# CITY OF NEWTON LAW DEPARTMENT INTEROFFICE MEMORANDUM

DATE:

November 6, 2015

FROM:

Ouida C.M. Young, Associate City Solicitor

TO:

Ald. Marc Laredo, Chairman, Land Use Committee

All Members, Land Use Committee

RE:

Draft Board Order - #119-15

I am transmitting under cover of this memorandum a draft of an approval Board Order for the Austin Street Project, Docket #119-15. This draft should be considered just that – a working draft that hopefully includes all the conditions and mitigations offered by Austin Street Partners in connection with the Project as well as those conditions and mitigations discussed by the Land Use Committee to date.

I do not expect that this working draft resolves all issues for all aldermen, and I fully expect that there will need to be revisions and clarifications as the Land Use Committee works through the many points covered in this draft Board Order. I would be happy to discuss any questions or concerns a committee member may have regarding this working draft in advance of the upcoming Land Use meeting.

I look forward to continuing work on this draft at the Land Use Committee meeting of November 10<sup>th</sup>.

Thank you.

November 6, 2015

N.B. Need to update references to Zoning Ordinance to reflect new section numbers per Phase I amendments to the Zoning Ordinance

DRAFT #119-15

#### CITY OF NEWTON IN BOARD OF ALDERMEN November 16, 2015

#### **ORDERED:**

That the Board, finding that the public convenience and welfare will be substantially served by its action, that the use of the Site will be in harmony with the conditions, safeguards and limitations set forth in the Zoning Ordinance, and that said action will be without substantial detriment to the public good, and without substantially derogating from the intent or purpose of the Zoning Ordinance, grants approval of the following SPECIAL PERMIT/SITE PLAN APPOVAL to redevelop a municipal parking lot with a mixed use building consisting of approximately 5,000 square feet of commercial space on the ground floor, 68 dwelling units with 90 underground parking spaces, a public plaza, and 127 public parking spaces, in accordance with the recommendation of the Land Use Committee and the reasons given by the Committee therefore, through its Chairman, Alderman Marc C. Laredo.

#### Procedural Background.

The proposed development (the "Project") for the Austin Street municipal parking lot (the "Site") was submitted jointly by the City of Newton and Austin Street Partners, LLC ( "ASP") and reflects efforts to diversify Newton's housing stock, provide affordable housing choices, encourage pedestrian-oriented development with a mix of residential and business uses, and enhance the quality of life in Newtonville and Newton's village commercial centers in accordance with Newton's Comprehensive Plan. Those efforts included the creation of a MU4 ("MU4") zoning district by Ordinance A-4 on October 1, 2012 and re-zoning of 28 Austin Street to the MU4 Zoning district by Ordinance A-5 on the same date.

The Project proposes that the City retain ownership of the Site and continue to operate a 127 space municipal parking lot on the Site. ASP will receive a ground lease from the City to develop the Project in accordance with the terms and conditions of this special permit/site plan approval and as well as the terms and conditions of the ground lease.

The special permit/site plan application for the Project was filed with the City Clerk on May 12 2015. Notice of the public hearing was published on May 19, and May 26, 2015, in *The Boston Globe* and on May 27, 2015, in the *Newton Tab*, and mailed to all parties in interest in compliance with the Newton Zoning Ordinance and G.L. c. 40A, sec. 11. The Land Use Committee ("LUC") of the Board of Aldermen opened the public hearing on June 2 and continued the public hearing on June 9, July 21, September 24, October 6, October 29, and

November 10, 2015. Over the course of the hearing presentations were made by ASP and its project team including the project architect Werner Hofmann of ADD, Inc./Stantec and transportation consultant Jason Schreiber of Nelson Nygaard. Presentations were also made by City staff including the Commissioner of Public Works, the Planning and Development Department, the City's transportation consultant and peer reviewer Jeffrey Dirk of Vanasse and Associates, and financial consultant Kyle Talente of RKG Associates.

The LUC received extensive oral and written testimony from the public and written reports from the City's professional consultants and various City boards, commissions and departments, including without limitation the Planning and Development Department, the Engineering Department, the Fire Department, the Newton Housing Partnership, the Newton Fair Housing Committee, the Newton Council on Elders, the Urban Design Commission, the Economic Development Commission, and the Newtonville Area Council. During the review process, supplemental materials and testimony have been submitted in response to requests by the Board and public. All testimony, written reports and supplemental materials prepared by ASP and its consultants, City staff, consultants, and boards and commissions, as well as a public testimony are included in the record of the Board's proceedings and provide factual and technical background for the Findings and Conditions set forth within the body of this order.

