	594,459
Sewer	490,417
Total AOPEBC - business-type activities	1,084,876
Total AOPEBC	46,106,972

# Note 13 - Risk Financing

The City is exposed to various risks of loss related to general liability, property and casualty, workers' compensation, unemployment, and employee health insurance claims. The City is self-insured for general liability risks, however, Chapter 258 of the Massachusetts General Laws limits the liability to a maximum of \$100,000 per claim in all matters except actions relating to federal civil rights, eminent domain, and breach of contract. The City is also self-insured for workers' compensation and unemployment claims.

Notes to the Basic Financial Statements Fiscal Year Ended June 30, 2013

The City has medical plans with Tufts and Harvard-Pilgrim, under which it makes actual claims payments. The medical plan providers act as claims processors and a transfer of risk does not occur. City employees currently contribute between 20% and 30% of the cost of health care, and retirees contribute between 25% and 30% of their health care costs, and the remainder is funded by the City. The City purchased stop loss insurance for individual claims in excess of \$250,000 per year, which are incurred during the fiscal year and paid within eighteen months after June 30.

During the fiscal year ended June 30, 2012 the City implemented several changes in health care plan design for active employees and their dependents through the collective bargaining process. The changes include introduction of annual deductibles; increased co-payments, and an increase in health premium contributions for new employees from 20% to either 25% or 30%, depending upon bargaining unit.

At June 30, 2013, the City's health claims liability totaled \$3,996,304 and is based on approximately one month claims paid average. Changes in the reported liability since July 1, 2011 are as follows:

		Current Year		
	Balance at	Claims and		Balance at
	Beginning of	Changes in	Claims	Fiscal
	Fiscal Year	Estimate	Payments	Year-end
Fiscal year 2012	1 1	45,184,335	(45,532,797)	3,674,387
Fiscal year 2013	3,674,387	43,804,672	(43,482,755)	3,996,304

Workers' compensation claims are administered by the City's Personnel Department. The City contracts for an annual actuarial valuation of the program, and based on this study, has recorded a liability of \$10,431,753 at June 30, 2013, of which \$1,541,706 has been recorded as a current liability based upon the City's expectation that this amount will be paid within the fiscal year ending June 30, 2014. The liability includes an estimate of the IBNR claims.

The June 30, 2013 plan valuation is based upon the use of a combination of the paid loss development method and the Bornhuetter-Ferguson Paid Loss method. US Life Tables 2001 Vital Statistics for Males and Females have been used to determine annuity values for long term claims, using a 5.0% annual rate of interest.

Changes in the reported liability since July 1, 2011 are as follows:

			(	Current Year			
		Balance at		Claims and			Balance at
		Beginning of		Changes in	Claims		Fiscal
	122	Fiscal Year		Estimate	Payments	-	Year-end
E' 1 2012					 		
Fiscal year 2012	\$	7,016,910	\$	1,334,587	\$ (1,862,302)	\$	6,489,195
Fiscal year 2013		6,489,195		5,551,582	(1,609,024)		10,431,753

Notes to the Basic Financial Statements Fiscal Year Ended June 30, 2013

Note 14 - Fund Balances

The constraints on fund balances as listed in aggregate in the Governmental Funds Balance Sheet are detailed as follows:

