

# Zoning & Planning Committee Agenda

# City of Newton In City Council

Monday, January 25, 2021

# 7:00 PM

The Zoning & Planning Committee will hold this meeting as a virtual meeting on Monday, January 25, 2021 at 7:00 PM. To view this meeting using Zoom, use

this link: https://us02web.zoom.us/j/85295431010 or call

1-646-558-8656 and use the following Meeting ID: 852 9543 1010

#### **Items Scheduled for Discussion:**

**Chair's note:** The draft (redlined) ordinance has been in the Friday packet since 1/15/21. Note that the illustrations are keyed in the text, but appear at the end in separate sheets.

# Public Hearing January 25, 2021

# #448-20

Proposal to amend City of Newton Zoning Ordinances Chap. 30. Sec 3.4 Garages COUNCILOR CROSSLEY, on behalf of the Zoning & Planning Committee proposing to amend Chapter 30, City of Newton Zoning Ordinances, by repealing Ordinance No. A-78 and amending the regulation of garages in residential zoning districts as set forth in Chapter 30, Section 3.4. The objectives are to prevent garages from dominating the streetscape, improve safety along the public way for all modes of travel and achieve consistency with climate action goals.

**Chair's Note:** The Zoning & Planning Committee will have an introduction to, and initial discussion of, the changes required to the Marijuana ordinances and consider a date for a public hearing.

# **#41-21** Zoning Amendments for Marijuana Establishments

THE DIRECTOR OF PLANNING AND DEVELOPMENT requesting amendments to the Newton Zoning Ordinance, Chapter 30, Sections 4.4 and 6.10, to amend the

The location of this meeting is accessible and reasonable accommodations will be provided to persons with disabilities who require assistance. If you need a reasonable accommodation, please contact the city of Newton's ADA Coordinator, Jini Fairley, at least two business days in advance of the meeting: <a href="mailto:ifairley@newtonma.gov">ifairley@newtonma.gov</a> or (617) 796-1253. The city's TTY/TDD direct line is: 617-796-1089. For the Telecommunications Relay Service (TRS), please dial 711.

regulations for marijuana establishments to be consistent with the regulations put forth by the Cannabis Control Commission on January 8, 2021.

**Chair's Note:** The Zoning & Planning Committee will receive a presentation and report from Community Engagement Planner Nevena Pilipovic-Wengler on the Community Engagement Event held in December. The Committee will also begin a discussion on how to approach the Zoning Redesign work plan for 2021.

Respectfully Submitted,

Deborah J. Crossley, Chair



# City of Newton, Massachusetts

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Barney S. Heath Director

#### **MEMORANDUM**

**DATE:** January 15, 2020

**TO:** Councilor Deborah Crossley, Chair, Zoning & Planning Committee

Members of the Zoning & Planning Committee

FROM: Barney Heath, Director, Department of Planning and Development

Jennifer Caira, Deputy Director, Department of Planning and Development

Zachery LeMel, Chief of Long Range Planning

Nevena Pilipović-Wengler, Community Engagement Manager

Cat Kemmett, Planning Associate

RE: #448-20 Discussion and review relative to the draft Zoning Ordinance

COUNCILOR CROSSLEY, on behalf of the Zoning & Planning Committee proposing to amend Chapter 30, City of Newton Zoning Ordinances, by repealing Ordinance No. A-78 and amending the regulation of garages in residential zoning districts as set forth in Chapter 30, Section 3.4. The objectives are to prevent garages from dominating the streetscape, improve safety along the public way for all modes of travel and achieve consistency with climate

action goals.

MEETING: January 25, 2020

**CC:** City Council

**Planning Board** 

John Lojek, Commissioner of Inspectional Services

Neil Cronin, Chief of Current Planning

Alissa O. Giuliani, City Solicitor

Jonathan Yeo, Chief Operating Officer

#### **Background**

In June 2016, the City Council voted to adopt a Garage Ordinance (Ordinance A-78) following complaints about the negative impact of new development due to prominent and out-of-scale garages. To view this version of the Garage Ordinance, see Sec. 3.4.2.B, 3.4.3.4, and 3.4.4 of the <u>current zoning ordinance</u>. To limit the impact of garages on the streetscape the Garage Ordinance sought to regulate the placement and scale of garages in residential districts. After adoption, residents and members of the building professional community raised concerns that it went too far and proved too restrictive for some properties. In response to these unintended consequences, in October 2016 the City Council voted to defer implementation of the Garage Ordinance until resolving those issues. Since then, the City Council has deferred implementation of the Garage Ordinance several times. Implementation is currently

deferred until April 1, 2021, and if City Council takes no action, the 2016 version of the Garage Ordinance will go into effect on that date.

Since 2016, garage standards as well as other separate considerations related to garages have been discussed as part of the comprehensive Zoning Redesign effort. These related topics include curb cuts, driveway regulations, and sustainability standards, and are not addressed in the text of the Garage Ordinance proposed here. In October 2020, City Council voted to pursue a revised version of the Garage Ordinance separate from the Zoning Redesign process. Should the City Council decide to adopt the new Garage Ordinance, these related topics that are not addressed under this ordinance will still be evaluated and discussed in the future as part of Zoning Redesign.

Planning staff have since created a substantially revised Garage Ordinance based on feedback from the 2016 ordinance, ZAP Committee discussion, and close collaboration with building professionals and city staff (Law department, Current Planning, and the Commissioner of the Inspectional Services Department). Staff also analyzed a sample of garages built over the past two years to test whether the proposed regulations would appropriately limit the prominence of garages without creating substantial barriers for the construction of new or altered garages. Based on this analysis, the majority of garages built in the past two years would comply with the proposed ordinance, but some of the particularly wide garages and a substantial percentage of the garages attached to two-family homes would not comply. However, in most cases, non-compliant buildings could still have comparable garages with minor design changes. The full results of this analysis can be viewed in the December 10, 2020 ZAP memo.

The revised Garage Ordinance (#448-20) has been discussed, reviewed, and edited in several Zoning and Planning Committee meetings. The materials from these meetings can be viewed on the Garage Ordinance page. In the previous ZAP meeting on December 14, 2020, the Committee set a public hearing date for this item on January 25, 2021. ZAP provided general support for the draft ordinance text, while acknowledging that further revision of a few particular elements, discussed below, may still be required.

This memo provides an overview of the standards that are proposed in the Garage Ordinance to replace the currently deferred zoning language from 2016 (A-78).

# **Current Zoning**

Currently, the Zoning Ordinance regulates Garages in a few significant ways. Garages are limited to 700 square feet in total ground floor area, may have provision for no more than 3 automobiles, and only 1 Garage is allowed per single-family dwelling unit except by special permit (Sec. 3.4.2.B.1 of the current ordinance). Because Garages are accessory buildings, they are also subject to the accessory building requirements outlined in Sec. 3.4.3.A.

Garage placement on the lot is limited in the Zoning Ordinance only by setback requirements. There are no restrictions on Garage Door width, overall garage width, or fenestration requirements. Under the current ordinance, there are no categories to differentiate garages with different orientations on the lot.

# **Proposed Garage Ordinance Standards**

Highlighted below are some of the key mechanisms and standards in the proposed Garage Ordinance.

#### Garage Width

A central goal of the Garage Ordinance is to limit the prominence of Front Facing Garages, which can have a significant visual impact on the streetscape. By establishing standards that regulate the width of these garages, relative to the total width of the structure, the ordinance can limit the overall impact of a Front Facing Garage. The total Garage width is measured as the sum of the width of all Garage Doors on a Front Facing Garage. This proposal limits the width of Front Facing Garages to 45% of the total Front Elevation if providing only Single Garage Doors (Sec. 3.4.4.C.1.a) or 40% if providing a Double Garage Door (Sec. 3.4.4.C.1.b).

It should be noted that under this proposal, when calculating the Front Elevation of a building, any part of the Front Elevation set back more than 10 feet from the front of the house would be excluded from that total (Sec. 3.4.4.B.6). Those elements are excluded because portions of the elevation set back are less visible from the street and therefore less effective at mitigating the visual impact of a Garage.