Following a final presentation by ASP and City staff, as well as public testimony, the public hearing was closed on November XXX, 2015. On November 12, 2015, the LUC voted to recommend approval of the Project to the Board as follows:

Finding that all applicable provisions of the Zoning Ordinance have been complied with and taking into consideration the testimony and evidence provided by all interested parties, the Board GRANTS approval of this Special Permit/Site Plan Approval based on the following findings, as recommended by the LUC of the Board:

With regard to how the Project furthers the purposes of the MU4 District and meets the requirements of §30-24(d)(1)-(5) for those uses or dimensional waivers requiring special permits:

- 1. The Board finds that the proposed mix of commercial and residential uses will encourage an active, pedestrian-oriented streetscape throughout the day and week and that the redevelopment of the parking lot will allow for the development of a building with uses appropriate for Newtonville.
- 2. The Board finds that the proposed residential units fill a demonstrated and growing need for smaller, accessible, energy efficient residential units; that 25% of the units will be affordable; that ASP intents to solicit businesses uses as tenants in the commercial space that will complement and not compete with existing retailers in Newtonville; the public plaza is a beneficial amenity that will create an attractive public gathering place for Newtonville.

- 3. The Board finds that the proposed use is consistent with the purposes of the Mixed Use 4 district in Section 30-13 (h) (1) in that
  - a. the Project will allow the development of buildings and uses appropriate to the Newtonville village center as described in the *Comprehensive Plan*;
  - b. the Project will tie the Newtonville village center together in a compact pedestrian-oriented village, providing connections of commercial and residential use between the village and the Star Market;
  - the Project will allow sufficient density and intensity of uses through the mixture of housing and commercial uses to promote a lively pedestrian environment close to public transit;
  - d. the Project will provide 68 mixed income rental housing units of a type not otherwise readily available in Newton across from the market and near the village and public transportation, increasing the diversity of housing resources in the City;
  - e. The Project will be located so as to encourage both the use of public transportation and the walkability of the Newtonville area including the village center and the surrounding amenities.
- 4. The Board finds that the Project is consistent with the *Comprehensive Plan* which states in part goals of "...providing a housing alternative that of living in a mixed-use environment = otherwise largely missing in the City" and an example of proactive municipal planning, that the Project will improve 127 municipal parking spaces which are vital to the village, and that the City will maintain ownership of the Site.
- 5. The Board finds that the Site is an appropriate location for the proposed mixed-use building as the Project site plan creatively maximizes the benefits of its Newtonville village location by expanding much needed housing choices, diversifies commercial options in the village, connects the site to the village and maximizes the number of municipal parking spaces available on site to the greatest extent consistent with appropriate site planning.
- 6. The Board finds that the use as developed and operated will not adversely affect the neighborhood as the Site will retain 127 parking stalls, will enhance the long term sustainability and vitality of the village, and will create an attractive public gathering space.
- 7. The Board finds that through design elements including the traffic calming designs at Bram Way adjacent to the proposed plaza and clear visibility sight lines and pedestrian

markings and improvements at the garage entrance on Austin Street there will be no nuisance or serious hazard to vehicles or pedestrians there will be no nuisance or serious hazard to vehicles or pedestrians.

- 8. The Board finds that access to the Site over the surrounding streets is appropriate for the types and numbers of vehicles involved. ASP and the City have conducted numerous parking studies which concluded that the new parking lot will accommodate peak hour parking demand. ASP also submitted a Transportation Impact Study that shows that the traffic implications of this Project will have a minimal impact on Newtonville.
- 9. The Board finds that the site planning, building design, construction, maintenance and long-term operation of the Project will contribute to the efficient use and conservation of natural resources and energy. The Project is located in a village center close to multiple transit options and the benefits of a walkable village center are maximized. The building has been designed to be LEED Certifiable at a minimum of Gold Level and construction will be efficient and minimize waste though use of the GreenStaxx modular construction system. The building provides smaller energy-efficient units. The site will include solar panels on the roof to offset a significant portion of the building's energy consumption.
- 10. The Board finds that 17 affordable dwelling units will be created by the Project, and that 51 fully accessible/adaptable market rate dwelling units will add to the diversity of Newton's housing stock increasing housing choices and opportunities in the City.
- 11. The Board finds that well-planned, compact, village centered growth is the best tool to protect existing single-family neighborhoods and to help minimize vehicular traffic in the City:
- 12. The Board finds that ASP had carefully studied and understands current and projected parking demand and that the future parking needs of Newtonville will continue to be met through the redevelopment of this Site.
- 13. The Board finds that ASP has developed a comprehensive Interim Parking Plan and an preliminary Construction Management Plan, both Plans to be reviewed and approved by the City prior to the issuance of any building permits as provided in Conditions ##XX. Additionally, the creation of a Liaison Committee will help to address concerns that will arise during construction (Condition #X). ASP will provide 50 parking stalls on the Site during construction and has identified 20 additional parking stalls on Austin Street and Philip Bram Way. Finally, during construction and at its sole expense ASP will provide a shuttle to free off-site parking at Aquinas School that will be available to medium- and long-term parkers.(Condition #X)
- 14. The Board finds that ASP had developed a thorough Business Engagement Plan and a Construction Mitigation Fund to help mitigate the concerns of Newtonville merchants

that may arise during construction.

- 15. The Board finds that it is the City's intention and expectation that after the completion of the Project the City will make improvements to the village center of Newtonville and to the intersection of Walnut and Austin Streets.
- 16. The Board finds that the Reuse Board Order #150-09(6) resolved "That funds at least equal to the monetary bid received for the lease of the property be used to enhance the redevelopment of the site and improve Newtonville center more generally."
- 17. The Board finds that construction of the Project will not take more than 15 months. It is expected that Project Construction will begin in the spring of 2017, after the City has completed utility work on Austin Street.