	General	Community Preservation	High School Improvements	Nonmajor Governmental Funds	Total Governmental Funds
Nonspendable:					
Permanent fund principal		- \$	\$	447,206 \$	447,206
Restricted:					
Debt service	2,896,430	-	<b>≍</b> :	4	2,896,430
General government	-42		Topa (	1,632,433	1,632,433
Public safety		147	·	331,414	331,414
Education	pen (	5471	·	2,043,750	2,043,750
School construction	-	-	8,565	4,205,799	4,214,364
Freeman Foundation exchange program	Salar S	· di		362,918	362,918
Pre-school program		· 46.	54.	214,866	214,866
Summer school	. 549		4:	199,999	199,999
Continuing education		298	1944, 1	189,408	189,408
Public works	4	4	20°, 1	1,365,841	1,365,841
Health and human services	1	-	4	396,437	396,437
Culture and recreation	win	200 State		1,504,575	1,504,575
Recreation activities/classes	i ne	ja ja	1401	811,128	811,128
Camp programs	.90	,40		743,051	743,051
Community preservation	3	6,195,410	_	*	6,195,410
CPA- community housing	<u> </u>	1,009,515	_	₩	1,009,515
CPA- historic resources	æ.	1,299,997	_	4	1,299,997
CPA- open space	_	349,235	_	inc	349,235
CPA- community recreation	~	572,688	-	nier .	572,688
Capital	268,186	#i	144	<u>.</u>	268,186
School lunch		£	1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	14,610	14,610
Insurance proceeds	-		401	11,453	11,453
Receipts reserved.	-	·	· **	3,406,573	3,406,573
Sub-total - Restricted	3,164,616	9,426,845	8,565	17,434,255	30,034,281
Committed:					
Subsequent year's expenditures	300,000	₩.	Section	_	300,000
Capital	2,149,216	<u>.</u> .	#	_	2,149,216
Continuing appropriations	2,899,584		-mi	_	2,899,584
Receipts reserved	<u></u>			1,718,332	1,718,332
Sub-total - Committed	5,348,800	· *		1,718,332	7,067,132
Assigned					
Assigned:	0.077.445				0.000 115
Encumbrances	2,977,415 133,106	: WA	#	1 Mail 1 Mail	2,977,415 133,106
Sub-total - Assigned	3,110,521		·····	······································	3,110,521
Unassigned	21,091,447		500		21,091,447
\$ <sub></sub>	32,715,384 \$	9,426,845 \$	8,565 \$	19,599,793 \$	61,750,587

Notes to the Basic Financial Statements Fiscal Year Ended June 30, 2013

#### Note 15 - Stabilization Funds

The City maintains capital and rainy day stabilization funds. Appropriations in and out of the stabilization funds require approval of the Mayor and Board of Aldermen. Investment income is retained by the funds.

The balance of the capital and rainy day stabilization funds at June 30, 2013 total \$2,550,508 and \$11,024,489, respectively, and are reported in the general fund as restricted (\$268,186), committed (\$2,149,216), assigned (\$133,106) and unassigned (\$11,024,489).

#### Note 16 - Donor Restricted Endowments

Permanent Fund and Private Purpose Trust Fund donors have placed restrictions on the expenditure of certain Permanent Fund and Private Purpose Trust Fund endowments. Local policy prohibits the expenditure of unrealized gains and, as a result, only realized gains and investment income on all such funds is available for expenditure. Furthermore, the expenditure of investment income is restricted by individual donor trust agreements.

Amounts available for expenditure related to Permanent Funds are reported as expendable perpetual funds in the Statement of Net position and restricted fund balance in the Governmental Funds Balance Sheet. Amounts available for expenditure related to Private Purpose Trust Funds are reported as held in trust for other purposes in the Fiduciary Funds Statement of Fiduciary Net Position.

## Note 17 - Prior Period Reclassifications and Adjustments

The beginning net position/fund balance of the governmental activities, general fund and OPEB Trust Fund have been restated from \$161,243,967, \$28,224,341 and \$0 to \$160, 930,994, \$27,911,368 and \$312,973 to reflect the reclassification of the other postemployment benefits (OPEB) fund from an employer asset reported in the general fund to a fiduciary fund reported as an OPEB trust. This reclassification is the result of the City establishing an irrevocable trust during fiscal year 2013.

The beginning net position of the discretely component units has been restated from \$7,421,547 to \$7,043,034, to reflect the exclusion of the Newton Community Farm, Inc. (NCF) being presented as a discretely presented component unit in the City's basic financial statements. This restatement is the result of the City considering the NCF's activities to be immaterial to the basic financial statements.

#### Note 18 - Pension Plan

#### A - Plan Description and Membership

The City contributes to the System, a cost-sharing multiple-employer defined benefit pension plan administered by the Newton Contributory Retirement Board (NCRB). Substantially all employees of the City are members of the System, except for public school teachers and certain school administrative personnel who are members of the MTRS.

The System provides retirement, disability and death benefits to plan members and beneficiaries, pursuant to Massachusetts General Law Chapter 32, up to a maximum of 80% of the average of a member's three highest consecutive years' regular compensation. In addition to regular compensation, benefits are based upon a member's age, length of creditable service and group classification. Members become vested after ten years of creditable service. A normal retirement allowance may be received after the completion of 20 years of service or upon reaching age 55, with 10 years of service. Normal retirement for

Notes to the Basic Financial Statements Fiscal Year Ended June 30, 2013

most employees occurs at age 65, except for certain hazardous duty and public safety employees who attain normal retirement at age 55. Benefits and member contribution rates are determined by Chapter 32 of the Massachusetts General Laws.