# Garage Size

As in the current Zoning Ordinance, a Garage is limited to a maximum of 700 square feet in total ground floor area and 3 automobiles, except by Special Permit. In the current Zoning Ordinance, only one Garage is allowed per dwelling unit except by Special Permit. The proposed ordinance would allow residential buildings with one unit to have up to 2 garages, one attached and one detached, on a lot byright. Those structures would still be limited to a total of 700 square feet in total ground floor area and provision for up to 3 cars (Sec. 3.4.4.E.1).

The proposed ordinance introduces additional standards for residential buildings with two-units. As proposed, the ordinance establishes a maximum Garage footprint for each unit in a two-unit residential building of 500 square feet per unit, and limits each Garage for two-unit buildings to 2 automobiles each (Sec. 3.4.4.F).

#### Door Width

Garage Doors play an important role in how a Garage relates to the neighborhood. Very large Garage Doors can look out of scale with surrounding structures, and draw attention away from the main entrance and living space of a house. To ensure that Garage Doors are limited to a reasonable size, the ordinance proposes limiting the width of each individual Garage Door for Front Facing Garages and Side Facing Garages. Single Garage Doors may be up to 9 feet (3.4.4.C.2 and 3.4.4.D.2), and Double Garage Doors may be up to 16 feet wide (3.4.4.C.3 and 3.4.4.D.3). These door width maximums apply only to Front Facing Garages and Side Facing Garages.

#### **Placement**

One element of the Garage Ordinance that evolved over the course of discussions at ZAP was how the placement of garages on a lot would or would not be regulated. Many members of the Committee and the community have shared concerns about some garages built in recent years where the Garage is set forward of the main elevation of the house, emphasizing the car entrance rather than the main living area entrance. Previous drafts proposed a setback for Front Facing Garages to address this concern, in order to ensure differentiation in the facade and that the living space would be more prominent than the Garage. After discussion and analysis of this setback requirement at ZAP, a majority of members

opposed adding in this provision. Though the sentiment was not unanimous, the Committee expressed a general consensus that by limiting overall width of Front Facing Garages and limiting the Garage Door size, the ordinance will be able to limit the impact of Front Facing Garages without an additional setback requirement.

Side Facing Garages are allowed to be located forward of the main elevation of a house, but not within the front setback, as long as there is a minimum of 10% fenestration on the Garage Wall elevation facing the Primary Front Lot Line (3.4.4.D.1.A) This will ensure there is some visual interest on the side of the Garage that faces the street.

Additionally, at the request of the Commissioner of the Inspectional Services Department, a new requirement has been added under 3.4.3, Accessory Buildings. Section 3.4.3.A.2 would require that no portion of any accessory building could be less than 5 feet from any point on any principal building on the subject lot. Previously there was no definitive standard for this separation, so this addition provides greater clarity moving forward. Accessory buildings are only required to be set back 5 feet from the side and rear property lines (they must meet the full front setback for a principal structure however). Without a minimum separation requirement some accessory buildings and detached garages are only minimally offset from the house, giving the appearance of being attached while not having to meet the larger setbacks required for an attached building.

#### Special Permits and Exemptions

As proposed, the ordinance includes three exemptions. Garages located 70 feet or more from the Primary Front Lot Line would be exempt from the standards for Front Facing Garages (Sec. 3.4.4.C) and standards for Side Facing Garages (Sec. 3.4.4.D). A Front Facing Garage that is set back more than 10 feet from the Front Elevation is exempt from the standards for Front Facing Garages (Sec. 3.4.4.C). Garages located on Rear Lots are exempt from the standards for Front Facing Garages (Sec. 3.4.4.C) and standards for Side Facing Garages (Sec. 3.4.4.D).

The proposed draft carries forward the same ability in the current Zoning Ordinance to seek a Special Permit for a Garage providing space for more than 3 cars or over 700 square feet in area, and also allows more than 2 garages by Special Permit (Sec. 3.4.4.H.1). This Special Permit allowance is limited to residential buildings with one unit.

#### **Garages that Become Non-Conforming**

If the Garage Ordinance is adopted, some garages that comply with current zoning rules will become non-conforming. However, this is likely to have little impact on most homeowners. These new regulations only apply to new garages and renovations of existing garages. A use or structure is considered non-conforming, as opposed to noncompliant, if the use or structure was legally permitted prior to zoning changes. A non-conforming structure or use can remain in perpetuity in its current state and may be granted an extension of the nonconformity from the City Council if it is not considered substantially more detrimental than the existing condition. For more details about the options available to property owners who own garages that might be made non-conforming by the Garage Ordinance, see the October 30, 2020 Planning memo.

# **Text Changes Since Setting the Public Hearing**

Staff have made several updates to the proposed ordinance since presenting the last draft before ZAP. Most of these changes are technical clarifications and refining some wording. All changes can be viewed in Attachment B, which includes a redlined comparison between the version discussed in December 2020 and the latest draft. Changes made include:

- Amended Sec. 3.4.3.A.2 to change the required separation between accessory buildings and principal buildings from 6 feet to 5 feet.
- Removed the placeholder definition for Rear Facing Garage. Staff determined that this definition
  is not necessary. Garages that face the rear of a property, or lie at an angle that does not fall
  under the definitions of a Side or Front Facing Garage, will be allowed under the definition of a
  Garage.
- Updated the definitions for Front Facing Garages and Side Facing Garages to clarify how to measure the angle that determines the Garage type for curved or otherwise not straight Primary Front Lot Lines (Sec. 3.4.4.B.3 and 3.4.4.B.2).
- Clarified how the Primary Front Lot Line will be determined for properties where the main entrance does not face a street or right of way (Sec. 3.4.4.B.8).

#### **Effective Date**

Staff recommend setting April 1, 2021 as the effective date of the Garage Ordinance, should it be adopted by City Council. This would allow homeowners and building professionals time in between adoption and implementation to make any necessary changes to planned garages.

#### **Attachments**

Attachment A Updated draft zoning text and diagrams

Attachment B Redlined zoning text comparison

# 3.4.3. Accessory Buildings

- A. Except as provided in Sec. 6.9, accessory buildings shall conform to the following requirements:
  - 1. An accessory building shall be no nearer to any side or rear lot line than 5 feet, and no nearer to any front lot line than the distance prescribed for the principal building.
  - 2. No portion of any accessory building shall be less than 5 feet from any point on any principal building on the subject lot.
  - 3. An accessory building with a sloping roof shall have a maximum height of 22 feet. An accessory building with a flat roof shall have a maximum height of 18 feet. An accessory building shall have no more than 1½ stories.
  - 4. The ground floor area of an accessory building shall not exceed 700 square feet.

# 3.4.4. Garage Design Standards

# A. Applicability

Garage Design Standards apply in all Residence Districts

#### B. Definitions

- Garage. An attached or detached structure, or portion of a structure, that is able to be accessed by an automobile or is used or intended to be used primarily for the storage or parking of 1 or more automobiles. A detached Garage is an Accessory Building (See Sec. 3.4.3).
- 2. Front Facing Garage. A Garage with a Garage Door or Doors facing the Primary Front Lot Line at an angle between 0 and 59 degrees perpendicular to the Primary Front Lot Line. The angle shall be measured between the Garage Door or Doors and a line parallel to the Primary Front Lot Line at the midpoint of the Primary Front Lot Line. If there is a curve at the midpoint, the angle shall be measured between the Garage Door or Doors and a line tangent to the curve at the midpoint of the Primary Front Lot Line.

# [GRAPHIC TO BE FINALIZED]

3. Side Facing Garage. A Garage with a Garage Door or Doors facing the Primary Front Lot Line at an angle between 60 and 90 degrees. The angle shall be measured between the Garage Door or Doors and a line parallel to the Primary Front Lot Line at the midpoint of the Primary Front Lot Line. If there is a curve at the midpoint, the angle shall be measured between the Garage Door or Doors and a line tangent to the curve at the midpoint of the Primary Front Lot Line.

#### [GRAPHIC TO BE FINALIZED]

- 4. Garage Door. The door to a Garage that provides access for an automobile. Garage door width is measured from the inside face of the door jambs.
  - Single Garage Doors are Garage Doors used for a single automobile to access a Garage.

- b. Double Garage Doors are Garage Doors used for 2 automobiles to access a Garage side-by-side.
- 5. Garage Wall. Any wall enclosing a Garage including that wall containing the Garage entrance.
- 6. Front Elevation. The exterior wall of a principal building oriented in whole or in part toward the Primary Front Lot Line. The Front Elevation does not include any exterior wall of a building more than 10 feet behind the frontmost exterior wall oriented in whole or in part toward the Primary Front Lot Line.