With regard to the special permit to allow street-level office uses, §30-13(h)(2), Table B:

18. The Board finds that the Site is an appropriate location for street-level office uses and for a restaurant with more than 50 seats, as the proposed uses are appropriate for the commercial center of the village, will encourage an active, pedestrian-oriented streetscape throughout the day and week, fill a demonstrated need for the uses within the vicinity (see the Economic and Fiscal Impact Analysis completed by the City as part of this project), and are consistent with the purposes of the MU4 district of the City of Newton Revised Zoning Ordinances or the Comprehensive Plan.

With regard to special permit to allow a building in excess of 20,000 sq. ft. of gross floor area, §30-13(j)(1-3):

19. The Board finds that the size of the building is in keeping with the vision for the subject parcel in the Request for Proposals and is not inconsistent with the MU4 district of the City of Newton Revised Zoning Ordinances or the *Comprehensive Plan*. The proposed site plan and building form is compatible with the neighborhood context, improves the pedestrian environment, creates beneficial open space, improves Philip Bram Way, and the proposed mix of uses will enhance the commercial and civic vitality of the vicinity.

With regard to special permit to allow a building height of 48 feet and four stories, §30-15(w)(2), Table 3:

20. The Board finds that the building height of 48 feet and four stories will not adversely affect the neighborhood as the proposed structure is compatible in visual scale to its surroundings, does not adversely affect its surroundings by creating shadows or blocking views, and advances the purposes of the MU4 district. The height is in keeping with existing landmarks in Newton including the Masonic Hall and the Swedenborgian Church and is allowable by special permit in the MU4 district.

With regard to special permit for the number of parking spaces and various requirements for the design of parking facilities, §30-19(d)(2) and (10)-(13); §30-19(e); §30-19(h)(1); §30-19(h)(2)a) and b); §30-19(i)(1)and (2); §30-19(j)(1); §30-19, Table of Off-Street Loading; and §30-19(m):

- 21. The Board finds that exceptions to the parking requirements including a waiver for 80 required parking stalls, to locate parking within a setback, and within five feet of a residential structure, to waive the dimensional requirements for some parking stalls, to waive the screening requirements for parking lots, to waive the interior landscaping requirements, and to waive the off-street loading requirements, are in the public interest and that such exceptions are in the interest or protection of environmental features for the following reasons:
  - a) The Project will provide 90 parking stalls in the basement garage and 127 parking stalls in the municipal parking lot. Five handicap stalls (three van accessible) will be provided in the municipal parking lot and four additional handicap stalls will be provided in the basement garage. A total of 170 stalls parking stalls (2 stalls per dwelling unit and 34 stalls for the commercial space) would be required without a waiver.
  - b) The parking for the residential units will be charged separately and in addition to the residential rent so as to reduce demand for parking by the residential units. Recent parking utilization studies of other multi-family projects have shown a parking utilization rate of less than 1.25 stalls per unit and the Project is within walking distance of the Newtonville commuter rail station, MBTA bus routes, and a broad spectrum of neighborhood amenities. The relatively small average size of the apartments will likely attract tenants disposed to use public transportation or more likely to have only one automobile per unit, making a parking waiver appropriate at this site. Covered bicycle parking will also be provided in the below-grade garage to encourage the use of alternative modes of transportation and the Petitioner will seek to have car-sharing services provided in the municipal parking lot.
  - c) The commercial and residential uses are complementary and will allow for some coordinated or shared usage of the garage at different times by commercial and residential users. Accordingly, the Board concludes that the number of parking spaces required by the Zoning Ordinance would be more than necessary to meet the realistic demand for parking that could be expected to be generated at the Project.
  - d) The location of parking within setbacks and within five feet of a residential structure makes for the most efficient layout of the parking lot and helps to maximize the number of stalls that will be available in the municipal parking lot.
  - e) The allowance for reduced size of parking stalls will not create a nuisance or

hazard to vehicles because the compact stalls will be well marked as intended for use by smaller vehicles, and larger stalls are available to accommodate larger vehicles. A turning template has been presented that provides evidence that maneuvering aisles and the parking spaces in the municipal parking lot are substantially consistent with many other parking facilities in Newton, and many surrounding communities allow for similarly sized compact parking stalls.

- f) With respect to the screening of the parking lot and interior landscaping, the Board finds that the waiver helps maximize the number of parking stalls that will be available to the public, and that a sufficient number of trees will be added to the site in more critical locations so as to improve the streetscape, perimeter screening, and public plaza area.
- g) The waiver for off-street loading facilities is justified as only 5,000 square feet is dedicated to commercial uses and that turning templates show that the building can be serviced by larger vehicles. Adequate provision is made for deliveries and trash and recycling pick-up through a service corridor at the rear of the building, and deliveries to the portion of the properties to be used for office will be minimal

With regard to the site plan approval criteria under §30-23(2)(a)-(h):