A retirement allowance consists of two parts, an annuity and a pension. A member's accumulated total retirement deductions, plus interest, constitutes the annuity. The difference between the total retirement benefit and the annuity is the pension.

At December 31, 2012, the System's membership consisted of the following:

Active members	1,616
Inactive members	547
Disabled members	172
Retirees and beneficiaries currently receiving benefits	1,163
Total	3,498

### B - Basis of Accounting

The System's financial statements are prepared using the full accrual basis of accounting. Plan member contributions are recognized in the period in which the contributions are due. Employer contributions to the plan are recognized when due and the employer has made a formal commitment to provide the contributions. Benefits and refunds are recognized when due and payable.

Investments of the System are stated at fair value.

#### C - Funding Policy

In 1984 the City began funding the System on an actuarial reserve basis. This funding includes both current year service and the amortization of past service liability. It is the policy of the NCRB to contract for an annual actuarial valuation of the System to determine whether the contributions are sufficient to meet accruing liabilities and to demonstrate what adjustments, if any, are necessary on the basis of actual experience. Active member contribution rates are based upon date of hire: Prior to January 1, 1975 - 5% of regular compensation; January 1, 1975-December 31, 1984 - 7% of regular compensation; January 1, 1985-June 30, 1996 - 8% of regular compensation and July 1, 1996 to date - 9% of regular compensation.

Members hired on or after January 1, 1979 contribute an additional 2% of annual regular compensation in excess of \$30,000. Cost of living adjustments granted between 1981 and 1997 and any increase in other benefits imposed by the Commonwealth during this time period are funded by annual contributions from the Commonwealth. Cost of living adjustments granted after 1997 must be approved annually by the NCRB and the costs are borne entirely by the System. These adjustments may not exceed 3% on the first \$12,000 in benefits.

#### D - Investment Policy

The NCRB is responsible for the adoption of a formal asset allocation policy, the selection of professional investment managers to execute the investment policies, and the appointment of an investment consultant to assist with the evaluation of investment manager performance. All investment activities of the NCRB are subject to oversight by the Commonwealth of Massachusetts' Public Employee Retirement Administration Commission (PERAC).

Notes to the Basic Financial Statements Fiscal Year Ended June 30, 2013

Effective July 1, 2007, the Newton Contributory Retirement Board transferred investment management responsibility for all assets, except those currently invested in real estate limited partnerships, with early withdrawal penalties, to the Commonwealth of Massachusetts' Pension Reserve Investment Trust.

# E - Annual Pension Cost

The City's contributions to the System for the fiscal years ended June 30, 2013, 2012, and 2011 were \$16,165,564; \$16,077,924; and \$14,829,525; respectively, and equaled the actuarially required contribution for each fiscal year. At June 30, 2013 the City did not have a net pension obligation. The required contribution was determined as part of the January 1, 2011 actuarial valuation using the individual entry age normal cost method. The actuarial assumptions included a 7.75% rate of return on investments (net of administrative expenses); an inflationary rate of 3% and projected salary increases of 2% for 2012, 2.5% for 2013, 3.0% for 2014 and starting in 2015 the increase will be 3.5% annually thereafter. The actuarial value of the System's assets was determined using the five-year smoothing of investment returns greater/(less) than expected. The valuation must be within 20% of market value. The System's unfunded actuarial accrued liability is being amortized as a level percentage of projected payroll.

Funded Status and Funding Progress - The funded status of the plan at January 1, 2013, the most recent actuarial valuation date, is as follows:

	***************************************	Dollar Amounts In Thousands						
		Actuarial				UAAL as a		
	Actuarial	Accrued	Unfunded			Percentage		
Actuarial	Value of	Liability (AAL)	AAL	Funded	Covered	of Covered		
Valuation	Assets	Entry Age	(UAAL)	Ratio	Payroll	Payroll		
Date	(A)	(B)	(B-A)	(A/B)	(C)	((B-A)/C)		
January 1, 2013	\$ 268,087	\$ 512,377	\$ 244,289	52.3%	\$ 82,970	294.4%		

The schedules of funding progress, presented as required supplementary information (RSI) following notes to the financial statements, present multi-year trend information about whether the actuarial values of plan assets are increasing or decreasing over time relative to the AAL for benefits.