# [GRAPHIC TO BE FINALIZED]

- 7. Primary Front Lot Line. The lot line abutting a street or right of way. Where there are multiple lot lines abutting streets or rights of way, the Primary Front Lot Line shall be the one the main entrance faces. Where there are multiple lot lines abutting streets or rights of way and the main entrance does not face a street or right of way, the Primary Front Lot Line shall be determined by the Commissioner of Inspectional Services or their designee.
- 8. Fenestration. The openings in a Garage Wall facing the Primary Front Lot Line, including windows and doors. Fenestration is measured from the inside face of the jambs on any window or door trim.

#### C. Standards for Front Facing Garages\*

- 1. The sum of the width of all Garage Doors on a Front Facing Garage may be up to the following:
  - a. 45% of the total width of the Front Elevation, when a Front Facing Garage includes only Single Garage Doors.
  - b. 40% of the total width of the Front Elevation, when a Front Facing Garage includes a Double Garage Door only, or both a Double Garage Door and a Single Garage Door.
- 2. A Single Garage Door may be up to 9 feet wide.
- A Double Garage Door may be up to 16 feet wide.

# [GRAPHIC TO BE FINALIZED]

#### D. Standards for Side Facing Garages

- 1. A Side Facing Garage may be located in front of the Front Elevation, but not within the front setback, if it meets the following:
  - a. A minimum of 10% Fenestration on the Garage Wall facing the Primary Front Lot Line as measured from the exterior.
- 2. A Single Garage Door may be up to 9 feet wide.
- 3. A Double Garage Door may be up to 16 feet wide.

#### [GRAPHIC TO BE FINALIZED]

# E. Standards for residential buildings with one unit

1. There may be no more than 700 square feet in total Garage area on a lot providing for no more than 3 automobiles. A lot may contain no more than one attached Garage and one detached Garage.

# F. Additional Standards for residential buildings with two-units

- 1. Parking spaces in Garages are counted toward the minimum number of accessory parking spaces required by Sec. 5.1.4. Garages may be attached or detached.
  - a. For each residential unit, there shall be no more than 500 square feet in total Garage area, no more than one Garage and each Garage shall provide for no more than 2 automobiles.

#### G. Exemptions

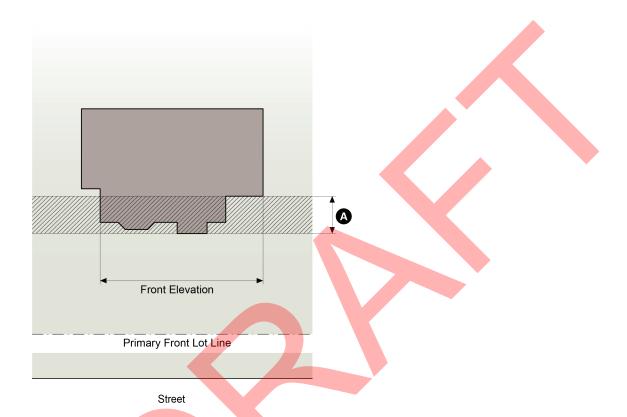
- 1. Garages located 70 feet or more from the Primary Front Lot Line are exempt from the standards for Front Facing Garages (Sec. 3.4.4.C) and standards for Side Facing Garages (Sec. 3.4.4.D).
  - a. Where there are multiple lot lines abutting a street or right of way, Garages must be located 70 feet or more from all such lot lines to be exempt.
- 2. A detached or attached Front Facing Garage that is set back more than 10 feet from the Front Elevation is exempt from the standards for Front Facing Garages (Sec. 3.4.4.C).
- 3. Garages located on Rear Lots are exempt from the standards for Front Facing Garages (Sec. 3.4.4.C) and standards for Side Facing Garages (Sec. 3.4.4.D).

#### H. By Special Permit

1. For residential buildings with one unit: a Garage with provision for more than 3 automobiles, or a Garage of more than 700 square feet in area, or more than 2 Garages.

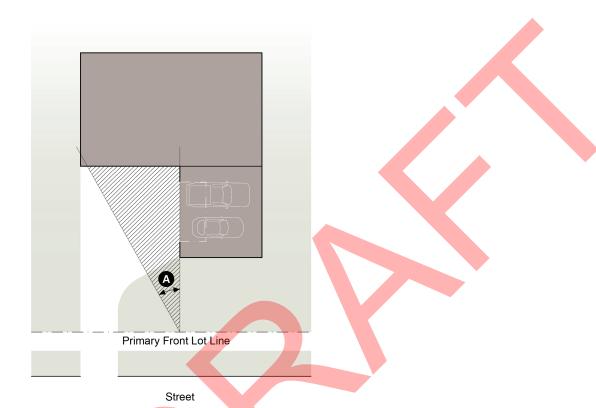
<sup>\*</sup> The following is not part of the ordinance text. NOTE: The Zoning and Planning Committee may discuss the possibility of amending Section 3.4.4.C to add a requirement that Front Facing Garages be set back from the Front Elevation.

**Front Elevation**. The exterior wall of a principal building oriented in whole or in part toward the Primary Front Lot Line. The Front Elevation does not include any exterior wall of a building more than 10 feet behind the frontmost exterior wall oriented in whole or in part toward the Primary Front Lot Line.



Front Elevation		min	max
A Depth from frontmost exteri	or wall		10 ft

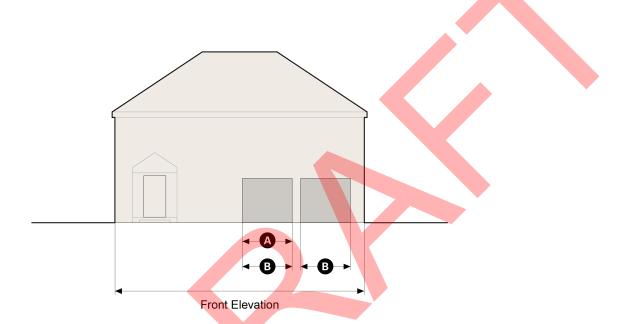
**Side-Facing Garage**. A Garage with a Garage Door or Doors facing the Primary Front Lot Line at an angle between 60 and 90 degrees. The angle shall be measured between the Garage Door or Doors and a line parallel to the Primary Front Lot Line at the midpoint of the Primary Front Lot Line. If there is a curve at the midpoint, the angle shall be measured between the Garage Door or Doors and a line tangent to the curve at the midpoint of the Primary Front Lot Line.



Side-Facing Garage Door Location	min	max
A Angle allowed within	60 degrees	90 degrees
(angle from Primary Front Lot Line)		

# Standards for Front-Facing Garages.

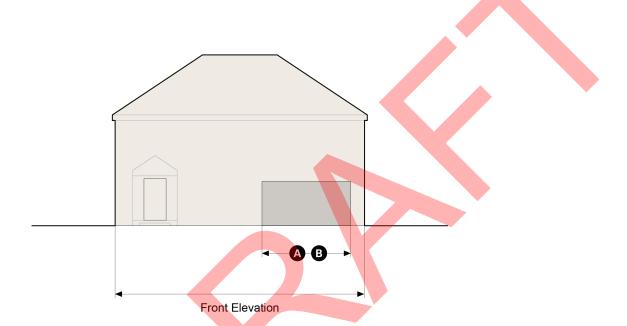
- 1. The sum of the width of all Garage Doors on a Front Facing Garage may be up to the following:
  - a. 45% of the total width of the Front Elevation, when a Front Facing Garage includes only Single Garage Doors.
  - b. 40% of the total width of the Front Elevation, when a Front Facing Garage includes a Double Garage Door only, or both a Double Garage Door and a Single Garage Door.
- 2. A Single Garage Door may be up to 9 feet wide.
- 3. A Double Garage Door may be up to 16 feet wide.