- 22. The Board finds that the Project has been designed to ensure the safety of vehicular and pedestrian movement within the site and in relation to adjacent streets, properties and improvements for the following reasons:
  - a) The Project includes certain safety design features and cues to alert vehicles to the shared pedestrian nature of portions of Philip Bram Way such as a raised roadway that is flush with the sidewalk, pavers that are different that the surrounding streets, and the parking lot, bollards to separate the roadway from the public sidewalk and pedestrian plaza, and appropriate signage.
  - b) Other access driveways have been designed with pedestrian safety and vehicular sight lines in mind including stop signs, open viewing and low planters, and generous sidewalks.
  - c) A sufficient number of handicap stalls are provided in both the municipal parking lot and the garage. The final location of such spaces may be adjusted slightly based on projected demand and state and local requirements.
- 23. The Board finds the methods for disposal of waste and methods of regulating surface water drainage are adequate for the following reasons:
  - a) The City Engineering Division has reviewed submitted plans and raised no major concerns with respect to this Project. The Engineering Division will review any

- plans submitted for building permits for compliance with City of Newton Engineering Division design standards prior to the issuance of any permits.
- b) ASP will be making a \$750,000 contribution to the City of Newton for public infrastructure improvements
- c) The City will be upgrading water and sewer utility lines on Austin Street from Walnut Street to Lowell Avenue as part of routine infrastructure upgrades budgeted for in City's current five-year Capital Improvements Plan. This City work is undertaken as part of the existing Capital Improvements program and is scheduled for 2016 independent of and prior to the construction of the Project.
- 24. The Board finds that the provision for off-street loading facilities is sufficient for the servicing of the building. Adequate provision is made for deliveries through a service corridor at the rear of the building, and deliveries to the portion of the properties to be used for office will be minimal.
- 25. The Board finds that parking is sufficiently screened so as to not detract from the streetscape and public plaza environment, yet is sufficiently visible through signage so as to make wayfinding easy for visitors.
- 26. The Board finds that the Project has avoided unnecessary topographical changes, and that the installation of the building foundation/garage should not negatively impact abutters. Additionally, proposed landscaping will enhance the site and streetscape.
- 27. The Board finds that the Project utility lines will be undergrounded from the street to the building and that ASP will make a contribution towards the undergrounding of utility poles along Austin Street subject to the conditions of Condition #X.
- 28. The Board finds that the proposed site design is appropriate in the context of the neighborhood and will serve to connect the site to the village by designing a building with an active pedestrian level that will be enticing to Newtonville residents and fill a void in the streetscape. ASP has incorporated a number of building treatments and design elements that enhance the appearance of the structure including articulating the façade and setting the fourth story back from the street. The height of the structure is in keeping with surrounding buildings including the Masonic Hall and the Swedenborgian Church.
- 29. The Board finds that no historical resources currently exist on the Site.
- 30. In light of the findings set forth above and the following conditions imposed by this Board Order, the Board of Aldermen finds that the public convenience and welfare of the City will be served, and the criteria of §30-13(h)(2), Table B, §30-13(j)(1-3), §30-15(w)(2), Table 3, §30-15(w)(4)(b), Table 3, §30-19(d)(2) and (10)-(13); §30-19(e); §30-19(h)(1); §30-19(h)(2)a) and b); §30-19(i)(1)and (2); §30-19(j)(1); §30-19, Table of Off-

Street Loading; and §30-19(m), §30-24(d)(1)-(5), and §30-23(2)(a)-(h) for granting special permits/site plan approval will be satisfied.

**PETITION NUMBER:** 

#119-15

PETITIONER:

Austin Street Partners, LLC and the City of Newton (hereinafter use of the term "Petitioner" shall include Austin Street

Partners' successors and assigns)

LOCATION:

28 Austin Street, Newtonville

OWNER:

City of Newton

ADDRESS OF OWNER:

1000 Commonwealth Avenue, Newton, MA 02465

TO BE USED FOR:

A 127 space municipal parking lot with a mixed-use residential building providing 68 units of housing and approximately 5,000 square feet of commercial space and 90 associated underground

parking spaces, and a public plaza

CONSTRUCTION:

Wood-frame structure over a structural steel and concrete base

**EXPLANATORY NOTES:** 

§30-13(h)(2), Table B, to allow street-level office uses; §30-13(h)(2), Table B, to allow a restaurant with more than 50 seats; §30-13(j)(1-3), to allow a building in excess of 20,000 square feet of gross floor area; §30-15(w)(2), to allow a building height of 48 feet and four stories; §30-19(m), for exceptions to the parking requirements; §30-19(d)(2) and (10-13) to waive 80 parking stalls; §30-19(e), to waive the requirement for a parking plan; §30-19(h)(1), to locate parking within a setback and within 5 feet of a residential structure; §30-19(h)(2)a) and b) to waive the dimensional requirements for parking stalls; §30-19(i)(1), to waive the screening requirements for parking lots; §30-13(i)(2), to waive the interior landscaping requirements for parking lots; §30-19, Table of Off-Street Loading, to waive the off-street loading

requirements; §30-23 and §30-24.