The significant methods and assumptions as of the latest actuarial valuation are as follows:

Valuation date: January 1, 2013

Actuarial cost method: Entry age normal

Amortization method: Increasing payments 3.75% per year

Remaining amortization period: 24 years (closed)

Asset valuation method: Actuarial assets equal preliminary asset value plus 25% of the difference between

market value and preliminary asset value. Preliminary asset value is the previous years' actuarial asset amount increased by net cash flow and expected investment

income. The result must be within 20% of market value.

Investment rate of return: 7.75%

Notes to the Basic Financial Statements Fiscal Year Ended June 30, 2013

Projected salary increases: 2.5% per year in 2013; 3.0% per year in 2014; starting in 2015 the annual increases

will be 3.5%

Cost of living adjustments: 3.0% on the first \$12,000 in benefits

Legally Required Reserve Accounts – The balance in the System's legally required reserves as of December 31, 2012 are as follows:

Description	Amount	Purpose
Annuity Savings Fund \$ Annuity Reserve Fund Military Service Fund	79,778,188 30,387,494 56,941	Active members' contribution balance Retired members' contribution account Military leave of absence contribution balance
Pension Fund	143,959,693 254,182,316	Remaining net assets

#### F - Non Contributory Retirement Allowances

City employees with World War II military veteran status, at least 30 years of service to the City, and who began work prior to July 1, 1939, are entitled to a non-contributory pension benefit equal to 72% of their highest annual rate of regular compensation. Retirement benefits for these individuals are funded on a pay-as-you-go basis by the City, and there is no estimate of the actuarial liability for these benefits because the City deems the amount to be immaterial to the financial statements. Expenditures for non-contributory retirement benefits for the fiscal years ended June 30, 2013, 2012, and 2011 were \$283,143, \$298,065 and \$347,374, respectively. Non contributory retirees are eligible for an annual cost of living adjustment of not more than 3% on the first \$12,000 of their annual retirement benefit.

#### Note 19 - Massachusetts Teachers Retirement System

Public school teachers and certain administrators are members of the Massachusetts Teachers Retirement System, to which the City does not contribute. Pension benefits and administrative expenses paid by the Teachers Retirement Board are the legal responsibility of the Commonwealth. The amount of these on-behalf payments totaled \$31,977,116 for the fiscal year ended June 30, 2013, and, accordingly, are reported in the general fund as intergovernmental revenues and pension expenditures.

#### Note 20 - Commitments and Contingencies

Significant commitments include the continuing appropriations and encumbrances outstanding for the general fund and CPA fund, for which outstanding balances at June 30, 2013, totaled \$5,876,999 and \$1,281,268, respectively.

The City participates in a number of state and federal award programs. Although the federal grant programs have been audited in accordance with the provisions of the Single Audit Act Amendments of 1996 through June 30, 2013, these programs, as well as certain state grant programs, are still subject to separate financial and compliance audits. The amount, if any, of expenditures which may be disallowed by the granting agencies cannot be determined at this time although it is expected such amounts, if any, will be immaterial.

Notes to the Basic Financial Statements Fiscal Year Ended June 30, 2013

Various additional legal actions and claims are pending. Litigation is subject to many uncertainties and the outcome of individual litigated matters is not always predictable. Although the amount of liability, if any at June 30, 2013 cannot be ascertained, management believes any resulting liability should not materially affect the financial position of the City at June 30, 2013.

#### Note 21 - Future Implementation of GASB Pronouncements

The GASB has issued the following statements:

- Estatement No. 65, Items Previously Reported as Assets and Liabilities, which is required to be implemented during fiscal year 2014. Management does not believe the implementation of this Statement will significantly impact the basic financial statements.
- Statement No. 66, Technical Corrections 2012 an amendment of GASB Statements No. 10 and No. 62, which is required to be implemented during fiscal year 2014. Management does not believe the implementation of this Statement will impact the basic financial statements.
- ➤ Statement No. 67, Financial Reporting for Pension Plans an Amendment of GASB Statement No. 25, which is required to be implemented during fiscal year 2014. The implementation of this Statement will require expanded note disclosures and required supplementary information.
- Statement No. 68, Accounting and Financial Reporting for Pensions an Amendment of GASB Statement No. 27, which is required to be implemented during fiscal year 2015. The implementation of this Statement will represent a significant change in the accounting and reporting of pension expense and the related liability. For the first time, the City will be required to recognize its long-term obligation for pension benefits as a liability and to more comprehensively measure the annual costs of pension benefits. The implementation of this Statement also expands pension related note disclosures and required supplementary information.
- Statement No. 69, Government Combinations and Disposals of Government Operations, which is required to be implemented during fiscal year 2015. Management does not believe the implementation of this Statement will impact the basic financial statements.
- Statement No. 70, Accounting and Financial Reporting for Nonexchange Financial Guarantees, which is required to be implemented during fiscal year 2014. Management does not believe the implementation of this Statement will impact the basic financial statements.