Front-Facing Garage - Single Garage Doors	min	max
A Width of an Individual Single Garage Door		9 ft
B Sum of Width of Single Garage Door(s)		45% of Front Elevation

# Standards for Front-Facing Garages.

- 1. The sum of the width of all Garage Doors on a Front Facing Garage may be up to the following:
  - a. 45% of the total width of the Front Elevation, when a Front Facing Garage includes only Single Garage Doors.
  - b. 40% of the total width of the Front Elevation, when a Front Facing Garage includes a Double Garage Door only, or both a Double Garage Door and a Single Garage Door.
- 2. A Single Garage Door may be up to 9 feet wide.
- 3. A Double Garage Door may be up to 16 feet wide.



Front-Facing Garage - Double Garage Door	min	max
A Width of an Individual Double Garage Door		16 ft
B Sum of Width of Double Garage Door		40% of Front Elevation

# 3.4.3. Accessory Buildings

- A. Except as provided in Sec. 6.9, accessory buildings shall conform to the following requirements:
  - 1. An accessory building shall be no nearer to any side or rear lot line than 5 feet, and no nearer to any front lot line than the distance prescribed for the principal building.
  - 2. No portion of any accessory building shall be less than 65 feet from any point on any principal building on the subject lot.
  - 3. An accessory building with a sloping roof shall have a maximum height of 22 feet. An accessory building with a flat roof shall have a maximum height of 18 feet. An accessory building shall have no more than 1½ stories.
  - 4. The ground floor area of an accessory building shall not exceed 700 square feet.

# 3.4.4. Garage Design Standards

# A. Applicability

Garage Design Standards apply in all Residence Districts

#### B. Definitions

- Garage. An attached or detached structure, or portion of a structure, that is able to be accessed by an automobile or is used or intended to be used primarily for the storage or parking of 1 or more automobiles. A detached Garage is an Accessory Building (See Sec. 3.4.3).
- 2. Front Facing Garage. A Garage with a primary Garage Door or Doors through which automobiles enter the Garage facing the Primary Front Lot Line at an angle between 0 and 59 degrees perpendicular to the Primary Front Lot Line. The angle shall be measured between the Garage Door or Doors and a line parallel to the Primary Front Lot Line at the midpoint of the Primary Front Lot Line. If there is a curve at the midpoint, the angle shall be measured between the Garage Door or Doors and a line tangent to the curve at the midpoint of the Primary Front Lot Line.

# [GRAPHIC TO BE FINALIZED]

3. Side Facing Garage. A Garage with a primary Garage Door or Doors through which automobiles enter the Garage facing the Primary Front Lot Line at an angle between 60 and 90 degrees. The angle shall be measured between the Door or Doors and a line parallel to the Primary Front Lot Line at the midpoint of the Primary Front Lot Line. If there is a curve at the midpoint, the angle shall be measured between the Garage Door or Doors and a line tangent to the curve at the midpoint of the Primary Front Lot Line.

# 3. Rear Facing

#### [GRAPHIC TO BE FINALIZED]

4. Garage Door. The door to a Garage that provides access for an automobile. Garage door width is measured from the inside face of the door jambs.

- a. Single Garage Doors are Garage Doors used for a single automobile to access a Garage. A Single Garage Door may be up to 9 feet wide.
- b. Double Garage Doors are Garage Doors used for 2 automobiles to access a Garage side-by-side. A Double Garage Door may be up to 16 feet wide.
- Garage Wall. Any wall enclosing a Garage including that wall containing the Garage entrance.
- 6. Front Elevation. The exterior wall of a principal building oriented in whole or in part toward the Primary Front Lot Line. The Front Elevation does not include any exterior wall of a building more than 10 feet behind the frontmost exterior wall oriented in whole or in part toward the Primary Front Lot Line.

# [GRAPHIC TO BE FINALIZED]

- 7. Primary Front Lot Line. The lot line abutting a street or right of way. Where there are multiple lot lines abutting streets or rights of way, the Primary Front Lot Line shall be the one the main entrance faces. Where there are multiple lot lines abutting streets or rights of way and the main entrance does not face a street or right of way, the Primary Front Lot Line shall be the one the main entrance faces. determined by the Commissioner of Inspectional Services or their designee.
- 8. Fenestration. The openings in a Garage Wall facing the Primary Front Lot Line, including windows and doors. Fenestration is measured from the inside face of the jambs on any window or door trim.

#### C. Standards for Front Facing Garages\*

- 1. The sum of the width of all Garage Doors on a Front Facing Garage may be up to the following:
  - a. A 45% of the total width of the Front Elevation, when a Front Facing Garage that includes only Single Garage Doors may be up to 45% of the total width of the Front Elevation.
  - Garage Door and a Single Garage Door.
- 2. A Single Garage Door may be up to 9 feet wide.
- A Double Garage Door may be up to 40% of the total width of the Front Elevation. 16 feet wide.

#### [GRAPHIC TO BE FINALIZED]

#### D. Standards for Side Facing Garages

- 1. A Side Facing Garage may be located in front of the Front Elevation, but not within the front setback, if it meets the following:
  - a. A minimum of 10% Fenestration on the Garage Wall facing the Primary Front Lot Line as measured from the exterior.
- 2. A Single Garage Door may be up to 9 feet wide.
- 3. A Double Garage Door may be up to 16 feet wide.

#### [GRAPHIC TO BE FINALIZED]

#### E. Standards for residential buildings with one unit

1. There may be no more than 700 square feet in total Garage area on a lot providing for no more than 3 automobiles. A lot may contain no more than one attached Garage and one detached Garage.

#### F. Additional Standards for residential buildings with two-units

- 1. Parking spaces in Garages are counted toward the minimum number of accessory parking spaces required by Sec. 5.1.4. Garages may be attached or detached.
  - a. For each residential unit, there shall be no more than 500 square feet in total Garage area, no more than one Garage and each Garage shall provide for no more than 2 automobiles.

#### G. Exemptions

- 1. Garages located 70 feet or more from the Primary Front Lot Line are exempt from the standards for Front Facing Garages (Sec. 3.4.4.C) and standards for Side Facing Garages (Sec. 3.4.4.D).
  - a. Where there are multiple lot lines abutting a street or right of way, Garages must be located 70 feet or more from all such lot lines to be exempt.
- A detached or attached Front Facing Garage that is set back more than 10 feet from the Front Elevation is exempt from the standards for Front Facing Garages (Sec. 3.4.4.C).
- 3. Garages located on Rear Lots are exempt from the standards for Front Facing Garages (Sec. 3.4.4.C) and standards for Side Facing Garages (Sec. 3.4.4.D).

# H. By Special Permit

1. For residential buildings with one unit: a Garage with provision for more than 3 automobiles, or a Garage of more than 700 square feet in area, or more than 2 Garages.

<sup>\*</sup> The following is not part of the ordinance text. NOTE: The Zoning and Planning Committee may discuss the possibility of amending Section 3.4.4.C to add a requirement that Front Facing Garages be set back from the Front Elevation.



# City of Newton, Massachusetts

Department of Planning and Development 1000 Commonwealth Avenue Newton, Massachusetts 02459 Telephone (617) 796-1120 Telefax (617) 796-1142 TDD/TTY (617) 796-1089 www.newtonma.gov

Barney S. Heath Director

# MEMORANDUM

**DATE:** January 22, 2021

**TO:** Councilor Crossley, Chair

Members of the Zoning and Planning Committee

**FROM:** Barney Heath, Director of Planning and Development

Jennifer Caira, Deputy Director of Planning and Development

Neil Cronin, Chief Planner

**RE:** #41-21 Zoning Amendments for Marijuana Establishments

THE DIRECTOR OF PLANNING AND DEVELOPMENT requesting amendments to the Newton Zoning Ordinance, Chapter 30, Sections 4.4 and 6.10, to amend the regulations for marijuana establishments to be consistent with the regulations put forth by the Cannabis Control Commission on January 8, 2021.

**MEETING DATE:** January 25, 2021

**CC:** City Council

Planning and Development Board Jonathan Yeo, Chief Operating Officer

Alissa O. Giuliani Marie Lawlor

John Lojek, Commissioner of ISD

In December 2018, the City Council adopted zoning for marijuana establishments, including recreational marijuana uses. Since that zoning was adopted the Mayor has signed provisional host community agreements (HCAs) for eight marijuana retailers (the maximum permitted under the ordinance) and for one marijuana research facility. Thus far only Garden Remedies has opened for recreational marijuana sales and the other are in various states of pursuing a Special Permit and/or licensing from the state. The December 2018 ordinance as well as more information on the HCAs

granted can be found here: <a href="https://www.newtonma.gov/government/planning/development-review/high-interest-projects/marijuana-uses">https://www.newtonma.gov/government/planning/development-review/high-interest-projects/marijuana-uses</a>.