ZONING:

Mixed-Use 4

#### Approved subject to the following conditions:

- All buildings, parking areas, driveways, walkways, landscaping and other Site features
  associated with this Special Permit/Site Plan Approval shall be located and constructed
  consistent with the Plan set entitled "28 Austin Street Special Permit Application" dated
  October 22, 2015, which plans are identified in Exhibit A and are hereby incorporated by
  reference.
- 2. The Petitioner shall at the time of obtaining a building permit for construction of the building make a payment of \$750,000 to the City for municipal infrastructure improvements. This amount shall be deemed to be in satisfaction of the request of the Engineering Division for funding for infrastructure.
- 3. To the extent permitted by applicable regulations of the Department of Housing and Community Development all of the 68 residential units shall be eligible for listing on the State's Subsidized Housing Inventory.
- 4. The Project shall include 17 income restricted units (25%) that shall be made available to households earning up to 80% of Area Median Income, as designated by HUD at the time of Occupancy, provided, however that of the 17 income restricted units up to 6 such units may be made available to persons or households holding subsidized housing vouchers or certificates including Section 8 vouchers or certificates, provided that such vouchers or certificates carry rent levels for the applicable unit size which are equal to or greater than the rent levels which would apply for certificates or vouchers issued by the Newton Housing Authority. For purposes of this condition the phrase "subsidized housing vouchers or certificates" shall include any program in existence in substitution for programs in effect as of the date of this project which have the same net effect of allowing the applicant or its successor to receive a rental payment equivalent to the sponsoring agencies definition of "fair market rental" in Newton.
- 5. The marketing and resident selection process for the affordable units shall be consistent with the "Guidelines for Uniform Local Resident Preferences in Affordable Housing", prepared by the City's Fair Housing Task Committee (Revised March, 2012). That process is consistent with the provisions of Newton Zoning Section 30-24(f), and is intended as a standard provision for all Newton housing programs.

#### **Conditions related to construction**

6. The Petitioner shall operate a free shuttle bus service to satellite parking at the Aquinas School where 100 parking stalls will be allocated for medium and long term parkers, including construction workers. The Shuttle will operate approximately every 20 minutes from 7AM-7PM Monday through Friday, and from 9AM-3PM on Saturdays. The Petitioner shall provide free UBER service for employees of Newtonville businesses who use the satellite parking at the Aquinas School and need transportation outside the normal hours of operation for the Shuttle. The Petitioner shall make best efforts to coordinate with the

Senior Center around their programming to provide additional or scheduled service so that seniors are not left waiting in the cold or heat for the Shuttle. Parking at Newton North High School and on Elm Street will also be available on weekends, during the summer and when not in use by the school and as permitted by Newton Public Schools. The Shuttle will service the High School on Weekends. Additional parking at the Senior Center will be available on weekends when not in use by the Senior Center. Shuttle service will commence when the Petitioner first closes portions of the current municipal parking lot to the public and will continue until the new municipal parking lot is substantially fully open to the public.

- 7. All construction activity shall be limited to 7AM-8PM Monday through Friday and 8AM-7PM on Saturdays excluding holidays, unless extended with the approval of the Commissioner of the Inspectional Services Department. Interior work may occur at other times when the building is fully enclosed
- 8. No less than 45 days prior to the commencement of any site work and/or other construction activities related to the work approved through this Special Permit/Site Plan Approval, a Liaison Committee shall be established consisting of two (2) designees of the Petitioner, the Ward Alderman from Ward 2, one representative from the Newtonville Area Council, one representative for a Newtonville Businesses, one representative from the Newtonville residential area, one representative from the Jackson Road area, a representative of the Mayor and the Ward Alderman from Ward 1. The President of the Board shall appoint the resident and business members. Meetings of the Liaison Committee will be open to the public and the Committee will establish such agenda and procedures as it sees fit. The purpose of the Committee will be:
  - a. To enhance and ensure communications to the status and progress of construction and operation of the Project.
  - b. To provide a forum for initial presentation of a construction schedule, the Construction Management Plan and any significant changes to the schedule or changes in plans for which public review is required.
  - c. To consult on construction issues including but without limitation, blasting, rock crushing, coordination of construction activity, implementation of the interim parking plan or any adjustments to the plan, and external events/community activities, and to give advance notice as to blasting times and areas.
  - d. To receive and discuss construction-specific issues such as blasting complaints, construction conditions including dust, noise, parking and traffic, parking, and to receive notices and communications from the Planning Department, the Department of Public Works, the Fire Department, the Police Department and the Inspectional Services Department.
  - e. To review implementation of the Petitioner's Business Engagement Plan and to monitor the use of interim parking, the use of the shuttle and parking at Aquinas,

and to make suggestions for modifications to the interim parking plans and shuttle schedule to improve the operation of both.

- f. To discuss implementation of the final Construction Management Plan.
- g. Post construction, in conjunction with City staff, to study and make recommendations to the Traffic Council and the Board of Aldermen on the following traffic issues: 1) Should traffic on Bram Way be one or two way, and in which direction; 2) should Bram Way adjacent to the public plaza be closed to vehicular traffic at certain times; and 3) should traffic on Austin Street be one or two way, and where should public parking on Austin Street be laid out.