These pronouncements will be implemented by their respective implementation dates.

#### PROPOSED FORM OF LEGAL OPINION

#### APPENDIX B



EDWARDS WILDMAN PALMER LLP
111 HUNTINGTON AVENUE
BOSTON, MA 02199
+1 617 239 0100 main +1 617 227 4420 fax
edwardswildman.com

(Date of Delivery)

James Reardon, Treasurer City of Newton Newton, Massachusetts

> \$20,936,000 City of Newton, Massachusetts General Obligation Municipal Purpose Loan of 2014 Bonds Dated March 6, 2014

We have acted as bond counsel to the City of Newton, Massachusetts (the "City") in connection with the issuance by the City of the above-referenced bonds (the "Bonds"). In such capacity, we have examined the law and such certified proceedings and other papers as we have deemed necessary to render this opinion.

As to questions of fact material to our opinion we have relied upon representations and covenants of the City contained in the certified proceedings and other certifications of public officials furnished to us, without undertaking to verify the same by independent investigation.

Based on our examination, we are of the opinion, under existing law, as follows:

- 1. The Bonds are valid and binding general obligations of the City and, except to the extent they are paid from other sources, the principal of and interest on the Bonds are payable from taxes which may be levied upon all taxable property in the City, without limitation as to rate or amount, except as provided under Chapter 44, Section 20 of the General Laws, with respect to that portion of the principal and interest payments that the City has voted to exempt from the limit imposed by Chapter 59, Section 21C of the General Laws, and subject to the limit imposed by Chapter 59, Section 21C of the General Laws with respect to that portion of the principal and interest payments that the City has not voted to exempt from that limit.
- 2. Interest on the Bonds is excluded from the gross income of the owners of the Bonds for federal income tax purposes. In addition, interest on the Bonds is not a specific preference item for purposes of the federal individual or corporate alternative minimum taxes. However, such interest is included in adjusted current earnings when calculating corporate alternative minimum taxable income. In rendering the opinions set forth in this paragraph, we have assumed compliance by the City with all requirements of the Internal Revenue Code of 1986 that must be satisfied subsequent to the issuance of the Bonds in order that interest thereon be, and continue to be, excluded from gross income for federal income tax purposes. The City has covenanted to comply with all such requirements. Failure by the City to comply with certain



of such requirements may cause interest on the Bonds to become included in gross income for federal income tax purposes retroactive to the date of issuance of the Bonds. We express no opinion regarding any other federal tax consequences arising with respect to the Bonds.

3. Interest on the Bonds is exempt from Massachusetts personal income taxes and the Bonds are exempt from Massachusetts personal property taxes. We express no opinion regarding any other Massachusetts tax consequences arising with respect to the Bonds or any tax consequences arising with respect to the Bonds under the laws of any state other than Massachusetts.

This opinion is expressed as of the date hereof, and we neither assume nor undertake any obligation to update, revise, supplement or restate this opinion to reflect any action taken or omitted, or any facts or circumstances or changes in law or in the interpretation thereof, that may hereafter arise or occur, or for any other reason.

The rights of the holders of the Bonds and the enforceability of the Bonds may be subject to bankruptcy, insolvency, reorganization, moratorium and other similar laws affecting creditors' rights heretofore or hereafter enacted to the extent constitutionally applicable, and their enforcement may also be subject to the exercise of judicial discretion in appropriate cases.