On January 8, 2021 the Cannabis Control Commission (Commission) filed updated regulations for both medical and recreational marijuana. Included in the new regulations are updates to address inconsistencies in the prior regulations, amend definitions, change some terminology, clarify measurements, and add two new license types. Most of the changes are relatively minor but require updates to the ordinance to remain consistent with state regulations. Examples includes renaming Registered Marijuana Dispensaries (RMD) to Medical Marijuana Treatment Centers (MTC), revising the buffer requirements for medical marijuana (MTCs) to be consistent with those for marijuana retailers (500 feet from k-12 public or private schools), and clarifying how that buffer distance is to be measured.

The most significant change is the addition of two new types of delivery licenses, marijuana courier and marijuana delivery operator. A marijuana courier is defined as an entity licensed to deliver marijuana and marijuana products directly to consumers from a marijuana retailer or medical marijuana treatment center but is not authorized to sell directly to consumers. A marijuana delivery operator is defined as an entity licensed to purchase at wholesale and warehouse finished marijuana products acquired from a marijuana cultivator, product manufacturer, microbusiness or craft marijuana cooperative and to sell and deliver directly to consumers but is not authorized to operate a storefront. A marijuana courier will partner with retailers or MTCs to deliver to their customers but cannot store any products while a delivery operator can buy marijuana products wholesale, store onsite in a warehouse, and then deliver to customers under their own brand. Neither entity will allow for public access at their physical location. Delivery operators are not considered retailers and are not subject to the cap on the number of licenses a municipality must issue.

For a period of three years (starting with the issuance of the first license), both marijuana courier and marijuana delivery operator licenses will be limited to applicants who qualify under the Commission's Social Equity or Economic Empowerment programs. The Social Equity program provides training and technical assistance to applicants who have been disproportionately impacted by the War on Drugs, marijuana prohibition, arrests and incarceration and meet certain income and residency requirements. The Economic Empowerment program applicants have to meet criteria such as living in an area of disproportionate impact; holding a position where the primary population served were disproportionately impacted; the majority of ownership is made up of individuals from Black, African American, Hispanic, or Latino descent; the majority of employees live in areas of disproportionate impact; the majority of employees have drug-related CORI; and owners can demonstrate significant past experience in economic empowerment in areas of disproportionate impact.

New zoning is needed for the two new license types. The zoning allows for the courier or delivery operators to physically locate here, it does not affect the ability of Newton residents to receive deliveries from operators within or outside of Newton. The current ordinance allows for Marijuana Transporters, who are licensed only to transport marijuana but not to deliver to customers, to locate in manufacturing zones but does not allow for any delivery uses as they were not included in the initial regulations. The marijuana courier will need a site that allows for parking of the delivery vehicles and likely some office space. The delivery operator will require parking for delivery vehicles and space for

a storage warehouse and office. The courier will never have marijuana products onsite as they will pick up from the retailer/MTC and deliver directly to the customer. The delivery operator will require a secure location to store products. All products come prepackaged, so odors are not a concern.

Planning staff are considering the following factors in order to present zoning recommendations at the next meeting:

- The existing uses that are most similar to these uses are Marijuana Transporter (allowed in M zones) and Wholesale Business or Storage Facility (allowed with conditions by-right in BU2, by Special Permit in MU1, and by-right with conditions in M and LM zones)
- The couriers and delivery operators will likely have higher parking needs than typical storage or office uses.
- Drivers will make multiple deliveries at a time, reducing potential traffic impacts.
- Given the parking requirements and security needs, these uses may not be compatible with the goals for vibrant, pedestrian oriented village centers and commercial districts.
- Manufacturing zoning districts are limited in Newton and allowing for couriers and delivery
  operators to locate in some commercial districts will make it easier for social equity and
  economic empowerment applicants to open here.

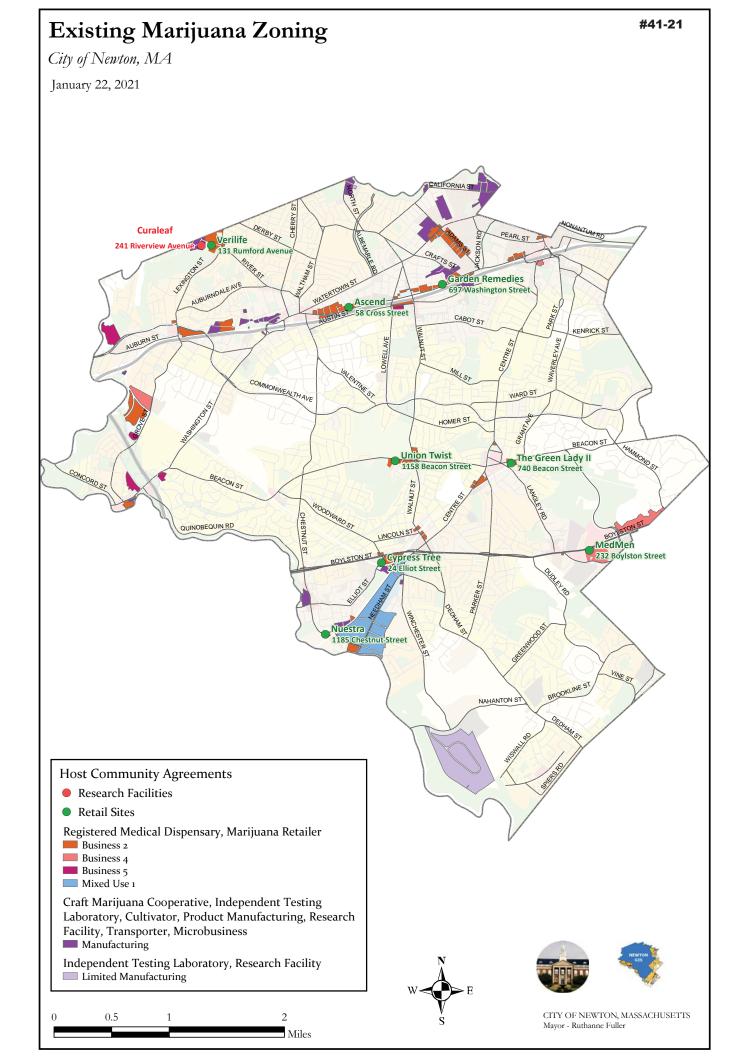
#### Questions for ZAP Committee:

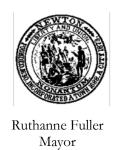
- Should commercial or mixed-use zoning districts be considered for couriers and delivery operators?
- Could couriers be allowed by-right as there will not be any marijuana product onsite?

# **Next Steps:**

Staff will present a red-lined version of the 2018 ordinance reflecting the necessary changes as well as zoning recommendations for marijuana couriers and delivery operators.

**ATTACHMENT A:** Existing Marijuana Zoning and locations of establishments with Host Community Agreements





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Barney S. Heath Director

#### **MEMORANDUM**

**DATE:** January 22, 2020

**TO:** Councilor Deborah Crossley, Chair, Zoning & Planning Committee

Members of the Zoning & Planning Committee

FROM: Barney Heath, Director, Department of Planning and Development

Jennifer Caira, Deputy Director, Department of Planning and Development

Zachery LeMel, Chief of Long Range Planning

Nevena Pilipović-Wengler, Community Engagement Manager

Cat Kemmett, Planning Associate

RE: Chair's Note:

The Zoning & Planning Committee will receive a presentation and report from Community Engagement Planner Nevena Pilipovic-Wengler on the Community Engagement Event held in December. The Committee will also begin a discussion on how to approach the Zoning

Redesign work plan for 2021.

MEETING: January 25, 2020

**CC:** City Council

**Planning Board** 

Jonathan Yeo, Chief Operating Officer

#### **December Community Engagement Review**

'Where We Are Now' Community Engagement Information

Planning staff have recently completed "Zoning Redesign: Where We Are Now", which included two community engagement events on December 2 and 3, 2020, a survey, and efforts of the Community Engagement Planner (Nevena Pilipovic-Wengler) to meet as many stakeholders as possible. 'Where We Are Now' aimed to establish a baseline understanding of Zoning Redesign, collect the Newton communities' questions, hopes, and concerns for the project, and learn what Newton communities envision for future community engagement.