The Liaison Committee will meet on a monthly basis unless there is consensus within the Committee that no meeting is necessary or that the members agree to an alternative meeting schedule. The first meeting shall be convened jointly by the Petitioner and the Aldermen of Ward 1 and Ward 2 and shall be held not later than 30 days prior to the initial partial closing of the municipal parking lot. The Committee shall continue to meet until at least six (6) months after initial occupancy of the building and until recommendations regarding Bram Way and Austin Street have been forwarded to Traffic Council and the Board of Aldermen. The Committee shall work by consensus, but nothing in the establishment of the Committee shall prevent any member including the Petitioner from engaging in any lawful activity even if such activity is inconsistent with the position of the Committee.

The Petitioner shall give the Committee written notice (which may be by email) at least seven (7) days in advance of such meetings, except for such times when the Committee determines that a meeting on shorter notice is necessary, and such notice shall also be given to the City Clerk, the Commissioner of Inspectional Services Department and the Director of the Planning and Development Department and to the businesses and residents surrounding the Project. Notices shall include the date, time and location of its meetings. The Committee shall be responsible for identifying to whom such notices shall be given. The Petitioner shall pay for any cost associated with providing notice of the Committee's meetings.

- 9. The Petitioner shall designate a single individual to communicate with the neighbors via email. The designated individual shall send updates of any changes of the construction schedule to the established distribution list.
- 10. The Petitioner shall comply in all material respects with the final Construction Management Plan to be submitted for review and approval to the Commissioner of Inspectional Services in consultation with the Director of Planning and Development, the Fire Department, the Commissioner of Public Works, City Engineer, Director of the Transportation Division of Public Works and the Commissioner of Public Buildings. The Final Construction Management Plan shall include but not be limited to, the following provisions:
  - a. The proposed schedule of the project, including the general phasing of the

construction activities.

- b. Site plan(s) showing the proposed location of contractor and subcontractor parking, on-site material storage area(s), on-site staging areas(s) for delivery vehicles, and location of any security fencing.
- c. Proposed truck route(s) that minimize travel on local streets.
- d. Proposed methods for dust control including, but not limited to: covering trucks for transportation of excavated material; minimizing storage of debris on-site by using dumpsters and regularly emptying them; using tarps to cover piles of bulk building materials and soil; locating a truck washing station to clean muddy wheels on all truck and construction vehicles before exiting the site.
- e. Proposed methods of noise control, in accordance with the City of Newton's Ordinances. Staging activities should be conducted in a manner that will minimize offsite impacts of noise. Noise producing staging activities should be located as far as practical from noise sensitive locations.
- f. A plan for rodent control during construction.
- g. A requirement that construction workers performing work at the site park at the Aquinas School except for drop-off or pick-up of materials at the site.
- h. 24-hour contact information for the general contractor of the project.
- 11. The Petitioner shall submit final plans and building materials to the Planning Department for review and approval prior to the issuance of a building permit. Any changes to the design of the façade of the building or to the building materials shall be reviewed and approved by the Director of the Planning Department and the Commissioner of the Inspectional Services Department to ensure such changes are in keeping with the intent of the findings and conditions of this Board Order. If the proposed modifications are deemed significant by the Planning Department and the Commissioner the Commissioner may refer such changes to the Land Use Committee for discussion as to the consistency of the proposed modifications with the conditions of this Board Order.
- 12. A final Interim Construction Parking Plan shall be submitted to the Commissioner of Inspectional Services in consultation with the Director of Planning and Development and the Director of the Transportation Division of Public Works. The Interim Parking Plan will accommodate no less than 50 short-term parking spaces on Site throughout the construction of the Project. The 50 short-term parking spaces on the site shall be monitored by the Petitioner and signed for a mixed duration of parking to be adjusted from time to time with the advice of the Liaison Committee established under Condition #8.
- 13. The Petitioner shall be responsible for securing and paying police details that may be necessary for traffic control throughout the construction process as required by the Police Chief.

- 14. The Petitioner shall be responsible for repairing any damage to public ways caused by any construction vehicles. All repair work shall be done prior to the issuance of final Certificate of Occupancy, unless the Commissioner of Public Works determines that the damage to the public way is so extensive that it limits the use of the public way. In such case the repair work must be initiated within one month of the Commissioner making such determination and shall be conducted consistent with City Construction Standards, and shall be completed within an appropriate time frame, as determined by the Commissioner.
- 15. Prior to issuance of a final Certificate of Occupancy for the Project the Petitioner shall submit a final Transportation Demand Management Plan for review and approval to the Director of Planning and Development in consultation with the Commissioner of Public Works and Director of the Transportation Division of Public Works.
- 16. The utility service lines along the Project's frontage on Austin Street shall be located underground from existing poles, subject to necessary approvals from utility companies.
- 17. The applicant shall make every effort to utilize building materials and systems that comply with the NStar "Energy Star" standards, and at a minimum, all new appliances installed shall meet the NStar "Energy Star" standard.
- 18. The Petitioner shall initiate a design competition for the design of the garden area. The Petitioner and the Planning Department shall evaluate the designs with input from the Ward 2 Aldermen and a representative from the Newtonville Area Council. The garden area will be designed and intended as an amenity primarily for residents of the Project and will be constructed and maintained by the Petitioner. The Petitioner may from time to time control or restrict access to the garden area in the event it should at any time become a nuisance, and the Petitioner will have the right to close the garden at certain days or hours or seasons should such closures become advisable.
- 19. Signs, landscaping and other features located within westerly Austin Street driveway sight triangle areas shall be designed, installed and maintained so as not to exceed 2.5 feet in height as measured from the surface elevation of the Project site driveways. Street trees shall have a canopy that is a minimum of 7-feet in height as measured from the sidewalk surface. Snow plow piles located within the sight triangle areas that exceed 2.5 feet in height or that would otherwise inhibit sight lines shall be promptly removed.
- 20. The Petitioner shall implement the Business Engagement Plan referred to in the letter of Alan J. Schlesinger, Esq. to Alderman Marc C. Laredo dated October 23, 2015 and Appendix M to such letter. In furtherance of such plan:
  - a. The Petitioner shall establish the shuttle bus service referred to in Condition #6;
  - b. The Petitioner shall, at the time of receipt of a building permit (other than a foundation permit) for the project establish a \$100,000 Construction Mitigation Fund to be administered in conjunction with a responsible third party approved