EDWARDS WILDMAN PALMER LLP

AM 28813811.1

# PROPOSED FORM OF CONTINUING DISCLOSURE CERTIFICATE

This Continuing Disclosure Certificate (the "Disclosure Certificate") is executed and delivered by the City of Newton, Massachusetts (the "Issuer") in connection with the issuance of its \$20,936,000 General Obligation Municipal Purpose Loan of 2014 Bonds dated March 6, 2014 (the "Bonds"). The Issuer covenants and agrees as follows:

- SECTION 1. <u>Purpose of the Disclosure Certificate</u>. This Disclosure Certificate is being executed and delivered by the Issuer for the benefit of the Owners of the Bonds and in order to assist the Participating Underwriters in complying with the Rule.
- SECTION 2. <u>Definitions</u>. For purposes of this Disclosure Certificate the following capitalized terms shall have the following meanings:
- "Annual Report" shall mean any Annual Report provided by the Issuer pursuant to, and as described in, Sections 3 and 4 of this Disclosure Certificate.
- "Listed Events" shall mean any of the events listed in Section 5(a) of this Disclosure Certificate.
- "MSRB" shall mean the Municipal Securities Rulemaking Board as established pursuant to Section 15B(b)(1) of the Securities Exchange Act of 1934, or any successor thereto or to the functions of the MSRB contemplated by this Disclosure Certificate. Filing information relating to the MSRB is set forth in Exhibit A attached hereto.
- "Owners of the Bonds" shall mean the registered owners, including beneficial owners, of the Bonds.
- "Participating Underwriter" shall mean any of the original underwriters of the Bonds required to comply with the Rule in connection with offering of the Bonds.
- "Rule" shall mean Rule 15c2-12 adopted by the Securities and Exchange Commission under the Securities Exchange Act of 1934, as the same may be amended from time to time.

# SECTION 3. <u>Provision of Annual Reports.</u>

(a) The Issuer shall, not later than 270 days after the end of each fiscal year, provide to the MSRB an Annual Report which is consistent with the requirements of Section 4 of this Disclosure Certificate. The Annual Report may be submitted as a single document or as separate documents comprising a package, and may cross-reference other information as provided in Section 4 of this Disclosure Certificate; provided that the audited financial statements of the Issuer may be submitted when available separately from the balance of the Annual Report.

(b) If the Issuer is unable to provide to the MSRB an Annual Report by the date required in subsection (a), the Issuer shall send a notice to the MSRB, in substantially the form attached as Exhibit B.

SECTION 4. <u>Content of Annual Reports</u>. The Issuer's Annual Report shall contain or incorporate by reference the following:

- (a) quantitative information for the preceding fiscal year of the type presented in the Issuer's Official Statement dated February 26, 2014 relating to the Bonds regarding (i) the revenues and expenditures of the Issuer relating to its operating budget, (ii) capital expenditures, (iii) fund balances, (iv) property tax information, (v) outstanding indebtedness and overlapping debt of the Issuer, (vi) pension obligations of the Issuer, and (vii) other post-employment benefits liability of the Issuer, and
- (b) the most recently available audited financial statements of the Issuer, prepared in accordance with generally accepted accounting principles, with certain exceptions permitted by the Massachusetts Uniform Municipal Accounting System promulgated by the Department of Revenue of the Commonwealth (except for the omission, if any, of a statement of fixed assets). If audited financial statements for the preceding fiscal year are not available when the Annual Report is submitted, the Annual Report will include unaudited financial statements for the preceding fiscal year and audited financial statements for such fiscal year shall be submitted when available.

Any or all of the items listed above may be incorporated by reference from other documents, including official statements of debt issues of the Issuer or related public entities, which (i) are available to the public on the MSRB internet website or (ii) have been filed with the Securities and Exchange Commission. The Issuer shall clearly identify each such other document so incorporated by reference.

#### SECTION 5. Reporting of Significant Events.

- (a) The Issuer shall give notice, in accordance with the provisions of this Section 5, of the occurrence of any of the following events with respect to the Bonds:
  - 1. Principal and interest payment delinquencies.
  - 2. Non-payment related defaults, if material.
  - 3. Unscheduled draws on debt service reserves reflecting financial difficulties.
  - 4. Unscheduled draws on credit enhancements reflecting financial difficulties.
  - 5. Substitution of credit or liquidity providers, or their failure to perform.
- 6. Adverse tax opinions, the issuance by the Internal Revenue Service of proposed or final determinations of taxability, Notices of Proposed Issue (IRS Form 5701-TEB) or other material notices or determinations with respect to the tax status of the Bonds, or other material events affecting the tax status of the Bonds.