The qualitative data for 'Where We Are Now' is available for the public to review, linked here:

• <u>'Where We Are Now' Events on December 2 & 3, 2020</u>: 18 break-out discussion room recordings and corresponding Chat boxes (total of ~500 attendees, combined)

- <u>'Where We Are Now' Events RSVP Form</u>: Registrants were offered the opportunity to share questions they had regarding Zoning Redesign in their RSVP form (total of 169 comments/questions from 533 registrations)
- 'Where We Are Now' Survey results: made available from December 8, 2020 to January 10, 2021 (total of 343 submissions)

In addition, Nevena began to build community relationships; after her October 1, 2020 start date, by meeting with or presenting at 6 commission/committee meetings, 3 Neighborhood Area Councils, and 19 stakeholder entities. The commissions and stakeholders included are (listed in alphabetical order):

- <u>Commissions & Committees:</u> Commission on Disability, Community Preservation Committee, Conservation Commission, Transportation Advisory Group, Urban Design Commission, Youth Commission
- <u>Neighborhood Area Councils:</u> Newtonville, Newton Highlands, Upper Falls (Waban was reached out to but have not responded)
- <u>Stakeholders:</u> 350Mass Newton Node, Bike Newton, Chinese American Association of Newton (CAAN), Defund Newton Police, Engine6, Families Organizing for Racial Justice (FORJ), Green Newton, Green Newton School Connections, League of Women Voters Newton, Newton Center for Civic Engagement, Newton Interfaith Clergy Association (NICA), Newton Lower Falls Improvement Association, Newton Neighbors Helping Neighbors, NNHS Next Gen Voices, Right-Size Newton, Safe Routes to School, Temple Emanuel Social Justice Group, Understanding Our Differences, West Suburban YMCA

This list continues to grow; these are additional groups that Nevena has reached out to or would like to reach out to and build stronger relationships with: Citizens Commission on Energy, Council on Aging, Economic Development Commission, Human Rights Commission, Newton Housing Authority and Newton Housing Partnership, Waban Neighborhood Area Council, Harmony Foundation, Newton Coalition of Black Residents, Newton Conservators, Post 440 – Nonantum, Waban Improvement Society, Nonantum Neighborhood Association, and Newton PTSO Councils.

ZAP and Newton community members are heartily welcomed to introduce Nevena to any stakeholder groups/representatives.

'Where We Are Now' Recap

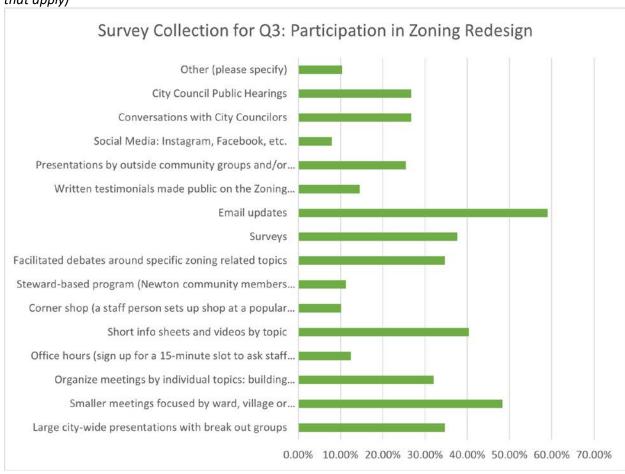
Newton community members' responses to the break-out discussion prompts and survey questions traversed a range of nuanced curiosities, personal experiences, and concerns for the wellbeing of Newton. Upon review, the following themes emerged from the breadth of public comment (listed by the rough number of questions/insights that fell into that theme): Process (283), Housing (283), Neighborhood Context (73), Transportation (61), Environmental Sustainability (58), Financial Sustainability (43), and Other (61).

The following recap identifies the most recurring questions for each theme:

 Process (283): Why are we doing a "complete overhaul" versus incremental changes to the current Zoning Ordinance? Why is Zoning Redesign needed and who determined that? What research and expertise backs up the issues and the proposals? What are the impacts of proposed changes in the ordinance? Can there be a referendum? How are staff and elected officials considering a socioeconomic equity lens?

- Housing (283): How will the new Zoning Ordinance address the current tear down of reasonably priced homes that are then replaced with larger and expensive homes (happening under the current Zoning Ordinance)? How can Zoning Redesign truly diversify and increase the affordability of the housing supply (and how is 'affordability' being defined)? Is Universal Design being considered for accessibility? And regarding single-family zones and multi-family zones, opinions ranging from one end that worries that more multi-family zoning will "ruin the character or most parts of Newton," while another end finds more multi-family zoning important for "climate proactive, affordable, diversified housing opportunities."
- Neighborhood Context (73): How will a design review be incorporated into Zoning Redesign? How will increased density affect the way neighborhoods currently feel?
- <u>Transportation (61):</u> How is MBTA's updated routes, schedules, and budget cuts in context of the pandemic being considered for transit-oriented-development? Would allowing more multifamily housing by-right result in an increase to road congestion?
- <u>Environmental Sustainability (58):</u> What are the proposals in the draft Zoning Ordinance that supports climate action (and do they factor in carbon commissions)? How do we balance housing goals and preservation of open space and tree canopy?
- <u>Financial Sustainability (43):</u> How would the draft Zoning Ordinance impact real estate values, property taxes, city revenues, the city budget, and business?
- Other (61): Will allowing more multi-family housing by-right impact school enrollment? What are the impacts for historic preservation? Why is adoption of a form-based code necessary? What are the impacts for non-conforming properties?

In addition to gathering the public's overall questions about Zoning Redesign, staff asked those who attended the events or completed the survey for their input on future community engagement. Both the break-out discussions and the survey revealed general support for staff's ideas, listed below in the Survey graphic:



Survey Responses to: "How would you like to participate in Zoning Redesign conversations? (Check all that apply)"

Some community members expressed concern with the extent to which the inability to meet in-person impedes effective dialogue for Zoning Redesign. At the same time, other community members expressed enthusiasm for the Zoom format and overall expressed appreciation for the December 2 and 3 events' format.

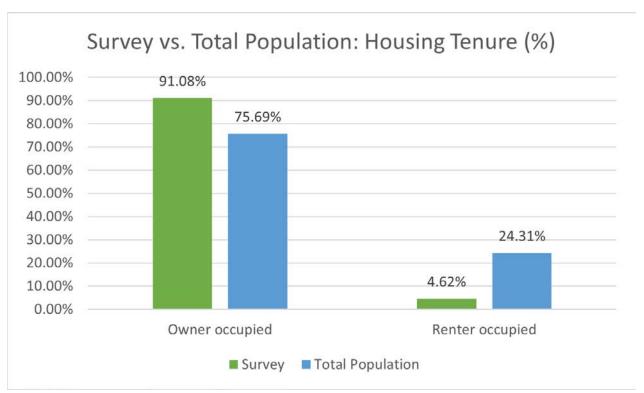
Interestingly, multiple community members highlighted a need for community engagement tactics that do not take place in person, such as better email updates, short easy-to-read info sheets and a "Zoning 101" resource, mailers, and a more organized website. While staff look forward to returning to inperson engagement, based on the responses received, it seems virtual options can provide additional accessibility. Moving forward, staff plan to incorporate in-person and virtual engagement opportunities.

In terms of ideas for community engagement, there has been general support for the ideas listed by staff during the events and in the survey, including smaller (Zoom) meetings focused by ward, village or neighborhood, email updates, and short info sheets and videos by topic. Another idea that surfaced was for staff to focus engagement more on younger people in Newton, and youth from NNHS NextGen Voices and the Newton Youth Commission encouraged the use of social media as a platform to engage.