by the Director of the Planning and Development Director and City Solicitor;

- c. The Petitioner shall, during the course of construction of the Project establish a \$50,000 "Shop Newtonville" fund for the promotion of businesses in Newtonville during the construction period;
- d. The Petitioner shall engage a business liaison facilitator to coordinate Petitioner's efforts for the shuttle service referred to in this Condition #20
- e. To the extent that the period in which the shuttle bus is required to operate for more than 15 months from its start until it ceases then the Petitioner will contribute an additional \$5,000.00 per week to the Construction Mitigation Fund established in furtherance of the Business Engagement Plan;

#### Conditions precedent to the issuance of any building permit

- 21. No building permit shall be issued pursuant to this Special Permit/Site Plan approval until the petitioner has:
  - a. recorded a certified copy of this board order with the Registry of Deeds for the Southern District of Middlesex County.
  - b. filed a copy of such recorded board order with the City Clerk, the Department of Inspectional Services, and the Department of Planning and Development.
  - c. obtained a written statement from the Planning Department that confirms the final building permit plans are consistent with plans approved in Condition #1.
  - d. submitted to the Law Department a fully-executed copy of the final Land Disposition Agreement with the City of Newton.
  - e. submitted an Inclusionary Housing Plan for review by the Newton Housing Authority and the Director of Planning and Development that is certified as compliant by the Director of Planning and Development with the information required to be included in such Plan pursuant to §30-(f)(8) of the Zoning Ordinance.
  - f. submitted final engineering, utility and drainage plans, an Operations and Maintenance plan for Stormwater Management, for review and approval by the City Engineer. A statement certifying such approval shall have been filed with the City Clerk, the Commissioner of Inspectional Services and the Director of Planning and Development.
  - g. submitted a final Construction Management Plan (CMP) for review and approval by the Commissioner of Inspectional Services in consultation with the Director of Planning and Development, the Fire Department, the Commissioner of Public

- Works, City Engineer, Director of the Transportation Division of Public Works and the Commissioner of Public Buildings in accordance with Condition #12.
- h. submitted the Business Engagement Plan to the Director of Planning and Development for approval of its operational aspects.
- i. submitted the timing and program for the interim parking plan for parking during construction and the operating schedule of the shuttle service to the Director of Planning and Development for approval.
- j. established the Liaison Committee referred to in Condition #7

#### Conditions precedent to the issuance of any occupancy permits

- 22. No occupancy permit for the use covered by this Special Permit/Site plan approval shall be issued until the petitioners have:
  - a. filed with the City Clerk, the Department of Inspectional Services, and the Department of Planning and Development a statement by a registered architect and engineer certifying compliance with Condition #1.
  - b. submitted to the Department of Inspectional Services, and the Department of Planning and Development, and the Engineering Division, a final as-built survey plan in digital format.
  - c. Submitted a final plan for the garden area.
  - d. completed all landscaping in compliance with Condition #1
  - e. there shall have been filed with the Department of Inspectional Services and the Department of Planning and Development a statement by the City Engineer certifying that all engineering details have been constructed to standards of the City of Newton Public Works Department.
  - f. there shall have been filed with the Department of Inspectional Services a statement by the Director of Planning and Development approving final location, number and type of plant materials, final landscape features, fencing and parking areas.
  - g. the Commissioner of Inspectional Services may issue one or more certificates of temporary occupancy for all or portions of the building constructed subject to this special permit prior to installation of landscaping or exterior hardscape improvements required in condition 12c, provided the petitioner shall first have filed with the Director of Planning and Development a bond, letter of credit, cash or other security in the form satisfactory to the Director of Planning and Development in an amount not less than 135% of the value of the aforementioned remaining Site improvements to ensure their completion.