- 7. Modifications to rights of the Owners of the Bonds, if material.
- 8. Bond calls, if material, and tender offers.
- 9. Defeasances.
- 10. Release, substitution or sale of property securing repayment of the Bonds, if material.
  - 11. Rating changes.
  - 12. Bankruptcy, insolvency, receivership or similar event of the Issuer.\*
- 13. The consummation of a merger, consolidation, or acquisition involving the Issuer or the sale of all or substantially all of the assets of the Issuer, other than in the ordinary course of business, the entry into a definitive agreement to undertake such an action or the termination of a definitive agreement relating to any such actions, other than pursuant to its terms, if material.
- 14. Appointment of a successor or additional trustee or the change of name of a trustee, if material.
- (b) Upon the occurrence of a Listed Event, the Issuer shall, in a timely manner not in excess of ten (10) business days after the occurrence of the event, file a notice of such occurrence with the MSRB.

SECTION 6. <u>Transmission of Information and Notices</u>. Unless otherwise required by law, all notices, documents and information provided to the MSRB shall be provided in electronic format as prescribed by the MSRB and shall be accompanied by identifying information as prescribed by the MSRB.

SECTION 7. <u>Termination of Reporting Obligation</u>. The Issuer's obligations under this Disclosure Certificate shall terminate upon the legal defeasance in accordance with the terms of the Bonds, prior redemption or payment in full of all of the Bonds. If such termination occurs prior to the final maturity of the Bonds, the Issuer shall give notice of such termination in the same manner as for a Listed Event under Section 5(b).

SECTION 8. <u>Amendment; Waiver</u>. Notwithstanding any other provision of this Disclosure Certificate, the Issuer may amend this Disclosure Certificate and any provision of this

\_

<sup>\*</sup> As noted in the Rule, this event is considered to occur when any of the following occur: (i) the appointment of a receiver, fiscal agent or similar officer for the Issuer in a proceeding under the U.S. Bankruptcy Code or in any proceeding under state or federal law in which a court or governmental authority has assumed jurisdiction over substantially all of the assets or business of the Issuer, or if such jurisdiction has been assumed by leaving the existing governing body and officials or officers in possession but subject to the supervision and orders of a court or governmental authority, or (ii) the entry of an order confirming a plan of reorganization, arrangement or liquidation by a court or governmental authority having supervision or jurisdiction over substantially all of the assets or business of the Issuer.

Disclosure Certificate may be waived if such amendment or waiver is permitted by the Rule, as evidenced by an opinion of counsel expert in federal securities law (which may include bond counsel to the Issuer), to the effect that such amendment or waiver would not cause the Disclosure Certificate to violate the Rule. The first Annual Report filed after enactment of any amendment to or waiver of this Disclosure Certificate shall explain, in narrative form, the reasons for the amendment or waiver and the impact of the change in the type of information being provided in the Annual Report.

If the amendment provides for a change in the accounting principles to be followed in preparing financial statements, the Annual Report for the year in which the change is made shall present a comparison between the financial statements or information prepared on the basis of the new accounting principles and those prepared on the basis of the former accounting principles. The comparison shall include a qualitative discussion of the differences in the accounting principles and the impact of the change in the accounting principles on the presentation of the financial information in order to provide information to investors to enable them to evaluate the ability of the Issuer to meet its obligations. To the extent reasonably feasible, the comparison shall also be quantitative. A notice of the change in the accounting principles shall be sent to the MSRB.

SECTION 9. <u>Default</u>. In the event of a failure of the Issuer to comply with any provision of this Disclosure Certificate any Owner of the Bonds may seek a court order for specific performance by the Issuer of its obligations under this Disclosure Certificate. A default under this Disclosure Certificate shall not constitute a default with respect to the Bonds, and the sole remedy under this Disclosure Certificate in the event of any failure of the Issuer to comply with this Disclosure Certificate shall be an action for specific performance of the Issuer's obligations hereunder and not for money damages in any amount.

SECTION 10. <u>Beneficiaries</u>. This Disclosure Certificate shall inure solely to the benefit of the Owners of the Bonds from time to time, and shall create no rights in any other person or entity.

Date: March 6, 2014

CITY OF NEWTON, MASSACHUSETTS

By\_\_\_\_\_
Treasurer

Mayor

[EXHIBIT A: Filing Information for the MSRB]
[EXHIBIT B: Form of Notice of Failure to File Annual Report]

AM 28817259.1