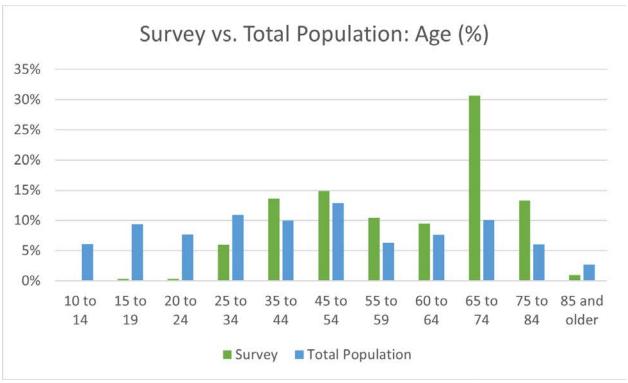
#### 'Where We Are Now': Who We Heard From

Lastly, the survey helps reveal who currently accesses and participates in Zoning Redesign outreach. When put in juxtaposition to Newton's most recent demographics from the 2019 U.S. Census' American Community Survey, it informs staff of the need to put more effort into reaching out to and engaging the populations of renters, ages 15 to 34 and 85 and older, and Black, Hispanic or Latinx, and Asian communities. Lastly, there was less turnout from Wards 1 and 8, also requiring more attention.

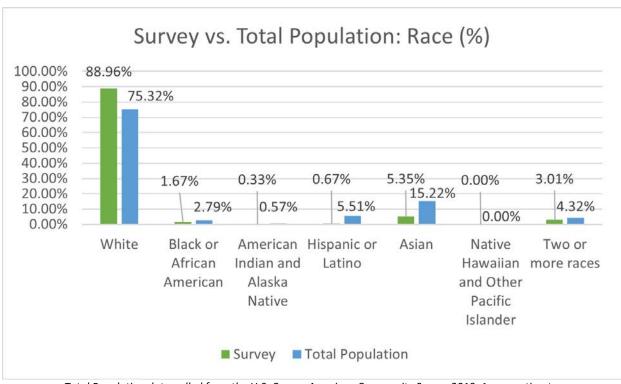
Data and data sources for the following tables are listed at the end of this document (Attachment A). 'Survey' in the titles of the following tables all refer to the Zoning Redesign 'Where We Are Now' Survey offered to the public from December 8, 2020 to January 10, 2021.



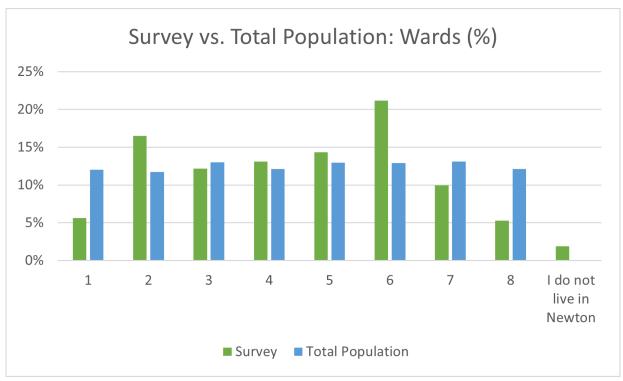
Total Population data pulled from the U.S. Census American Community Survey 2019, 1-year estimate.



Total Population data pulled from the U.S. Census American Community Survey 2019, 1-year estimate.



Total Population data pulled from the U.S. Census American Community Survey 2019, 1-year estimate.



Total Population data pulled from the Newton City Census, last updated October 2020.

#### Based on What We Heard: Community Engagement We're Considering

Staff have identified ways they can immediately address concerns heard during the 'Where We Are Now' community engagement. Newton community members expressed needs for a better organized website and more accessible Zoning Redesign information both for newcomers as well as for community members to utilize in inviting their neighbors into the conversation. Staff continue to improve the website and are creating a Zoning Redesign 'booklet' that covers the basics of zoning and contextualizes it in Newton (inspired by the Center of Urban Pedagogy's 'What Is Zoning? Guidebook') and have committed to releasing monthly Zoning Redesign newsletters that recap ZAP meetings and any updates to the project as well as upcoming events.

As for Zoning Redesign's future community engagement, staff will consider the issues just discussed as well as the additional needs of the public wanting (1) transparency around what data and voices of expertise influence the policy proposals and technical suggestions of the draft Zoning Ordinance, (2) to better understand the specific issues with the current ordinance, and (3) more space for (virtual) discussions that offer opportunities to contextualize the Zoning Redesign deliberations to where they live, work, commute or attend school.

Lastly, it is critical for the City to carry out equitable community engagement. Several Newton community members expressed both through the break-out discussions and through the survey a need for the City to consider zoning through the lens of equity across race, class, ability, housing tenure (whether one owns or rents), age, and more. To do so includes both incorporating such a lens into all research and analysis of policy and technical proposals, along with prioritizing community engagement of those most impacted by these inequities.

#### **Zoning Redesign 2021 Work Plan**

#### Moving Forward in 2021

From these events, and the overwhelming feedback received, it became apparent that moving forward in 2021 requires an updated planning framework that begins with clearly articulating why the City is undertaking Zoning Redesign and lays out the tools to effectively engage the community in a transparent and inclusive process. Planning staff have worked closely with the ZAP Chair and Vice-Chair to develop a draft workflow outlined below. Staff look forward to feedback from the ZAP Committee to refine and improve this proposal.

Synthesizing the Past Work in 2020 (Article 3 - Residence Districts)

Over the past year, ZAP has reviewed and discussed the proposals within Article 3 - Residence Districts. On December 14, 2020, the Committee expressed support for temporarily setting down Article 3, with the understanding that coming to an overall consensus on the proposed zoning language will require additional analysis and community engagement. Staff will synthesize the work to-date in a similar manner to the Newton Charter Commission review process. Specifically, staff plan to compile a cover letter summarizing the work to date, an annotated draft zoning text, and an updated draft zoning map. Staff look forward to sharing this material with Committee members prior to the scheduled February 22, 2021 meeting.

## Shifting to a Geographic Based Review

At the beginning of 2020, ZAP set forward to work through the Zoning Redesign proposal Article-by-Article. Looking at the feedback from our recent engagement, this framework has proved challenging. For example, participants expressed confusion over discussions focused on housing opportunities that did not include village centers/transit-nodes. Others expressed using the organizational structure of the Zoning Ordinance as "abstract" or "disconnected" from the guiding goals and objectives, which clearly apply to multiple articles.

To systematically look at the topics and themes laid out by previous policy and planning documents, like the Comprehensive Plan and the Zoning Reform Group report, staff recommend organizing the work into the following geographies:

- Village Centers/Transit-Nodes (ex. Newton Centre/T-stops)
- Corridors (ex. Route 9)
- Single Purpose institutional/office/recreational/industrial (ex. Newton Wellesley Hospital/Wells Ave/Golf Courses)
- Neighborhoods (ex. predominantly residential areas)

Moving forward by geography is a natural progression from the most recent work on Article 3, which would fall under the Neighborhoods geography. In addition, this lens will put greater emphasis on mapping and visuals from the beginning. The lack of mapping and visuals was a regular criticism of the past Article review approach. Within each geography staff recommend breaking down the work into the key themes and topics identified from the recent community outreach. These themes and topics closely align with those outlined in the City's guiding plans, policies, and documents:

Sustainability/Climate

- Housing Opportunity
- Economic Development
- Transportation
- Arts, Culture, and Institutions
- Development Process/Review
- Neighborhood Context

# **Community Engagement Tactics**

Per the feedback and ideas gathered during 'Zoning Redesign: Where We Are Now,' staff proposes the following community engagement tactics for this workflow proposal:

- Geography-based community meetings: Smaller discussions organized around the geography in focus (for example, if Village Centers, meetings will be formed around each Village Center.)
   More description of the purpose and timing of these meetings is described in the workflow process below.
- <u>Focus-groups community meetings:</u> In addition to the geography-based community meetings, holding meetings focused on the voices that have not been as present in previous community engagement, including but not limited to youth, people with disabilities, young families, renters, and ESL (English-as-a-Second-Language) communities.
- <u>Strong communications effort:</u> Monthly email updates, easy-to-access info sheets for each geography-based set of topics, and the finalized 'Zoning Redesign Booklet' to help those new to the conversation get familiar and jump in.
- <u>Targeted outreach for equitable engagement:</u> utilizing canvassing, 'lit-drops' (leaving information sheets at community members' doors), on-the-street pop-ups (social distanced), and language translation.
- <u>'Zoning Redesign Stewards' program:</u> where community members volunteer to review Zoning Redesign public material for its accessibility and clarity, help spread word of Zoning Redesign community engagement events, and help staff identify ways to increase equitable outreach.
- <u>Area-specific walks:</u> (social distanced or digital) to understand effects of the current Zoning Ordinance and what changes may be merited.
- <u>Create a social media presence:</u> (Instagram and Facebook), with NextGen's Zoning Redesign working group offering to help create posts to share with Newton high schoolers.