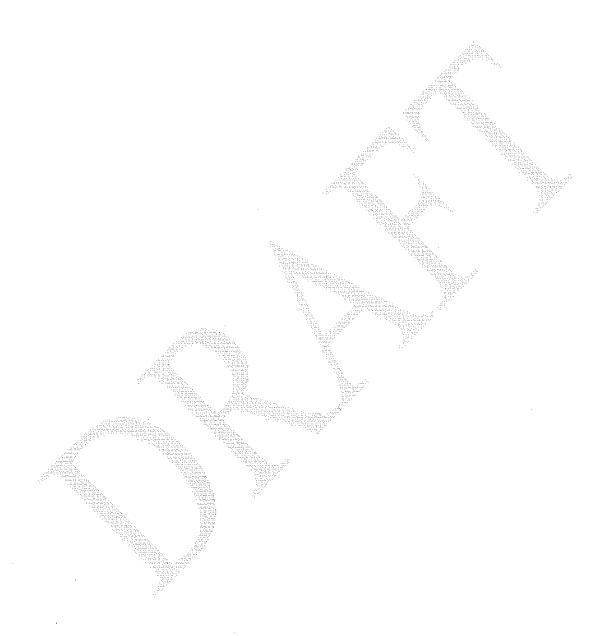
## Ongoing Conditions to be in effect for so long as this Special Permit/Site Plan Approval is exercised.

- 23. The cost of tenant parking in the basement garage shall be charged separately from tenant rents so as to minimize car ownership by tenants.
- 24. All landscaping associated with this Special Permit/Site Plan Approval shall be maintained in good condition. Any plant material that becomes diseased or dies shall be replaced on an annual basis with similar material.
- 25. The Petitioner shall be responsible at its sole cost for trash and recycling disposal for the building.
- 26. At its sole expense, the Petitioner shall complete a post occupancy traffic study to document the actual traffic characteristics of the Project and to assess traffic volumes and operating conditions at the three access points to the site and at the intersection of Austin and Walnut Streets. The traffic study, with a scope of work to be defined by the Planning and Development Department and the Director of the Transportation Division of Public Works, shall be conducted by a qualified professional firm selected by the petitioner and approved by the Director of Planning and Development. The Petitioner shall coordinate with the Planning and Development Department within three months after the site has reached full occupancy to determine the exact dates for conducting the traffic study. The results of the traffic study shall be provided to the Director of Planning and Development, the Director of the Transportation Division of Public Works for review.

If the actual measured traffic volumes associated with the Project exceed the trip estimates presented in the Petitioner's Transportation Impact Study by more than 10% of the projected trip generation the Petitioner shall meet with the Director of the Planning and Development Department and the Director of Transportation for the Department of Public Works to discuss expansion or modification of the TDM in order to increase use of public transportation, or other alternatives to automobile travel.

27. At the written request of the Director of Planning and Development, the petitioner shall submit funds in the amount of \$81,163.00 to be paid towards undergrounding of utilities along Austin Street at such time as either the City of Newton or the Commonwealth commences a project of undergrounding the utility lines on Austin Street from Walnut Street to Lowell Avenue with sufficient funding in place or committed from governmental or private sources to undertake the project for inclusive of the section of Austin Street fronting the subject property at 28 Austin Street. This obligation shall run with the land for a period of 25 years from the date of this special permit. These funds shall be used by the City or the Commonwealth for the purpose of undergrounding utilities on Austin Street. Any funds collected under this condition and not spent in accordance with this condition at the end of this time period shall be returned to the Petitioner or its successors or assigns.

28. The Petitioner has agreed to not lease the commercial space in the Project to banks or nail salons and the initial tenants solicited by the Petitioner shall complement rather than compete with the retail businesses in Newtonville operating at that time.



### APPENDIX A

ALL ENDIA A	
DRAWING LIST	LAST REVISED
COVER SHEET	October 22, 2015
EXISTING CONDITIONS SITE PLAN	October 22, 2012
CIVIL	
C.00 SITE PLAN	October 20, 2015
C.10 SITE SIGNAGE AND STRIPING PLAN	October 20, 2015
C.20 GARBAGE TRUCK ACCESS PLAN VIA HIGHLAND AVE.	
•	October 20, 2015
C.21 GARBAGE TRUCK ACCESS PLAN VIA AUSTII	N ST.
	October 20, 2015
C.22 FIRE TRUCK ACCESS PLAN VIA HIGHLAND AVE.	
	October 20, 2015
C.23 FIRE TRUCK ACCESS PLAN VIA AUSTIN ST.	October 20, 2015
PHOTOMETRIC SITE PLAN	May 19, 2015
LANDSCAPE	
L-1.01 LANDSCAPE PLAN 1-20 SCALE	October 20, 2015
L-1.11 LANDSCAPE PLAN 1-8 SCALE	October 20, 2015
ARCHITECTURE	
A-100 BASEMENT LEVEL PRIVATE PARKING	October 20, 2015
A-101 GROUND LEVEL PUBLIC PARKING	October 20, 2015
A-102 SECOND LEVEL	October 20, 2015
A-103 THIRD LEVEL	October 20, 2015
A-104 FOURTH LEVEL AMENITY SPACE	October 20, 2015
A-105 ROOF PLAN	October 20, 2015
A-110 ELEVATIONS AUSTIN STREET (NORTH) GARDEN (WEST)	
	October 20, 2015
A-111 ELEVATIONS PARKING LOT (SOUTH) PHILLIP BRAM WAY (EAST)	
	October 20, 2015