#### Phases for a Geographic Framework

A five-phased framework builds from previous efforts in Newton, as well as common problem-solving methodology used by designers, planners, and managers, to identify problems and create informed solutions. The time period can be amended to meet the specific needs of a geography, but the framework stays the same. This framework provides a methodical way to evaluate zoning proposals within the given geography by reestablishing shared goals and problems, determining the appropriate analysis required, and focusing on solutions that address the shared problems and stated goals.

These phases are listed below along with an example that would fall under the village centers/transit-nodes geography. These examples are meant to illustrate the workflow and a more detailed work plan will be developed in collaboration with the committee.

- Phase I Organize Key Data and Analysis
  - Objective: Identify key community concerns, goals, and values; establish what falls under zoning and what is outside of zoning
  - Example: The Climate Action Plan highlights buildings and transportation as the two sectors contributing to greenhouse gas emissions in Newton (concern). To address this, the plan proposes that the Zoning Ordinance facilitate an increase in housing development near public transit and village centers that utilizes climate friendly construction methods and decreasing dependence on automobiles (goal). Finally, the plan outlines that the chosen development standards must be tailored to the specific neighborhoods (value).
  - <u>Deliverable:</u> Geography scope of work; analysis of the current and proposed Zoning Ordinances as they relate to the concerns, goals, and values; list of questions to be answered and data and analysis needed
- Phase II Gather Community Input
  - o <u>Objective:</u> Develop a shared community vision and set of guiding principles
  - <u>Example:</u> Neighborhood walk around village centers/transit-nodes to develop a visual understanding of how the current ordinance does or does not address the identified concerns, goals, and values
  - Deliverable: Share the compilation of information gathered in Phase I and solicit feedback through a variety of engagement tactics
- Phase III Conduct Research
  - Objective: Conduct the necessary research and testing of proposals (including those from the 2018 draft as well as new ideas) before bringing proposals to ZAP and the public
  - <u>Example:</u> Determine the appropriate building types and development standards that will facilitate new housing that will be more environmentally friendly, affordable, and better support local businesses
  - <u>Deliverable:</u> Regular check-ins with ZAP and the public; outside voices presenting on their experiences addressing the same issues; draft solutions and proposals
- Phase IV Test Solutions with the Community
  - Objective: Test preliminary solutions with the community for viability, feasibility, and desirability
  - <u>Example:</u> Bring in outside voices (consultants, other relevant communities, etc.) who have recently created new zoning to facilitate environmentally friendly housing development and draft Newton specific solutions
  - <u>Deliverable:</u> Share the initial findings of Phase III and solicit feedback through a variety of engagement tactics events/workshops
- Phase V Finalize Solutions
  - Objective: Present the community prioritized solutions along with supporting analysis and research to elected officials
  - o <u>Example:</u> ZAP meetings, Committee-of-the-Whole, Public Hearings
  - o <u>Deliverable:</u> Annotated technical zoning proposals for the given geography

Again, the examples and deliverables listed above do not represent a complete list. Though these phases provide a framework, each geography will have its own specific work plan and community engagement strategy.

# **Looking Ahead**

Staff will work to refine this proposal following the feedback received at the January 25, 2021 ZAP meeting. In addition, staff plan to share the synthesis of Article 3 - Residence Districts from this past year prior to the scheduled February 22, 2021 meeting.

# **Attachments**

Attachment A Data and Data Sources for Survey Tables

# **Sources for Graphs**

For 'Survey' in all graphs and tables listed below: Zoning Redesign 'Where We Are Now' Survey, administered through SurveyMonkey from December 8, 2020 through January 10, 2021

For 'Total Population' in graphs and tables for Housing Tenure, Race, and Age: U.S. Census Bureau's American Community Survey, 2019 1-Year Estimate

For 'Total Population' in graph and table for Wards: Newton City Census, last updated October 2020

# **Data for Graphs**

**Survey vs. Total Population: Housing Tenure** 

	Sur	vey	Total Po	pulation
Housing Tenure	#	%	#	%
Total	325	100%	80877	100%
Owner occupied	296	91.08%	61212	75.69%
Renter occupied	15	4.62%	19665	24.31%

# Survey vs. Total Population: Race

	Survey		Total Po	pulation
Race	#	%	#	%*
Total	299	100%	88411	105.51%
White	266	88.96%	66595	75.32%
Black or African American	5	1.67%	2463	2.79%
American Indian and Alaska Native	1	0.33%	501	0.57%
Hispanic or Latino (of any race)	2	0.67%	4870	5.51%
Asian	16	5.35%	13453	15.22%
Some other race**	-		1581	1.79%
Native Hawaiian and Other Pacific Islander	0	0.00%	0	0.00%
Two or more races	9	3.01%	3818	4.32%

<sup>\*</sup>Total Population is the combination U.S. Census' identification of 'Race' and the count for Hispanic or Latinx (of any race)

<sup>\*\* &#</sup>x27;Some Other Race' was not offered as an option on the Zoning Redesign Survey but is listed in U.S. Census data.

Survey vs. Total Population: Age

	Survey		<b>Total Population</b>	
Age	#	%	#	%
Total		100.00%	88411	100.00%
Under 5 years	-	-	3989	4.51%
5 to 9 years	-	-	5138	5.81%
10 to 14	0	0.00%	5416	6.13%
15 to 19	1	0.32%	8274	9.36%
20 to 24	1	0.32%	6778	7.67%
25 to 34	19	6.01%	9665	10.93%
35 to 44	43	13.61%	8842	10.00%
45 to 54	47	14.87%	11361	12.85%
55 to 59	33	10.44%	5580	6.31%
60 to 64	30	9.49%	6757	7.64%
65 to 74	97	30.70%	8881	10.05%
75 to 84	42	13.29%	5345	6.05%
85 and older	3	0.95%	2385	2.70%

**Survey vs. Total Population: Wards** 

	Survey		<b>Total Population</b>	
Ward	#	%	#	%
Total	321	100%	80424	100%
1	18	5.61%	9686	12.04%
2	53	16.51%	9434	11.73%
3	39	12.15%	10467	13.01%
4	42	13.08%	9753	12.13%
5	46	14.33%	10416	12.95%
6	68	21.18%	10365	12.89%
7	32	9.97%	10545	13.11%
8	17	5.30%	9758	12.13%
I do not live in			- — - — — — — — — — — — — — — — — — — —	
Newton	6	1.87%	0	0.00%

# Survey response to: How would you like to participate in Zoning Redesign conversations? (Check all that apply)

Community engagement tactic	<b>%</b> *	#
Total	-	337
Large city-wide presentations with break out groups	35%	117
Smaller meetings focused by ward, village or neighborhood	48%	163
Organize meetings by individual topics: building components, housing		
types, incentives for affordable sustainable housing, financial impact, etc.	32%	108
Office hours (sign up for a 15-minute slot to ask staff questions)	12%	42
Short info sheets and videos by topic	40%	136
Corner shop (a staff person sets up shop at a popular neighborhood		Ī
corner to hand out Zoning Redesign information and solicit ideas,	10%	34
Steward-based program (Newton community members sign up to be		
'Stewards,' where they review material that staff creates for public		! 
education, such as flyers, educational pamphlets, or surveys and help		
engage Newton community members)	11%	38
Facilitated debates around specific zoning related topics	35%	117
Surveys	38%	127
Email updates	59%	199
Written testimonials made public on the Zoning Redesign website	15%	49
Presentations by outside community groups and/or elected officials that		 
have experienced the zoning code being redesigned in their city	26%	86
Social Media: Instagram, Facebook, etc.	8%	27
Conversations with City Councilors	27%	90
City Council Public Hearings	27%	90
Other (please specify)	10%	35

<sup>\*</sup>Because the surveyor could 'check all that apply,' the 'Total' is calculated as the total amount of surveyor responses (vs. the total amount of 'checks') and each percentage of a community engagement tactic is calculated against the 'Total'